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Date: July 5, 2022

To: Members of the Ethics Commission

From: Michael Canning, Acting Senior Policy Analyst

Re: AGENDA ITEM 7 – Presentation, discussion, and possible action on proposed Ethics

Commission ordinance for November 2022 ballot and amended Ethics Commission

regulations to strengthen gift and other City ethics laws.

Summary

This item has been placed on the Ethics Commission's July 8 agenda to enable it to consider and possibly act on proposed amendments to strengthen the City's gift and ethics laws under consideration as a draft Ethics Commission ballot measure and Commission regulation amendments. This memo and attachments provide an update on the meet and confer process with City bargaining units that Staff have worked with the Department of Human Resources' Employee Relations Division to conclude, and details revised recommendations to the proposals that Staff have incorporated and recommend as a result of the meet and confer process and further engagement with other stakeholders.

Action Requested

To address demonstrated shortcomings in the City's ethics laws and help prevent future acts of corruption like those alleged in the ongoing federal corruption investigation, Staff recommends that the Commission move forward to strengthen the City's ethics law by adopting the proposed provisions in two steps:

- 1) discuss the draft ordinance presented in **Attachment 1** and vote at its July 8th meeting to take steps to place the ordinance directly before San Francisco voters as an Ethics Commission ballot measure for the November 8, 2022 election; and
- discuss the proposed regulation amendments presented in Attachment 2 and take action at its August 12, 2022 monthly meeting to adopt amended regulations pursuant to its authority under <u>Charter Sec. 15.102</u>.

Background

In January 2020, the U.S. Department of Justice began bringing criminal corruption charges against multiple City officials, employees, and contractors. The charges allege numerous instances in which individuals seeking favorable outcomes from City government provided things of value to City officials in an attempt to influence the actions of those officials.

The gift and ethics proposals presented in this document result from a robust process of analysis and lengthy stakeholder engagement by the Commission on core public policy matters within its jurisdiction. These proposals have been designed to uphold fairness in City decision-making, ensure an effective framework of local ethics laws, and strengthen public trust in local government.

The Commission's Government Ethics and Conflict of Interest Review project undertook a comprehensive review of the City's ethics laws and practices in phases to identify current weaknesses in the law and ensure that the types of conduct alleged in the criminal complaints are appropriately prohibited and deterred by strengthened City laws going forward.

- The first phase of the project addressed the issue of behasted payments, which are payments made at the behast of a government official to a third party. That work resulted in legislation enacted in December 2021 that now bans the solicitation of behasted payments by City officials and employees who are required to file the From 700 Statement of Economic Interests from soliciting behasted payments from those who have official business before their department or who have otherwise sought to influence them. A separate report on the implementation of these behasted payments rules and information about recent legislative developments appears under Item 8 on the Commission's July 8th meeting Agenda.
- The second and third phases of the project resulted in policy reports and recommendations to strengthen City laws that govern gifts made directly to City officials, gifts made through City departments, and other essential ethics provisions. The recommendations contained in the last three reports that stemmed from Phase II and III of the Commission's project are the basis for a proposed ballot measure (Attachment 1) and regulation amendments (Attachment 2). For additional reference, the Commission has produced a summary chart (Attachment 3) listing the proposed changes that details the sections of the San Francisco Campaign and Governmental Conduct Code that would be changed by the proposed ballot measure and what regulations would be amended.

These proposed changes would clarify and expand aspects of the City's restricted source rule, which limits gifts to City officials from those doing business with their department and those who have recently attempted to influence them. The changes would also strengthen the City's bribery rule and expand the number of City officials required to complete annual ethics training. An overview of the recommendations is provided in the section below entitled Summary of Proposed Ethics and Gift Provisions.

While this project was initiated in reaction to the ongoing federal corruption investigation, the recommendations produced by this project address larger issues facing the City. The proposed recommendations seek to promote a culture in City government that promotes fairness, responsiveness, and equity. More robust ethics rules, greater restrictions on gifts, and increased transparency regarding the sources of City funding are tools for ensuring City government works for everyone, not just a small minority that engage or appear to engage in 'pay to play' actions to secure favorable treatment by City officials. Together, the packages of reforms stemming from these three phases of the Commission's work have been designed to help ensure that in the City of San Francisco, the processes of governmental decision-making operate, and can be trusted by the public to consistently operate, in a manner that provides fair, just, and equitable treatment for all by City government.

On June 10, Commission Chair Lee issued a statement reporting to the public on the status of the Commission's reforms. In that message, Chair Lee reflected on the overwhelming vote by San Franciscans to adopt Proposition E, a measure on the June 7 ballot that, in part, ensures the Ethics Commission will have a clear role in any future legislative amendments to the City's behested payments provisions. She noted that the public that feedback in public hearings on the Commission's gift proposals and the Prop. E vote "make clear the public's continuing expectations for reform." She concluded by citing the additional urgent work that remained ahead:

"We recognize that all San Franciscans have a critical stake in the health of City government and that the voters' continued engagement in this process is vital. We share the public's frustration that it has been 29 months since the first FBI investigation story has cast San Francisco in the national spotlight. We remain committed to using the full authority voters have vested in us as a Commission to place a measure directly on the ballot this year so that the voters' voices will continued[sic] to be heard."

Recap: Summary of Proposed Ethics and Gift Recommendations

The ways in which the Ethics Commission's package of gift and essential ethics provisions is designed to strengthen local ethics laws is summarized below.

Gift-Related Recommendations (Phase II)

- Create a definition of *gift* in the Campaign and Governmental Conduct Code.
 - Regulations would include certain state law gift exceptions but omit those that undermine the purposes of the restricted source rule.
 - Regulations containing local exceptions to the restricted source rule would be amended.
- Expand the application of the restricted source rule to prohibit other aspects of a gift transaction beyond the receipt or solicitation of the gift by an official, including:
 - City officials from soliciting or accepting gifts from restricted sources for any immediate family members of the official.
 - City officials from soliciting, coordinating, facilitating, or accepting gifts for other City officials.
 - The giving of gifts by lobbyists and permit consultants.
 - City officials from accepting anything from a City department or non-City organization or person that bestows a personal benefit on the official if the official knows or has reason to know that the true source of the gift is a restricted source.
 - Any person or organization from acting as an intermediary for a restricted source gift.
- Clarify how the restricted source rule applies to City contractors.
- Amend the restricted source rule to explicitly apply to individuals and entities that apply for or obtain a permit, license, or other entitlement for use from a City department.
- Amend the restricted source rule to explicitly apply the rule to affiliates (directors, officers, and major shareholders) of an entity that is a restricted source.
- Create a single, standardized disclosure requirement for payments to City departments.
- Amend regulations containing exceptions to the rule against gifts from subordinates.

Essential Ethics Provision Recommendations (Phase III)

- Strengthen San Francisco's bribery rule by incorporating elements of the federal bribery rule.
- Extend the annual ethics training requirement to all Form 700 filers.
- Codify rules contained in departmental Statements of Incompatible Activities into the Code and discontinue departmental Statements of Incompatible Activities.
- Standardize penalty provisions to make it clear that all violations of the Code are punishable and that proving a particular mental state is not required.
- Protect ethics laws from legislative amendments by requiring approvals by a supermajority of the Ethics Commission and Board of Supervisors for legislative amendments.
- Add a general provision that allows the Commission to require electronic filing of public disclosures.

To facilitate review and discussion of the changes the ordinance proposes and make it easier for readers to identify the changes that would result, Staff produced a "condensed version" of the proposed ordinance to illustrate only the Code sections the measure would change substantively. This 37-page condensed version appears as **Attachment 4**. It excludes sections that are simply being reauthorized as they already appear in the Code.

The full 127-page version of the measure appears as **Attachment 1**. This document details all changes that would be made, and therefore shows all provisions as they will be changed, including text that is stricken and reauthorized to procedurally adopt the substantive changes proposed.

Recap: The Commission's Deliberative Process

The proposals being considered by the Commission have gone through an extensive process of public engagement, review, and stakeholder input. This has included four interested persons meetings in 2021;¹ the publication of three substantial Commission reports that present the evidence and rationale for the recommendations;² engagement with City bargaining units;³ public discussions at nine Commission meetings since December 2021;⁴ and numerous one-on-one meetings between Staff and stakeholders.

State law requires that the City meet and confer with employee bargaining units prior to undertaking certain actions that would impact City employees. Since November, the Commission has been working with the Employee Relations Division of the City's Department of Human Resources (DHR) to meet and confer with City bargaining units and satisfy the City's obligation to meet and confer with bargaining units in good faith. Following seven months of engagement in the meet and confer process with the

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¹ Interested persons meetings were held on <u>April 27, 2021 and April 29, 2021</u> and <u>November 16, 2021 and November 18, 2021</u>.

² Reports were published on gifts made directly to City officials, gifts made through City departments, and other essential ethics provisions.

³ Since November of 2021, Ethics Staff have met nine times with representatives from the Municipal Executives Association (MEA) and exchanged numerous written communications containing proposals and counterproposals from both MEA and the City.

⁴ This package of reforms was discussed at Commission meetings on: <u>December 10</u>, <u>January 14</u>, <u>January 21</u>, <u>February 11</u>, <u>February 25</u>, <u>March 18</u>, <u>April 8</u>, <u>May 13</u>, and <u>June 10</u>.

Municipal Executives Association (MEA), on July 3 DHR sent out a 'close out' notice to MEA. Close out notices review issues addressed through the meet and confer process and note that in the absence of any further counter proposals within scope by the requested deadline, DHR will consider the meet and confer obligations to have been concluded. In this instance, DHR provided MEA with the date of July 7 by close of business.

Current Recommendations Before the Commission as Revised through Stakeholder Feedback

Throughout this policy project, Staff have sought to engage stakeholders and incorporate feedback from a variety of sources. This process has carried on concurrently with the meet and confer process, as stakeholders have continued to engage with Staff and directly with the Commission during its recent meetings.

As the Commission will recall, Staff presented a first round of revisions to the Commission in a <u>Staff</u> <u>memo dated February 7, 2022</u>, which was discussed at the Commission's February 11 meeting. For reference, the changes made between December and February are summarized in **Attachment 5**.

Based on additional discussions during recent Commission meetings, feedback from stakeholders, and issues raised during the meet and confer process, Staff have further revised several of the proposals. These further revisions are recommended by Staff to clarify important aspects of the reforms and address concerns raised by stakeholders, while still providing an expansive set of necessary reforms that would strengthen and improve the City's ethics rules if adopted by San Francisco voters. The proposed changes made since the February versions are incorporated in the attached materials and are summarized below in Table 1 for reference.

Informed by stakeholder engagement and the meet and confer process, Staff has revised the proposed ordinance language it recommends be placed on the ballot. Changes made since February in the ordinance to be proposed as a ballot measure can be found below in **Table 1**.

Based on additional feedback received Staff also revised proposed regulation amendments. Changes made in regulation amendments can be found below in **Table 2**.

Table 1: Proposed Ballot Measure - Changes Made Since February 2022

Section Amended	Description of Change Made
3.1-102(c)(4) & 3.1-102.5(c)(3)(D)	Clarifying liability for administrative penalties associated with violations of Section 3.1-102 and 3.1-102.5
	These two subsections have been revised so that instead of saying that any person who violates the section "shall be liable in an administrative proceeding" the language now states that any person who violates the section "shall be subject to and may be held liable in an administrative proceeding."
3.203	Revising how seeking, obtaining, or possessing a license, permit, or other entitlement for use can make a person a restricted source

This subsection was revised so that only licenses, permits, and other entitlements for use that require high-level approval from the department or City leadership make a person a restricted source for all of the City officials of that department, other licenses, permits, or other entitlements for use would only make the person a restricted source for the City officials that were personally and substantially involved in the process of issuing, extending, amending, or otherwise approving the item.

This was done by amending part (b) of the definition of "doing business with the department" so that it only covers licenses, permits, or other entitlements for use that are issued by the department, and are appealable to or approved by the department head, the department's board or commission, or the Board of Supervisors and creating a new part (c) of the definition of "restricted source" that specifies that a person seeking, obtaining, or possessing a license, permit, or other entitlement for use is a restricted source for any City official who was personally and substantially involved in the approval of the item.

This change was presented to the Commission in a Staff memo dated March 14, 2022 and was discussed at the Commission's March 18 meeting. This proposal was developed in response to concerns that the Commission's initial proposal was too broad and difficult to comply with as many employees within a department do not work on licenses, permits, or other entitlements for use and would be potentially unaware of such activities. The revised proposal addresses this concern, while still ensuring that persons seeking the most high-level licenses, permits, or other entitlements for use are restricted sources for the entire department, but otherwise only require City officials to be aware of the licenses, permits, and other entitlements for use that they were involved in personally and substantially.

3.216(b)(2), 3.216(b)(4), and 3.216(b)(5)

Removing liability for gift givers

These subsections were changed to remove liability for restricted sources who give prohibited gifts to City officials. With this change, restricted sources that give, or attempt to give, a gift to a City official will not be liable for that action. It will be the responsibility of City officials to not accept gifts from restricted sources or third parties if the official knowns or has reason to know that the gift was funded, provided, or directed by a restricted source. This change would prohibit a lobbyist or permit consultant from giving or offering to give a gift to any City official, or any official's family members, if the lobbyist or permit consultant knows or has reason to know that they are a restricted source for the City official. Lobbyists and permit consultants would also be prohibited from making a payment to an intermediary, including any City department, if the lobbyist or permit consultant knows or has reason to know that the intermediary will use the payment to provide a gift to a City official and that they are a restricted source for that official.

	This change was presented to the Commission in a Staff memo dated March 14, 2022 and was discussed at the Commission's March 18 meeting. Staff's initial proposal had amended the restricted source rule so that it would prohibit the giving of gifts by restricted sources, thus exposing restricted sources who gave unauthorized gifts to penalties. Staff heard concerns that expanding liability to the givers of restricted source gifts would potentially ensnare members of the public who were unaware of the rule and that members of BIPOC communities could be disproportionally impacted by this change. To address this concern, the proposal has been revised so that there is no longer liability for restricted sources who give gifts, unless the giver is a lobbyist or permit consultant. Staff believes that liability for the giving of restricted sources gifts can be removed from the measure without undermining the other proposed reforms to the restricted source rule.
3.218(a)(1)	Including non-compensated, volunteer activity with 501(c)(5) nonprofit organizations among the activities in which City officials may engage, notwithstanding the prohibitions in Section 3.218 This subsection was revised to allow City officials to engage in non-compensated, volunteer activity with 501(c)(5) nonprofit organizations which are labor, agricultural, or horticultural organizations. The subsection already contains language allowing City officials to engage in non-compensated, volunteer activity with 501(c)(3) nonprofit organizations.
3.218(b)(2)(C)	Specifying process and timeline for advance written determinations This subsection was added to specify the process and timeline for decision-maker responses to requests for advance written determinations.
Section 9. Effective and Operative Dates	In order to provide time or additional training and other compliance-related activity by City officials, the operative date of the ordinance has been revised so that it is six months after the effective date of the ordinance. During this sixmonth period, Staff will provide live/interactive trainings to City officials and produce additional training resources that cover the rule changes brought by the ballot measure and regulation amendments.

Table 2: Proposed Regulation Amendments – Changes Made Since February 2022

Regulation	
Amended	Description of Change Made
3.216(b)-5(m)	Revising the exception for attendance at nonprofit fundraisers
	This regulation was revised to offer greater clarity regarding when this exception can be used by providing examples of the types of purposes that are "necessary

	to carry out the official's City duties" and by specifying that the tickets cannot be used for employee appreciation or as a reward for public service.
	An earlier version of this exception was presented to the Commission through a Staff memo dated February 7 , 2022.
3.216(b)-5(n)	Revising the exception for attendance at arts and entertainment events
	This regulation was revised to offer greater clarity regarding when this exception can be used by providing examples of the types of purposes that are "necessary to carry out the official's City duties" and by specifying that the tickets cannot be used for employee appreciation or as a reward for public service. This revision also allows employees of the City's Charter-identified arts and culture departments to accept a single additional ticket to events when using this exception.
	An earlier version of this exception was presented to the Commission through a Staff memo dated February 7 , 2022.
3.216(b)-5(p)	Adding an exception for personalized greeting cards
	This regulation was added to specify that accepting a personalized greeting card from a restricted source does not violate the restricted source rule.
	This change was presented to the Commission in a <u>Staff memo dated March 14</u> , <u>2022</u> and was discussed at the Commission's March 18 meeting.
3.216(b)-5(q)	Adding an exception for payments provided at a free or discounted rate to members of the general of public
	This regulation was added to specify that accepting a payment from a restricted source that is provided at a free or discounted rate to members of the general public, without regard to the officer or employee's status as a City official, does not violate the restricted source rule.
	This change was presented to the Commission in a <u>Staff memo dated March 14</u> , <u>2022</u> and was discussed at the Commission's March 18 meeting.
3.216(b)-5(r)	Adding an exception for branded promotional items of nominal value from nonprofit organizations
	This regulation was added to permit nonprofit organizations to give City official branded promotional items of nominal value, even if the organization is a restricted source for the official.

This change was presented to the Commission in a Staff memo dated May 9,
2022 and was discussed at the Commission's May 13 meeting.

Next Steps

As noted above, Staff recommends the following Commission actions to help strengthen the effectiveness of the City's ethics laws:

- 1) discuss the revised draft ordinance presented in **Attachment 1** and vote at its July 8th meeting to take steps to place the ordinance directly before San Francisco voters as an Ethics Commission ballot measure for the November 8, 2022 election; and
- 2) discuss the revised regulation amendments presented in **Attachment 2** and take action at its August 12, 2022 monthly meeting to adopt the amended regulations pursuant to its authority under <u>Charter Sec. 15.102</u>. To ensure the Commission can act on regulations at that meeting, notice of action on the proposed regulations must be circulated no later than 10 days before the meeting to comply with the requirements of <u>Charter Sec. 4.104(a)(1)</u>.

Attachment 1

 [Initiative Ordinance - Campaign and Governmental Conduct Code - Gift Proh Reporting, Bribery, Ethics Training, Incompatible Activities, and Amendment F 	[Initiative Ordinance - Campaign and Governmental Conduct Code - Gift Prohibitions and Reporting Bribery Ethics Training Incompatible Activities, and Amendment Process!
	responding, Bribory, Edines Training, mostripatible reason, and ranonament recoses
3	Motion ordering submitted to the voters, at an election to be held on November 8, 2022,
4	an ordinance amending the Campaign and Governmental Conduct Code to 1) expand
5	gift prohibitions for City officers and employees; 2) expand rules prohibiting bribery; 3)
6	require ethics training for Form 700 filers; 4) impose gift prohibitions on members of
7	the public with respect to City officers and employees; 5) impose personal liability on
8	City officials for failure to disclose certain relationships; 6) create generally applicable
9	incompatible activity rules; and 7) require Ethics Commission and Board of
0	Supervisors super-majority approval for amendments to certain ethics-related
1	ordinances.

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MOVED, That pursuant to Charter Section 15.102, the Ethics Commission hereby submits the following ordinance to the voters of the City and County of San Francisco, at an election to be held on November 8, 2022.

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Ordinance amending the Campaign and Governmental Conduct Code to 1) expand gift prohibitions for City officers and employees; 2) expand rules prohibiting bribery; 3) require ethics training for Form 700 filers; 4) impose gift prohibitions on members of the public with respect to City officers and employees; 5) impose personal liability on City officials for failure to disclose certain relationships; 6) create generally applicable incompatible activity rules; and 7) require Ethics Commission and Board of Supervisors super-majority approval for amendments to certain ethics-related ordinances.

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NOTE: **Unchanged Code text and uncodified text** are in plain Arial font. **Additions to Codes** are in *single-underline italics Times New Roman font*.

1	Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font.
2	Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code
3	subsections or parts of tables.
4	Be it ordained by the People of the City and County of San Francisco:
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6	Section 1. Article I, Chapter 5 of the Campaign and Governmental Conduct Code is
7	hereby amended by adding Section 1.503, to read as follows:
8	SEC. 1.503. AMENDMENT OR REPEAL OF THIS CHAPTER.
9	The voters may amend or repeal this Chapter 5. The Board of Supervisors may amend this
10	Chapter 5 if all of the following conditions are met:
11	(a) The amendment furthers the purposes of this Chapter;
12	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
13	fifths vote of all its members;
14	(c) The proposed amendment is available for public review at least 30 days before the
15	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
16	<u>and</u>
17	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote o
18	all its members.
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20	Section 2. The voters hereby re-authorize and re-enact in its entirety Article II, Chapter
21	1 of the Campaign and Governmental Conduct Code, in the process revising Sections 2.103,
22	2.115, 2.135, and 2.145, to read as follows:
23	SEC. 2.100. FINDINGS.
24	(a) The Board of Supervisors finds that public disclosure of the identity and extent of efforts of
25	lobbyists to influence decision-making regarding local legislative and administrative matters is

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essential to protect public confidence in the responsiveness and representative nature of government officials and institutions. It is the purpose and intent of the Board of Supervisors to impose reasonable registration and disclosure requirements to reveal information about lobbyists' efforts to influence decision-making regarding local legislative and administrative matters.

(b) To increase public confidence in the fairness and responsiveness of governmental decision making, it is the further purpose and intent of the people of the City and County of San Francisco to restrict gifts, campaign contributions, and bundled campaign contributions from lobbyists to City officers so that governmental decisions are not, and do not appear to be, influenced by the giving of personal benefits to City officers by lobbyists, or by lobbyists' financial support of City officers' political interests.

