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San Francisco Ethics Commission
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Attorney for Complainant

Enforcement Division of the San Francisco Ethics Commission

BEFORE THE ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO

In the Matter of
Alpha J. Buie, treasurer, and the
African American Democratic Club,

Respondents.

SFEC NO. 13-131112

Complainant San Francisco Ethics Commission Enforcement Division's Administrative Hearing Brief

I. Introduction

Since ceasing fundraising activity in 2014, Respondents Alpha J. Buie, treasurer, and the African American Democratic Club (Committee), have repeatedly failed to comply with campaign disclosure requirements, which are set forth in the San Francisco Campaign & Governmental Conduct Code at § 1.106, et. seq., also known as the Campaign Finance Reform Ordinance (CFRO) incorporating by reference the California Government Code § 81000, et seq., also known as the Political Reform Act (PRA). Complainant San Francisco Ethics Commission Staff (Staff) respectfully ask the San Francisco Ethics Commission (Commission) to impose administrative penalties and compel Respondents to file missing campaign statements and, if applicable, a notice of termination. Pursuant to Section X.C. of the San Francisco Ethics Commission Regulations for Investigations and Enforcement Proceedings (Enforcement Regulations), Staff submits this Hearing Brief.

II. Procedural History

The Commission held a probable cause hearing regarding this matter on May 28, 2014, and found probable cause to believe that Respondents committed three violations of CFRO as presented in the Probable Cause Report. Staff notified Respondents that the Commission would consider the Probable Cause Report for its May 28, 2014, meeting by e-mail and personal service, but Respondents did not

attend the probable cause hearing and did not submit a response to the Probable Cause Report. The Commission may hold this hearing to determine whether, based on substantial evidence, Respondents violated the law as set forth in the Probable Cause Report. SF Charter § C3.699-13(c). Staff notified Respondents, as well as the Charles Spencer, the Committee's Principal Officer, that this hearing would occur during the Commission's January 23, 2017, meeting by U.S. mail and will send Respondents a copy of this Brief by registered U.S. mail, and regular U.S. mail.

III. Statement of Facts

On October 19, 2011, Respondent Alpha J. Buie formed a general-purpose committee for "African American political education and voter registration." *See* Declaration of Shaista Shaikh (Shaikh Dec.), Exhibit 1, p. 2, Respondents' Form 410 Statement of Organization. Respondent Buie identified herself as the Treasurer for the Committee and Charles Spencer as the Principal Officer. *Id.* On October 27, 2011, the Committee filed its first Recipient Committee Campaign Statement Form 460 (Form 460), which covered the period of January 1 to October 22, 2011. *See* Shaista Dec., Exhibit 2. On that Form 460, Respondents reported receiving \$1,000 in contributions. *Id.*

On July 19, 2012, during the time-period when the Committee was still actively filing campaign statements, Respondent Buie spoke with Ethics Commission Fines Collection Officer Ernestine Braxton about late fines the Committee had accrued. *See* Declaration of Ernestine Braxton, ¶ 4. Respondent Buie requested a waiver of \$2,720.00 in late fees because she was new to the duties of treasurer and was handling a family emergency involving her mother during the 2012 election period. *Id.*, Exhibit 4. Respondent Buie produced newspaper articles and travel receipts accounting for time she spent removing her mother from an elder care center where her mother had suffered physical abuse and neglect. *Id.* Executive Director John St. Croix granted Respondent Buie's waiver request for good cause on September 7, 2012. *Id.* ¶ 5, Exhibit 5.

On October 25, 2012, Respondents filed their last Form 460 statement covering the reporting period from October 1 to October 20, 2012. *See* Shaista Dec., Exhibit 3. On that Form 460, Respondent Buie was still identified as the Treasurer for the Committee. *Id.* at p. 1. Respondents reported receiving \$9,570.00 in contributions year to date and making \$13,503.76 in expenditures year to date. *Id.* at Exhibit

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3, p. 3. Respondents also reported an ending cash balance of \$5,216.51. *Id.* Respondents gave no indication that they were terminating the Committee. To date, Respondents have not terminated the Committee by filing a Terminating Statement Form 410 or filed any other reports indicating whether fundraising or expenditure activity has occurred over the last four years. *See* Shaista Dec. ¶¶ 6-7.

Respondents last communicated with Staff in October 2014. At the time, Respondent Buie represented to Staff that she had verbally resigned as the Committee's treasurer in November 2012. Staff advised Respondent Buie that she could not formally resign until she filed a statement of resignation with the Committee. Respondents began working with Staff to obtain records documenting how the Committee wound down its ending cash balance, but Respondent Buie stopped communicating with Staff in August 2014.

IV. Summary of Law and Analysis of Evidence

The San Francisco Charter, Appendix C3.699-13(c) authorizes the Commission to hold a public hearing to assess penalties and order remedial relief if, based on substantial evidence, the Commission determines that Respondents have violated the law. The Commission's Enforcement Regulations at Section XII.A.2 further elaborates on the Commission's authority, providing that "a respondent has committed a violation of law only if a person of ordinary caution and prudence would conclude, based on a preponderance of the evidence, that the respondent has committed the violation." For the following reasons, Staff believes a person of ordinary caution and prudence would conclude that Respondents have committed 3 violations of CFRO based on a preponderance of the evidence.

A. Counts 1 through 3: Respondents failed to disclose campaign contributions and expenditures by filing required campaign statements.

CFRO requires elected officers, candidates, and committees to file semi-annual statements each year no later than July 31 for the period ending June 30, and no later than January 31 for the period ending December 31 disclosing itemized campaign contributions, expenditures, outstanding debts and cash on hand. CFRO § 1.106. These campaign statements, known as Form 460s, are made immediately available to the public for review upon their filing. San Franciscans demanded the level of disclosure required by CFRO § 1.106 in part because they believed the public had a right to know who was contributing to—and

influencing—candidates in real time, during and throughout the election season. CFRO § 1.100. Indeed, the goals set forth in CFRO:

- to "[p]lace realistic and enforceable limits on the amount individuals may contribute to political campaigns . . . ;"
- to "[e]nsure that all individuals and interest groups in our city have a fair opportunity to participate in elective and governmental processes;"
- to "[m]ake it easier for the public, the media and election officials to efficiently review and compare campaign statements by requiring committees that meet certain financial thresholds to file copies of their campaign statements on designated electronic media;" and
- to "[h]elp restore public trust in governmental and electoral institutions" are impossible to meet if candidates do not comply with reporting and public disclosure requirements in the first instance.

A committee is required to continue filing semi-annual statements until it has terminated by filing a Terminating Statement Form 410. Cal. Govt. Code § 84214, FPPC Regulation 18404(b).

On October 25, 2012, Respondents reported that the Committee still had \$5,216.51 in cash on hand. Exhibit 3, p. 2. To date, Respondents have not filed any of the required Form 460 Campaign Statements for any reporting period following the Committee's last filing of October 25, 2012, nor have they terminated the committee by filing a Terminating Statement Form 410. See Shaista Dec. ¶¶ 6-7. Accordingly, neither Staff nor the public has any way of knowing whether Respondents legally wound down her campaign, accepted unlawful contributions, continued to fundraise, expended money inappropriately, etc. Three reporting periods passed prior to the Commission's determination of probable cause in this matter.

¹ CFRO § 1.106 incorporates by reference the PRA, Cal. Govt. Code § 84200(a).

Accordingly, Respondents committed three separate violations of CFRO § 1.106 as follows:

Count 1. By failing to file the required semi-annual Form 460 covering the reporting period of October 21 through December 31, 2012, by January 31, 2013, Respondents committed one violation of CFRO § 1.106.¹

Count 2. By failing to file the required semi-annual Form 460 covering the reporting period of January 1 through June 30, 2013, by July 31, 2013, Respondents committed one violation of CFRO § 1.106.

Count 3. By failing to file the required semi-annual Form 460 covering the reporting period of July 1 through December 31, 2013, by January 31, 2014, Respondents committed one violation of CFRO § 1.106.

V. Request for Relief

Any person who "intentionally or negligently violates any of the provisions of this Chapter shall be liable in an administrative proceeding before the Ethics Commission held pursuant to the Charter for any penalties authorized therein." CFRO § 1.170(c). The Political Reform Act makes treasurers—such as Respondent Buie—personally responsible for complying with campaign finance laws: "It shall be the duty of each . . . treasurer . . . to maintain detailed accounts, records, bills, and receipts necessary to prepare campaign statements, to establish that campaign statements were properly filed, and to otherwise comply with the provisions of this chapter." Cal. Govt. Code § 84104. The San Francisco Charter, at Appendix § C3.699-13(C), authorizes the Commission to issue an order, which may require a person who violates governmental ethics laws to:

- (1) Cease and desist the violation;
- (2) File any reports, statements, or other documents or information required by law; and/or
- (3) Pay a monetary penalty to the general fund of the City of up to \$5,000 for each violation or three times the amount which the person failed to report properly or unlawfully contributed, expended, gave or received, whichever is greater.