(c) Corruption and the appearance of corruption in the form of campaign consultants exploiting their influence with City officials on behalf of private interests may erode public confidence in the fairness and impartiality of City governmental decisions. The City and County of San Francisco has a compelling interest in preventing corruption or the appearance of corruption which could result in such erosion of public confidence. Prohibitions on campaign consultants lobbying current and former clients will protect public confidence in the electoral and governmental processes. It is the purpose and intent of the people of the City and County of San Francisco in enacting this Chapter to prohibit campaign consultants from exploiting or appearing to exploit their influence with City officials on behalf of private interests.

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SEC. 2.103. AMENDMENT OR REPEAL.

With respect to any provisions of this Chapter regarding regulation of expenditure lobbyists, registration requirements, amendment of registration information and monthly disclosures, or restrictions on gifts, campaign contributions, or bundled campaign contributions from lobbyists,

1 approved by the voters, the Board of Supervisors may amend those provisions if all of the following 2 conditions are met: 3 (a) The amendment furthers the purposes of this Chapter; (b) The Ethics Commission approves the proposed amendment in advance by at least a four-4 5 fifths vote of all its members; 6 (c) The proposed amendment is available for public review at least 30 days before the 7 amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors; 8 and 9 (d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of 10 all its members. 11 12 SEC. 2.105. DEFINITIONS. Whenever used in this Chapter 1, the following words and phrases shall be defined as provided 13

in this Section 2.105:

"Activity expenses" means any expense incurred or payment made by a lobbyist or a lobbyist's client at the behest of the lobbyist, or arranged by a lobbyist or a lobbyist's client at the behest of the lobbyist, which benefits in whole or in part any: officer of the City and County; candidate for City and County office; aide to a member of the Board of Supervisors; or member of the immediate family or the registered domestic partner of an officer, candidate, or aide to a member of the Board of Supervisors. An expense or payment is not an "activity expense" unless it is incurred or made within three months of a contact with the officer, candidate, or Supervisor's aide who benefits from the expense or payment, or whose immediate family member or registered domestic partner benefits from the expense or payment. "Activity expenses" include honoraria, consulting fees, salaries, and any other thing of value totaling more than \$25 in value in a consecutive three-month period, but do not include political contributions.

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1	"Agency" shall mean a unit of City government that submits its own budget to the Mayor and
2	Board of Supervisors pursuant to Article IX of the City Charter.
3	"Candidate" shall have the same meaning as set forth in Section 1.104 of this Code.
4	"Client" means the person for whom lobbyist services are performed by a lobbyist.
5	"Committee" shall be defined as set forth in the California Political Reform Act, California
6	Government Code section 81000, et seq.
7	"Contact lobbyist" means any individual who (1) makes five or more contacts in a calendar
8	month with officers of the City and County on behalf of the individual's employer; or (2) makes one or
9	more contacts in a calendar month with an officer of the City and County on behalf of any person who
10	pays or who becomes obligated to pay the individual or the individual's employer for lobbyist services.
11	An individual is not a contact lobbyist if that individual is lobbying on behalf of a business of which the
12	individual owns a 20% or greater share.
13	"Contribution" shall have the same meaning as set forth in the California Political Reform Act,
14	California Government Code Section 81000, et seq.
15	"Controlled committee" shall have the same meaning as set forth in Section 1.104 of this Code,
16	but shall not include any state committees.
17	"Dependent child" shall mean a child or stepchild of a public official, who is under 18 years
18	old and whom the official is entitled to claim as a dependent on his or her federal tax return.
19	"Economic consideration" means any payments, fees, reimbursement for expenses, gifts, or
20	anything else of value, provided that "economic consideration" does not include salary, wages or
21	benefits furnished by a federal, state or local government agency.
22	"Employee" means any person who receives, reasonably expects to receive, or whose employer
23	is obligated to provide, an Internal Revenue Service Form W-2 wage and tax statement.
24	"Employer" means any person who provides an Internal Revenue Service Form W-2 wage and
25	tax statement to an employee who performs lobbyist services on behalf of that person.

1	"Expenditure lobbyist" means any person, other than any government entity, or officer or
2	employee of a government entity acting in an official capacity, who, directly or indirectly, makes
3	payments totaling \$2,500 or more in a calendar month to solicit, request, or urge other persons to
4	communicate directly with an officer of the City and County in order to influence local legislative or
5	administrative action. Examples of the types of activities the payment for which can count toward the
6	\$2,500 threshold referred to in the previous sentence include but are not limited to public relations,
7	media relations, advertising, public outreach, research, investigation, reports, analyses, and studies to
8	the extent those activities are used to further efforts to solicit, request or urge other persons to
9	communicate directly with an officer of the City and County. The following types of payments shall not
10	be considered for the purpose of determining whether a person is an expenditure lobbyist: payments
11	made to a registered contact lobbyist or the registered contact lobbyist's employer for lobbyist services
12	payments made to an organization for membership dues; payments made by an organization to
13	distribute communications to its members; payments made by a news media organization to develop
14	and distribute its publications; and payments made by a client to a representative to appear in an
15	adjudicatory proceeding before a City agency or department.
16	"Gift" shall be defined as set forth in the Political Reform Act, Government Code Section 81000
17	et seq., and the regulations adopted thereunder.
18	"Gift of travel" shall mean payment, advance, or reimbursement for travel, including
19	transportation, lodging, and food and refreshment connected with the travel.
20	"Lobbyist" means a contact lobbyist or expenditure lobbyist.
21	"Lobbyist services" means services rendered for the purpose of influencing local legislative or
22	administrative action, including but not limited to contacts with officers of the City and County of San
23	Francisco.
24	"Local legislative or administrative action" includes, but is not limited to, the drafting,

introduction, consideration, modification, enactment, defeat, approval, veto, granting or denial by any

1	officer of the City and County of any resolution, motion, appeal, application, petition, nomination,
2	ordinance, amendment, approval, referral, permit, license, entitlement to use or contract.
3	"Measure" shall have the same meaning as set forth in Section 1.104 of this Code.
4	"Officer of the City and County" means any officer identified in Section 3.203 of this Code, as
5	well as any official body composed of such officers. In addition, for purposes of this Chapter, "officer of
6	the City and County" includes (1) members of the Board of Education, Community College Board, First
7	Five Commission, Law Library Board of Trustees, Local Agency Formation Commission, Health
8	Authority Board, Housing Authority Commission, Parking Authority, Relocation Appeals Board,
9	Successor Agency to the former Redevelopment Agency of the City and County of San Francisco,
10	Oversight Board of the Successor Agency, Successor Agency Commission, Transportation Authority,
11	Workforce Investment San Francisco Board as well as any official body composed of such officers, and
12	any person appointed as the chief executive officer under any such board or commission; (2) the
13	Zoning Administrator, (3) the City Engineer, (4) the County Surveyor, and (5) the Bureau Chief of the
14	Department of Public Works' Bureau of Street Use and Mapping.
15	"Person" means an individual, partnership, corporation, association, firm, labor union or other
16	organization or entity, however organized.
17	"Public event" shall mean an event or gathering that any member of the public may attend, has
18	been publicly announced and publicized in advance, and for which there is no admission cost or fee.
19	"Public hearing" means any open, noticed proceeding.
20	"State committee" shall mean a committee formed to support or oppose candidates for state
21	office or state ballot measures.
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23	SEC. 2.106. LOBBYING CONTACTS.
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1	(a) Whenever used in this Chapter 1, "contact" means any communication, oral or written,
2	including communication made through an agent, associate or employee, for the purpose of influencing
3	local legislative or administrative action, except as provided in Subsections (b) and (c).
4	(b) The following activities are not "contacts" within the meaning of this Chapter 1.
5	(1) A representative of a news media organization gathering news and information or
6	disseminating the same to the public, even if the organization, in the ordinary course of business,
7	publishes news items, editorials or other commentary, or paid advertisements, that urge action upon
8	local legislative or administrative matters;
9	(2) A person providing oral or written testimony that becomes part of the record of a
10	public hearing; provided, however, that if the person making the appearance or providing testimony
11	has already qualified as a contact lobbyist under this Chapter and is appearing or testifying on behalf
12	of a client, the contact lobbyist's testimony shall identify the client on whose behalf the contact lobbyist
13	is appearing or testifying;
14	(3) A person performing a duty or service that can be performed only by an architect or
15	a professional engineer licensed to practice in the State of California;
16	(4) A person making a speech or producing any publication or other material that is
17	distributed and made available to the public, through radio, television, cable television, or other
18	medium of mass communication;
19	(5) A person providing written information in response to an oral or written request
20	made by an officer of the City and County, provided that the written information is a public record
21	available for public review;
22	(6) A person providing oral or written information pursuant to a subpoena, or
23	otherwise compelled by law or regulation;
24	(7) A person submitting a written petition for local legislative or administrative action,
25	provided that the petition is a public record available for public review;

1	(8) A person making an oral or written request for a meeting, or any other similar
2	administrative request, if the request does not include an attempt to influence local legislative or
3	administrative action;
4	(9) A person appearing before an officer of the City and County pursuant to any
5	procedure established by law or regulation for levying an assessment against real property for the
6	construction or maintenance of an improvement;
7	(10) A person providing purely technical data, analysis, or expertise in the presence of
8	a contact lobbyist;
9	(11) A person distributing to any officer of the City and County any regularly published
10	newsletter or other periodical which is not primarily directed at influencing local legislative or
11	administrative action;
12	(12) A person disseminating information or material on behalf of an organization or
13	entity to all or a significant segment of the organization's or entity's employees or members;
14	(13) A person appearing as a party or a representative of a party in an administrative
15	adjudicatory proceeding before a City agency or department;
16	(14) A person communicating, on behalf of a labor union representing City employees,
17	regarding the establishment, amendment, or interpretation of a collective bargaining agreement or
18	memorandum of understanding with the City, or communicating about a management decision
19	regarding the working conditions of employees represented by a collective bargaining agreement or a
20	memorandum of understanding with the City;
21	(15) A party or prospective party to a contract providing oral or written information in
22	response to a request for proposals, request for qualifications, or other similar request, provided that
23	the information is directed to the department or official specifically designated in the request to receive
24	such information; negotiating the terms of the contract with the City after being selected to enter into
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1	the contract; or communicating in connection with the administration of an existing contract between
2	the party and the City. For the purposes of this subsection (b)(15):
3	(A) A "party or prospective party" includes that party's officers or employees; a
4	subcontractor listed in the contract, bid, or proposal; or that subcontractor's officers or employees. A
5	"party or prospective party" does not include any other agent or associate, including any outside
6	consultant or independent contractor.
7	(B) Communication "in connection with the administration of an existing
8	contract" includes, but is not limited to, communication regarding: insurance and bonding; contract
9	performance and/or default; requests for in-scope change orders; legislative mandates imposed on
10	contractors by the City and County; payments and invoicing; personnel changes; prevailing wage
11	verification; liquidated damages and other penalties for breach of contract; audits; assignments; and
12	subcontracting. Communication "in connection with the administration of an existing contract" does
13	not include communication regarding new contracts, or out-of-scope change orders.
14	(16) An officer or employee of a nonprofit organization or an organization fiscally
15	sponsored by such a nonprofit organization communicating on behalf of their organization. For
16	purposes of this subsection only, "nonprofit organization" means either an organization with tax
17	exempt status under 26 United States Code Section 501(c)(3), or an organization with tax exempt status
18	under 26 United States Code Section 501(c)(4) whose most recent federal tax filing included an IRS
19	Form 990-N or an IRS Form 990-EZ, or an organization whose next federal tax filing is reasonably
20	likely to include an IRS Form 990-N or an IRS Form 990-EZ.
21	(c) The following activities are not "contacts" for the purpose of determining whether a person
22	qualifies as a contact lobbyist, but are "contacts" for purpose of disclosures required by this Chapter 1:
23	(1) A person providing oral information to an officer of the City and County in response
24	to an oral or written request made by that officer;
25	(2) A person making an oral or written request for the status of an action; and

1	(3) A person participating in a public interested persons meeting, workshop, or other
2	forum convened by a City agency or department for the purpose of soliciting public input.
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4	SEC. 2.107. NO CONFLICT WITH STATE BAR ACT.
5	Nothing in this Chapter is intended to regulate attorneys engaged in the practice of law under
6	the California State Bar Act, Business and Professions Code sections 6000 et seq.
7	
8	SEC. 2.110. REGISTRATION AND DISCLOSURES; FEES; TERMINATION OF
9	REGISTRATION.
10	(a) REGISTRATION OF LOBBYISTS REQUIRED. Lobbyists shall register with the Ethics
11	Commission and comply with the disclosure requirements imposed by this Chapter 1. Such registration
12	shall occur no later than five business days of qualifying as a lobbyist. Contact lobbyists shall register
13	prior to making any additional contacts with an officer of the City and County of San Francisco and
14	expenditure lobbyists shall register prior to making any additional payments to influence local
15	legislative or administrative action.
16	(b) REGISTRATION.
17	(1) Contact lobbyists. At the time of initial registration each contact lobbyist shall
18	report to the Ethics Commission the following information:
19	(A) The name, business address, e-mail address, and business telephone number
20	of the lobbyist;
21	(B) The name, business address, and business telephone number of each client
22	for whom the lobbyist is performing lobbyist services;
23	(C) The name, business address, and business telephone number of the
24	lobbyist's employer, firm or business affiliation;

1	(D) Each agency that the contact lobbyist has attempted, will attempt, or may
2	attempt to influence on behalf of any client; and
3	(E) Any other information required by the Ethics Commission through
4	regulation, consistent with the purposes and provisions of this Chapter.
5	(2) Expenditure lobbyists. At the time of initial registration each expenditure lobbyist
6	shall report to the Ethics Commission the following information:
7	(A) The name, mailing address, e-mail address, and telephone number of the
8	lobbyist;
9	(B) Expenditure lobbyists that are entities shall provide:
10	(i) a description of their nature and purpose(s);
11	(ii) if the expenditure lobbyist is a corporation, the names of the
12	corporation's chief executive officer, chief financial officer, and secretary, any officer who authorized
13	payments to influence local legislative and administrative action, and any person who owns more than
14	20 percent of the corporation;
15	(iii) if the expenditure lobbyist is a partnership, the name of each partner
16	if the entity has fewer than 10, or the name of the partner with the greatest ownership interest if the
17	entity has 10 or more partners;
18	(iv) for any other type of business entity, the name of each person with
19	an ownership interest if the entity has fewer than 10 owners, or the name of the person with the greatest
20	ownership interest in the entity, if the entity has 10 or more owners;
21	(C) Expenditure lobbyists that are individuals shall provide a description of
22	their business activities;
23	(D) Each agency that the expenditure lobbyist has made, will make, or may
24	make payments to influence; and
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1	(E) Any other information required by the Ethics Commission through
2	regulation, consistent with the purposes and provisions of this Chapter.
3	(c) LOBBYIST DISCLOSURES. For each calendar month, each lobbyist shall submit the
4	following information no later than the fifteenth calendar day following the end of the month:
5	(1) Contact lobbyists. Each contact lobbyist shall report to the Ethics Commission the
6	following information:
7	(A) The name, business address and business telephone number of each person
8	from whom the lobbyist or the lobbyist's employer received or expected to receive economic
9	consideration to influence local legislative or administrative action during the reporting period.
10	(B) The name of each officer of the City and County of San Francisco with
11	whom the lobbyist made a contact during the reporting period.
12	(C) The date on which each contact was made.
13	(D) The local legislative or administrative action that the lobbyist sought to
14	influence, including, if any, the title and file number of any resolution, motion, appeal, application,
15	petition, nomination, ordinance, amendment, approval, referral, permit, license, entitlement, or
16	contract, and the outcome sought by the client.
17	(E) The client on whose behalf each contact was made.
18	(F) The amount of economic consideration received or expected by the lobbyist
19	or the lobbyist's employer from each client during the reporting period.
20	(G) All activity expenses incurred by the lobbyist during the reporting period,
21	including the following information:
22	(i) The date and amount of each activity expense;
23	(ii) The full name and official position, if any, of the beneficiary of each
24	activity expense, a description of the benefit, and the amount of the benefit;
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1	(ii	i) The full name of the payee of each activity expense if other than the
2	beneficiary;	
3	(iv) Whenever a lobbyist is required to report a salary of an individual
4	pursuant to this subsection (c)(1)), the lobbyist need only disclose whether the total salary payments
5	made to the individual during th	e reporting period was less than or equal to \$250, greater than \$250
6	but less than or equal to \$1,000,	greater than \$1,000 but less than or equal to \$10,000, or greater than
7	\$10,000.	
8	(H) All ce	ampaign contributions of \$100 or more made or delivered by the
9	lobbyist or the lobbyist's employ	er, or made by a client at the behest of the lobbyist or the lobbyist's
10	employer during the reporting p	eriod to an officer of the City and County, a candidate for such office, a
11	committee controlled by such off	îcer or candidate, or a committee primarily formed to support or
12	oppose such officer or candidate	, or any committee primarily formed to support or oppose a measure to
13	be voted on only in San Francisc	co. This report shall include such campaign contributions arranged by
14	the lobbyist, or for which the lob	byist acted as an agent or intermediary.
15	The follow	ving information regarding each campaign contribution shall be
16	submitted to the Ethics Commiss	ion:
17	(i)	The amount of the contribution;
18	(ii ,	The name of the contributor;
19	(ii.	i) The date on which the contribution was made;
20	(iv) The contributor's occupation;
21	(v)	The contributor's employer, or if self-employed, the name of the
22	contributor's business; and	
23	(vi	The committee to which the contribution was made.
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1	(I) For each contact at which a person providing purely technical data, analysis,
2	or expertise was present, as described in Section 2.106(b)(10), the name, address, employer and area
3	of expertise of the person providing the data, analysis or expertise.
4	(J) Any other information required by the Ethics Commission through regulation
5	consistent with the purposes and provisions of this Chapter.
6	(2) Expenditure lobbyists. Each expenditure lobbyist shall report to the Ethics
7	Commission the following information:
8	(A) The local legislative or administrative action that the lobbyist sought to
9	influence, including, if any, the title and file number of any resolution, motion, appeal, application,
10	petition, nomination, ordinance, amendment, approval, referral, permit, license, entitlement, or
11	contract.
12	(B) The total amount of payments made during the reporting period to influence
13	local legislative or administrative action.
14	(C) Each payment of \$1,000 or more made during the reporting period,
15	including the date of payment, the name and address of each person receiving the payment, a
16	description of the payment, and a description of the consideration for which the payment was made.
17	(D) All campaign contributions of \$100 or more made or delivered by the
18	lobbyist or made at the behest of the lobbyist during the reporting period to an officer of the City and
19	County, a candidate for such office, a committee controlled by such officer or candidate, or a
20	committee primarily formed to support or oppose such officer or candidate, or any committee primarily
21	formed to support or oppose a measure to be voted on only in San Francisco. This report shall include
22	such campaign contributions arranged by the lobbyist, or for which the lobbyist acted as an agent or
23	intermediary.
24	The following information regarding each campaign contribution shall be
25	submitted to the Ethics Commission:

1	(i) The amount of the contribution;
2	(ii) The name of the contributor;
3	(iii) The date on which the contribution was made;
4	(iv) The contributor's occupation;
5	(v) The contributor's employer, or if self-employed, the name of the
6	contributor's business; and
7	(vi) The committee to which the contribution was made.
8	(E) Any other information required by the Ethics Commission through
9	regulation, consistent with the purposes and provisions of this Chapter 1.
10	(d) DUTY TO UPDATE INFORMATION. Lobbyists shall amend any information submitted
11	to the Ethics Commission through registration and monthly disclosures within five days of the changed
12	circumstances that require correction or updating of such information.
13	(e) REGISTRATION AND FILING OF DISCLOSURES BY ORGANIZATIONS. The
14	Ethics Commission is authorized to establish procedures to permit the registration and filing of contact
15	lobbyist disclosures by a business, firm, or organization on behalf of the individual contact lobbyists
16	employed by those businesses, firms, or organizations.
17	(f) FEES; TERMINATION OF REGISTRATION.
18	(1) At the time of registration each lobbyist shall pay a fee of \$500. On or before every
19	subsequent February 1, each registered lobbyist shall pay an additional fee of \$500.
20	(2) Failure to pay the annual fee by February 1 shall constitute a termination of a
21	lobbyist's registration with the Ethics Commission. The Ethics Commission is also authorized to
22	establish additional processes for the termination of a lobbyist's registration.
23	(3) The Ethics Commission shall waive all registration fees for any full-time employee
24	of a tax-exempt organization presenting proof of the organization's tax-exempt status under 26 U.S.C.
25	Section 501(c)(3) or 501(c)(4).

1 (4) The Ethics Commission shall deposit all fees collected pursuant to this Section in the 2 General Fund of the City and County of San Francisco. 3 4 SEC. 2.115. LIMITS AND PROHIBITIONS. 5 (a) GIFT PROHIBITION. 6 (1) No lobbyist shall make any gift, including any gift of travel, to an officer of the City 7 and County, or to a parent, spouse, domestic partner registered under state law, or dependent child of 8 an officer of the City and County. No lobbyist shall make any payment to a third-party for the purpose of paving for a gift or any part of a gift, including any gift of travel, to an officer of the City and 9 10 County, or to a parent, spouse, domestic partner registered under state law, or dependent child of an 11 officer of the City and County. 12 (2) No officer of the City and County may accept or solicit any gift, including any gift of 13 travel, from any lobbyist for the officer's personal benefit or for the personal benefit of the officer's 14 parent, spouse, domestic partner registered under state law, or dependent child. No officer of the City and County may accept or solicit any gift, including any gift of travel, from a third-party if the officer 15 16 knows or has reason to know that the third-party is providing the gift or gift of travel on behalf of a 17 lobbyist. 18 (3) Exception for gifts of food or refreshment provided by 501(c)(3) nonprofit 19 organizations. Notwithstanding the prohibitions set forth in subsections (1) and (2), lobbyists may 20 offer gifts of food or refreshment worth \$25 or less per occasion, and officers of the City and County may accept such gifts, if the lobbyist is a 501(c)(3) nonprofit organization, the gift of food or 21 22 refreshment is offered in connection with a public event held by the 501(c)(3) nonprofit organization, 23 and the same gift of food or refreshment is made available to all attendees of the public event.

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1	(4) Aggregation of gifts. For purposes of the gift limits imposed by subsections (1)-(3),
2	gifts shall be aggregated set forth in California Code of Regulations, Title 2, Section 18945.1, as it may
3	hereafter be amended.
4	(b) FUTURE EMPLOYMENT. No lobbyist shall cause or influence the introduction or
5	initiation of any local legislative or administrative action for the purpose of thereafter being employed
6	or retained to secure its granting, denial, confirmation, rejection, passage, or defeat.
7	(c) FICTITIOUS PERSONS. No contact lobbyist shall contact any officer of the City and
8	County in the name of any fictitious person or in the name of any real person, except with the consent
9	of such real person.
10	(d) EVASION OF OBLIGATIONS. No lobbyist shall attempt to evade the obligations
11	imposed by this Chapter through indirect efforts or through the use of agents, associates, or employees
12	(e) CAMPAIGN CONTRIBUTIONS - PROHIBITIONS.
13	(1) No lobbyist shall make any contribution to a City elective officer or candidate for
14	City elective office, including the City elective officer's or candidate's controlled committees, if that
15	lobbyist (A) is registered to lobby the agency of the City elective officer or the agency for which the
16	candidate is seeking election or (B) has been registered to lobby that agency in the previous 90 days.
17	(2) If a lobbyist has failed to disclose which agencies the lobbyist attempts to influence,
18	as required by Section 2.110(b), the lobbyist may not make a contribution to any City elective officer of
19	candidate for City elective office, or any City elective officer's or candidate's controlled committees.
20	(f) BUNDLING OF CAMPAIGN CONTRIBUTIONS - PROHIBITIONS.
21	(1) No lobbyist shall deliver or transmit, or deliver or transmit through a third party,
22	any contribution made by another person to any City elective officer or candidate for City elective
23	office, or any City elective officer's or candidate's controlled committees, if that lobbyist (A) is
24	registered to lobby the agency for which the candidate is seeking election or the agency of the City
25	elective officer or (B) has been registered to lobby that agency in the previous 90 days.

1	(2) If a lobbylst has falled to disclose which agencies the lobbylst attempts to influence,
2	as required by Section 2.110(b), the lobbyist may not deliver or transmit, or deliver or transmit through
3	a third party, any contribution made by another person to any City elective officer or candidate for City
4	elective office, or any City elective officer's or candidate's controlled committees.
5	(g) AGGREGATION OF AFFILIATED ENTITY CONTRIBUTIONS. For purposes of the
6	contribution limits imposed by subsections (e) and (f), the contributions of an entity whose
7	contributions are directed and controlled by any lobbyist shall be aggregated with contributions made
8	by that lobbyist as set forth in Section 1.114(c).
9	(h) REGULATIONS. The Ethics Commission may adopt regulations implementing this
10	Section 2.115, but such regulations may not establish any exceptions from the limits and prohibitions
11	set forth therein.
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13	SEC. 2.116. LOBBYIST TRAINING.
14	(a) Each contact lobbyist must complete a lobbyist training session offered by the Ethics
15	Commission within one year of the lobbyist's initial registration. Thereafter, contact lobbyists shall
16	attend additional training sessions as required by the Executive Director, at his or her discretion.
17	(b) The Ethics Commission shall make lobbyist training sessions available on its website.
18	(c) On or before the deadline for completing any required lobbyist training session, each
19	contact lobbyist must file a signed declaration with the Ethics Commission stating, under penalty of
20	perjury, that the lobbyist has completed the required training session.
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22	SEC. 2.117. LOBBYING BY CAMPAIGN CONSULTANTS.
23	(a) PROHIBITION. No campaign consultant, individual who has an ownership interest in the
24	campaign consultant, or an employee of the campaign consultant shall communicate with any officer of
25	the City and County who is a current or former client of the campaign consultant on behalf of another

1	person or entity (other than the City and County) in exchange for economic consideration for the
2	purpose of influencing local legislative or administrative action.
3	(b) EXCEPTIONS.
4	(1) This prohibition shall not apply to:
5	(A) an employee of a campaign consultant whose sole duties are clerical; or
6	(B) an employee of a campaign consultant who did not personally provide
7	campaign consulting services to the officer of the City and County with whom the employee seeks to
8	communicate in order to influence local legislative or administrative action.
9	(2) The exceptions in Subsection (b)(1) shall not apply to any person who communicates
10	with an officer of the City and County in his or her capacity as an employee of the campaign consultant
11	who is prohibited by Subsection (a) from making the communication.
12	(c) DEFINITIONS. Whenever the following words or phrases are used in this Section, they
13	shall mean:
14	(1) "Campaign consultant" shall have the same meaning as in Article I, Chapter 5,
15	Section 1.505 of this Code.
16	(2) "Campaign consulting services" shall have the same meaning as in Article I,
17	Chapter 5, Section 1.505 of this Code.
18	(3) "Current client" shall mean a person for whom the campaign consultant has filed a
19	client authorization statement pursuant to Article I, Chapter 5, Section 1.515(d) of this Code and not
20	filed a client termination statement pursuant to Article I, Chapter 5, Section 1.515(f) of this Code. If
21	such person is a committee as defined by Section 82013 of the California Government Code, the
22	current client shall be any individual who controls such committee; any candidate that such committee
23	was primarily formed to support; and any proponent or opponent of a ballot measure that the
24	committee is primarily formed to support or oppose.

1	(4) "Employee" shall mean an individual employed by a campaign consultant, but does
2	not include any individual who has an ownership interest in the campaign consultant that employs
3	them.
4	(5) "Former client" shall mean a person for whom the campaign consultant has filed a
5	client termination statement pursuant to Article I, Chapter 5, Section 1.515(f) of this Code within the 60
6	months prior to communicating with the person.
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8	SEC. 2.120. EMPLOYMENT OF CITY AND COUNTY OFFICERS OR EMPLOYEES;
9	APPOINTMENT OF EMPLOYEE TO CITY AND COUNTY OFFICE.
10	(a) EMPLOYMENT OF CITY AND COUNTY OFFICERS OR EMPLOYEES. If any
11	lobbyist employs or requests, recommends or causes a client of the lobbyist to employ, and such client
12	does employ, any officer of the City and County, any immediate family member or registered domestic
13	partner of an officer of the City and County, or any person known by such lobbyist to be a full-time
14	employee of the City and County, in any capacity whatsoever, the lobbyist shall file within 10 days after
15	such employment a statement with the Ethics Commission setting out the name of the employee, the
16	date first employed, the nature of the employment duties, and the salary or rate of pay of the employee.
17	(b) APPOINTMENT OF EMPLOYEE TO CITY OFFICE. If an employee of a lobbyist is
18	appointed to City or County office, the lobbyist shall file within 10 days after such appointment a
19	statement with the Ethics Commission setting out the name of the employee, the date first employed, the
20	nature of the employment duties, and the salary or rate of pay of the employee.
21	(c) REPORT OF SALARY. Whenever a filer is required to report the salary of an employee
22	who is also an officer or employee of the City and County pursuant to this Section, the filer need only
23	disclose whether the total salary payments made to the employee are less than or equal to \$250,
24	greater than \$250 but less than or equal to \$1,000, greater than \$1,000 but less than or equal to

\$10,000, or greater than \$10,000.

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SEC. 2.130. EMPLOYMENT OF UNREGISTERED PERSONS.

It shall be unlawful knowingly to pay any contact lobbyist to contact any officer of the City and County of San Francisco, if said contact lobbyist is required to register under this Chapter and has not done so by the deadlines imposed in this Chapter.

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SEC. 2.135. FILING UNDER PENALTY OF PERJURY; RETENTION OF DOCUMENTS; AUDITS.

- (a) All information required under this Chapter shall be submitted to the Ethics Commission, in the format designated by the Commission. The lobbyist shall verify, under penalty of perjury, the accuracy and completeness of the information provided under this Chapter.
- (b) The lobbyist shall retain for a period of five years all books, papers and documents necessary to substantiate the registration and disclosure reports required by this Chapter. These records shall include, but not be limited to, copies of all fundraising solicitations sent by the lobbyist or his or her agent for an officer of the City and County, a candidate for such office, a committee controlled by such officer or candidate, or a committee primarily formed to support or oppose such officer or candidate, or any committee primarily formed to support or oppose a ballot measure to be voted on only in San Francisco.
- (c) On an annual basis, the Executive Director shall initiate audits of one or more lobbyists selected at random. At the request of the Executive Director, the Controller may assist in conducting these audits. This requirement shall not restrict the authority of the Executive Director or the Ethics Commission to undertake any other audits or investigations of a lobbyist authorized by law or regulation. Within ten business days of a request by the Ethics Commission, a lobbyist or anyone required to register as a lobbyist shall provide the Ethics Commission with any documents required to be retained under this Section.

public inspection.

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- (e) The Ethics Commission shall provide formal and informal advice regarding the duties under this Chapter of a person or entity pursuant to the procedures specified in San Francisco Charter Section C3.699-12.
- (f) The Ethics Commission shall have the power to adopt all reasonable and necessary rules and regulations for the implementation of this Chapter pursuant to Charter Section 15.102.
- (g) The Ethics Commission shall conduct quarterly workshops concerning the laws relating to lobbying.

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SEC. 2.145. ADMINISTRATIVE AND CIVIL ENFORCEMENT AND PENALTIES.

(a) If any lobbyist fails to submit any information required by this Chapter after any applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late filing fee if the Executive Director determines that the late filing was not willful and that enforcement will not further the purposes of this Chapter. If such reduction or waiver equals or exceeds \$500, the Executive Director shall notify the Commission of his or her determination. Thereafter, any two or more members of the Commission may cause the reduction or waiver to be calendared for consideration by the full Commission in open session at the next Commission meeting occurring no sooner than ten days from the date the Executive Director informs the Commission of the Executive Director's recommendation. A Commissioner's request that a reduction or waiver be calendared must be received by the Executive Director no fewer than five days prior to the date of the meeting, so that the Executive Director may comply with the applicable notice and agenda requirements. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.

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1	(b) Any person who knowingly or negligently violates this Chapter, including but not limited to,
2	by providing inaccurate or incomplete information regarding lobbying activities, may be liable in an
3	administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In
4	addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue
5	warning letters regarding potential violations of this Chapter both to the lobbyist and the person who
6	pays or employs the lobbyist.
7	(c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a
8	civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the
9	amount not properly reported, or three times the amount given or received in excess of the gift limit,
10	whichever is greater.
11	(d) In investigating any alleged violation of this Chapter the Ethics Commission and City
12	Attorney shall have the power to inspect all documents required to be maintained under this Chapter.
13	This power to inspect documents is in addition to other powers conferred on the Ethics Commission
14	and City Attorney by the Charter or by ordinance, including the power of subpoena.
15	(e) JOINT AND SEVERAL LIABILITY.
16	(1) Should two or more persons be responsible for any violation under this Chapter,
17	they may be jointly and severally liable.
18	(2) The client or employer of a lobbyist shall be jointly and severally liable for all
19	violations of this Chapter committed by the lobbyist in connection with acts or omissions undertaken or
20	behalf of that client or employer.
21	(3) If a business, firm or organization registers or files lobbyist disclosures on behalf of
22	its employees pursuant to Section 2.110(d), the business, firm or organization may be held jointly and
23	severally liable for any failure to disclose its employees' lobbying activities.
24	(f) The City Attorney may also bring an action to revoke for up to one year the registration of
25	any lobbyist who has knowingly violated this Chapter.

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SEC. 2.150. LIMITATION OF ACTIONS.

(a) No civil action shall be brought to enforce this Chapter unless brought within four years after the date the cause of action accrued or the date that the facts constituting the cause of action were discovered by the City Attorney. For the purpose of this Subsection, a civil action is brought when the City Attorney files the action in a court of law.

(b) No administrative action alleging a violation of this Chapter and brought under Charter Section C3.699-13 shall be brought more than four years after the date of events which form the basis of the complaint, or the date that the events constituting the basis of the complaint were discovered by the Ethics Commission. For the purpose of this Subsection, a complaint is brought by the Executive Director of the Ethics Commission upon the date of service of the probable cause report.

(c) A civil action brought to enforce or collect penalties or late filing fees imposed under this Chapter shall be brought within four years after the date on which the penalty or late filing fee was imposed. For purposes of this Subsection, a penalty or late filing fee is imposed when the Ethics Commission has issued a final decision in an enforcement action imposing a penalty for a violation of this Chapter or the Ethics Commission or Executive Director has made a final determination regarding the amount of a late filing fee imposed under this Chapter. The Ethics Commission or Executive Director does not make a final determination regarding the amount of a late filing fee imposed under this Chapter until the Ethics Commission or Executive Director has made a determination to accept or refuse any request to waive a late filing fee where such waiver has been timely requested and is expressly authorized by statute, ordinance, or regulation. For the purpose of this Subsection, a civil action is brought when the City Attorney files the action in a court of law.

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SEC. 2.155. SEVERABILITY.

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If any Section, Subsection, subdivision, sentence, clause, phrase or portion of this Chapter, or the application thereof to any person, is for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Chapter or its application to other persons. The Board of Supervisors hereby declares that it would have adopted this Chapter, and each Section, Subsection, subdivision, sentence, clause, phrase or portion thereof, irrespective of the fact that any one or more Sections, Subsections, subdivisions, sentences, clauses, phrases, or portions, or the application thereof to any person, to be declared invalid or unconstitutional.

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SEC. 2.100. FINDINGS.

(a) The voters find that public disclosure of the identity and extent of efforts of lobbyists to influence decision-making regarding local legislative and administrative matters is essential to protect public confidence in the responsiveness and representative nature of government officials and institutions. It is the purpose and intent of this Chapter 1 to impose reasonable registration and disclosure requirements to reveal information about lobbyists' efforts to influence decision-making regarding local legislative and administrative matters.

(b) To increase public confidence in the fairness and responsiveness of governmental decision making, it is the further purpose and intent of the people of the City and County of San Francisco to restrict gifts, campaign contributions, and bundled campaign contributions from lobbyists to City officers so that governmental decisions are not, and do not appear to be, influenced by the giving of personal benefits to City officers by lobbyists, or by lobbyists' financial support of City officers' political interests.

(c) Corruption and the appearance of corruption in the form of campaign consultants exploiting their influence with City officials on behalf of private interests may erode public confidence in the fairness and impartiality of City governmental decisions. The City and County of San Francisco

1	has a compelling interest in preventing corruption or the appearance of corruption which could result
2	in such erosion of public confidence. Prohibitions on campaign consultants lobbying current and
3	former clients will protect public confidence in the electoral and governmental processes. It is the
4	purpose and intent of the people of the City and County of San Francisco in enacting this Chapter to
5	prohibit campaign consultants from exploiting or appearing to exploit their influence with City officials
6	on behalf of private interests.
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8	SEC. 2.103. AMENDMENT OR REPEAL OF CHAPTER
9	The voters may amend or repeal this Chapter. The Board of Supervisors may amend this
10	Chapter if all of the following conditions are met:
11	(a) The amendment furthers the purposes of this Chapter;
12	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
13	fifths vote of all its members;
14	(c) The proposed amendment is available for public review at least 30 days before the
15	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
16	<u>and</u>
17	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
18	all its members.
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20	SEC. 2.105. DEFINITIONS.
21	Whenever used in this Chapter 1, the following words and phrases shall be defined as provided
22	in this Section 2.105:
23	"Activity expenses" means any expense incurred or payment made by a lobbyist or a lobbyist's
24	client at the behest of the lobbyist, or arranged by a lobbyist or a lobbyist's client at the behest of the
25	lobbyist, which benefits in whole or in part any: officer of the City and County; candidate for City and

1	County office; aide to a member of the Board of Supervisors; or member of the immediate family or the
2	registered domestic partner of an officer, candidate, or aide to a member of the Board of Supervisors.
3	An expense or payment is not an "activity expense" unless it is incurred or made within three months of
4	a contact with the officer, candidate, or Supervisor's aide who benefits from the expense or payment, or
5	whose immediate family member or registered domestic partner benefits from the expense or payment.
6	"Activity expenses" include honoraria, consulting fees, salaries, and any other thing of value totaling
7	more than \$25 in value in a consecutive three-month period, but do not include political contributions.
8	"Agency" shall mean a unit of City government that submits its own budget to the Mayor and
9	Board of Supervisors pursuant to Article IX of the City Charter.
10	"Candidate" shall have the same meaning as set forth in Section 1.104 of this Code.
11	"Client" means the person for whom lobbyist services are performed by a lobbyist.
12	"Committee" shall be defined as set forth in the California Political Reform Act, California
13	Government Code section 81000, et seq.
14	"Contact lobbyist" means any individual who (1) makes five or more contacts in a calendar
15	month with officers of the City and County on behalf of the individual's employer; or (2) makes one or
16	more contacts in a calendar month with an officer of the City and County on behalf of any person who
17	pays or who becomes obligated to pay the individual or the individual's employer for lobbyist services.
18	An individual is not a contact lobbyist if that individual is lobbying on behalf of a business of which the
19	individual owns a 20% or greater share.
20	"Contribution" shall have the same meaning as set forth in the California Political Reform Act,
21	California Government Code Section 81000, et seq.
22	"Controlled committee" shall have the same meaning as set forth in Section 1.104 of this Code,
23	but shall not include any state committees.
24	"Dependent child" shall mean a child or stepchild of a public official, who is under 18 years
25	old and whom the official is entitled to claim as a dependent on his or her federal tax return.

1	"Economic consideration" means any payments, fees, reimbursement for expenses, gifts, or
2	anything else of value, provided that "economic consideration" does not include salary, wages or
3	benefits furnished by a federal, state or local government agency.
4	"Employee" means any person who receives, reasonably expects to receive, or whose employer
5	is obligated to provide, an Internal Revenue Service Form W-2 wage and tax statement.
6	"Employer" means any person who provides an Internal Revenue Service Form W-2 wage and
7	tax statement to an employee who performs lobbyist services on behalf of that person.
8	"Expenditure lobbyist" means any person, other than any government entity, or officer or
9	employee of a government entity acting in an official capacity, who, directly or indirectly, makes
10	payments totaling \$2,500 or more in a calendar month to solicit, request, or urge other persons to
11	communicate directly with an officer of the City and County in order to influence local legislative or
12	administrative action. Examples of the types of activities the payment for which can count toward the
13	\$2,500 threshold referred to in the previous sentence include but are not limited to public relations,
14	media relations, advertising, public outreach, research, investigation, reports, analyses, and studies to
15	the extent those activities are used to further efforts to solicit, request or urge other persons to
16	communicate directly with an officer of the City and County. The following types of payments shall not
17	be considered for the purpose of determining whether a person is an expenditure lobbyist: payments
18	made to a registered contact lobbyist or the registered contact lobbyist's employer for lobbyist services;
19	payments made to an organization for membership dues; payments made by an organization to
20	distribute communications to its members; payments made by a news media organization to develop
21	and distribute its publications; and payments made by a client to a representative to appear in an
22	adjudicatory proceeding before a City agency or department.
23	"Gift" shall be defined as set forth in the Political Reform Act, Government Code Section 81000
24	et seq., and the regulations adopted thereunder.
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1	"Gift of travel" shall mean payment, advance, or reimbursement for travel, including
2	transportation, lodging, and food and refreshment connected with the travel.
3	"Lobbyist" means a contact lobbyist or expenditure lobbyist.
4	"Lobbyist services" means services rendered for the purpose of influencing local legislative or
5	administrative action, including but not limited to contacts with officers of the City and County of San
6	Francisco.
7	"Local legislative or administrative action" includes, but is not limited to, the drafting,
8	introduction, consideration, modification, enactment, defeat, approval, veto, granting or denial by any
9	officer of the City and County of any resolution, motion, appeal, application, petition, nomination,
10	ordinance, amendment, approval, referral, permit, license, entitlement to use or contract.
11	"Measure" shall have the same meaning as set forth in Section 1.104 of this Code.
12	"Officer of the City and County" means any officer identified in Section 3.203 of this Code, as
13	well as any official body composed of such officers. In addition, for purposes of this Chapter, "officer of
14	the City and County" includes (1) members of the Board of Education, Community College Board, First
15	Five Commission, Law Library Board of Trustees, Local Agency Formation Commission, Health
16	Authority Board, Housing Authority Commission, Parking Authority, Relocation Appeals Board,
17	Successor Agency to the former Redevelopment Agency of the City and County of San Francisco,
18	Oversight Board of the Successor Agency, Successor Agency Commission, Transportation Authority,
19	Workforce Investment San Francisco Board as well as any official body composed of such officers, and
20	any person appointed as the chief executive officer under any such board or commission; (2) the
21	Zoning Administrator, (3) the City Engineer, (4) the County Surveyor, and (5) the Bureau Chief of the
22	Department of Public Works' Bureau of Street Use and Mapping.
23	"Person" means an individual, partnership, corporation, association, firm, labor union or other
24	organization or entity, however organized.
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1	"Public event" shall mean an event or gathering that any member of the public may attend, has
2	been publicly announced and publicized in advance, and for which there is no admission cost or fee.
3	"Public hearing" means any open, noticed proceeding.
4	"State committee" shall mean a committee formed to support or oppose candidates for state
5	office or state ballot measures.
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7	SEC. 2.106. LOBBYING CONTACTS.
8	(a) Whenever used in this Chapter 1, "contact" means any communication, oral or written,
9	including communication made through an agent, associate or employee, for the purpose of influencing
10	local legislative or administrative action, except as provided in Subsections (b) and (c).
11	(b) The following activities are not "contacts" within the meaning of this Chapter 1.
12	(1) A representative of a news media organization gathering news and information or
13	disseminating the same to the public, even if the organization, in the ordinary course of business,
14	publishes news items, editorials or other commentary, or paid advertisements, that urge action upon
15	local legislative or administrative matters;
16	(2) A person providing oral or written testimony that becomes part of the record of a
17	public hearing; provided, however, that if the person making the appearance or providing testimony
18	has already qualified as a contact lobbyist under this Chapter and is appearing or testifying on behalf
19	of a client, the contact lobbyist's testimony shall identify the client on whose behalf the contact lobbyist
20	is appearing or testifying;
21	(3) A person performing a duty or service that can be performed only by an architect or
22	a professional engineer licensed to practice in the State of California;
23	(4) A person making a speech or producing any publication or other material that is
24	distributed and made available to the public, through radio, television, cable television, or other
25	medium of mass communication;