A. Staff recommends that the Commission compel Respondents to file missing campaign reports and a required termination statement within 30 days of the Commission's Final Order.

Pursuant to its authority to compel Respondents to file missing reports, statements, or other documents or information required by law, Staff recommends that the Commission issue an order compelling Respondents to (1) file missing Form 460 Campaign Statements for the reporting periods outlined above; AND (2) file a termination statement, if applicable, within 30 days of the Commission's Final Order.

B. Staff recommends the Commission assess administrative penalties against Respondents in the amount of \$3,000.00.

Staff has identified three separate violations of San Francisco's campaign finance laws, for a maximum statutory penalty of \$15,000. The Commission is not required to assess the maximum penalty in every case. When assessing penalties, the Commission must consider all of the relevant circumstances surrounding the case, including but not limited to: (a) the severity of the violation; (b) the presence or absence of any intention to conceal, deceive, or mislead; (c) whether the violation was deliberate, negligent or inadvertent; (d) whether the violation was an isolated incident or part of a pattern; (e) whether the respondent has a prior record of violations of law; and (f) the degree to which the respondent cooperated with the investigation and demonstrated a willingness to remedy any violations. Enforcement Regulations § XII(C)(2). Based on the following assessment, Staff recommends the Commission assess an administrative penalty of \$1,000 per violation, or \$3,000.00, against Respondents.

CFRO was designed, in part, to assist voters in making informed electoral decisions and to ensure compliance with campaign contribution limits through the filing of campaign statements detailing the sources of campaign contributions and how those contributions were spent. CFRO § 1.100(b)(8). By failing to file required campaign statements during the years following the election, Respondents infringed on the public's ability to monitor and investigate the Committee's campaign-related activity. Nevertheless, Staff has no evidence that Respondent Buie acted in bad faith. Rather, Respondent Buie was a first-time, volunteer treasurer who was under stress due to a serious family emergency. For these

reasons, Executive Director St. Croix waived late fines assessed against the Committee for "good cause." As a practical matter, the Committee only raised and spent approximately \$23,000 during its active period. On average, the 63 active general purpose committees² operating in San Francisco raised and spent approximately \$190,000 per committee in 2012. Respondents' level of activity, therefore, is relatively minor compared to other committees. Staff finds that assessing the maximum penalty would not further the purpose of the law and that mitigating factors merit a reduction to a penalty of \$1,000 per violation.

VI. Conclusion

Based on the law and evidence presented, Staff requests that the Commission issue a Final Order:

- 1. Declaring that Respondents Alpha Buie and the African American Democratic Club committed each violation of CFRO as presented;
- 2. Assessing an administrative penalty of \$3,000 (\$1,000 per violation for 3 violations) against Respondents to be paid on or before February 23, 2017;
- 3. Compelling Respondents file all three missing campaign statements on or before February 23, 2017; and
- 4. Compelling Respondents to file a notice of termination on or before February 23, 2017, if applicable.

Dated: 1/3/2017

Respectfully submitted,

Milad Dalju, Special Counsel,

on behalf of the Enforcement Division of the San Francisco Ethics Commission

² Staff considered committees "active" if they raised more than \$1,000 during the 2012 calendar year, which was the threshold in 2012 for recipient committee qualification under PRA § 82013(a).

BEFORE THE ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO

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Respondents.

SFEC NO. 13-131112

Complainant San Francisco Ethics Commission Enforcement Division's Administrative Hearing Brief

Appendix

- 1. Notice of Declarant Testimony
- 2. Declaration of Shaista Shaikh
- 3. Exhibit 1 Form 410
- 4. Exhibit 2 Form 460
- 5. Exhibit 3 Form 460
- 6. Declaration of Ernestine Braxton
- 7. Exhibit 4 Email from Alpha Buie to Ernestine Braxton
- 8. Exhibit 5 Fine Waiver
- 9. Exhibit 6 Email from Garrett Chatfield to Alpha Buie
- 10. Accusation, SFEC No. 13-131112
- 11. Notice of Hearing on the Merits
- 12. Notice of Probable Cause

Milad Dalju, California Bar No. 271364 1 San Francisco Ethics Commission 25 Van Ness #220 2 San Francisco, CA 94102 3 (510) 238-4976 4 Attorney for Complainant San Francisco Ethics Commission Enforcement Division 5 6 BEFORE THE ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO 7 In the Matter of 8 SFEC NO. 13-131112 Alpha J. Buie, treasurer of the African 9 American Democratic Club, **Notice Declarant Testimony Pursuant to** California Government Code Section 11514 10 Respondents. 11 12 The attached declarations of Shaista Shaikh and Ernestine Braxton, as well as their 13 attachments, will be introduced as evidence at the hearing in the matter of Ethics Complaint 13-14 131112, to be held on January 23, 2017. Neither Shaista Shaikh nor Ernestine Braxton will be called 15 to testify orally, and you will not be entitled to question them unless you notify Jessica L. Blome, 16 Enforcement Director of the San Francisco Ethics Commission, at 25 Van Ness Street, Suite 220, 17 San Francisco, California, 94102, that you wish to cross-examine them. To be effective your request 18 must be mailed or delivered to Ms. Blome on or before January 10, 2017. 19 20 21 22 23 24 25 26 27 28

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BEFORE THE ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO

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Respondents.

SFEC NO. 13-131112

Declaration of Shaista Shaikh

- I, Shaista Shaikh, declare as follows:
- 1. I have personal knowledge of the contents of this declaration, and I would testify competently thereto if called upon to do so.
- 2. I am the Assistant Deputy Director of the San Francisco Ethics Commission. I have worked at the San Francisco Ethics Commission since May 1998.
- 3. As Assistant Deputy Director, I oversee the campaign finance program, including the auditing of campaign committees, conducting trainings on campaign finance rules, and the oversight of campaign finance staff. I am familiar with the filing requirements of campaign committees including the filing requirements of the Statement of Organization Recipient Committee Form 410, and the Recipient Committee Campaign Statement Form 460. A Form 410 discloses a campaign committee's contact information, how it is formed, its bank information, and the committee's treasurer and/or principal officer. A Form 410 is also required to terminate a committee. A Form 460 discloses a campaign committee's contribution and expenditure activity. I am familiar with the paper and electronic filing of the Form 410 and Form 460. I am also familiar with the legal provisions of the San Francisco Campaign Finance Reform Ordinance.

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- 4. The document attached as Exhibit 1 is a true and correct copy of the Statement of Organization Recipient Committee Form 410 filed by the "African American Democratic Club" with the San Francisco Ethics Commission on October 27, 2011.
- 5. The document attached as Exhibit 2 is a true and correct copy of the first Recipient Committee Campaign Statement Form 460 (Form 460) filed by the "African American Democratic Club" with the San Francisco Ethics Commission, and it covered the pre-election period of January 1 to October 22, 2011.
- 6. The document attached as Exhibit 3 is a true and correct copy of the last Recipient Committee Campaign Statement Form 460 (Form 460) filed by the "African American Democratic Club" with the San Francisco Ethics Commission, and it covered the pre-election period of October 1 to October 20, 2012.
- 7. To date, "African American Democratic Club" has not filed a Terminating Statement Form 410 with the San Francisco Ethics Commission.

I declare, under penalty of perjury under the laws of the State of California, that the foregoing is true and correct.

DATED: January 3, 2017

Shaista Shaikh

Assistant Deputy Director

San Francisco Ethics Commission

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EC No. 13-131112

Exhibit 1

Statement of Organization Recipient Committee

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STATEMENT OF ORGANIZATION

4. Type of Committee (Continued)

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5. Termination Requirements By signing the verification, the treasurer, assistant treasurer and/or candidate, officeholder, or proponent certify that all of the following conditions have been met:

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- · · This committee has ceased to receive contributions and make expenditures;
- · This committee does not anticipate receiving contributions or making expenditures in the future;
- This committee has eliminated or has no intention or ability to discharge all debts, loans received, and other obligations;

- · This committee has no surplus funds; and
- · This committee has filed all campaign statements required by the Political Reform Act disclosing all reportable transactions.
- There are restrictions on the disposition of surplus campaign funds held by elected officers who are leaving office and by defeated candidates. Refer to Government Code Section 89519.
 - Leftover funds of ballot measure committees may be used for political, legislative or governmental purposes under Government Code Sections 89511 89518, and are subject to Elections Code Section 18680 and FPPC Regulation 18521.5.

FPPC Form 410 (April/2011) FPPC Toll-Free Helpline: 866/ASK-FPPC (866/275-3772)

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Schedule A Summary

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FPPC Toll-Free Helpline: 866/ASK-FPPC (866/275-3772) SCC - Small Contributor Committee

IND – Individual
COM – Recipient Committee
(other than PTY or SCC)
OTH – Other (e.g., business entity)
PTY – Political Party

*Contributor Codes

EC No. 13-131112

CITY STATE ZI	San Francisco MAILING ADDRESS (IF DIFFERENT) NO. AND STREET OR P.O. BOX	CITY STATE ZI	STREET ADDRESS (NO P.O. BOX)	African American Democratic Club	3. Committee Information	1. Type of Recipient Committee: All Committees - Complete Parts 1, 2, 3, and 4. ☐ Officeholder, Candidate Controlled Committee ☐ State Candidate Election Committee ☐ Committee ☐ Committee ☐ Controlled ☐ Sponsored ☐ Sponsored ☐ Sponsored ☐ Small Contributor Committee ☐ Officeholder Committee	SEE INSTRUCTIONS ON REVERSE	(Overline in Code Geometra office office)	Recipient Committee Campaign Statement Cover Page
ZIP CODE	94115 ? P.O. BOX	ZIP CODE		, (1)	1.D. NUMBER 981476	- Complete Parts 1, 2 Primarily Formec Committee Controlled Sponsored (Also Complete Part 8) Primarily Formed Officeholder Con (Also Complete Part 7)	through	from	E-file
AREA CODE/PHONE	(415) 267-3921	AREA CODE/PHONE			ER	Complete Parts 1, 2, 3, and 4. Primarily Formed Ballot Measure Committee Controlled Sponsored (Also Complete Part 6) Primarily Formed Candidate/ Officeholder Committee (Also Complete Part 7)	igh10/20/2012	Statement covers period n 10/01/2012	Type or print in ink. E-filed on: 10/25/2012 14:09:51
CITY	MAILING ADDRESS	San Francisco NAME OF ASSISTANT TREASURER, IF ANY	CITY	NAME OF REASURER Alpha Buie MAILING ADDRESS	Treasurer(s)	2. Type of Statement: X Preelection Statement Semi-annual Statement Termination Statement (Also file a Form 410 Termination) Amendment (Explain below)	11/06/2012	Date of election if applicable: (Month, Day, Year)	nk.
						mination) low)			Date
STATE		CA CA	ATE.						Date Stamp
ZIP CODE		94124	ZIP CODE			Quarterly Special O Suppleme Statemen		ا م	
AREA CODE/PHONE		(415) 824-8012	AREA CODE/PHONE			Quarterly Statement Special Odd-Year Report Supplemental Preelection Statement - Attach Form 495		Page 1 of 5 For Official Use Only	COVER PAGE CALIFORNIA 460 FORM

4. Verification

getactive@aadcsf.com

San Francisco
OPTIONAL: FAX / E-MAIL ADDRESS

CΑ

94188

OPTIONAL: FAX / E-MAIL ADDRESS

I have used all reasonable diligence in preparing and reviewing this statement and to the best of my knowledge the information contained herein and in the attached schedules is true and complete. I certify under penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Executed on10/25/2012 Date	By	
Executed on	By	
Executed on	BySignature of Controlling Officeholder, Candidate, State Measure Proponent	
Executed on	BySignature of Controlling Officeholder, Candidate, State Measure Proponent	FPPC Form 460 (Janua
	1	The Court was found

COVER PAGE - PART 2	CALIFORNIA 460 FORM	Page 2 of 5

5. Officeholder or Candidate Controlled Committee	6. Primarily Formed Balld	Primarily Formed Ballot Measure Committee
NAME OF OFFICEHOLDER OR CANDIDATE	NAME OF BALLOT MEASURE	
OFFICE SOUGHT OR HELD (INCLUDE LOCATION AND DISTRICT NUMBER IF APPLICABLE)	CABLE) BALLOT NO. OR LETTER	JURISDICTION SUPPORT OPPOSE
RESIDENTIAL/BUSINESS ADDRESS (NO. AND STREET) CITY ST	STATE ZIP Identify the controlling officeholder, candidate, candid	Identify the controlling officeholder, candidate, or state measure proponent, if any.
Related Committees Not Included in this Statement: List any committees not included in this statement that are controlled by you or are primarily formed to receive contributions or make expenditures on behalf of your candidacy.		DISTRICT NO. IF ANY
COMMITTEE NAME I.D. NUMBER		
NAME OF TREASURER CONTROLLED CONT	T. Primarily Formed Can officeholder(s) or candidate(s	Primarily Formed Candidate/Officeholder Committee List names of officeholder(s) or candidate(s) for which this committee is primarily formed.
	NAME OF OFFICEHOLDER OR CANDIDATE	CANDIDATE OFFICE SOUGHT OR HELD SUPPORT OFFICE SOUGHT OR HELD OFFI
STATE ZIP CODE	AREA CODE/PHONE NAME OF OFFICEHOLDER OR CANDIDATE	CANDIDATE OFFICE SOUGHT OR HELD SUPPORT OPPOSE
COMMITTEENAME 1.D. NUMBER	NAME OF OFFICEHOLDER OR CANDIDATE	CANDIDATE OFFICE SOUGHT OR HELD SUPPORT OPPOSE
CONTROLLED CC	NAMITIEE? NAME OF OFFICEHOLDER OR CANDIDATE □ NO	CANDIDATE OFFICE SOUGHT OR HELD SUPPORT OPPOSE
COMMITTEE ADDRESS STREET ADDRESS (NO P.O. BOX)		
CITY STATE ZIP CODE AREA	AREA CODE/PHONE	Attach continuation sheets if necessary

FPPC Form 460 (January/05)
FPPC Toll-Free Helpline: 866/ASK-FPPC (866/275-3772)
State of California

ဟ ဂ aign Disclosure Statem

Type or print in ink.

SUMMARY PAGE

FPPC Form 460 (January/05) FPPC Toll-Free Helpline: 866/ASK-FPPC (866/275-3772)	FPPC Toll-Free Helplir		\$ \$0.00	19. Outstanding Debts Add Line 2 + Line 9 in Column B above
		from Lines 2, 7, and 9 (if any).	\$0.00	Cash Equivalents and Outstanding Debts 18. Cash Equivalents See instructions on reverse
		for this calendar year, only carry over the amounts	\$ \$0.00	17. LOAN GUARANTEES RECEIVED Schedule B, Part 2
		period amounts. If this is the first report being filed		If this is a termination statement, Line 16 must be zero.
		figures that should be	\$ \$5,216.51	16. ENDING CASH BALANCE Add Lines 12 + 13 + 14, then subtract Line 15
	reported in Column to		\$174.99	Colui
*Amounts in this section may be different from amounts reported in Column R	*Amounts in this section n	corresponding amounts from Column B of your last	\$0.00	14. Miscellaneous Increases to Cash Schedule I, Line 4
		amounts in Column A to the	\$845.00	eipts .
⇔		To calculate Column B. add	\$ \$4,546.50	Current Cash Statement 12. Beginning Cash Balance Previous Summary Page, Line 16
€9		\$ \$13,503.76	\$ \$174.99	11. TOTAL EXPENDITURES MADE
	(mm/dd/yy)	\$0.00	\$0.00	10. Nonmonetary Adjustment Schedule C, Line 3
Total to Date	Date of Election	\$0.00	\$0.00	9. Accrued Expenses (Unpaid Bills)Schedule F, Line 3
(If Subject to Voluntary Expenditure Limit)	(If Subject to	\$ \$13,503.76	\$ \$174.99	8. SUBTOTAL CASH PAYMENTS Add Lines 6 + 7
	33 C	\$0.00	\$0.00	7. Loans Made Schedule H, Line 3
Expenditure Limit Summary for State Candidates	Expenditure Limit (Candidates	\$ \$13,503.76	\$ \$174.99	6. Payments Made
	1			Ynondituros
\$ 	Made \$	\$ \$9,570.00	\$ \$845.00	5. TOTAL CONTRIBUTIONS RECEIVED
3	геs	\$0.00	\$0.00	4. Nonmonetary Contributions Schedule C, Line 3
A	20. Contributions	\$ \$9,570.00	\$ \$845.00	H CONTRIBUTIONS
1/1 through 6/30 7/1 to Date	1/1 tl	\$0.00	\$0.00	Loans Received
	General Elections	\$ \$9,570.00	\$ \$845.00	1. Monetary Contributions Schedule A, Line 3
Calendar Year Summary for Candidates Running in Both the State Primary and	Calendar Year Sum Running in Both th	Column B CALENDAR YEAR TOTAL TO DATE	Column A TOTAL THIS PERIOD (FROM ATTACHED SCHEDULES)	Contributions Received
981476			,	African American Democratic Club
I.D. NUMBER				NAME OF FILER
Page3 of5	10/20/2012	through _		SEE INSTRUCTIONS ON REVERSE
TORIN	10/01/2012	from		
CALIFORNIA 460	Statement covers period		Amounts may be rounded to whole dollars.	Summary Page
OCIVITATION OF		1	The contract of the contract o	Campaign Disclosure Statement

EC No. 13-131112

Exhibit 3

	Received
	contributions F
oci ledule A	Monetary C

Type or print in ink.
Amounts may be rounded to whole dollars.