1	(5) A person providing written information in response to an oral or written request
2	made by an officer of the City and County, provided that the written information is a public record
3	available for public review;
4	(6) A person providing oral or written information pursuant to a subpoena, or
5	otherwise compelled by law or regulation;
6	(7) A person submitting a written petition for local legislative or administrative action,
7	provided that the petition is a public record available for public review;
8	(8) A person making an oral or written request for a meeting, or any other similar
9	administrative request, if the request does not include an attempt to influence local legislative or
10	administrative action;
11	(9) A person appearing before an officer of the City and County pursuant to any
12	procedure established by law or regulation for levying an assessment against real property for the
13	construction or maintenance of an improvement;
14	(10) A person providing purely technical data, analysis, or expertise in the presence of
15	a contact lobbyist;
16	(11) A person distributing to any officer of the City and County any regularly published
17	newsletter or other periodical which is not primarily directed at influencing local legislative or
18	administrative action;
19	(12) A person disseminating information or material on behalf of an organization or
20	entity to all or a significant segment of the organization's or entity's employees or members;
21	(13) A person appearing as a party or a representative of a party in an administrative
22	adjudicatory proceeding before a City agency or department;
23	(14) A person communicating, on behalf of a labor union representing City employees,
24	regarding the establishment, amendment, or interpretation of a collective bargaining agreement or
25	memorandum of understanding with the City, or communicating about a management decision

1	regarding the working conditions of employees represented by a collective bargaining agreement or a
2	memorandum of understanding with the City;
3	(15) A party or prospective party to a contract providing oral or written information in
4	response to a request for proposals, request for qualifications, or other similar request, provided that
5	the information is directed to the department or official specifically designated in the request to receive
6	such information; negotiating the terms of the contract with the City after being selected to enter into
7	the contract; or communicating in connection with the administration of an existing contract between
8	the party and the City. For the purposes of this subsection (b)(15):
9	(A) A "party or prospective party" includes that party's officers or employees; a
10	subcontractor listed in the contract, bid, or proposal; or that subcontractor's officers or employees. A
11	"party or prospective party" does not include any other agent or associate, including any outside
12	consultant or independent contractor.
13	(B) Communication "in connection with the administration of an existing
14	contract" includes, but is not limited to, communication regarding: insurance and bonding; contract
15	performance and/or default; requests for in-scope change orders; legislative mandates imposed on
16	contractors by the City and County; payments and invoicing; personnel changes; prevailing wage
17	verification; liquidated damages and other penalties for breach of contract; audits; assignments; and
18	subcontracting. Communication "in connection with the administration of an existing contract" does
19	not include communication regarding new contracts, or out-of-scope change orders.
20	(16) An officer or employee of a nonprofit organization or an organization fiscally
21	sponsored by such a nonprofit organization communicating on behalf of their organization. For
22	purposes of this subsection only, "nonprofit organization" means either an organization with tax
23	exempt status under 26 United States Code Section 501(c)(3), or an organization with tax exempt status
24	under 26 United States Code Section 501(c)(4) whose most recent federal tax filing included an IRS
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1	Form 990-N or an IRS Form 990-EZ, or an organization whose next federal tax filing is reasonably
2	likely to include an IRS Form 990-N or an IRS Form 990-EZ.
3	(c) The following activities are not "contacts" for the purpose of determining whether a person
4	qualifies as a contact lobbyist, but are "contacts" for purpose of disclosures required by this Chapter 1:
5	(1) A person providing oral information to an officer of the City and County in response
6	to an oral or written request made by that officer;
7	(2) A person making an oral or written request for the status of an action; and
8	(3) A person participating in a public interested persons meeting, workshop, or other
9	forum convened by a City agency or department for the purpose of soliciting public input.
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11	SEC. 2.107. NO CONFLICT WITH STATE BAR ACT.
12	Nothing in this Chapter is intended to regulate attorneys engaged in the practice of law under
13	the California State Bar Act, Business and Professions Code sections 6000 et seq.
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15	SEC. 2.110. REGISTRATION AND DISCLOSURES; FEES; TERMINATION OF
16	<u>REGISTRATION.</u>
17	(a) REGISTRATION OF LOBBYISTS REQUIRED. Lobbyists shall register with the Ethics
18	Commission and comply with the disclosure requirements imposed by this Chapter 1. Such registration
19	shall occur no later than five business days of qualifying as a lobbyist. Contact lobbyists shall register
20	prior to making any additional contacts with an officer of the City and County of San Francisco and
21	expenditure lobbyists shall register prior to making any additional payments to influence local
22	legislative or administrative action.
23	(b) REGISTRATION.
24	(1) Contact lobbyists. At the time of initial registration each contact lobbyist shall
25	report to the Ethics Commission the following information:

1	(A) The name, business address, e-mail address, and business telephone number
2	of the lobbyist;
3	(B) The name, business address, and business telephone number of each client
4	for whom the lobbyist is performing lobbyist services;
5	(C) The name, business address, and business telephone number of the
6	lobbyist's employer, firm or business affiliation;
7	(D) Each agency that the contact lobbyist has attempted, will attempt, or may
8	attempt to influence on behalf of any client; and
9	(E) Any other information required by the Ethics Commission through
10	regulation, consistent with the purposes and provisions of this Chapter.
11	(2) Expenditure lobbyists. At the time of initial registration each expenditure lobbyist
12	shall report to the Ethics Commission the following information:
13	(A) The name, mailing address, e-mail address, and telephone number of the
14	<u>lobbyist;</u>
15	(B) Expenditure lobbyists that are entities shall provide:
16	(i) a description of their nature and purpose(s);
17	(ii) if the expenditure lobbyist is a corporation, the names of the
18	corporation's chief executive officer, chief financial officer, and secretary, any officer who authorized
19	payments to influence local legislative and administrative action, and any person who owns more than
20	20 percent of the corporation;
21	(iii) if the expenditure lobbyist is a partnership, the name of each partner
22	if the entity has fewer than 10, or the name of the partner with the greatest ownership interest if the
23	entity has 10 or more partners;
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1	(iv) for any other type of business entity, the name of each person with
2	an ownership interest if the entity has fewer than 10 owners, or the name of the person with the greatest
3	ownership interest in the entity, if the entity has 10 or more owners;
4	(C) Expenditure lobbyists that are individuals shall provide a description of
5	their business activities;
6	(D) Each agency that the expenditure lobbyist has made, will make, or may
7	make payments to influence; and
8	(E) Any other information required by the Ethics Commission through
9	regulation, consistent with the purposes and provisions of this Chapter.
10	(c) LOBBYIST DISCLOSURES. For each calendar month, each lobbyist shall submit the
11	following information no later than the fifteenth calendar day following the end of the month:
12	(1) Contact lobbyists. Each contact lobbyist shall report to the Ethics Commission the
13	following information:
14	(A) The name, business address and business telephone number of each person
15	from whom the lobbyist or the lobbyist's employer received or expected to receive economic
16	consideration to influence local legislative or administrative action during the reporting period.
17	(B) The name of each officer of the City and County of San Francisco with
18	whom the lobbyist made a contact during the reporting period.
19	(C) The date on which each contact was made.
20	(D) The local legislative or administrative action that the lobbyist sought to
21	influence, including, if any, the title and file number of any resolution, motion, appeal, application,
22	petition, nomination, ordinance, amendment, approval, referral, permit, license, entitlement, or
23	contract, and the outcome sought by the client.
24	(E) The client on whose behalf each contact was made.
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1	(F) The amount of economic consideration received or expected by the lobbyist
2	or the lobbyist's employer from each client during the reporting period.
3	(G) All activity expenses incurred by the lobbyist during the reporting period,
4	including the following information:
5	(i) The date and amount of each activity expense;
6	(ii) The full name and official position, if any, of the beneficiary of each
7	activity expense, a description of the benefit, and the amount of the benefit;
8	(iii) The full name of the payee of each activity expense if other than the
9	beneficiary;
10	(iv) Whenever a lobbyist is required to report a salary of an individual
11	pursuant to this subsection (c)(1), the lobbyist need only disclose whether the total salary payments
12	made to the individual during the reporting period was less than or equal to \$250, greater than \$250
13	but less than or equal to \$1,000, greater than \$1,000 but less than or equal to \$10,000, or greater than
14	<u>\$10,000.</u>
15	(H) All campaign contributions of \$100 or more made or delivered by the
16	lobbyist or the lobbyist's employer, or made by a client at the behest of the lobbyist or the lobbyist's
17	employer during the reporting period to an officer of the City and County, a candidate for such office, a
18	committee controlled by such officer or candidate, or a committee primarily formed to support or
19	oppose such officer or candidate, or any committee primarily formed to support or oppose a measure to
20	be voted on only in San Francisco. This report shall include such campaign contributions arranged by
21	the lobbyist, or for which the lobbyist acted as an agent or intermediary.
22	The following information regarding each campaign contribution shall be
23	submitted to the Ethics Commission:
24	(i) The amount of the contribution;
25	(ii) The name of the contributor:

1	(iii) The date on which the contribution was made;
2	(iv) The contributor's occupation;
3	(v) The contributor's employer, or if self-employed, the name of the
4	contributor's business; and
5	(vi) The committee to which the contribution was made.
6	(I) For each contact at which a person providing purely technical data, analysis,
7	or expertise was present, as described in Section 2.106(b)(10), the name, address, employer and area
8	of expertise of the person providing the data, analysis or expertise.
9	(J) Any other information required by the Ethics Commission through regulation
10	consistent with the purposes and provisions of this Chapter.
11	(2) Expenditure lobbyists. Each expenditure lobbyist shall report to the Ethics
12	Commission the following information:
13	(A) The local legislative or administrative action that the lobbyist sought to
14	influence, including, if any, the title and file number of any resolution, motion, appeal, application,
15	petition, nomination, ordinance, amendment, approval, referral, permit, license, entitlement, or
16	<u>contract.</u>
17	(B) The total amount of payments made during the reporting period to influence
18	local legislative or administrative action.
19	(C) Each payment of \$1,000 or more made during the reporting period,
20	including the date of payment, the name and address of each person receiving the payment, a
21	description of the payment, and a description of the consideration for which the payment was made.
22	(D) All campaign contributions of \$100 or more made or delivered by the
23	lobbyist or made at the behest of the lobbyist during the reporting period to an officer of the City and
24	County, a candidate for such office, a committee controlled by such officer or candidate, or a
25	committee primarily formed to support or oppose such officer or candidate, or any committee primarily

1	formed to support or oppose a measure to be voted on only in San Francisco. This report shall include
2	such campaign contributions arranged by the lobbyist, or for which the lobbyist acted as an agent or
3	intermediary.
4	The following information regarding each campaign contribution shall be
5	submitted to the Ethics Commission:
6	(i) The amount of the contribution;
7	(ii) The name of the contributor;
8	(iii) The date on which the contribution was made;
9	(iv) The contributor's occupation;
10	(v) The contributor's employer, or if self-employed, the name of the
11	contributor's business; and
12	(vi) The committee to which the contribution was made.
13	(E) Any other information required by the Ethics Commission through
14	regulation, consistent with the purposes and provisions of this Chapter 1.
15	(d) DUTY TO UPDATE INFORMATION. Lobbyists shall amend any information submitted
16	to the Ethics Commission through registration and monthly disclosures within five days of the changed
17	circumstances that require correction or updating of such information.
18	(e) REGISTRATION AND FILING OF DISCLOSURES BY ORGANIZATIONS. The
19	Ethics Commission is authorized to establish procedures to permit the registration and filing of contact
20	lobbyist disclosures by a business, firm, or organization on behalf of the individual contact lobbyists
21	employed by those businesses, firms, or organizations.
22	(f) FEES; TERMINATION OF REGISTRATION.
23	(1) At the time of registration each lobbyist shall pay a fee of \$500. On or before every
24	subsequent February 1, each registered lobbyist shall pay an additional fee of \$500.
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1	(2) Failure to pay the annual fee by February 1 shall constitute a termination of a
2	lobbyist's registration with the Ethics Commission. The Ethics Commission is also authorized to
3	establish additional processes for the termination of a lobbyist's registration.
4	(3) The Ethics Commission shall waive all registration fees for any full-time employee
5	of a tax-exempt organization presenting proof of the organization's tax-exempt status under 26 U.S.C.
6	Section $501(c)(3)$ or $501(c)(4)$.
7	(4) The Ethics Commission shall deposit all fees collected pursuant to this Section in the
8	General Fund of the City and County of San Francisco.
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10	SEC. 2.115. LIMITS AND PROHIBITIONS.
11	(a) FUTURE EMPLOYMENT. No lobbyist shall cause or influence the introduction or
12	initiation of any local legislative or administrative action for the purpose of thereafter being employed
13	or retained to secure its granting, denial, confirmation, rejection, passage, or defeat.
14	(b) FICTITIOUS PERSONS. No contact lobbyist shall contact any officer of the City and
15	County in the name of any fictitious person or in the name of any real person, except with the consent
16	of such real person.
17	(c) EVASION OF OBLIGATIONS. No lobbyist shall attempt to evade the obligations
18	imposed by this Chapter through indirect efforts or through the use of agents, associates, or employees.
19	(d) CAMPAIGN CONTRIBUTIONS - PROHIBITIONS.
20	(1) No lobbyist shall make any contribution to a City elective officer or candidate for
21	City elective office, including the City elective officer's or candidate's controlled committees, if that
22	lobbyist (A) is registered to lobby the agency of the City elective officer or the agency for which the
23	candidate is seeking election or (B) has been registered to lobby that agency in the previous 90 days.
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1	(2) If a lobbyist has failed to disclose which agencies the lobbyist attempts to influence,
2	as required by Section 2.110(b), the lobbyist may not make a contribution to any City elective officer or
3	candidate for City elective office, or any City elective officer's or candidate's controlled committees.
4	(e) BUNDLING OF CAMPAIGN CONTRIBUTIONS - PROHIBITIONS.
5	(1) No lobbyist shall deliver or transmit, or deliver or transmit through a third party,
6	any contribution made by another person to any City elective officer or candidate for City elective
7	office, or any City elective officer's or candidate's controlled committees, if that lobbyist (A) is
8	registered to lobby the agency for which the candidate is seeking election or the agency of the City
9	elective officer or (B) has been registered to lobby that agency in the previous 90 days.
10	(2) If a lobbyist has failed to disclose which agencies the lobbyist attempts to influence,
11	as required by Section 2.110(b), the lobbyist may not deliver or transmit, or deliver or transmit through
12	a third party, any contribution made by another person to any City elective officer or candidate for City
13	elective office, or any City elective officer's or candidate's controlled committees.
14	(f) AGGREGATION OF AFFILIATED ENTITY CONTRIBUTIONS. For purposes of the
15	contribution limits imposed by subsections (e) and (f), the contributions of an entity whose
16	contributions are directed and controlled by any lobbyist shall be aggregated with contributions made
17	by that lobbyist as set forth in Section 1.114(c).
18	(g) REGULATIONS. The Ethics Commission may adopt regulations implementing this
19	Section 2.115, but such regulations may not establish any exceptions from the limits and prohibitions
20	set forth therein.
21	
22	SEC. 2.116. LOBBYIST TRAINING.
23	(a) Each contact lobbyist must complete a lobbyist training session offered by the Ethics
24	Commission within one year of the lobbyist's initial registration. Thereafter, contact lobbyists shall
25	attend additional training sessions as required by the Executive Director, at his or her discretion.

1	(b) The Ethics Commission shall make lobbyist training sessions available on its website.
2	(c) On or before the deadline for completing any required lobbyist training session, each
3	contact lobbyist must file a signed declaration with the Ethics Commission stating, under penalty of
4	perjury, that the lobbyist has completed the required training session.
5	
6	SEC. 2.117. LOBBYING BY CAMPAIGN CONSULTANTS.
7	(a) PROHIBITION. No campaign consultant, individual who has an ownership interest in the
8	campaign consultant, or an employee of the campaign consultant shall communicate with any officer of
9	the City and County who is a current or former client of the campaign consultant on behalf of another
10	person or entity (other than the City and County) in exchange for economic consideration for the
11	purpose of influencing local legislative or administrative action.
12	(b) EXCEPTIONS.
13	(1) This prohibition shall not apply to:
14	(A) an employee of a campaign consultant whose sole duties are clerical; or
15	(B) an employee of a campaign consultant who did not personally provide
16	campaign consulting services to the officer of the City and County with whom the employee seeks to
17	communicate in order to influence local legislative or administrative action.
18	(2) The exceptions in Subsection (b)(1) shall not apply to any person who communicates
19	with an officer of the City and County in his or her capacity as an employee of the campaign consultant
20	who is prohibited by Subsection (a) from making the communication.
21	(c) DEFINITIONS. Whenever the following words or phrases are used in this Section, they
22	shall mean:
23	(1) "Campaign consultant" shall have the same meaning as in Article I, Chapter 5,
24	Section 1.505 of this Code.
25	

1	(2) "Campaign consulting services" shall have the same meaning as in Article I,
2	Chapter 5, Section 1.505 of this Code.
3	(3) "Current client" shall mean a person for whom the campaign consultant has filed a
4	client authorization statement pursuant to Article I, Chapter 5, Section 1.515(d) of this Code and not
5	filed a client termination statement pursuant to Article I, Chapter 5, Section 1.515(f) of this Code. If
6	such person is a committee as defined by Section 82013 of the California Government Code, the
7	current client shall be any individual who controls such committee; any candidate that such committee
8	was primarily formed to support; and any proponent or opponent of a ballot measure that the
9	committee is primarily formed to support or oppose.
10	(4) "Employee" shall mean an individual employed by a campaign consultant, but does
11	not include any individual who has an ownership interest in the campaign consultant that employs
12	them.
13	(5) "Former client" shall mean a person for whom the campaign consultant has filed a
14	client termination statement pursuant to Article I, Chapter 5, Section 1.515(f) of this Code within the 60
15	months prior to communicating with the person.
16	
17	SEC. 2.120. EMPLOYMENT OF CITY AND COUNTY OFFICERS OR EMPLOYEES;
18	APPOINTMENT OF EMPLOYEE TO CITY AND COUNTY OFFICE.
19	(a) EMPLOYMENT OF CITY AND COUNTY OFFICERS OR EMPLOYEES. If any
20	lobbyist employs or requests, recommends or causes a client of the lobbyist to employ, and such client
21	does employ, any officer of the City and County, any immediate family member or registered domestic
22	partner of an officer of the City and County, or any person known by such lobbyist to be a full-time
23	employee of the City and County, in any capacity whatsoever, the lobbyist shall file within 10 days after
24	such employment a statement with the Ethics Commission setting out the name of the employee, the
25	date first employed, the nature of the employment duties, and the salary or rate of pay of the employee.