Statement covers period CALIFORNIA from 10/01/2012 FORM through 10/20/2012 Page 4 of

SCHEDULE A

SEE INSTRUCTIONS ON REVERSE	NS ON REVERSE			through 10/20/2012	2012 Page	ge 4 of 5
NAME OF FILER	45				.D.	I.D. NUMBER
Airlean Amer	Airican American Democratic Club				981	981476
DATE RECEIVED	FULL NAME, STREET ADDRESS AND ZIP CODE OF CONTRIBUTOR (FCOMMITTEE, ALSO ENTER I.D., NUMBER)	CONTRIBUTOR CODE *	IF AN INDIVIDUAL, ENTER OCCUPATION AND EMPLOYER (IFSEL-EMPLOYED, ENTER NAME OF BUSINESS)	AMOUNT RECEIVED THIS PERIOD	CUMULATIVE TO DATE CALENDAR YEAR (JAN. 1 - DEC. 31)	PER ELECTION TO DATE (IF REQUIRED)
10/02/2012	Anita Greer	⊠ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □ □	Administrator City Of San Francisco	\$100.00	\$100.00	0
	San Francisco CA 94132					
10/04/2012	Rafael Mandelman	QNI IM	City Administrator	\$200.00	\$200.00	0
			CC SF			
	San Francisco CA 94114	SCC				
10/05/2012	Kim Garcia Meza	ONI 🔀	Pending	\$200.00	\$200.00	0
			Pending			
	San Francisco CA 94109	Scc				or and ordered to the control of the
10/10/2012	Sandra Fewer	ONI X	Pending	\$200.00	\$200.00	0
		₩ H O O I	Pending			
	San Francisco CA 94111-4007					
10/12/2012	Gladys Soto	ON S	Pending	\$100.00	\$100.00	0.
			Pending			
	San Francisco CA 94112					
			SUBTOTAL\$	\$800.00		

Schedule A Summary

- (Include all Schedule A subtotals.)\$ 2. Amount received this period – unitemized monetary contributions of less than \$100\$ 1. Amount received this period – itemized monetary contributions.
- 3. Total monetary contributions received this period.

*Contributor Codes
IND—Individual
COM—Recipient Committee
(other than PTY or SCC)
OTH—Other (e.g., business entity)
PTY—Political Party
SCC—Small Contributor Committee

\$800.00

100 T Oddr

\$845.00

Schedule E Payments Made

African American Democratic Club

SEE INSTRUCTIONS ON REVERSE

Type or print in ink.
Amounts may be rounded to whole dollars.

	through _	from	Statem
	10/20/2012	10/01/2012	Statement covers period
I.D. NUMBER	Page5 of5	FORM	CALIFORNIA / CO

SCHEDULEE

981476

CODES: If one of the following codes accurately describes the payment, you may enter the code. Otherwise, describe the payment.	ou may enter the code. C	otherwise, describe the payment.	• *	
campaign paraphernalia/misc. campaign consultants contribution (explain nonmonetary)* civic donations candidate filing/ballot fees fundraising events MBR OFC OFC PET Candidate filing/ballot fees PHO POL POL	member communications meetings and appearances office expenses petition circulating phone banks polling and survey research		tion costs ries production costs , and meals ng, and meals	
nditure supporting/opposing others (explain)* POS PRO and mailings PRT	postage, delivery and messenger services professional services (legal, accounting) print ads	TSF transfer between committees of the same candidate/sponsor VOT voter registration WEB information technology costs (internet, e-mail)	ttees of the same osts (internet, e-n	candidate/sponsor
NAME AND ADDRESS OF PAYEE (IF COMMITTEE, ALSO ENTER I.D. NUMBER)	CODE OR	DESCRIPTION OF PAYMENT		AMOUNT PAID
Charles Spencer	Reimbursement	t for refreshments for candidates forum	tes forum	\$174.99
Pacifica CA 94044				
* Payments that are contributions or independent expenditures must also be summarized on Schedule D.	marized on Schedule D.		SUBTOTAL\$	\$174.99
Schedule E Summary				
1. Itemized payments made this period. (Include all Schedule E subtotals.)			\$	\$174.99
2. Unitemized payments made this period of under \$100			\$ 	\$0.00
3. Total interest paid this period on loans. (Enter amount from Schedule B, Part 1, Column (e).)	t 1, Column (e).)		 \$ 	\$0.00
4. Total payments made this period. (Add Lines 1, 2, and 3. Enter here and on the Summary Page, Column A, Line 6.)	the Summary Page, Colun		TOTAL \$	\$174.99

	·	

Milad Dalju, California Bar No. 271364 San Francisco Ethics Commission 25 Van Ness #220 San Francisco, CA 94102 (510) 238-4976

Attorney for Complainant

San Francisco Ethics Commission Enforcement Division

BEFORE THE ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO

In the Matter of

Alpha J. Buie, treasurer, and the African American Democratic Club,

Respondents.

SFEC NO. 13-131112

Declaration of Ernestine Braxton

- I, Ernestine Braxton, declare as follows:
- 1. I have personal knowledge of the contents of this declaration, and I would testify competently thereto if called upon to do so.
- 2. I am the Fines Collection Officer for the San Francisco Ethics Commission. I have worked at the San Francisco Ethics Commission in this role since 2010.
- 3. As Fines Collection Officer, I am responsible for assessing late fees against committees and candidates who file their campaign statements after California's Fair Political Practice Commission's deadlines. In addition to assessing late fees, I notify filers when late fees are owed, track payments, and consider requests for waivers or reductions of late fees owed pursuant to the San Francisco Ethics Commission's waiver policies. The Executive Director reviews my decisions and either approves or rejects them.
- 4. On July 13, 2012, I notified Alpha Buie, treasurer for the African American

 Democratic Club, that she owed \$1,260.00 in late fees for filing three Form 460 Campaign

 Statements late. On July 19, 2012, Ms. Buie contacted me by telephone to explain that her 89-

year-old mother was physically assaulted by her caretaker at an elder care home in Memphis, Tennessee. As a result, Ms. Buie travelled to Memphis on at least three occasions during 2012 to assist her mother. Ms. Buie produced travel receipts and a newspaper article to corroborate her mother's abuse, and she requested a complete waiver of late fees owed for "good cause." See Exhibit 4, a true and correct copy of Alpha Buie's emailed waiver request. Ms. Buie also explained that she was a volunteer treasurer who was participating in her first election season, so she had never filed a campaign statement before and was unfamiliar with the practice.

5. I met with Ms. Buie in August 2012 at the San Francisco Ethics Commission office, 25 Van Ness Avenue in San Francisco. Shortly thereafter, Executive Director John St. Croix granted Respondent Buie's waiver request for good cause on September 7, 2012. See Exhibit 5, a true and correct copy of the letter from John St. Croix granting Ms. Buie's waiver request. In total, the Ethics Commission waived \$2,720 in late fines against Ms. Buie and the African American Democratic Club for good cause.

I declare, under penalty of perjury under the laws of the State of California, that the foregoing is true and correct.

s/ Ernestine Braxton

San Francisco Ethics Commission

Ernestine Braxton Fines Collection Officer

27

28

DATED: January 3, 2017

From: Alpha Buie <alphabuie@sbcglobal.net>

To: ernestine.braxton@sfgov.org

Date: Thursday, July 19, 2012 05:59PM

Subject: Notice of Late Fee

Dear Ms. Braxton,

Per our conversation today I am writing to request a waiver of penalties and late filing fees.

I am relatively new to the position of Treasurer for the African American Democratic Club (A.A.D.C.) and to the process of the filing requirements for the Ethics Commission.

Prior to me having the opportunity to attend the necessary training for my position as Treasurer, and to become familiar with the reporting requirements and filing mandates, I encountered a family emergency which required me to travel out of the state.

Since I assumed the office as Treasurer for A.A.D.C., I have had some serious family issues that have required a great deal of travel as well as a great deal of my time. This has interfered with my ability focus on my obligation to the club as its treasurer, and my obligation to maintain up to date mandatory filings with the Ethics Commission.

As I stated today, my 89 year old mother, a victim of Alzheimer's, was being physically assaulted by her caretaker. As a result, it was necessary for me to take the time to assist with arranging for her to get proper care and to ensure that I was on hand to answer any necessary questions for the investigating authorities.

As I mentioned during our conversation today, it is truly not my intent to cast any negative dispersion upon the club by any deliberate act of failure to comply with the filing requirements. Thank you in advance for your consideration.

Alpha J. Buie, Treasurer African American Democratic Club

1 of 1

CareGivers News

CareGivers Industry News



Caregiver Accused of Slapping, Cursing at Elderly

FAST FACTS:

- A caregiver is charged with elderly abuse, neglect or exploitation.
- She is accused of slapping, dragging, and cursing at an elderly woman in her care.
- Experts say this type of abuse happens all too often.

natasha.chen@wreg.com

Twitter: NChen_WREG3

Facebook.com/NatashaChenReports

(Memphis, TN 2/15/12) A caregiver has been arrested for allegedly dragging, slapping, and cursing at an elderly woman in her care.

Sixty-four-year-old Mary Sims was released Tuesday on a \$2,500 bond, charged with elderly abuse, neglect or exploitation.

A police report states Sims was dropping off 88-year-old Willie Bowie, who has dementia, at the Goodwill Senior Center on Friday morning.

Center staff told police they observed Bowie's caregiver trying to get Bowie out of the car.

The report states two staff members witnessed Sims pulling Bowie by the scarf around her neck and cussing at her while trying to drag her from the car.

Witnesses told police they saw Sims slap Bowie across the right side of her face, and continued to drag Bowie from the car by her legs and clothes. They heard Sims say "get your a- out of the car."

In the process, Bowie's hat fell off. She tried to retrieve it, and Sims allegedly pushed the back of Bowie's head toward the ground, telling her to "hurry up and pick up your d—hat."

Police say Bowie did not have any signs of injuries, but that she was unable to give a statement on what happened because of her dementia.

Abuse of those who cannot speak for themselves infurlates Mark Geller, an attorney who represents elderly victims' families.

"That's one of the classic signs of somebody that goes through a pattern of abuse," Geller said of Sims' arrest. He said the impatience described in the report suggests to him this behavior has happened before.

He said families should look for warning signs.

"Torn clothing, if the elderly person has an odor of feces or urine on them, which shows that they're not being taken care of...if they have dry or parched lips, which means they're not being fed."

Any suspected abuse should be reported to a hotline at the Tennessee Department of Health: 1-888-277-8366.

Geller also suggests families can research nurses or caregivers before hiring them, on the Department of Health and Medicare websites.

Geller said elderly abuse is under-reported, and yet he is still overwhelmed with 100 daily calls about elderly abuse.

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27	28	29	30	31			
« Jul							

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Offender Name: MARY SIMS Arrested On: 02/13/2012 11:14AM Booking ID: 12201426 Charge: ADULT ABUSE/NEGLECT/EXPLOITATION DOB: 05/06/1947 Age: 64 Sex: F Race: black Previous Mugshot TRAVIS JOHNSON

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February 16th, 2012 Terms of Service

Tag: caregiver uptn

enegoilog/repossing

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w.wreg.com/news/wreg-caregiver-accused-of-slapping-

 $\overline{\text{H}6\text{M}6}$ take care of our families at the end of their lives as well."

make a big deal about the beginning of life, and we should, but we also need to make Site Linkank it's really important that people pay attention to the elderly. In our society we

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About TripIt

Your Confirmation Code: cossex

Who's Flying

Traveler(s) Alpha Bule Frequent Flyer #

13D,4C,9C,4C

Where You're Going

- 11 / 11 10					
	Date	Flight	From	To	Stops
	02-Aug-2012	VX 906	SAN FRANCISCO, CA (SFO) 01:25 PM	LAS VEGAS, NV (LAS) 02:55 PM	0
	03-Aug-2012	VX 901	LAS VEGAS, NV (LAS) 09:20 AM	SAN FRANCISCO, CA (SFO) 11:00 AM	0
	03-Aug-2012	VX 204	SAN FRANCISCO, CA (SFO) 01:15 PM	CHICAGO, IL (ORD) 07:25 PM	0
	06-Aug-2012	VX 211	CHICAGO, IL (ORD) 08:20 PM	SAN FRANCISCO, CA (SFO) 10:45 PM	0

Traveler Contact

Alpha Bule

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Monday, August 13, 2012 7:38 AM

ican-vouthclub.com

sbcglobal.net

Hotwire Flight Purchase Confirmation - A. Bule Memphis 08/31/12 "Hotwire Customer Care" <support@hotwire.com>

alphabule@sbcglobal.net

1 File (540b)

Folders

Inbox (31604)

Drafts (46)

Sent

[Empty] Spam (2685)

Trash [Empty] image001

No virus threat detected File: Image001 Download File

Norton*

My Photos My Attachments

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Available

My Folders [Add - Edit]

Alpha Kappa Al... APD Info (14)

BV HP Lions (173)

Inspirationals (23)

POYC - ICAN (10)

Read A Book

Shelly Talum

Wachovia Mortg... (2)



ABA (1)

Food Addicts

Providence Fou... (...

Travel Documen... (2)



Delta Air Lines confirmation code: GAGTFV - Your flight is confirmed. Hotwire Itlnerary: 9846334748

Dear Alpha.

Thank you for booking your travel with Hotwire. Please note that all bookings are final and no changes or refunds are allowed. We've saved this information in your account. To view this saved information or print a single page receipt for your trip, sign in to your account. You do not need to reconfirm with the airline(s) or Hotwire.

For your trip:

Print this page and take it with you when traveling. You have an e-ticket and will not receive a paper ticket.

Before your flight, check in with the airline to obtain a boarding pass.

Additional fees may apply for baggage. For information about seat assignments, baggage fees, or special requests, check the airline's site.

Trip Details

Flight 4771, departs at 9:53 AM

From San Francisco, CA(SFO)

Map Departs: Fri, Aug 31, 2012 at 9:53 AM

Layover: Los Angeles (0hr 55min)

Delta Air Lines To: Los Angeles, CA(LAX) Arrives: 11:20 AM on Fri, Aug 31, 2012 (1hr 27min)

(Operated by SKYWEST DBA DBLTA CONNECTION) 700

Canadair Regional Jel Check flight status

Hotwire Hot Rate

All flight times are local

Baggage fee policy

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Contact information

Flight Delta Air Lines 1-800-221-1212 Confirmation code: GAGTFV

. Hotwire

Triple

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You do not need to reconfirm your booking with the airline(s) or Hotwire.

Allianz Global Assistance Travel Protection 1-800-771-1281

Hotwire Customer Care Hotwire itinerary: 9846334748

On our site View Help Center By email

Flight 2020, departs at 12:15 PM

To: Memphis, TN(MEM) From Los Angeles, CA(LAX) Map Departs: Fri, Aug 31, 2012 at 12:15 FM (3hr 46min)



Delta Air Lines Airbus A320 Check flight status

Total trip time: 6hr 8min

4

Flight 3547, departs at 8:15 AM

From Memphis, TN(MEM) Map Departs: Mon, Sep 3, 2012 at Departs: 8:15 AM Layover: Salt Lake City

To: Salt Lake City, UT(SLC) Arrives: 10:30 AM on Mon, Sep 3, 2012 (3hr 15min)



DELTA CONNECTION) Canadair Regional Jet 900 Check filight status Baggage fee policy

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(Ohr 55min)

Flight 2375, departs at 11:25 AM

6-51 30 6

To: San Francisco, CA(SFO) From Salt Lake City, Map UT(SLC) Arrives: 12:28 FM on Mon, Departs: Mon, Sep 3, 2012 at Sep 3, 2012 11:25 AM (2hr 3rin)



Total trip time: 6hr 13min

Passenger name Alpha J Bule

Ticket number 0067124838051



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Know before you go

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 We recommend that you check the status of your flight with the strine on the date of travel.