1	(b) APPOINTMENT OF EMPLOYEE TO CITY OFFICE. If an employee of a lobbyist is
2	appointed to City or County office, the lobbyist shall file within 10 days after such appointment a
3	statement with the Ethics Commission setting out the name of the employee, the date first employed, the
4	nature of the employment duties, and the salary or rate of pay of the employee.
5	(c) REPORT OF SALARY. Whenever a filer is required to report the salary of an employee
6	who is also an officer or employee of the City and County pursuant to this Section, the filer need only
7	disclose whether the total salary payments made to the employee are less than or equal to \$250,
8	greater than \$250 but less than or equal to \$1,000, greater than \$1,000 but less than or equal to
9	\$10,000, or greater than \$10,000.
10	
11	SEC. 2.130. EMPLOYMENT OF UNREGISTERED PERSONS.
12	It shall be unlawful knowingly to pay any contact lobbyist to contact any officer of the City and
13	County of San Francisco, if said contact lobbyist is required to register under this Chapter and has not
14	done so by the deadlines imposed in this Chapter.
15	
16	SEC. 2.135. FILING UNDER PENALTY OF PERJURY; RETENTION OF DOCUMENTS;
17	<u>AUDITS.</u>
18	(a) All information required under this Chapter shall be submitted to the Ethics Commission, in
19	the format designated by the Commission, which may include an electronic format. The lobbyist shall
20	verify, under penalty of perjury, the accuracy and completeness of the information provided under this
21	<u>Chapter.</u>
22	(b) The lobbyist shall retain for a period of five years all books, papers and documents
23	necessary to substantiate the registration and disclosure reports required by this Chapter. These
24	records shall include, but not be limited to, copies of all fundraising solicitations sent by the lobbyist or
25	his or her agent for an officer of the City and County, a candidate for such office, a committee

1	controlled by such officer or candidate, or a committee primarily formed to support or oppose such
2	officer or candidate, or any committee primarily formed to support or oppose a ballot measure to be
3	voted on only in San Francisco.
4	(c) On an annual basis, the Executive Director shall initiate audits of one or more lobbyists
5	selected at random. At the request of the Executive Director, the Controller may assist in conducting
6	these audits. This requirement shall not restrict the authority of the Executive Director or the Ethics
7	Commission to undertake any other audits or investigations of a lobbyist authorized by law or
8	regulation. Within ten business days of a request by the Ethics Commission, a lobbyist or anyone
9	required to register as a lobbyist shall provide the Ethics Commission with any documents required to
10	be retained under this Section.
11	
12	SEC. 2.136. FALSE INFORMATION; DUTY TO COOPERATE AND ASSIST.
13	(a) PROHIBITION. No person shall knowingly and intentionally furnish false or fraudulent
14	evidence, documents, or information to the Ethics Commission, District Attorney or City Attorney, or
15	knowingly and intentionally misrepresent any material fact, or conceal any evidence, documents, or
16	information relevant to an investigation by the Ethics Commission, District Attorney or City Attorney o
17	an alleged violation of this Chapter.
18	(b) DUTY TO COOPERATE AND ASSIST. The Ethics Commission, District Attorney or Cit
19	Attorney may request and shall receive from every City officer and employee cooperation and
20	assistance with an investigation into an alleged violation of this Chapter.
21	
22	SEC. 2.140. POWERS AND DUTIES OF THE ETHICS COMMISSION.
23	(a) The Ethics Commission shall prescribe the format for the submission of all information
24	required by this Chapter.
25	

1	(b) Upon request by the Board of Supervisors or the Mayor, the Ethics Commission shall
2	compile the information submitted pursuant to this Chapter and forward a report of the compiled
3	information to the Board of Supervisors and the Mayor within thirty days of receipt of the request.
4	(c) Upon request by the Board of Supervisors or the Mayor, the Ethics Commission shall file a
5	report with the Board of Supervisors and the Mayor on the implementation of this Chapter within thirty
6	days of receipt of the request.
7	(d) The Ethics Commission shall preserve all original reports, statements, and other records
8	required to be kept or filed under this Chapter for a period of five years. Such reports, statements, and
9	records shall constitute a part of the public records of the Ethics Commission and shall be open to
10	public inspection.
11	(e) The Ethics Commission shall provide formal and informal advice regarding the duties
12	under this Chapter of a person or entity pursuant to the procedures specified in San Francisco Charter
13	<u>Section C3.699-12.</u>
14	(f) The Ethics Commission shall have the power to adopt all reasonable and necessary rules
15	and regulations for the implementation of this Chapter pursuant to Charter Section 15.102.
16	(g) The Ethics Commission shall conduct quarterly workshops concerning the laws relating to
17	<u>lobbying.</u>
18	
19	SEC, 2.145. ADMINISTRATIVE AND CIVIL ENFORCEMENT AND PENALTIES.
20	(a) If any lobbyist fails to submit any information required by this Chapter after any applicable
21	deadline, the Ethics Commission shall, in addition to any other penalties or remedies established in this
22	Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by
23	the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late
24	filing fee if the Executive Director determines that the late filing was not willful and that enforcement
25	will not further the purposes of this Chapter. If such reduction or waiver equals or exceeds \$500, the

1	Executive Director shall notify the Commission of his or her determination. Thereafter, any two or
2	more members of the Commission may cause the reduction or waiver to be calendared for
3	consideration by the full Commission in open session at the next Commission meeting occurring no
4	sooner than ten days from the date the Executive Director informs the Commission of the Executive
5	Director's recommendation. A Commissioner's request that a reduction or waiver be calendared must
6	be received by the Executive Director no fewer than five days prior to the date of the meeting, so that
7	the Executive Director may comply with the applicable notice and agenda requirements. The Ethics
8	Commission shall deposit funds collected under this Section in the General Fund of the City and
9	County of San Francisco.
10	(b) Any person who violates this Chapter, including but not limited to, by providing inaccurate
11	or incomplete information regarding lobbying activities, may be liable in an administrative proceeding
12	before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative
13	penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential
14	violations of this Chapter both to the lobbyist and the person who pays or employs the lobbyist.
15	(c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a
16	civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the
17	amount not properly reported, or three times the amount given or received in excess of the gift limit,
18	whichever is greater.
19	(d) In investigating any alleged violation of this Chapter the Ethics Commission and City
20	Attorney shall have the power to inspect all documents required to be maintained under this Chapter.
21	This power to inspect documents is in addition to other powers conferred on the Ethics Commission
22	and City Attorney by the Charter or by ordinance, including the power of subpoena.
23	(e) JOINT AND SEVERAL LIABILITY.
24	(1) Should two or more persons be responsible for any violation under this Chapter,
25	they may be jointly and severally liable.

1	(2) The client or employer of a lobbyist shall be jointly and severally liable for all
2	violations of this Chapter committed by the lobbyist in connection with acts or omissions undertaken on
3	behalf of that client or employer.
4	(3) If a business, firm or organization registers or files lobbyist disclosures on behalf of
5	its employees pursuant to Section 2.110(d), the business, firm or organization may be held jointly and
6	severally liable for any failure to disclose its employees' lobbying activities.
7	(f) The City Attorney may also bring an action to revoke for up to one year the registration of
8	any lobbyist who has knowingly violated this Chapter.
9	
10	SEC. 2.150. LIMITATION OF ACTIONS.
11	(a) No civil action shall be brought to enforce this Chapter unless brought within four years
12	after the date the cause of action accrued or the date that the facts constituting the cause of action were
13	discovered by the City Attorney. For the purpose of this Subsection, a civil action is brought when the
14	City Attorney files the action in a court of law.
15	(b) No administrative action alleging a violation of this Chapter and brought under Charter
16	Section C3.699-13 shall be brought more than four years after the date of events which form the basis
17	of the complaint, or the date that the events constituting the basis of the complaint were discovered by
18	the Ethics Commission. For the purpose of this Subsection, a complaint is brought by the Executive
19	Director of the Ethics Commission upon the date of service of the probable cause report.
20	(c) A civil action brought to enforce or collect penalties or late filing fees imposed under this
21	Chapter shall be brought within four years after the date on which the penalty or late filing fee was
22	imposed. For purposes of this Subsection, a penalty or late filing fee is imposed when the Ethics
23	Commission has issued a final decision in an enforcement action imposing a penalty for a violation of
24	this Chapter or the Ethics Commission or Executive Director has made a final determination regarding
25	the amount of a late filing fee imposed under this Chapter. The Ethics Commission or Executive

1 Director does not make a final determination regarding the amount of a late filing fee imposed under 2 this Chapter until the Ethics Commission or Executive Director has made a determination to accept or 3 refuse any request to waive a late filing fee where such waiver has been timely requested and is 4 expressly authorized by statute, ordinance, or regulation. For the purpose of this Subsection, a civil 5 action is brought when the City Attorney files the action in a court of law.

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SEC. 2.155. SEVERABILITY.

If any section, subsection, subdivision, sentence, clause, phrase or portion of this Chapter, or the application thereof to any person, is for any reason held to be invalid or unconstitutional by the decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Chapter or its application to other persons. The voters hereby declare that they would have adopted this Chapter, and each section, subsection, subdivision, sentence, clause, phrase or portion thereof, irrespective of the fact that any one or more sections, subsections, subdivisions, sentences, clauses, phrases, or portions, or the application thereof to any person, to be declared invalid or unconstitutional.

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Section 3. Article III, Chapter 1 of the Campaign and Governmental Conduct Code is hereby amended by revising Sections 3.1-102 and 3.1-102.5, to read as follows:

SEC. 3.1-102. FILING REQUIREMENTS.

(a) Officers and Employees. Each officer and employee of the City and County of San Francisco holding a position designated in this Chapter 1, other than those officials identified in Section 3.1-500, shall file statements disclosing the information required by the disclosure categories set forth in this Chapter, on such forms as may be specified by the Fair Political Practices Commission in a format specified by the Ethics Commission (Form 700 unless otherwise provided by the Commission), and at such times required by Regulation

1	18730. A copy of the forms to be used shall be supplied by the Ethics Commission to each
2	filing officer, upon request. Every officer and employee holding a position designated in this
3	Chapter shall retain his or her filing obligations, notwithstanding any reclassification or title
4	change that may occur in the future as to the same job duties.
5	(b) Candidates. Each candidate for City elective office, as that term is defined in
6	Chapter 1 of Article I of this Code, shall file no later than the final filing date for a declaration of
7	candidacy, a statement disclosing the information required by the disclosure category for the
8	City elective office sought by the candidate. Candidates shall file such statements with the
9	Department of Elections on the same forms as used by filers under subsection (a) of this
10	Section <u>3.1-102</u> . This statement shall not be required if the candidate has filed, within 60 days
11	prior to the filing of his or her declaration of candidacy, a statement for the same jurisdiction
12	pursuant to this Chapter or Sections 87202 or 87203 of the California Government Code.
13	(c) Penalties and Enforcement.
14	(1) Criminal Penalties. Any person who knowingly or willfully violates this Section
15	3.1-102 shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not
16	more than \$10,000 for each violation or by imprisonment in the County jail for a period of not more
17	than one year in jail or by both such fine and imprisonment.
18	(2) Civil Penalties. Any person who intentionally or negligently violates this Section
19	3.1-102 shall be liable in a civil action brought by the City Attorney for an amount up to \$5,000 for
20	each violation.
21	(3) Injunctive Relief. The City Attorney or any San Francisco resident may bring a
22	civil action on behalf of the people of San Francisco to enjoin violations of or compel compliance with
23	this Section 3.1-102.
24	(A) No resident may commence a civil action under this Section 3.1-102 without
25	first notifying the City Attorney in writing of the intent to file a civil action under this Section

1	3.1-102. If the City Attorney fails to notify the resident within 120 days of receipt of the notice
2	that the City Attorney has filed or will file a civil action, the complainant may file the action.
3	No resident may file an action under this Section 3.1-102 if the City Attorney responds within
4	120 days that the City Attorney intends to file an action or has already filed a civil action.
5	(B) No resident may bring an action under this Section 3.1-102 if the Ethics
6	Commission has issued a finding of probable cause arising out of the same facts, the District
7	Attorney has commenced a criminal action arising out of the same facts, or another resident has
8	filed a civil action under this Section arising out of the same facts.
9	(C) A court may award reasonable attorney's fees and costs to any resident who
10	obtains injunctive relief under this Section 3.1-102.
11	(4) Administrative Penalties. Any person who violates this Section 3.1-102 shall be
12	subject to and may be held liable in an administrative proceeding before the Ethics Commission held
13	pursuant to the Charter. In addition to the administrative penalties set forth in the Charter, the Ethics
14	Commission may issue warning letters to City officers and employees.
15	(5) Statute of Limitations. No person may bring a criminal, civil, or administrative
16	action under this Section 3.1-102 against any other person more than four years after the date of the
17	alleged violation.
18	
19	SEC. 3.1-102.5. FAILURE TO FILE.
20	(a) Potential Discipline. Subject to the removal and Civil Service provisions of the
21	Charter as well as any applicable Civil Service Rules, any officer or employee of the City and
22	County of San Francisco who fails to file any statement required by Sections 3.1-101 and 3.1-
23	102 of this Chapter <u>/</u> within 30 days after receiving notice from the Ethics Commission of a
24	failure to file may be subject to disciplinary action by his or her their appointing authority,
25	including removal from office or termination of employment.

- (b) Warning Letter. The Ethics Commission may issue a letter to an appointing authority recommending suspension or removal of any City officer or termination of any City employee who has failed to file a statement required by Sections 3.1-101 and 3.1-102 of this Chapter 1 if the City officer or employee has not filed the required statement within 30 days of receiving notice from the Ethics Commission of his or her their failure to file.
- (c) Required Disqualification by Members of Boards and Commissions. Members of City boards or commissions who have failed to file statements required by Sections 3.1-101, 3.1-102, and 3.1-103 of the Campaign and Governmental Conduct Code (Form 700 Statements of Economic Interests, Sunshine Ordinance Declarations, and Certificates of Ethics Training) by the applicable filing deadline shall be disqualified from all participation in and voting on matters listed on their boards' and commissions' meeting agendas.
- (1) Waiver. A member of a City board or commission may seek a waiver for cause from the Ethics Commission's Executive Director excusing his or her the member's failure to file the statements required by Sections 3.1-101, 3.1-102, and 3.1-103 of the Campaign and Governmental Conduct Code. If the Executive Director grants such a waiver, the member of a board or commission will not be disqualified under this subsection (c); provided that after a member of board or commission has sought a waiver and while the waiver is pending before the Executive Director, the member shall continue to be disqualified.
- (2) Subsequent Filing of Required Statements. After a member of City board or commission files any delinquent statement required by Sections 3.1-101, 3.1-102, and 3.1-103 of the Campaign and Governmental Conduct Code, the member shall no longer be disqualified under this subsection (c).

(3) Penalties and Enforcement.

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1	(A) Criminal Penalties. Any person who knowingly or willfully violates this
2	subsection (c) shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine
3	of not more than \$10,000 for each violation or by imprisonment in the County jail for a period of not
4	more than one year in jail or by both such fine and imprisonment.
5	(B) Civil Penalties. Any person who intentionally or negligently violates this
6	subsection (c) shall be liable in a civil action brought by the City Attorney for an amount up to \$5,000
7	for each violation.
8	(C) Injunctive Relief. The City Attorney or any San Francisco resident may
9	bring a civil action on behalf of the people of San Francisco to enjoin violations of or compel
10	compliance with this subsection (c).
11	(i) No resident may commence a civil action under this subsection (c)
12	without first notifying the City Attorney in writing of the intent to file a civil action under this
13	subsection (c). If the City Attorney fails to notify the resident within 120 days of receipt of the
14	notice that the City Attorney has filed or will file a civil action, the complainant may file the
15	action. No resident may file an action under this subsection (c) if the City Attorney responds
16	within 120 days that the City Attorney intends to file an action or has already filed a civil
17	action.
18	(ii) No resident may bring an action under this subsection (c) if the Ethics
19	Commission has issued a finding of probable cause arising out of the same facts, the District
20	Attorney has commenced a criminal action arising out of the same facts, or another resident has
21	filed a civil action under this Section arising out of the same facts.
22	(iii) A court may award reasonable attorney's fees and costs to any
23	resident who obtains injunctive relief under this subsection (c).
24	(D) Administrative Penalties. Any person who violates this subsection (c) shall
25	be subject to and may be held liable in an administrative proceeding before the Ethics Commission

1	nela pursuant to the Charter. In addition to the daministrative penalties set forth in the Charter, the
2	Ethics Commission may issue warning letters to City officers and employees.
3	(E) Statute of Limitations. No person may bring a criminal, civil, or
4	administrative action under this subsection (c) against any other person more than four years after the
5	date of the alleged violation.
6	(d) Public Announcement. If a member of a City board or commission has failed to
7	file a required statement (Form 700 Statement of Economic Interests, Sunshine Ordinance
8	Declaration, or Certificate of Ethics Training), at the beginning of each meeting of the board or
9	commission that occurs after the applicable deadline for the required statement and before
10	the member of the board or commission files the required statement, the Commission
11	Secretary, or any City staff who fulfills that role, shall announce that the member of the board
12	or commission has failed to file a statement required by Sections 3.1-101, 3.1-102, and 3.1-
13	103 of this Chapter \underline{I} and that the member will be disqualified from all participation in and
14	voting on matters coming before the board or commission.
15	
16	Section 4. Article III, Chapter 2 of the Campaign and Governmental Conduct Code is
17	hereby amended by revising Sections 3.203 (with added definitions placed in alphabetical
18	sequence), 3.204, 3.214, 3.216, and 3.242, deleting the entire text of Section 3.218 and
19	replacing it with added new text, and adding Sections 3.205, 3.217, and 3.243, to read as
20	follows:
21	SEC. 3.203. DEFINITIONS.
22	Whenever in this Chapter 2 the following words or phrases are used, they shall mean:
23	"Affiliate" shall mean any member of an entity's board of directors or any of that entity's
24	principal officers, including its chairperson, chief executive officer, chief financial officer, chief
25	operating officer, and any person with an ownership interest of more than 10% in the entity.

1	"Anything of value" shall mean any money or property, private financial advantage,
2	service, payment, advance, forbearance, loan, or promise of future employment, but does not
3	include compensation and expenses paid by the City, \underline{or} contributions as defined herein, \underline{or}
4	gifts that qualify for gift exceptions established by State or local law.
5	"Appointed department head" shall mean any department head who is required to file a
6	Statement of Economic Interests as set forth in Section 3.1-103(b)(1) of this Code, except for the
7	Assessor-Recorder, City Attorney, District Attorney, Mayor, Public Defender, Sheriff, and Treasurer.
8	* * * *
9	"Contract" shall mean any agreement, including any amendment or modification to an
10	agreement, with the City and County of San Francisco for:
11	(a) the rendition of personal services,
12	(b) the furnishing of any material, supplies, or equipment,
13	(c) the sale or lease of any land or building,
14	(d) a grant, loan, or loan guarantee, or
15	(e) a development agreement.
16	* * * *
17	"Department head" shall mean any City official who is required to file a Statement of
18	Economic Interests as set forth in Section 3.1-103(b)(1) of this Code.
19	"Doing business with the department" shall mean:
20	(a) being a party to or seeking to become a party to a contract with the department, until 12
21	months after the term of the contract ends or, if no contract is approved, 12 months after negotiations
22	regarding the contract terminate; or
23	(b) seeking, obtaining, or possessing a license, permit, or other entitlement for use issued by
24	the department, and appealable to or approved by the department head, the department's board or
25	commission, or the Board of Supervisors, until 12 months after the date the license, permit, or other

1	entitlement for use was issued, extended, or otherwise approved or, if no license, permit, or other
2	entitlement for use was issued or approved, 12 months after the day the final decision not to issue or
3	approve was made.
4	"Family member" shall mean an immediate family member, sibling, parent, grandparent,
5	grandchild, aunt, uncle, niece, nephew, or sibling of a spouse or registered domestic partner. Each
6	term shall be inclusive of relationships established by birth, adoption, or marriage.
7	* * * *
8	"Gift" shall mean any payment that confers a personal benefit on the recipient, to the extent
9	that consideration of equal or greater value is not received and includes a rebate or discount in the
10	price of anything of value unless the rebate or discount is made in the regular course of business to
11	members of the public without regard to official status. Any person, other than a defendant in a
12	criminal action, who claims that a payment is not a gift by reason of receipt of consideration has the
13	burden of proving that the consideration received is of equal or greater value. Any gift exceptions
14	established by State law shall not apply to "gift," as used in this Chapter.
15	* * * *
16	"License, permit, or other entitlement for use" shall mean business, professional, trade, and
17	land use licenses and permits and other entitlements for use, including land use entitlements, as defined
18	in California Government Code Section 84308 and its implementing regulations, as amended from time
19	to time, provided that "entitlement for use" shall not include any contract, as defined in this Section
20	<u>3.203.</u>
21	* * * *
22	"Payment" shall mean a payment, distribution, transfer, loan, advance, deposit, gift or other
23	rendering of money, property, services, or anything else of value, whether tangible or intangible.
24	"Restricted source" shall mean:
25	

1	(a) a person doing business with or seeking to do business with the department of the officer or
2	<u>employee;</u>
3	(b) for members of boards and commissions, including the Board of Supervisors, a person
4	doing business with any City department pursuant to a contract that required the approval of the board
5	or commission;
6	(c) a person seeking, obtaining, or possessing a license, permit, or other entitlement for use, in
7	which the officer or employee was personally and substantially involved, until 12 months after the date
8	the license, permit, or other entitlement for use was issued, extended, amended, or otherwise approved
9	or, if no license, permit, or other entitlement for use was issued or approved, 12 months after the day
10	the final decision not to issue or approve was made.
11	(d) an affiliate of an entity that qualifies as a restricted source under (a), (b), or (c);
12	(e) a person who during the prior 12 months knowingly attempted to influence the officer or
13	employee in any legislative or administrative action;
14	(f) for officers, a registered lobbyist; or
15	(g) any permit consultant, as defined under Article III, Chapter 4 of this Code, who has
16	registered as a permit consultant with the Ethics Commission, if the permit consultant has reported any
17	contacts with the designated employee's or officer's department to carry out permit consulting services
18	during the prior 12 months.
19	* * *
20	
21	SEC. 3.204. AMENDMENT OR REPEAL OF THIS CHAPTER.
22	The voters may amend or repeal this Chapter. The Board of Supervisors may amend
23	this Chapter if all of the following conditions are met:
24	(a) The amendment furthers the purposes of this Chapter;
25	

1	(b) The Ethics Commission approves the proposed amendment <i>in advance</i> by at least
2	a four-fifths vote of all its members;
3	(c) The proposed amendment is available for public review at least 30 days before the
4	amendment is considered by the Board of Supervisors or any committee of the Board of
5	Supervisors; and
6	(d) The Board of Supervisors approves the proposed amendment by at least a two-
7	thirds vote of all its members.
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9	SEC. 3.205. ETHICS COMMISSION TRAINING.
10	(a) Ethics Training Requirement. Each City officer and employee required to file a statement
11	of economic interests under Article III, Chapter 1 of this Code shall annually complete an ethics
12	<u>training.</u>
13	(b) Administration and Content of Ethics Training. The Ethics Commission shall administer
14	the ethics training required under subsection (a). The Ethics Commission shall determine the contents
15	and format of the training, which shall provide information about state and local governmental ethics
16	laws that apply to City officers and employees.
17	(c) Notice. Every department, board, commission, and agency of the City and County shall
18	annually provide to its officers and employees a copy of a summary to be created by the Ethics
19	Commission of relevant state and local ethics laws.
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21	SEC. 3.214. DISCLOSURE OF PERSONAL, PROFESSIONAL AND BUSINESS
22	RELATIONSHIPS.
23	(a) Disclosure. A City officer or employee shall disclose on the public record any
24	personal, professional, or business relationship with any individual person who is the subject of
25	or has an ownership or financial interest in the subject of a governmental decision being made

- 1 by the officer or employee where as a result of the relationship, the ability of the officer or 2 employee to act for the benefit of the public could reasonably be questioned. For the 3 purposes of this Section 3.214, the minutes of a public meeting at which the governmental 4 decision is being made, or if the governmental decision is not being made in a public meeting, 5 a memorandum kept on file at the offices of the City officer or employee's department, board, 6 commission, or agency shall constitute the public record.
 - (b) **Penalties.** A court may void any governmental decision made by a City officer or employee who fails to disclose a relationship as required by Ssubsection (a) if the court determines that: (1) the failure to disclose was willful; and (2) the City officer or employee failed to render his or her their decision with disinterested skill, zeal, and diligence and primarily for the benefit of the City. No other penalties shall apply to a violation of this Section, provided that nothing in this Section shall prohibit an appointing authority from imposing discipline for a violation of this Section.
 - (c) **Regulations.** The Ethics Commission may adopt regulations setting forth the types of personal, professional, and business relationships that must be disclosed pursuant to this Section 3.214 and how the required disclosure must be made and archived.