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Summary of charges

Round-trip ticket: Passengers: Booking fee: Subtotal:

\$324.00 \$0.00 \$324.00

Trip total:

\$324.00

Billed to: Apha J Buie Contact (650) 872-1617 phone: Contact

alphabuie@sbcglobal.net email: Charged to: MasterCard********3167 Mon, Aug 13, 2012 booked:

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Delta Air Lines confirmation code: G4I4TB - Your flight is confirmed. Hotwire Itinerary: 8042591685

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Trip Details

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Flight 4529, departs at 6:00 AM

From San Francisco. CA(SFO) Departs: Thu, May 10, 2012 at 6:00 AM

To: Salt Lake City, UT(SLC) Arrives: 8:49 AM on Thu, May 10, 2012 (1hr 49min)

Lavover: Salt Lake City

Delta Air Lines (Operated by SKYWEST DBA DELTA CONNECTION) Canadair Regional Jet

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Flight 4836, departs at 9:40 AM

From: Salt Lake City, UT(SLC)
Departs: Thu, May 10, 2012
at 9:40 AM

To: Memphis, TN(MEM) Map Arrives: 1:45 PM on Thu, May 10, 2012 (3hr 5min)

Delta Air Lines (Operated by SKYWEST DBA DELTA CONNECTION)
Canadair Regional Jet Check flight stalus

Total trip time: 5hr 45min

Deita Air Lines

Boeing 737 Check (light status

Baggage fee policy

+

Flight 950, departs at 6:35 PM

From Memphis, TN(MEM) arts: Sun, May 13, 2012

To: Salt Lake City, UT(SLC) Arrives: 8:58 PM on Sun, May 13, 2012 (3hr 23min)

Layover: Salt Lake Oly (Ohr 38min)

Flight 4546, departs at 9:36 PM

From: Salt Lake City, UT(SLC) Departs: Sun, May 13, 2012 at 9:36 PM

To: San Francisco, CA(SFO) Map Arrives: 10:50 PM on Sun, May 13, 2012 (2hr 14min)



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Total trip time: 6hr 15m in

Passenger name Alpha J Bule

Ticket number 0067058671239



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Summary of charges

Round-trip ticket: Passengers: Booking fee:

\$484.00

Subtotal:

\$0,00 \$484.00

Trip total:

\$484.00

Billed to: Contact

alpha j bule (650) 872-1617

phone: Contact

alphabuie@sbcglobal.net Charged to: MasterCard********3167

Date booked:

Fri, May 4, 2012



Dinner and a show, a guided city tour, shuttle services ... sound good?

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Curtomer Information

Traveler: Alpha Jenet Bule Booking #: 11064654

alphabule@sbcglobal.net Email:

Booked on: Thu, Apr 26, 2012

Click Continue to get a FREE \$20 Rebate off the reservation you just made.

Continue

Trip Some 201

Flight Summary

Traveler Name

Bule, Alpha (Adult)

San Francisco, CA, US (SFO)

Thu, May 03, 2012 10:44 am - 07:20 pm (1 Stop)

Airline Confirmation: United Airlines : ECFG60 American Aidines : ELGFPN

Special Request

To: Nashville, TN , US (BNA)

Sun, May 06, 2012 07:45 am - 01:10 pm (1 Stop)

Meal Preference Anymeal

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Ticket Number

0167056158801 E-Ticket

Total price: US\$ 35.00

Add Insurance to My Trip

Booking Number: 11064654

Departing Flight - Thursday, May 03, 2012

UNITED

2 1 G

San Francisco (SFO) 10:44am - May 03, Thu

Houston Intercontinental (IAH)

Nonstop Coach

United Airlines Flight 1229 BOENG 737-900 Jet

Airline confirmation: ECFG60

04:33pm -May 03, Thu

Flight Duration 3 hr 49 min

UNITED United Airlines

Houston Intercontinental

Nashville (BNA) 07:20pm -May 03, Thu Nonstop Coach

Flight 4619 Embraer RJ 135/140/145 Jet Airline confirmation: ECFG60 05:28pm -May 03, Thu

Flight Duration 1 hr 52 min

Operated by (EXPRESSJET AIRLINES DBA UNITED EXPRESS Flight Duration: 5hr 41min

Layover Time: 0hr 55min

Total Trip Time: 6hr 36min

Return Flight - Sunday, May 06, 2012

 $A^{V}\!\!A^{\circ}$ American Airlines

Nashville (BNA) 07:45am -May 06, Sun

Dallas Fort Worth (DFW) 09:50am -May 06, Sun Nonstop

Flight Duration 2 hr 5 mln

Flight 811
MCDONNELL DOUGLAS MD-80 Jet Airline confirmation: ELGFR

AA A American Airlines Flight 2212 BOENG 737-800 Jet Airline confirmation: ELGFPN Dallas Fort Worth (DFW) 11:25am -May 06, Sun San Francisco (SFO) 01:10pm -May 06, Sun Nonstop Coach

Flight Duration 3 hr 45 mln

Hight Duration: 5hr 50min

Layover Time: 1hr 35min

Total Trip Time: 7hr 25min

Baggage Fees: Most airlines now impose baggage fees. Flease click the Baggage and Carry On Fees link for complete

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	Traveler Type	Ticket Price	Tax & Fee Breakdown (incl. Traveler Assist)	Total
	1 AdulVs	US\$ 493.00	US\$ 52.15	US\$ 545.15
			Insurance Fee:	US\$ 0.00
			Promo Discount:	- US\$ 5.00
Charged on Credit Card - Visa - **** 0141			Subtotal:	US\$ 540.15

Total Booking Amount:	US\$ 545.15
Total Discount (Savings):	- US\$ 5.00

Total Cost:

US\$ 540.15

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As a consequence of TSA traveler regulations, changing the passenger name on ticketed bookings have become more complex. Please ensure when making a reservation we receive your name as it appears on your valid government issued photo ID, be sure to included first names, last name and middle initial if applicable. Prior to lickeling, we may be able to change or aller a name on a reservation. However, depending on the airline a new reservation maybe required which could increase you airfare. After a licket has been issued, changing the name can be one of the most difficult requests for us to get approval on. However, if the airline does gives us approval, changing a name after a ticket has been issued are subject to the Voluntary Change rules, noted above.

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Airlines sometimes make changes to a scheduled flight librerary that is beyond our control; in these cases, if the airlines notify us we in turn, may notify you. If we are notified of these changes we will send

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United confirmation number: QGTJZ0

-Clicok In now

Flight number: United 5992 Operated by: United Express/Expressjet Airlines Departing: 6:00 AM Memphis International (MEM) Arriving: 7:53 AM O'Hare International (ORD)

Flight date: Sun, Nov 20, 2011 Flight number: United 321 Departing: 9:00 AM O'Hare International (ORD) Arriving: 11:47 AM San Francisco International (SFO)

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Flight date: Wed, Oct 19, 2011

United confirmation number:

MBVD6U Check in now Flight number: United 756

Departing: 5:35 AM San Francisco International (SFO) Arriving: 9:04 AM Denver International (DEN)

Flight date: Wed, Oct 19, 2011 Flight number: United 5539

> Operated by: United Express/Skywest Airlines Departing: 10:03 AM Denver International (DEN) Arriving: 1:17 PM Memphis International (MEM)

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JOHN ST. CROIX EXECUTIVE DIRECTOR September 7, 2012

Alpha Buie 3780 Erris Court South San Francisco, CA 94080

Re: Waiver of Late Filing Fees, African American Democratic Club, ID # .981476

Dear Ms. Buie:

This letter responds to your committee's request for waiver of campaign finance disclosure late filing fees. By this letter, the Ethics Commission is notifying you of its decision regarding the waiver of fees assessed against your committee for \$2,720, which were assessed as follows:

Statement	Date Reporting	Date Filed	Filing	Paper or	Days =	Late
- Statement	Period Ends	Date Titleu	Deadline	Electronic	Late	Fee
460	12/31/2011	3/22/2012	1/31/201212	P	51	\$510
460	12/31/2011	2/29/2012	1/31/2012	E	29	\$725
460	3/17/2012	3/23/2012	3/22/2012	E	1	\$25
460	3/17/2012	6/12/2012	3/22/2012	P	21	\$210
460	5/19/2012	6/12/2012	5/24/2012	P	21	\$210
460	5/19/2012	5/25/2012	5/24/2012	E	1	\$25
460	6/30/2012	8/29/2012	7/31/2012	Е	29	\$725
460	6/30/2012	8/29/2012	7/31/2012	P	29	\$290
Total Late Fees						\$2,720
Total Due After Waiver					\$0	

Based on the information below, your committee's late filing fees totaling \$2,720 have been waived in full.

- Thank you for providing your records as proof for justification of "good cause" waiver. After a review of the documents that you provided, a 100% waiver was granted.
- Going forward, your committee will need to submit timely filings on or before any filing deadlines.

If you have any questions, please call the Commission's Fines Collection Officer, Ernestine Braxton, at (415) 252-3110.