SEC. 3.216. BRIBERY AND GIFTS.

- (a) Prohibition on Bribery. No person shall offer or make, and no officer or employee shall accept, any gift with the intent that the City officer or employee will be influenced thereby in the performance of any official act.
- (1) No City officer or employee shall solicit for the benefit of any person, or accept, anything of value or contribution from any person, with the intent that the City officer or employee will be influenced or rewarded thereby in the performance of any official act.

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1	(2) No person snatt offer, provide, or agree to provide anything of value or contribution
2	to any person, with intent to influence or reward thereby any City officer or employee in the
3	performance of any official act.
4	(b) General gift restrictions Restricted Source Rules. In addition to the gift limits,
5	prohibitions, and reporting requirements imposed by the Political Reform Act and this Code
6	and any subsequent amendments thereto, the following shall be prohibited: no officer or
7	employee of the City and County shall solicit or accept any gift or loan from a person who the officer
8	or employee knows or has reason to know is a restricted source, except loans received from
9	commercial lending institutions in the ordinary course of business.
10	(1) No City officer or employee may solicit, coordinate, facilitate, or accept, any gift for
11	themselves or for any other City officer or employee from a person who the officer or employee knows
12	or has reason to know is a restricted source for themselves or for the recipient of the gift.
13	(2) No City officer or employee may solicit or accept a gift from any person, including
14	any gift obtained through a City department, if the officer or employee knows or has reason to know
15	that the gift was funded, provided, or directed by a restricted source.
16	(3) No City officer or employee may solicit or accept any gift from a restricted source
17	for any of their family members.
18	(4) No lobbyist or permit consultant may offer or make a gift to any officer or employee,
19	or any of the officer's or employee's family members, nor direct the offer or making of any gift by any
20	other person, if the lobbyist or permit consultant knows or has reason to know that they are a restricted
21	source for the officer or employee. For purposes of this subsection (b)(4), a person who is required to
22	register as a lobbyist or permit consultant and file disclosures but fails to do so shall be considered a
23	restricted source for any official for whom, had the person properly registered and file disclosures, the
24	person would be considered a restricted source.
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1	(5) No lobbyist or permit consultant may make a payment to an intermediary, including
2	any City department, if the lobbyist or permit consultant knows or has reason to know that the
3	intermediary will use the payment to provide a gift to any City officers or employees and that they are a
4	restricted source for the officers or employees.
5	(6) No person may accept or use a payment on condition or with the agreement or
6	mutual understanding that the payment will be used for a gift to an officer or employee, if the person
7	knows or has reason to know that the source of the payment is a restricted source for the officer or
8	<u>employee.</u>
9	(1) Restricted Source. For purposes of this section, a restricted source means: (A) a
10	person doing business with or seeking to do business with the department of the officer or employee; or
11	(B) a person who during the prior 12 months knowingly attempted to influence the officer or employee
12	in any legislative or administrative action.
13	(2) Gift. For purposes of this subsection, the term gift has the same meaning as under
14	the Political Reform Act, California Government Code Section 81000 et seq., and the regulations
15	adopted thereunder, including any subsequent amendments. Gifts exempted from the limits imposed by
16	California Government Code Section 89503 and Section 3.1-101 of the Campaign and Governmental
17	Conduct Code shall also be exempted from the prohibition set forth in this subsection.
18	(3) (7) Regulations . The Ethics Commission shall may issue regulations
19	implementing this section Section 3.216, including regulations exempting voluntary certain gifts
20	that are nominal in value such as gifts that are given by vendors to clients or customers in the normal
21	course of business.
22	(c) Gifts and Loans from Subordinates. No officer or employee shall solicit or accept
23	any gift or loan, either directly or indirectly, from any subordinate or employee under his or her
24	their supervision or from any candidate or applicant for a position as a subordinate or
25	employee under <i>his or her their</i> supervision. The Ethics Commission <i>shall may</i> issue

1	regulations implementing this Section <u>3.216</u> , including regulations exempting <i>voluntary certain</i>
2	gifts that are given or received for special occasions or under other under circumstances in which
3	gifts are traditionally given or exchanged.
4	* * * *
5	(e) Restrictions . Nothing in this section <u>3.216</u> shall prohibit a City department,
6	agency, board, or commission from imposing additional gift restrictions on its officers or
7	employees.
8	(f) Aggregation of Gifts. For purposes of this Section 3.216, gifts shall be aggregated as set
9	forth in California Code of Regulations, Title 2, Section 18945.1, as amended from time to time.
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11	SEC. 3.217. DISCLOSURE OF GIFTS TO THE CITY.
12	(a) Disclosure Requirement. Any department head whose City department receives any
13	payment from a non-City source for which equal or greater consideration is not provided by the
14	department must disclose the payment to the Ethics Commission. A department head who fails to timely
15	report any such payment, or, if the department head has delegated the filing responsibility to a
16	subordinate, whose subordinate fails to timely report any such payment, may be subject to discipline by
17	the department head's appointing authority but shall not be subject to penalties under Section 3.242.
18	(b) Contents. The disclosure required in subsection (a) must include the following:
19	(1) the name of the source of the payment;
20	(2) the date of the payment;
21	(3) the total value of the payment;
22	(4) if the payment includes goods or services, a description of the goods or services;
23	(5) the purpose and use of the payment;
24	(6) the name of any City officer or employee that receives a personal benefit from the
25	gift or through the City's use of the gift;

1	(7) a description and valuation of the personal benefits received by any City officer or
2	employee through the department's use of the gift;
3	(8) a description of any contract that the payor has with the department;
4	(9) a description of any license, permit, or other entitlement for use that the payor is
5	currently seeking from the department or has been issued by the department within the last 12 months
6	to the payor; and
7	(10) a description of any financial interest the payor has involving the City.
8	(c) Deadline for Initial Filing. The disclosure required in subsection (a) must be filed no later
9	than the fifteenth calendar day following the end of the month in which the payment was received by the
10	<u>department.</u>
11	(d) Supplemental Filings. If any of the information disclosed by the department head in the
12	initial filing made pursuant to subsection (c) changes after the time of the initial filing, the department
13	head must submit a supplemental filing within 30 days that describes those changes.
14	(e) Form. The disclosures required by this Section 3.217 must be made in a form and format
15	prescribed by the Ethics Commission and may include an electronic format.
16	(f) Exception - Payments from Government Agencies. Payments from local, state, and
17	federal government agencies to City departments are not subject to the disclosures required in this
18	<u>Section 3.217.</u>
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20	SEC. 3.218. INCOMPATIBLE ACTIVITIES.
21	(a) Prohibition. No officer or employee of the City and County may engage in any
22	employment, activity, or enterprise that the department, board, commission, or agency of which he or
23	she is a member or employee has identified as incompatible in a statement of incompatible activities
24	adopted under this Section. No officer or employee may be subject to discipline or penalties under this
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Section unless he or she has been provided an opportunity to demonstrate that his or her activity is not in fact inconsistent, incompatible or in conflict with the duties of the officer or employee.

(b) Statement of Incompatible Activities. Every department, board, commission, and agency of the City and County shall, by August 1 of the year after which this Section becomes effective, submit to the Ethics Commission a statement of incompatible activities. No statement of incompatible activities shall become effective until approved by the Ethics Commission after a finding that the activities are incompatible under the criteria set forth in Subsection (c). After initial approval by the Ethics Commission, a department, board, commission or agency of the City and County may, subject to the approval of the Ethics Commission, amend its statement of incompatible activities. The Ethics Commission may, at any time, amend the statement of incompatible activities of any department, board, commission or agency of the City and County.

(c) Required Language. Each statement of incompatible activities shall list those outside activities that are inconsistent, incompatible, or in conflict with the duties of the officers and employees of the department, board, commission, or agency of the City and County. This list shall include, but need not be limited to, activities that involve: (1) the use of the time, facilities, equipment and supplies of the City and County; or the badge, uniform, prestige, or influence of the City and County officer or employee's position for private gain or advantage; (2) the receipt or acceptance by an officer or employee of the City and County of any money or other thing of value from anyone other than the City and County for the performance of an act that the officer or employee would be required or expected to render in the regular course of his or her service or employment with the City and County; (3) the performance of an act in a capacity other than as an officer or employee of the City and County that may later be subject directly or indirectly to the control, inspection, review, audit or enforcement of the City and County officer or employee's department, board, commission or agency; and (4) time demands that would render performance of the City and County officer or employee's duties less efficient. The Ethics Commission may permit City boards and commissions to exclude any required language from

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1	their statement of incompatible activities if their members, by law, must be appointed in whole or in
2	part to represent any profession, trade, business, union or association.
3	(d) Meet and Confer. No statement of incompatible activities or any amendment thereto shall
4	become operative until the City and County has satisfied the meet and confer requirements of State law
5	(e) Notice. Every department, board, commission and agency of the City and County shall
6	annually provide to its officers and employees a copy of its statement of incompatible activities.
7	(f) Existing Civil Service Rules. Rules and Regulations relating to outside activities previously
8	adopted or approved by the Civil Service Commission shall remain in effect until statements of
9	incompatible activities are adopted pursuant to this Section.
10	(a) Prohibitions. City officers and employees shall not engage in the following activities:
11	(1) Activities Subject to the Department's Jurisdiction. City officers and employees
12	shall not engage in activities that are subject to the control, inspection, review, audit, permitting,
13	enforcement, contracting, or are otherwise within the responsibility of the officer or employee's
14	department. But City officers and employees may engage in certain activities including, but not limited
15	to, the following: being a party to a matter before or otherwise appearing before one's own departmen
16	or commission on behalf of oneself or one's immediate family, filing or otherwise pursuing claims
17	against the City on one's own behalf, making a public records disclosure request or other request for
18	information as permitted by law, attending and participating in a meeting of a board, commission, or
19	other policy body under the Brown Act or Sunshine Ordinance, and engaging in non-compensated,
20	volunteer activity for a nonprofit organization with tax exempt status under 26 United States Code
21	Section $501(c)(3)$ or $501(c)(5)$. Incompatible activities prohibited by this subsection (a)(1) shall
22	include, but are not limited, to the following:
23	(A) contracting with one's own department or having a financial interest in or
24	serving on the board of directors for an entity that contracts with one's own department (but this
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1	prohibition shall not extend to any entity solely because an officer or employee's spouse or registered
2	domestic partner has a financial interest in the entity or serves as a member of its board of directors);
3	(B) acquiring an ownership interest in real property, if the officer or employee
4	had participated personally and substantially in the permitting or inspection of that property within the
5	12 months prior to the acquisition; and
6	(C) having or acquiring a financial interest in any financial products issued or
7	regulated by the officer or employee's department.
8	(2) Selective Assistance. City officers and employees shall not provide assistance or
9	advice that is not generally available to all persons, in a manner that confers an advantage on any
10	person who is doing business or seeking to do business with the City. This subsection (a)(2) shall not
11	prohibit an officer or employee from communicating with individual applicants regarding the
12	individual's application, bid, or proposal, provided that such assistance is provided on an impartial
13	basis to all applicants who request it and is part of the officer or employee's City duties.
14	(3) Use of City Resources. City officers and employees shall not engage in the use,
15	other than minimal or incidental use, of the time, facilities, equipment, or supplies of the City for
16	private gain or advantage. Nothing in this subsection (a)(3) shall be interpreted or applied to interfere
17	with, restrict, or supersede any rights or entitlements of employees, recognized employee organizations,
18	or their members under state law or regulation or pursuant to provisions of a collective bargaining
19	agreement to use City facilities, equipment, or resources.
20	(4) Use of Prestige of Office. City officers and employees shall not engage in the use of
21	any marker (including without limitation a badge, uniform, or business card), prestige, or influence of
22	the City officer or employee's position for private gain or advantage.
23	(5) Use of City Work Product. City officers and employees shall not sell, publish, or
24	otherwise use, in exchange for anything of value and without appropriate authorization, any non-public
25	materials that were prepared on City time or while using City facilities, property (including without

1	limitation, intellectual property), equipment, or other materials. Nothing in this subsection (a)(5) shall
2	be interpreted or applied to interfere with, restrict, or supersede any rights or entitlements of
3	employees, recognized employee organizations, or their members under state law or regulation or
4	pursuant to provisions of a collective bargaining agreement to use public materials for collective
5	bargaining agreement negotiations.
6	(6) Acting as an Unauthorized City Representative. City officers and employees shall
7	not hold themselves out as a representative of their departments, or as an agent acting on behalf of
8	their departments, unless authorized to do so, including the use of City letterhead, title, e-mail, business
9	card, or any other resource for any communication that may lead the recipient of the communication to
10	think that the officer or employee is acting in an official capacity when the officer or employee is not.
11	(7) Compensation for City Duties or Advice. City officers and employees shall not
12	receive or accept a payment from anyone other than the City for the performance of a specific service
13	or act the officer or employee would be expected to render or perform in the regular course of their
14	City duties or for advice about the processes of the City directly related to the officer or employee's
15	duties and responsibilities or the processes of the officer or employee's department.
16	(8) Lobbying Activity. City officers and employees shall not receive or accept a
17	payment from anyone other than the City in exchange for communicating with any other City officer or
18	employee within their own department with the intent to influence an administrative or legislative
19	action.
20	(b) Excessive Time Demands or Regular Disqualifications. No City appointed department
21	head or employee may engage in any activity that either imposes excessive time demands such that it
22	materially impairs the appointed department head's or employee's performance of their City duties or
23	that disqualifies the appointed department head or employee from their City assignments or
24	responsibilities on a regular basis.
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1	(1) Advance Written Determination. An appointed department head or employee may
2	seek an advance written determination from the decision-maker specified in subsection (b)(2) below as
3	to whether a proposed outside activity would impose excessive time demands or require regular
4	disqualifications and would therefore be prohibited under this subsection (b).
5	(2) Decision-Maker.
6	(A) For a request by an employee, the department head of the employee's
7	department or the department head's designee shall be the decision-maker on a request for an advance
8	written determination. If the department head delegates the decision-making to a designee and if the
9	designee determines that the proposed activity imposes excessive time demands or results in regular
10	disqualifications, the employee may appeal that determination to the department head.
11	(B) For a request by an appointed department head, the department head's
12	appointing authority shall be the decision-maker on a request for an advance written determination.
13	(C) The decision-maker shall respond to the request by providing a written
14	determination to the requestor by mail, email, personal delivery, or other reliable means. For a request
15	by an employee, the decision-maker shall provide the determination within a reasonable period of time
16	depending on the circumstances and the complexity of the request, but not later than 20 working days
17	from the date of the request. If the decision-maker does not provide a written determination to the
18	employee within 20 working days from the date of the employee's request, the proposed activity will be
19	determined not to violate this Subsection 3.218(b).
20	(3) Effect. An advance written determination approved by the appropriate decision-
21	maker that an activity does not impose excessive time demands or require regular disqualifications
22	provides the officer or employee immunity from any subsequent enforcement action for a violation of
23	subsection (b) if the material facts are as presented in the appointed department head or employee's
24	request for an advance written determination. An advance written determination cannot exempt the
25	requestor from any other applicable laws.

1 (4) **Public Records.** Requests for advance written determinations and advance written 2 determinations, including approvals and denials, are public records. 3 (c) Statements of Incompatible Activities. Statements of Incompatible Activities adopted and 4 approved prior to November 8, 2022 are hereby repealed and shall no longer have any legal effect. Any 5 administrative or disciplinary proceedings initiated prior to the repeal of a Statement of Incompatible 6 Activities alleging violations of the Statement of Incompatible Activities may continue. 7 SEC. 3.242. PENALTIES AND ENFORCEMENT. 8 (a) **Criminal Penalties.** Any person who knowingly or willfully violates any of the City's 9 conflict of interest and governmental ethics laws this Chapter 2 shall be guilty of a misdemeanor 10 11 and upon conviction thereof shall be punished by a fine of not more than \$10,000 for each 12 violation or by imprisonment in the County jail for a period of not more than one year in jail or 13 by both such fine and imprisonment. (b) **Civil Penalties.** Any person who intentionally or negligently violates *any City* 14 15 conflict of interest or governmental ethics law this Chapter 2 shall be liable in a civil action brought 16 by the City Attorney for an amount up to \$5,000 for each violation. (c) Injunctive Relief. The City Attorney or any San Francisco resident may bring a 17 18 civil action on behalf of the people of San Francisco to enjoin violations of or compel 19 compliance with a conflict of interest or governmental ethics law this Chapter 2. 20 (1) No resident may commence a civil action under this Section 3.242 without 21 first notifying the City Attorney in writing of the intent to file a civil action under this 22 Section 3.242. If the City Attorney fails to notify the resident within 120 days of receipt 23 of the notice that the City Attorney has filed or will file a civil action, the complainant

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may file the action. No resident may file an action under this Section 3.242 if the City

1	Attorney responds within 120 days that the City Attorney intends to file an action or has
2	already filed a civil action.
3	(2) No resident may bring an action under this Section 3.242 if the Ethics
4	Commission has issued a finding of probable cause arising out of the same facts, the
5	District Attorney has commenced a criminal action arising out of the same facts, or
6	another resident has filed a civil action under this Section 3.242 arising out of the same
7	facts.
8	(3) A court may award reasonable attorney's fees and costs to any resident who
9	obtains injunctive relief under this Section <u>3.242</u> .
10	(d) Administrative Penalties. Any person who violates any of the City's conflict of
11	interest or governmental ethics laws this Chapter 2 shall be liable in an administrative proceeding
12	before the Ethics Commission held pursuant to the Charter. In addition to the administrative
13	penalties set forth in the Charter, the Ethics Commission may issue warning letters to City
14	officers and employees.
15	(e) Statute of Limitations. No person may bring a criminal, civil or administrative
16	action under this Section $\underline{3.242}$ against any other person more than four years after the date of
17	the alleged violation.
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19	SEC. 3.243. ELECTRONIC FILING OF DISCLOSURES.
20	The Ethics Commission may require electronic filing of any disclosure required under this
21	<u>Chapter.</u>
22	
23	Section 5. The voters hereby re-authorize and re-enact in its entirety Article III,
24	Chapter 3 of the Campaign and Governmental Conduct Code, and add Section 3.303 to
25	Article III, Chapter 3, to read as follows:

1	SEC. 3.300. ETHICS COMMISSION.
2	The powers and duties of the Ethics Commission are governed by Charter Sections 15.100, et
3	seq., and Appendix C, Sections C3.699-10-C3.699-16.
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5	SEC. 3.301. MEETINGS TO BE TELEVISED.
6	The Ethics Commission shall televise its regular and special meetings on San Francisco
7	Government Television (SFGovTV). The Ethics Commission shall not be required to televise the
8	portions of its meetings that are held in closed session or otherwise required to be confidential.
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10	SEC. 3.302. PUBLIC GUIDE FOR CONTRIBUTORS.
11	The Ethics Commission shall prepare and distribute a public guide regarding campaign
12	contributions. The guide shall include a summary of local law regarding contribution limits, required
13	reporting by contributors and committees, and rules regarding who may contribute to committees. The
14	guide shall be for informational purposes only, and shall not have the force or effect of law or
15	regulation.
16	
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4	reporting by contributors and committees, and rules regarding who may contribute to committees. The
5	guide shall be for informational purposes only, and shall not have the force or effect of law or
6	<u>regulation.</u>
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8	SEC. 3.303. AMENDMENT OR REPEAL OF THIS CHAPTER.
9	The voters may amend or repeal this Chapter 3. The Board of Supervisors may amend this
10	Chapter 3 if all of the following conditions are met:
11	(a) The amendment furthers the purposes of this Chapter;
12	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
13	fifths vote of all its members;
14	(c) The proposed amendment is available for public review at least 30 days before the
15	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
16	<u>and</u>
17	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
18	all its members.
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20	Section 6. The voters hereby re-authorize and re-enact in its entirety Article III,
21	Chapter 4 of the Campaign and Governmental Conduct Code, in the process rewording
22	subsection (b) of Section 3.415, deleting former Section 3.420, and adding new Sections
23	3.403 and 3.420, to read as follows:
24	SEC. 3.400A. FINDINGS.

The Board of Supervisors finds that bringing greater transparency to the City and County's permitting process is essential to protect public confidence in the fairness and impartiality of that process. It is the purpose and intent of this Chapter 4 to impose reasonable disclosure requirements on permit consultants to provide the public with information about who is paying the consultants, the permits they are getting paid to obtain, the City employees with whom they have had contact in the course of obtaining the permits, and the political contributions they have made to City officials.