Sincerely,

John St. Croix Executive Director

cc: African American Democratic Club, 1551 Fillmore Street, San Francisco, CA 94115

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Chatfield, Garrett (ETH)

From: Sent:

jo jackson <jeliasjackson@gmail.com> Friday, August 22, 2014 4:01 PM

To:

Chatfield, Garrett (ETH)

Cc:

ican-1990@sbcglobal net; Jo For DCCC

Subject:

Re: Ethics Commission Complaint

Thank you so much for outlining the steps. So nice to meet you, Have a great weekend.

God bless, Jo

On Aug 22, 2014 3:54 PM, "Chatfield, Garrett (ETH)" < garrett.chatfield@sfgov.org > wrote:

Dear Ms. Buie and Ms. Elias-Jackson:

This email is to provide you both with a status on the pending complaint in which Ms. Buie is the respondent, along with steps proposed to resolve this complaint. Below is a brief recap of my conversations with both of you.

On July 1, 2014, I met with Ms. Buie. At that meeting, Ms. Buie stated to me that she submitted an oral resignation as the treasurer of the General Purpose Committee "African American Democratic Club" (the Committee) to officers of the African American Democratic Club (AADC) in November 2012. Although she resigned internally to AADC members, she did not file a Form 410 statement with the Ethics Commission removing herself as treasurer of the Committee, and the AADC also did not file a Form 410 to remove her as the Committee's treasurer.

I explained to Ms. Buie that the last Form 460 that the Committee filed with the Commission on October 25, 2012, showed an outstanding cash balance of \$5,216.51. I also explained that because of the outstanding cash balance the Committee was required to continue to file Form 460s until the Committee could show it had no activity and/or terminates.

At that meeting, Ms. Buie provided documents to me that indicated that the Committee's documents were forwarded to a new treasurer, who did not understand that the Committee still had filing obligations with the Ethics Commission. I returned those documents to Ms. Buie. Ms. Buie and I agreed that she would attempt to obtain the Committee's bank statements in order to determine how the Committee used the cash balance of \$5,216.51 so that she could file any outstanding Form 460.

On August 11, 2014, Ms. Elias-Jackson, the AADC President, contacted me in order to help Ms. Buie resolve this matter. On August 22, 2014, I met with Ms. Elias-Jackson to explain the outstanding issues.

Below I am outlining the outstanding issues and how to resolve them. Ms. Buie is still the legal treasurer for the Committee. Resolved by filing a Form 410 to name a new treasurer for the Committee. 2. The Committee needs to file From 460s for each of the following periods showing any activity that may have occurred: October 21 to December 31, 2012; January 1 to June 30, 2013; July 1 to December 31, 2013; and January 1 to June 30, 2014. Resolved by obtaining the Committee's bank statements to show how the cash balance was spent and any other activity that may have occurred so that the information can be recorded on the Form 460s and filed. 3. Ms. Buie is the named respondent to the complaint. As it stands right now, Ms. Buie is the treasurer and responsible to pay any late fine or penalty. Late fines, in addition to any other penalty, accrue at ten dollars (\$10) per day after the deadline until the statement is filed for paper filings and at twenty-five dollars (\$25) per day after the deadline until the electronic copy or report is filed. Please note that late fines shall not exceed the cumulative amount stated in the late statement or report, or one hundred dollars (\$100), whichever is greater for paper filings and for electronic filings shall not exceed the cumulative amount stated in the late statement or report, or two hundred fifty dollars (\$250), whichever is greater. In this case, for the statement that covered the period from October 21 to December 31, 2012, the late fine could be as high as the outstanding cash balance of \$5,216.51. Resolved by Ms. Buie obtaining a statement or some other corroborating evidence to show that she did resign to the AADC as the Committee's treasurer in November 2012, and by signing a stipulation acknowledging the failure to timely file. Please note, that I will ask the Executive Director to significantly reduce any late fine or penalty and

will consider all of the circumstances in this case in order to be reasonable about the resolution of the

complaint.

- 1. The Committee's bank statements from October 2012 until the account was closed.
- 2. Testimony, preferably written, from an AADC officer, stating that Ms. Buie resigned in November 2012 as the Committee's treasurer.

Please provide that information to me by October 1, 2014. I would like to help you both resolve these issues and get the Committee current on its filings while being equitable to Ms. Buie regarding the complaint.

Feel free to contact me prior to October 1 if you have any questions or concerns.

Thank you,

Garrett Chatfield
San Francisco Ethics Commission
City and County of San Francisco
25 Van Ness Avenue, Suite 220
San Francisco, CA 94102
(P) 415.252.3100/(F) 415.252.3124
garrett.chatfield@sfgov.org
http://www.sfethics.org

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John St. Croix 1 **Executive Director** San Francisco Ethics Commission 2 25 Van Ness Avenue, Suite 220 3 San Francisco, CA 94102 (415) 252-3100 4 5 BEFORE THE SAN FRANCISCO ETHICS COMMISSION 6 7 In the Matter of: 8 9 ETHICS COMPLAINT NO. 13-131112 ACCUSATION 10 11 12 13 This document has been issued pursuant to Section IX.A of the San Francisco Ethics 14 Commission Regulations for Investigations and Enforcement Proceedings ("Regulations"). 15 This Accusation is a public document. 16 DATE ISSUED: June 6, 2014 17 COMPLAINT NUMBER: 13-131112 18 **RESPONDENT:** Alpha Buie 19 20 INTRODUCTION 21 On May 28, 2014, the Ethics Commission ("the Commission") held a Probable Cause Hearing 22 concerning the complaint described herein, and determined that there is probable cause to believe that 23 Alpha Buie ("Respondent") committed three violations of the California Government Code. 24 During the course of its investigation, staff determined that there was reason to believe that 25 Respondent committed three violations of the California Government Code by: 26 failing to file Recipient Committee Campaign Statement Form 460s. 27 28

I. BACKGROUND & PROCEDURAL HISTORY

A. BACKGROUND

On October 27, 2011, Respondent formed a Committee as a General Purpose Committee for the purpose of African American Political Education and Voter Registration. Respondent was the Treasurer for the Committee. On October 27, 2011, the Committee filed its first Recipient Committee Campaign Statement Form 460 ("Form 460"), which covered the pre-election period of January 1, 2011 to October 22, 2011. On that Form 460, Respondent reported receiving \$1,000 in contributions. Respondent continued to file each required Form 460 through October 25, 2012. On October 25, 2012, Respondent filed her most recent Form 460 coving the reporting period from October 1, 2012 to October 20, 2012. On that Form 460, Respondent was still identified as the Treasurer for the Committee and she reported receiving \$9,570.00 in contributions year to date, and making \$13,503.76 in expenditures year to date. Respondent also reported an ending cash balance of \$5,216.51. There was no indication on that Form 460 that it was a termination statement, and Respondent did not file a Form 410 termination statement. That was the last period for which Respondent filed a Form 460.

B. PROCEDURAL HISTORY

On February 20, 2013, the Ethics Commission's Executive Director sent a letter to Respondent informing her that the Form 460 covering the period ending December 31, 2012, was due to be filed by January 31, 2013, and that it had not been filed with the Ethics Commission. On March 28, 2013, the Executive Director sent a second notice indicating that the required Form 460 had still not been filed with the Ethics Commission.

On November 12, 2013, the Ethics Commission notified Respondent by letter that a complaint had been initiated against her for failing to file the next required Form 460, and that because the Committee was not properly terminated, Respondent failed to file additional required semi-annual Form 460s. Respondent received the Probable Cause Report and notice of the May 28, 2014 Probable

Cause Hearing on March 21, 2014. Respondent did not attend the Probable Cause Hearing on May 28, 2014, and did not submit a response to the Probable Cause Report.

II. ALLEGED VIOLATIONS OF LAW

In the Probable Cause Report, staff presented the following three counts against Respondent.

The Ethics Commission found probable cause for the following counts.

Counts 1 through 3 – Three Violations of California Government Code, section 84200(a)

California Government Code, section 84200(a), incorporated into local law by San Francisco Campaign and Governmental Conduct Code, section 1.106, provides that elected officers, candidates, and committees pursuant to California Government Code, section 82013(a), shall file semi-annual statements each year no later than July 31 for the period ending June 30, and no later than January 31 for the period ending December 31. California Government Code, section 84214, states that committees and candidates that qualify as a committee under California Government Code, section 82013(a), must terminate their filing obligations pursuant to regulations adopted by the California Fair Political Practices Commission ("FPPC").²

Respondent formed a General Purpose Committee on October 27, 2011. Respondent received \$1,000 in monetary contributions in 2011. Respondent filed the Committee's most recent Form 460 on October 25, 2012, which covered the period from October 1 to October 20, 2012. On that Form 460, Respondent reported that the Committee received \$9,570.00 in monetary contributions and made \$13,503.76 in expenditures in 2012. Respondent also reported that the Committee had an ending cash

¹ California Government Code, section 82013(a), states that a committee is a person or combination of persons who directly or indirectly receives contributions totaling \$1,000 or more in a calendar year.