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SEC. 3.400. PERMIT APPLICATION PROCESSING.

(a) EQUAL TREATMENT OF PERMIT APPLICANTS. It shall be the policy of the Department of Building Inspection, the Planning Department, the Department of Public Works and the officers and employees of such departments to treat all permit applicants the same regardless of the relationship of the applicant and/or the applicant's representatives to any officer or employee of the City and County and regardless of whether the applicant hires a permit consultant to provide permit consulting services. *Intentional preferential treatment of any permit applicant and/or the applicant's representatives by any* officer or employee of the Department of Building Inspection, the Planning Department, or the Department of Public Works shall subject the officer or employee to disciplinary action for official misconduct.

(b) APPLICATION PRIORITY. It shall be the policy of the Department of Building Inspection, the Planning Department, the Department of Public Works and the officers and employees of such departments to review, consider, and process all applications, revisions, corrections and other permit-related material in the order in which that type of material is received unless there is a written finding of a public policy basis for not doing so, such as the involvement of public funds in the project for which the permit is sought, or the response to a delay caused by an earlier procedural error in processing the permit or another permit for the same project. Absent such a finding, any officer or employee of the Department of Building Inspection, the Planning Department, or the Department of

Public Works who intentionally fails to review, consider and process all applications, revisions, corrections and other permit-related material in the order in which that type of material is received shall be subject to disciplinary action for official misconduct. The Department of Building Inspection, the Planning Department, and the Department of Public Works shall each adopt written guidelines for determining when there is a public policy basis for processing permit material out of order. For purposes of this section, and any corresponding written guidelines, expediting of work consisting primarily of disability access improvements for real property shall qualify as a public policy basis for processing permit material out of order, on a priority basis.

(c) PERMIT PROCESSING CODE OF CONDUCT. No later than 60 days after the effective date of this Article, the Ethics Commission shall adopt a code of conduct for permit processing (the "Permit Processing Code of Conduct") containing ethical guidelines for permit applicants, permit consultants, and officers and employees of the Department of Building Inspection, the Planning Department, the and Department of Public Works. The Permit Processing Code of Conduct shall be posted in a conspicuous place in each department, and a copy shall be distributed to each officer of the City and County who makes or participates in making decisions related to permit applications.

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1	(a) EQUAL TREATMENT OF PERMIT APPLICANTS. It shall be the policy of the Department
2	of Building Inspection, the Planning Department, the Department of Public Works and the officers and
3	employees of such departments to treat all permit applicants the same regardless of the relationship of
4	the applicant and/or the applicant's representatives to any officer or employee of the City and County
5	and regardless of whether the applicant hires a permit consultant to provide permit consulting services
6	Intentional preferential treatment of any permit applicant and/or the applicant's representatives by any
7	officer or employee of the Department of Building Inspection, the Planning Department, or the
8	Department of Public Works shall subject the officer or employee to disciplinary action for official
9	<u>misconduct.</u>
10	(b) APPLICATION PRIORITY. It shall be the policy of the Department of Building
11	Inspection, the Planning Department, the Department of Public Works and the officers and employees
12	of such departments to review, consider, and process all applications, revisions, corrections and other
13	permit-related material in the order in which that type of material is received unless there is a written
14	finding of a public policy basis for not doing so, such as the involvement of public funds in the project
15	for which the permit is sought, or the response to a delay caused by an earlier procedural error in
16	processing the permit or another permit for the same project. Absent such a finding, any officer or
17	employee of the Department of Building Inspection, the Planning Department, or the Department of
18	Public Works who intentionally fails to review, consider and process all applications, revisions,
19	corrections and other permit-related material in the order in which that type of material is received
20	shall be subject to disciplinary action for official misconduct. The Department of Building Inspection,
21	the Planning Department, and the Department of Public Works shall each adopt written guidelines for
22	determining when there is a public policy basis for processing permit material out of order. For
23	purposes of this section, and any corresponding written guidelines, expediting of work consisting
24	primarily of disability access improvements for real property shall qualify as a public policy basis for
25	processing permit material out of order, on a priority basis.

1	(c) PERMIT PROCESSING CODE OF CONDUCT. No later than 60 days after the effective
2	date of this Article, the Ethics Commission shall adopt a code of conduct for permit processing (the
3	"Permit Processing Code of Conduct") containing ethical guidelines for permit applicants, permit
4	consultants, and officers and employees of the Department of Building Inspection, the Planning
5	Department, the and Department of Public Works. The Permit Processing Code of Conduct shall be
6	posted in a conspicuous place in each department, and a copy shall be distributed to each officer of the
7	City and County who makes or participates in making decisions related to permit applications.
8	
9	SEC. 3.403. AMENDMENT OR REPEAL OF THIS CHAPTER.
10	The voters may amend or repeal this Chapter 4. The Board of Supervisors may amend this
11	Chapter 4 if all of the following conditions are met:
12	(a) The amendment furthers the purposes of this Chapter;
13	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
14	fifths vote of all its members;
15	(c) The proposed amendment is available for public review at least 30 days before the
16	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
17	<u>and</u>
18	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
19	all its members.
20	
21	SEC. 3.405. DEFINITIONS.
22	"Client" means the person for whom permit consulting services are performed by a permit
23	consultant.
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•	Contact means any communication, or at of written, including communication made in organ
2	an agent, associate or employee. A "contact" shall not include a request for information, as long as the
3	request does not include any attempt to influence an administrative or legislative decision.
4	"Major project" means any project located in the City and County which has actual or
5	estimated construction costs exceeding \$1,000,000 and which requires a permit issued by the
6	Department of Building Inspection or the Planning Department. Estimated construction costs shall be
7	calculated in the same manner used to determine building permit fees under the Building Code.
8	"Minor Project" means any project located in the City and County which requires a permit
9	issued by the Entertainment Commission.
10	"Permit consultant" is any individual who receives or is promised compensation to provide
11	permit consulting services to commence on or after January 1, 2015 on a Major Project or a Minor
12	Project. This includes any employee who receives compensation attributable to time spent on permit
13	consulting services. This does not include:
14	(1) The licensed architect or engineer of record for construction activity allowed or
15	contemplated by the permit, or an employee of the architect or engineer;
16	(2) The contractor who will be responsible for all construction activity associated with
17	the requested permit; or
18	(3) The employee or agent of an organization with tax exempt status under 26 United
19	States Code Section 501(c)(3) communicating on behalf of that organization regarding the developmen
20	of a project for that organization.
21	"Permit consulting services" means any contact with the Department of Building Inspection, the
22	Entertainment Commission, the Planning Department, or the Department of Public Works to help a
23	permit applicant obtain a permit.
24	
25	SEC. 3.410. PERMIT CONSULTANT REGISTRATION AND DISCLOSURES.

1	(a) REGISTRATION OF PERMIT CONSULTANTS REQUIRED. Permit consultants shall
2	register with the Ethics Commission and comply with the disclosure requirements imposed by this
3	Chapter. Such registration shall occur no later than five business days after providing permit
4	consulting services, but the permit consultant shall register prior to providing any further permit
5	consulting services.
6	(b) REGISTRATION. At the time of initial registration each permit consultant shall report to
7	the Ethics Commission the following information:
8	(1) The name, business address, e-mail address, and business telephone number of the
9	permit consultant;
10	(2) The name, business address, e-mail address, and business telephone number of each
11	client for whom the permit consultant is performing permit consulting services;
12	(3) The name, business address, e-mail address, and business telephone number of the
13	permit consultant's employer, firm or business affiliation; and
14	(4) Any other information required by the Ethics Commission consistent with the
15	purposes and provisions of this Chapter.
16	(c) PERMIT CONSULTANT DISCLOSURES. Beginning on April 15, 2015, each permit
17	consultant shall file four quarterly reports, according to the following schedule: the permit consultant
18	shall file a report on April 15 for the period starting January 1 and ending March 31; on July 15 for
19	the period starting April 1 and ending June 30; on October 15 for the period starting July 1 and ending
20	September 30; and on January 15 for the period starting October 1 and ending December 31. Each
21	quarterly report shall contain the following:
22	(1) The name, business address, e-mail address, and business telephone number of each
23	person from whom the permit consultant or the permit consultant's employer received or expected to
24	receive economic consideration for permit consulting services during the reporting period, and the
25	amount of economic consideration the permit consultant received or expected to receive;

1	(2) For each contact with the Department of Building Inspection, the Entertainment
2	Commission, the Planning Department, or the Department of Public Works in the course of providing
3	permit consulting services during the reporting period:
4	(A) The name of each officer or employee of the City and County of San
5	Francisco with whom the permit consultant made contact;
6	(B) A description of the permit sought or obtained, including the application
7	number for the permit; and
8	(C) The client on whose behalf the contact was made.
9	(3) All political contributions of \$100 or more made by the permit consultant or the
10	permit consultant's employer during the reporting period to an officer of the City and County, a
11	candidate for such office, a committee controlled by such officer or candidate, a committee primarily
12	formed to support or oppose such officer or candidate, or any committee primarily formed to support
13	or oppose a ballot measure to be voted on only in San Francisco.
14	(4) Any amendments to the permit consultant's registration information required by
15	Subsection (b).
16	(5) Any other information required by the Ethics Commission consistent with the
17	purposes and provisions of this Chapter.
18	
19	SEC. 3.415. PENALTIES AND ENFORCEMENT.
20	(a) If any permit consultant fails to submit any information required by this Chapter after any
21	applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies
22	established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the
23	information is received by the Ethics Commission. The Executive Director of the Ethics Commission
24	may reduce or waive a late filing fee if the Executive Director determines that the late filing was not
25	willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall

1	deposit funds collected under this Section in the General Fund of the City and County of San
2	Francisco.
3	(b) Any person who knowingly or negligently violates this Chapter may be liable in an
4	administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In
5	addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue
6	warning letters regarding potential violations of this Chapter to the permit consultant.
7	(c) Any person or entity which knowingly or negligently violates this Chapter may be liable in e
8	civil action brought by the City Attorney for an amount up to \$5,000 per violation.
9	
10	SEC. 3.420. ETHICS COMMISSION REPORT.
11	Between April 1 and April 15, 2016 and between April 1 and April 15, 2017, the Ethics
12	Commission shall provide a report to the Board of Supervisors regarding the implementation of
13	Sections 3.405 through 3.415. The report shall include, but not be limited to, the total number of
14	registered permit consultants, the total number of investigations commenced by the Ethics Commission
15	into possible violations of the registration and disclosure requirements, and a summary of each
16	settlement reached with permit consultants for violating the registration or disclosure requirements.
17	
18	SEC. 3.405. DEFINITIONS.
19	"Client" means the person for whom permit consulting services are performed by a permit
20	<u>consultant.</u>
21	"Contact" means any communication, oral or written, including communication made through
22	an agent, associate or employee. A "contact" shall not include a request for information, as long as the
23	request does not include any attempt to influence an administrative or legislative decision.
24	"Major project" means any project located in the City and County which has actual or
25	estimated construction costs exceeding \$1,000,000 and which requires a permit issued by the

1	Department of Building Inspection or the Planning Department. Estimated construction costs shall be
2	calculated in the same manner used to determine building permit fees under the Building Code.
3	"Minor Project" means any project located in the City and County which requires a permit
4	issued by the Entertainment Commission.
5	"Permit consultant" is any individual who receives or is promised compensation to provide
6	permit consulting services to commence on or after January 1, 2015 on a Major Project or a Minor
7	Project. This includes any employee who receives compensation attributable to time spent on permit
8	consulting services. This does not include:
9	(1) The licensed architect or engineer of record for construction activity allowed or
10	contemplated by the permit, or an employee of the architect or engineer;
11	(2) The contractor who will be responsible for all construction activity associated with
12	the requested permit; or
13	(3) The employee or agent of an organization with tax exempt status under 26 United
14	States Code Section 501(c)(3) communicating on behalf of that organization regarding the development
15	of a project for that organization.
16	"Permit consulting services" means any contact with the Department of Building Inspection, the
17	Entertainment Commission, the Planning Department, or the Department of Public Works to help a
18	permit applicant obtain a permit.
19	
20	SEC. 3.410. PERMIT CONSULTANT REGISTRATION AND DISCLOSURES.
21	(a) REGISTRATION OF PERMIT CONSULTANTS REQUIRED. Permit consultants shall
22	register with the Ethics Commission and comply with the disclosure requirements imposed by this
23	Chapter. Such registration shall occur no later than five business days after providing permit
24	consulting services, but the permit consultant shall register prior to providing any further permit
25	consulting services.

1	(b) REGISTRATION. At the time of initial registration each permit consultant shall report to
2	the Ethics Commission the following information:
3	(1) The name, business address, e-mail address, and business telephone number of the
4	permit consultant;
5	(2) The name, business address, e-mail address, and business telephone number of each
6	client for whom the permit consultant is performing permit consulting services;
7	(3) The name, business address, e-mail address, and business telephone number of the
8	permit consultant's employer, firm or business affiliation; and
9	(4) Any other information required by the Ethics Commission consistent with the
10	purposes and provisions of this Chapter.
11	(c) PERMIT CONSULTANT DISCLOSURES. Beginning on April 15, 2015, each permit
12	consultant shall file four quarterly reports, according to the following schedule: the permit consultant
13	shall file a report on April 15 for the period starting January 1 and ending March 31; on July 15 for
14	the period starting April 1 and ending June 30; on October 15 for the period starting July 1 and ending
15	September 30; and on January 15 for the period starting October 1 and ending December 31. Each
16	quarterly report shall contain the following:
17	(1) The name, business address, e-mail address, and business telephone number of each
18	person from whom the permit consultant or the permit consultant's employer received or expected to
19	receive economic consideration for permit consulting services during the reporting period, and the
20	amount of economic consideration the permit consultant received or expected to receive;
21	(2) For each contact with the Department of Building Inspection, the Entertainment
22	Commission, the Planning Department, or the Department of Public Works in the course of providing
23	permit consulting services during the reporting period:
24	(A) The name of each officer or employee of the City and County of San
25	Francisco with whom the permit consultant made contact;

1	(B) A description of the permit sought or obtained, including the application
2	number for the permit; and
3	(C) The client on whose behalf the contact was made.
4	(3) All political contributions of \$100 or more made by the permit consultant or the
5	permit consultant's employer during the reporting period to an officer of the City and County, a
6	candidate for such office, a committee controlled by such officer or candidate, a committee primarily
7	formed to support or oppose such officer or candidate, or any committee primarily formed to support
8	or oppose a ballot measure to be voted on only in San Francisco.
9	(4) Any amendments to the permit consultant's registration information required by
10	Subsection (b).
11	(5) Any other information required by the Ethics Commission consistent with the
12	purposes and provisions of this Chapter.
13	
14	SEC. 3.415. PENALTIES AND ENFORCEMENT.
15	(a) If any permit consultant fails to submit any information required by this Chapter after any
16	applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies
17	established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the
18	information is received by the Ethics Commission. The Executive Director of the Ethics Commission
19	may reduce or waive a late filing fee if the Executive Director determines that the late filing was not
20	willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall
21	deposit funds collected under this Section in the General Fund of the City and County of San
22	<u>Francisco.</u>
23	(b) Any person who violates this Chapter may be liable in an administrative proceeding before
24	the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative
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1	penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential
2	violations of this Chapter to the permit consultant.
3	(c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a
4	civil action brought by the City Attorney for an amount up to \$5,000 per violation.
5	
6	SEC. 3.420. ELECTRONIC FILING OF DISCLOSURES.
7	The Ethics Commission may require electronic filing of any disclosure required under this
8	<u>Chapter 4.</u>
9	
10	Section 7. The voters hereby re-authorize and re-enact in its entirety Article III,
11	Chapter 5 of the Campaign and Governmental Conduct Code, in the process rewording
12	subsection (b) of Section 3.530, and add Sections 3.505 and 3.525 to Article III, Chapter 5, to
13	read as follows:
14	SEC. 3.500. FINDINGS
15	The Board of Supervisors finds that public disclosure of the donations that developers make to
16	nonprofit organizations that may communicate with the City and County regarding major development
17	projects is essential to protect public confidence in the fairness and impartiality of City and County
18	land use decisions. The Board further finds that disclosure is essential to allow the public to fully and
19	fairly evaluate the City and County's land use decisions. It is the purpose and intent of this Chapter to
20	impose reasonable disclosure requirements on developers to provide the public with information about
21	these donations.
22	
23	SEC. 3.500. FINDINGS
24	The Board of Supervisors finds that public disclosure of the donations that developers make to
25	nonprofit organizations that may communicate with the City and County regarding major development

1	projects is essential to protect public confidence in the fairness and impartiality of City and County
2	land use decisions. The Board further finds that disclosure is essential to allow the public to fully and
3	fairly evaluate the City and County's land use decisions. It is the purpose and intent of this Chapter to
4	impose reasonable disclosure requirements on developers to provide the public with information about
5	these donations.
6	
7	SEC. 3.505. AMENDMENT OR REPEAL OF THIS CHAPTER.
8	The voters may amend or repeal this Chapter 5. The Board of Supervisors may amend this
9	Chapter 5 if all of the following conditions are met:
10	(a) The amendment furthers the purposes of this Chapter;
11	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
12	fifths vote of all its members;
13	(c) The proposed amendment is available for public review at least 30 days before the
14	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
15	<u>and</u>
16	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
17	all its members.
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19	SEC. 3.510. DEFINITIONS.
20	"Affiliate" shall mean any individual or entity that directly or indirectly controls, is controlled
21	by or is under common control with, another entity, and for these purposes "control" means the power
22	to direct the affairs or management of another entity, whether by contract, operation of law or
23	otherwise.
24	"CEQA" shall mean the California Environmental Quality Act (Public Resources Code Section
25	21,000 et seq.), the CEQA Guidelines (California Code of Regulations, Title 14, Division 6, Chapter 3,

Section 15000 et seq.), and Chapter 31 of the San Francisco Administrative Code, as any of them may be amended.

"Developer" shall mean the individual or entity that is the project sponsor responsible for filing a completed Environmental Evaluation Application with the Planning Department (or other lead agency) under CEOA for a major project. For any project sponsor that is an entity, "Developer" shall include all of its constituent individuals or entities that have decision-making authority regarding any of the entity's major decisions or actions. By way of example and without limitation, if the project sponsor is a limited liability company, each of its members is considered a developer for purposes of the requirements of this Chapter, and similarly if the project sponsor is a partnership, each of its general partners is considered a developer for purposes of the requirements of this Chapter. If the owner or agent that signs and submits the Environmental Evaluation Application will not be responsible for obtaining the entitlements or developing the major project, then for purposes of the requirements of this Chapter the developer shall be instead the individual or entity that is responsible for obtaining the entitlements for the major project.

"Donation" shall mean any gift of money, property, goods or services.

"EIR" shall mean an environmental impact report prepared under CEQA. For purposes of this Chapter, an EIR shall also include, without limitation, any CEQA determination that the Planning Department or Planning Commission (or other appropriate lead agency) makes to allow consideration of approval of a major project to proceed under an EIR, a previously certified program EIR, master EIR or staged EIR.

"Entity" shall mean any partnership, corporation (including, but not limited to, any business trust or nonprofit corporation), limited liability company, joint stock company, trust, unincorporated association, joint venture or any other organization or association. "Entity" shall not include any state or local government agency.

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1	"Major project" shall mean a real estate development project located in the City and County for
2	which the City's Planning Commission (or any other local lead agency) has certified an EIR under
3	CEQA and which has estimated construction costs exceeding \$1,000,000. As used in the preceding
4	sentence, the term "real estate development project" includes any project involving construction of one
5	or more new structures or an addition to one or more existing structures, change of use within one or
6	more existing structures, or substantial rehabilitation of one or more existing structures, where, in any
7	such instance, the structure includes any occupiable floor area, excluding only a residential
8	development project with four or fewer dwelling units. Estimated construction costs shall be calculated
9	in the same manner used to determine building permit fees under the Building Code.
10	"Nonprofit organization" shall mean any corporation formed under California Corporations
11	Code Section 5000 et seq. for any public or charitable purpose, or any organization described in 26
12	United States Code Section 501(c).
13	"Structure" shall have the same meaning as the Planning Code defines such term.
14	
15	SEC. 3.520. REQUIRED DISCLOSURE.
16	
10	(a) Any developer of a major project shall, within 30 days of the date the Planning Commission
17	(a) Any developer of a major project shall, within 30 days of the date the Planning Commission (or any other local lead agency) certifies the EIR for that project or, for a major project relying on a
17	(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a
17 18	(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any
17 18 19	(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any other local lead agency adopts a final environmental determination under CEQA, report the following
17 18 19 20	(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any other local lead agency adopts a final environmental determination under CEQA, report the following information to the Ethics Commission:
17 18 19 20 21	(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any other local lead agency adopts a final environmental determination under CEQA, report the following information to the Ethics Commission: (1) The name, business address, business e-mail address and business telephone

adopted the final environmental determination.