² FPPC Regulation 18404(b), states that a committee which qualifies pursuant to California Government Code, section 82013(a), may terminate the committee's status as a committee, only by completing the termination section on the Form 410 declaring, under penalty of perjury, that the committee: (1) has ceased to receive contributions and make expenditures and does not anticipate receiving contributions or making expenditures in the future; (2) has eliminated or has declared that it has no intention or ability to discharge all of its debts, loans received and other obligations; (3) has no surplus funds; and (4) has filed all required campaign statements disclosing all reportable transactions.

balance of \$5,216.51 for that reporting period. Respondent did not terminate the Committee on the Form 460 filed on October 25, 2012, and did not file a Form 410 termination statement. Because the Committee was not terminated, Respondent was required to file semi-annual Form 460s on January 31, 2013; on July 31, 2013; and on January 31, 2014. Respondent did not file any of the required semi-annual statements as of the time of the Probable Cause Hearing.

Respondent's Committee qualified as a committee pursuant to California Government Code, section 82013(a), by raising over \$1,000 in contributions. Respondent did not terminate the Committee as required by California Government Code, section 84214, and FPPC Regulation 18404(b). Respondent's filing obligation for the Committee continues until the Committee is formally terminated.

Count 1. By failing to file the required semi-annual Form 460 by January 31, 2013, the Ethics Commission alleges that Respondent committed one violation of California Government Code, section 84200(a).

Count 2. By failing to file the required semi-annual Form 460 by July 31, 2013, the Ethics Commission alleges that Respondent committed one violation of California Government Code, section 84200(a).

Count 3. By failing to file the required semi-annual Form 460 by January 31, 2014, the Ethics Commission alleges that Respondent committed one violation of California Government Code, section 84200(a).

III. ADDRESS FOR ALL SERVICE OR DELIVERY

Wherever the Regulations require service on or delivery to the Commission, the Chairperson, its members, or the Executive Director, service and delivery shall be effected at the Commission office:

San Francisco Ethics Commission Attn: *Enforcement Division*

1	25 Van Ness Avenue, Suite 220 San Francisco, CA 94102	
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3	Dated:	
4		JOHN ST. CROIX, Executive Director San Francisco Ethics Commission
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ACCUSATION

Ethics Complaint No. 13-131112

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CHARLES SPENCER PS Form 3811, February 2004 Domestic	Return Receipt COMPLETE THIS SECTION ON DELIVERY A. Signature X Address B. Received by (Printed Name) C. Date of Delivery D. Is delivery address different from item 1? Ses If YES, enter delivery address below: No
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ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO

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PAUL A. RENNE CHAIRPERSON

Via U.S. Registered Mail

PETER KEANE VICE-CHAIRPERSON Alpha Buie 1601 Lane Street San Francisco, CA 94124

BEVERLY HAYON
COMMISSIONER

December 6, 2016

DAINA CHIU COMMISSIONER

Re: Ethics Complaint No. 13-131112 – NOTICE OF HEARING ON THE MERITS Monday, January 23, 2017 at 5:30 PM in Room 400 at City Hall

QUENTIN L. KOPP COMMISSIONER

Dear Ms. Buie:

LEEANN PELHAM EXECUTIVE DIRECTOR

You are hereby notified that a hearing will be held before the Ethics Commission at Room 400 on the 23rd day of January, 2017, at the hour of 5:30 PM, at City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, California 94102, upon the charges made in the attached accusation. You may be present at the hearing, may, but need not, be represented by counsel, may present any relevant evidence, and will be given an opportunity to cross-examine all witnesses testifying against you. You may request the issuance of subpoenas to compel the attendance of witnesses and the production of books, documents or other things by applying to the Commission, pursuant to Section X.D of the Ethics Commission Regulations for Investigations and Enforcement Proceedings, on or before Tuesday, January 3, 2017.

Pursuant to Section X.C of the Ethics Commission's Regulations, I must, and you may, submit a hearing brief that outlines your legal arguments and lists the evidence and witnesses you wish to present at the hearing. I will issue a hearing brief on or before January 3, 2017. If you choose to submit a hearing brief, it must be submitted by <u>Tuesday</u>, <u>January 3, 2017</u>. I have enclosed the Accusation and a copy of the Regulations.

You may also request the resolution of preliminary matters, unrelated to the merits of the accusation, pursuant to Section X.B of the Regulations, no later than 25 days prior to the commencement of a hearing on the merits, or <u>Thursday</u>, <u>December 29</u>, <u>2016</u>. Preliminary matters may include, but are not limited to, the following:

- (a) Procedural matters;
- (b) Disqualification of any member of the Commission from participation in the hearing on the merits;
- (c) Requests for dismissal of any charges in the accusation because, even if the allegations set forth in the accusation are true, those charges do not state a violation of law as alleged;
- (d) Discovery motions; and
- (e) Any other matters not related to the truth or falsity of the factual allegations in the accusation.

The hearing on the merits shall be open to the public, provided that either the Executive Director or the Respondents may request that the Commission exclude any witnesses. All evidence admissible in an administrative proceeding governed by the California Administrative Procedure Act shall be admissible in a hearing on the merits. At the hearing, the Executive Director and each Respondent shall be allowed oral argument. The Commission shall determine the appropriate length for the arguments. (EC Regs. Section XII.)

If you have any questions regarding this matter, please contact Jessica Blome at (415) 252-3100 or jessica.blome@sfgov.org.

Sincerely,

LeeAnn Pelham
Executive Director

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Encl.



ETHICS COMMISSION CITY AND COUNTY OF SAN FRANCISCO

BENEDICT Y. HUR CHAIRPERSON

PAUL A. RENNE VICE-CHAIRPERSON

> BRETT ANDREWS COMMISSIONER

BEVERLY HAYON COMMISSIONER

> PETER KEANE COMMISSIONER

JOHN ST, CROIX EXECUTIVE DIRECTOR

CONFIDENTIAL

Via Personal Service

Alpha Buie 1321 Evans Street, Suite C San Francisco, CA 94124

March 21, 2014

Re: Ethics Complaint No. 13-131112

Dear Ms. Buie:

You are hereby notified that the Ethics Commission will hold a probable cause hearing for the above-referenced matter, in which you are a named Respondent. The hearing will take place at 5:30 p.m. on Wednesday, May 28, 2014, in Room 416 at City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, California, 94102.

Enclosed is a copy of the Probable Cause Report. Pursuant to section VII.C of the San Francisco Ethics Commission Regulations for Investigations and Enforcement Proceedings ("Regulations"), you may submit a written response to the Probable Cause Report. A response shall not exceed 25 pages (excluding attachments). Eight copies must be delivered to the Commission no later than 20 days prior to the date of the hearing, which is Thursday, May 8, 2014. You may also request to submit the response via email.

Unless you request that the hearing be held in public, the hearing shall be held in closed session. (Regulations § VIII A.2.) At the hearing, you have the right to be present and represented by counsel. If you decline to appear on Wednesday, May 28, 2014, the Commission will conduct the hearing in your absence. Attached for your reference is a copy of the Regulations.

If you have any questions regarding this matter, please call Garrett Chatfield at (415) 252-3100.

John St. Croix/

Sincerel

Executive Director

25 Van Ness Avenue, Suite 220 San Francisco, CA 94102-6027 Phone (415) 252-3100 Fax (415) 252-3112 E-Mail Address: ethics.commission@sfgov.org Web site: www.sfethics.org

PROOF OF SERVICE

FILED

I am a citizen of the United States. I am over the age of 18, and not a party to the within action. My business address is: P. O. Box 78154, San Francisco, California 24107. On March ETHICS COMMISSION

Probable Cause Report – Ethics Complaint No. 13-131112,

on the persons named below by placing a true copy thereof, enclosed in a sealed envelope, addressed as follows:

Alpha Buie 1321 Evans Street, Suite C San Francisco, CA 94124

- BY CERTIFIED MAIL: I caused such envelope to be deposited in the mail at San Francisco, California, by personally placing such envelope for collection and mailing on the above-referenced date following the ordinary business practices of this office. I am readily familiar with our office's practices for collection and processing of correspondence for mailing with the United States Postal Service. In the ordinary course of business, correspondence, including said envelope, will be deposited with the United States Postal Service at San Francisco on the above-referenced date.
- [x] BY PERSONAL SERVICE: I delivered such envelope to the above addressee(s) on the above date.

I declare, under penalty of perjury under the laws of the State of California, that the foregoing is true and complete.

Executed on March 21, 2014, at S	San Francisco, California.	·
Told Brenned (Print Name)		
(Print Name)	(Signature)	