1	(4) The name, business address, business e-mail address, business telephone number
2	and website of any nonprofit organization: (A) to whom the developer or any affiliate of the developer
3	has made cumulative donations of \$5,000 or more since the date one year before the Environmental
4	Evaluation Application for the major project was filed: and (B) that with regard to the developer's
5	major project, has had one or more contacts with an officer of the City and County or has provided
6	public comment at any hearing before any board or commission of the City and County. For the
7	purpose of this Subsection 3.520(a)(4), the term "contact" shall have the same meaning as in Section
8	2.106 of this Code, except that a "contact" shall also include a person providing oral or written
9	testimony that becomes part of the record of a public hearing; and the term "officer of the City and
10	County of San Francisco" shall have the same meaning as in Section 2.105 of this Code.
11	(5) For each nonprofit organization reported under Subsection (a)(4), the date and
12	amount of each donation the developer or affiliate made to the nonprofit during the reporting period.
13	(6) Any other information required by the Ethics Commission consistent with the
14	purposes and provisions of this Chapter.
15	(b) After a developer files a report required by Subsection (a), the developer shall file a total of
16	four additional quarterly reports, according to the following schedule: The developer shall file a
17	report on April 15 for the period starting January 1 and ending March 31; on July 15 for the period
18	starting April 1 and ending June 30; on October 15 for the period starting July 1 and ending September
19	30; and on January 15 for the period starting October 1 and ending December 31. Each quarterly
20	report shall include:
21	(1) The name, business address, business e-mail address, and business telephone
22	number of the developer and any affiliates that made donations subject to this Chapter.
23	(2) The EIR case number and a description of the major project.
24	(3) The date the Planning Commission (or other local lead agency) certified the EIR or
25	adopted the final environmental determination.

1	(4) The name, business address, business e-mail address, business telephone number
2	and website of any nonprofit organization to which the developer has made cumulative donations of
3	\$5,000 or more since the date one year before the Environmental Evaluation Application was filed.
4	(5) For each nonprofit organization reported under Subsection (b)(4), the date and
5	amount of each donation the developer made to the nonprofit during the reporting period.
6	(6) Any other information required by the Ethics Commission consistent with the
7	purposes and provisions of this Chapter.
8	(e) At the time of filing the initial report required by subsection (a), the developer shall pay a
9	fee of \$500.
10	
11	SEC. 3.510. DEFINITIONS.
12	"Affiliate" shall mean any individual or entity that directly or indirectly controls, is controlled
13	by or is under common control with, another entity, and for these purposes "control" means the power
14	to direct the affairs or management of another entity, whether by contract, operation of law or
15	<u>otherwise.</u>
16	"CEQA" shall mean the California Environmental Quality Act (Public Resources Code Section
17	21,000 et seq.), the CEQA Guidelines (California Code of Regulations, Title 14, Division 6, Chapter 3,
18	Section 15000 et seq.), and Chapter 31 of the San Francisco Administrative Code, as any of them may
19	<u>be amended.</u>
20	"Developer" shall mean the individual or entity that is the project sponsor responsible for filing
21	a completed Environmental Evaluation Application with the Planning Department (or other lead
22	agency) under CEQA for a major project. For any project sponsor that is an entity, "Developer" shall
23	include all of its constituent individuals or entities that have decision-making authority regarding any
24	of the entity's major decisions or actions. By way of example and without limitation, if the project
25	sponsor is a limited liability company, each of its members is considered a developer for purposes of

1	the requirements of this Chapter, and similarly if the project sponsor is a partnership, each of its
2	general partners is considered a developer for purposes of the requirements of this Chapter. If the
3	owner or agent that signs and submits the Environmental Evaluation Application will not be
4	responsible for obtaining the entitlements or developing the major project, then for purposes of the
5	requirements of this Chapter the developer shall be instead the individual or entity that is responsible
6	for obtaining the entitlements for the major project.
7	"Donation" shall mean any gift of money, property, goods or services.
8	"EIR" shall mean an environmental impact report prepared under CEQA. For purposes of this
9	Chapter, an EIR shall also include, without limitation, any CEQA determination that the Planning
10	Department or Planning Commission (or other appropriate lead agency) makes to allow consideration
11	of approval of a major project to proceed under an EIR, a previously certified program EIR, master
12	EIR or staged EIR.
13	"Entity" shall mean any partnership, corporation (including, but not limited to, any business
14	trust or nonprofit corporation), limited liability company, joint stock company, trust, unincorporated
15	association, joint venture or any other organization or association. "Entity" shall not include any state
16	or local government agency.
17	"Major project" shall mean a real estate development project located in the City and County for
18	which the City's Planning Commission (or any other local lead agency) has certified an EIR under
19	CEQA and which has estimated construction costs exceeding \$1,000,000. As used in the preceding
20	sentence, the term "real estate development project" includes any project involving construction of one
21	or more new structures or an addition to one or more existing structures, change of use within one or
22	more existing structures, or substantial rehabilitation of one or more existing structures, where, in any
23	such instance, the structure includes any occupiable floor area, excluding only a residential
24	development project with four or fewer dwelling units. Estimated construction costs shall be calculated
25	in the same manner used to determine building permit fees under the Building Code.

1	"Nonprofit organization" shall mean any corporation formed under California Corporations
2	Code Section 5000 et seq. for any public or charitable purpose, or any organization described in 26
3	United States Code Section 501(c).
4	"Structure" shall have the same meaning as the Planning Code defines such term.
5	
6	SEC. 3.520. REQUIRED DISCLOSURE.
7	(a) Any developer of a major project shall, within 30 days of the date the Planning Commission
8	(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a
9	program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any
10	other local lead agency adopts a final environmental determination under CEQA, report the following
11	information to the Ethics Commission:
12	(1) The name, business address, business e-mail address and business telephone
13	number of the developer, as well as those of any affiliates that made donations subject to this Chapter.
14	(2) The EIR case number and a description of the major project.
15	(3) The date the Planning Commission (or other local lead agency) certified the EIR or
16	adopted the final environmental determination.
17	(4) The name, business address, business e-mail address, business telephone number
18	and website of any nonprofit organization: (A) to whom the developer or any affiliate of the developer
19	has made cumulative donations of \$5,000 or more since the date one year before the Environmental
20	Evaluation Application for the major project was filed: and (B) that with regard to the developer's
21	major project, has had one or more contacts with an officer of the City and County or has provided
22	public comment at any hearing before any board or commission of the City and County. For the
23	purpose of this Subsection 3.520(a)(4), the term "contact" shall have the same meaning as in Section
24	2.106 of this Code, except that a "contact" shall also include a person providing oral or written
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1	testimony that becomes part of the record of a public hearing; and the term "officer of the City and
2	County of San Francisco" shall have the same meaning as in Section 2.105 of this Code.
3	(5) For each nonprofit organization reported under Subsection (a)(4), the date and
4	amount of each donation the developer or affiliate made to the nonprofit during the reporting period.
5	(6) Any other information required by the Ethics Commission consistent with the
6	purposes and provisions of this Chapter.
7	(b) After a developer files a report required by Subsection (a), the developer shall file a total of
8	four additional quarterly reports, according to the following schedule: The developer shall file a
9	report on April 15 for the period starting January 1 and ending March 31; on July 15 for the period
10	starting April 1 and ending June 30; on October 15 for the period starting July 1 and ending September
11	30; and on January 15 for the period starting October 1 and ending December 31. Each quarterly
12	report shall include:
13	(1) The name, business address, business e-mail address, and business telephone
14	number of the developer and any affiliates that made donations subject to this Chapter.
15	(2) The EIR case number and a description of the major project.
16	(3) The date the Planning Commission (or other local lead agency) certified the EIR or
17	adopted the final environmental determination.
18	(4) The name, business address, business e-mail address, business telephone number
19	and website of any nonprofit organization to which the developer has made cumulative donations of
20	\$5,000 or more since the date one year before the Environmental Evaluation Application was filed.
21	(5) For each nonprofit organization reported under Subsection (b)(4), the date and
22	amount of each donation the developer made to the nonprofit during the reporting period.
23	(6) Any other information required by the Ethics Commission consistent with the
24	purposes and provisions of this Chapter.
25	

1 (e) At the time of filing the initial report required by subsection (a), the developer shall pay a 2 fee of \$500. 3 4 SEC. 3.525. ELECTRONIC FILING OF DISCLOSURES. The Ethics Commission may require electronic filing of any disclosure required under this 5 6 Chapter 5. 7 8 SEC. 3.530. PENALTIES AND ENFORCEMENT. 9 (a) If any developer fails to submit any information required by this Chapter after any applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies 10 11 established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the 12 information is received by the Ethics Commission. The Executive Director of the Ethics Commission 13 may reduce or waive a late filing fee if the Executive Director determines that the late filing was not 14 willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall 15 deposit funds collected under this Section in the General Fund of the City and County of San 16 Francisco. 17 (b) Any person who knowingly or negligently violates this Chapter, including but not limited to, 18 by providing inaccurate or incomplete information, may be liable in an administrative proceeding 19 before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative 20 penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential 21 violations of this Chapter. 22 (c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a 23 civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the 24 amount not properly reported, whichever is greater.

(d) In investigating any alleged violation of this Chapter the Ethics Commission and City
Attorney shall have the power to inspect all documents required to be maintained under this Chapter.
This power to inspect documents is in addition to other powers conferred on the Ethics Commission
and City Attorney by the Charter or by ordinance, including the power of subpoena.
(e) Should two or more persons be responsible for any violation under this Chapter, they may
be jointly and severally liable.
SEC. 3.530. PENALTIES AND ENFORCEMENT.
(a) If any developer fails to submit any information required by this Chapter after any
applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies
established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the
information is received by the Ethics Commission. The Executive Director of the Ethics Commission
may reduce or waive a late filing fee if the Executive Director determines that the late filing was not
willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall
deposit funds collected under this Section in the General Fund of the City and County of San
Francisco.
(b) Any person who violates this Chapter, including but not limited to, by providing inaccurate
or incomplete information, may be liable in an administrative proceeding before the Ethics
Commission pursuant to Charter Section C3.699-13. In addition to the administrative penalties set
forth in the Charter, the Ethics Commission may issue warning letters regarding potential violations of
this Chapter.
(c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a
civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the
amount not properly reported, whichever is greater.

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4	and City Attorney by the Charter or by ordinance, including the power of subpoena.
5	(e) Should two or more persons be responsible for any violation under this Chapter, they may
6	be jointly and severally liable.
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8	Section 8. The voters hereby re-authorize and re-enact in its entirety Article IV,
9	Chapter 1 of the Campaign and Governmental Conduct Code, and add Section 4.103 to
10	Article IV, Chapter 1, to read as follows:
11	SEC. 4.100. FINDINGS.
12	The City and County of San Francisco ("City") has a paramount interest in protecting the
13	integrity of its government institutions. To further this interest, individuals should be encouraged to
14	report possible violations of laws, regulations, and rules governing the conduct of City officers and
15	employees, City contrctors, and employees of City contractors.
16	This Chapter 1 fulfills the Charter's requirements for two City programs relating to
17	whistleblowers, as required by Charter Appendix Section F1.107. First, as required by the Charter, the
18	Office of the Controller has authority to receive and investigate whistleblower complaints concerning
19	deficiencies in the quality and delivery of City government services, wasteful and inefficient City
20	government practices, misuse of City funds, and improper activities by City officers, employees, and
21	contractors.
22	Second, as required by the Charter, this ordinance protects the confidentiality of
23	whistleblowers, and protects City officers and employees from retaliation for filing whistleblower
24	complaints or providing assistance with the investigation of such complaints. As set forth in this
25	Chapter 1, the Ethics Commission has primary responsibility for ensuring such protections.

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10	deficiencies in the quality and delivery of City government services, wasteful and inefficient City
11	government practices, misuse of City funds, and improper activities by City officers, employees, and
12	<u>contractors.</u>
13	Second, as required by the Charter, this ordinance protects the confidentiality of
14	whistleblowers, and protects City officers and employees from retaliation for filing whistleblower
15	complaints or providing assistance with the investigation of such complaints. As set forth in this
16	Chapter 1, the Ethics Commission has primary responsibility for ensuring such protections.
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18	SEC. 4.103. AMENDMENT OR REPEAL OF THIS CHAPTER.
19	The voters may amend or repeal this Chapter 1. The Board of Supervisors may amend this
20	Chapter 1 if all of the following conditions are met:
21	(a) The amendment furthers the purposes of this Chapter;
22	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
23	fifths vote of all its members;
24	

1	(c) The proposed amendment is available for public review at least 30 days before the
2	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
3	<u>and</u>
4	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
5	all its members.
6	
7	SEC. 4.105. COMPLAINTS; INVESTIGATION PROCEDURES; REFERRAL TO OTHER
8	AGENCIES.
9	(a) COMPLAINTS. Any person may file a complaint for investigation with the Office of the
10	Controller's Whistleblower Program, Ethics Commission, District Attorney, City Attorney, or the
11	complainant's department alleging that a City officer or employee has engaged in improper
12	government activity, misused City funds, caused deficiencies in the quality and delivery of government
13	services or engaged in wasteful and inefficient government practices, or that a City contractor or
14	employee of a City contractor has engaged in unlawful activity in connection with a City contract.
15	(b) ETHICS COMMISSION COMPLAINT PROCEDURES. The Ethics Commission shall
16	investigate complaints filed under this Section 4.105 that contain potential violations of local campaign
17	finance, lobbying, conflicts of interest, and governmental ethics laws pursuant to the procedures
18	specified in Charter Section C3.699-13 and the regulations adopted thereunder. Nothing in this
19	subsection (b) shall preclude the Ethics Commission from referring any matter to any other City
20	department, commission, board, officer, or employee or to other government agencies for investigation
21	and possible disciplinary or enforcement action. The Ethics Commission may require that any City
22	department, commission, board, officer, or employee report to the Ethics Commission on the referred
23	matter.
24	(c) REFERRAL. The Ethics Commission shall refer complaints that do not allege a violation of
25	law, regulation or rule that is within the Ethics Commission's jurisdiction to the appropriate agency for

1 investigation and possible disciplinary or enforcement action. The Commission may conduct 2 preliminary investigations into such complaints to determine whether the complaint contains sufficient 3 information to warrant referral. The Ethics Commission may require any City department to provide a 4 written report regarding the department's investigation and any action that the department has taken in 5 response to the Ethics Commission's referral within a time-frame that the Ethics Commission shall 6 specify. 7 SEC. 4.107. COMPLAINTS BY CITIZENS AND EMPLOYEES; WHISTLEBLOWER 8 9 PROGRAM. (a) WHISTLEBLOWER PROGRAM. The Controller shall administer and publicize a 10 11 whistleblower and citizen complaint program for citizens and employees to report the misuse of City 12 funds, improper government activities by City officers and employees, deficiencies in the quality and 13 delivery of government services, and wasteful and inefficient City government practices. Subject to 14 subsection (b), the Controller shall investigate and otherwise attempt to resolve complaints reported to 15 the Whistleblower Program. The Controller shall administer a hotline telephone number and website 16 and publicize the hotline and website through press releases, public advertising, and communications 17 to City employees. (b) REFERRAL OF CERTAIN COMPLAINTS. The Controller shall refer the following 18 19 complaints as set forth in this subsection (b): 20 (1) Those which another City agency is required by federal, state, or local law to 21 adjudicate: To that agency; 22 (2) Those which may be resolved through a grievance mechanism established by collective bargaining agreement or contract: To the official or agency designated in the agreement or 23

contract;

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1	(3) Those which involve allegations of conduct which may constitute a violation of
2	criminal law: To the District Attorney or other appropriate law enforcement agency;
3	(4) Those which are subject to an existing, ongoing investigation by the District
4	Attorney, City Attorney, or Ethics Commission, where the applicable official or Commission states in
5	writing that investigation by the Controller would substantially impede or delay his, her, or its own
6	investigation of the matter: To the investigating office; and
7	(5) Those which allege conduct that may constitute a violation of local campaign
8	finance, lobbying, conflict of interest, or governmental ethics laws, regulations, or rules: To the Ethics
9	Commission and the City Attorney.
10	Where the conduct that is the subject of the complaint may violate criminal law and any civil or
11	administrative law, statute, ordinance, or regulation, the Controller may take action on the noncrimine
12	aspects of the matter under this Section 4.107 even if a referral has been made to another agency unde
13	this subsection (b).
14	If a complaint is referred under this subsection (b), the Controller shall inform the complainar
15	of the appropriate procedure for the resolution of the complaint.
16	(c) TRACKING AND INVESTIGATION. The Controller shall receive, track, and investigate
17	complaints made or referred to the Whistleblower Program. The investigation may include all steps
18	that the Controller deems appropriate, including the review of the complaint and any documentary or
19	other evidence provided with it, the gathering of any other relevant documents from any City
20	department or other source, and interviews of the complainant and other persons with relevant
21	information.
22	(d) INFORMATION PROVIDED UNDER PENALTY OF PERJURY. In those instances in
23	which the Controller deems it appropriate, the Controller may require that persons making complaints
24	or providing information swear to the truth of their statements by taking an oath administered by the

Controller, or an agent	of the Controller, o	o r through written	declarations mad	e under penalty of
perjury under the laws o	of the State of Calif	Cornia.		

(e) REFERRAL AND RECOMMENDATION BY CONTROLLER. The Controller may refer the complaint to a City department for investigation, either before conducting an initial investigation or after doing so, and may recommend that a City department take specific action based on the Controller's initial investigation. Within 60 days of receiving a complaint for investigation or a recommendation by the Controller for specific action, or such other time as the Controller shall specify, the City department shall report to the Controller in writing the results of the department's investigation and any action that the department has taken in response to a recommendation by the Controller that the department take specific action.

(f) REPORT BY DEPARTMENT AND FURTHER ACTION BY CONTROLLER. If the Controller has recommended that a City department take disciplinary or other corrective action that the department has declined to take, the department shall report to the Controller its reasons for failing to do so within the time frame that the Controller specifies for reporting on its investigation of the complaint. If the Controller determines that the department's reasons are inadequate and that further investigation may be appropriate, the Controller may refer the matter to the Mayor, City Attorney, or District Attorney, or to any officer or agency that has jurisdiction over the matter.

(g) RESPONSIBILITY OF DEPARTMENTS. The department head shall be responsible for compliance by his or her department with these duties. If department staff fail to comply with the duties to investigate complaints referred by the Controller and to make the reports required by this Section 4.107, the Controller shall notify the department head. If the department head fails to take action to obtain the department's compliance with these duties, the Controller may refer the matter to the Mayor, City Attorney, or District Attorney or to any officer or agency that has jurisdiction over the matter.

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SEC. 4.110. DEFINITIONS.

1	For purposes of this Chapter 1, the following words and phrases shall have the following
2	meanings:
3	"City" or "City agency" shall mean the City and County of San Francisco, its departments,
4	commissions, task forces, committees, and boards.
5	"Complainant's department" includes the complainant's supervisor, the executive director or
6	highest ranking officer in the complainant's department, and the board or commission overseeing the
7	complainant's department.
8	"Deficiencies in the quality and delivery of government services" shall mean the failure to
9	perform a service, when performance is required under any law, regulation or policy, or under a City
10	contract or grant.
11	"Improper government activity" shall mean violation of any federal, state, or local law,
12	regulation, or rule, including but not limited to laws, regulations, or rules governing campaign finance,
13	conflicts of interest, or governmental ethics laws; or action which creates a danger to public health or
14	safety by the failure of City officers or employees to perform duties required by their positions.
15	"Improper government activity" does not include employment actions for which other remedies exist.
16	"Misuse of City funds" shall mean any use of City funds for purposes outside of those directed
17	by the City.
18	"Preliminary investigation" shall be limited to, but need not include all of the following: review
19	of the complaint and any documentary evidence provided with the complaint; interview of the
20	complainant; interview of the respondent, counsel to respondent and any witnesses who voluntarily
21	agree to be interviewed for this purpose; review of any relevant public documents and documents
22	provided voluntarily to the Commission.
23	"Supervisor" shall mean any individual having the authority, on behalf of the City, to hire,
24	transfer, suspend, lay off, recall, promote, discharge, reward, or discipline other employees, or the
25	responsibility to routinely direct them, to adjust their grievances, or to effectively recommend such

1	action, if, in connection with the foregoing, the exercise of that authority is not merely routine or
2	clerical, but requires the use of independent judgment.
3	"Unlawful activity" shall mean violations of any federal, state or local law, regulation or rule
4	including but not limited to those laws, regulations or rules governing campaign finance, conflicts of
5	interest or governmental ethics laws; or actions which create a danger to public health or safety by the
6	failure of City officers or employees to perform duties imposed by a City contract.
7	"Wasteful and inefficient City government practices" shall mean the expenditure of City funds
8	that could be eliminated without harming public health or safety, or reducing the quality of government
9	services.
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11	SEC. 4.115. PROTECTION OF WHISTLEBLOWERS—CITY EMPLOYEES.
12	(a) RETALIATION PROHIBITED. No City officer or employee may terminate, demote,
13	suspend, or take other similar adverse employment action against any City officer or employee because
14	the officer or employee has in good faith
15	(1) filed a complaint as set forth in Section 4.105(a);
16	(2) attempted to file a complaint through the procedures set forth in Section 4.105(a)
17	but, in good faith, did not file the complaint with the appropriate City department or official; or
18	(3) provided any information in connection with or otherwise cooperated with any
19	investigation conducted under this Chapter 1.
20	(b) COMPLAINTS OF RETALIATION.
21	(1) Administrative Complaints. Any City officer or employee, or former City officer or
22	employee, who believes he or she has been the subject of retaliation in violation of subsection (a) of this
23	Section 4.115 may file a complaint with the Ethics Commission. The complaint must be filed no later
24	than two years after the date of the alleged retaliation.
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The Ethics Commission shall investigate complaints of violations of subsection (a) of
this Section 4.115 pursuant to the procedures specified in Charter Section C3.699-13 and the
regulations adopted thereunder. The Ethics Commission may decline to investigate complaints
alleging violations of subsection (a) if it determines that the same or similar allegations are pending
with or have been finally resolved by another administrative or judicial body. Nothing in this
subsection (b)(1) shall preclude the Ethics Commission from referring any matter to any other City
department, commission, board, officer, or employee, or to other government agencies for investigation
and possible disciplinary or enforcement action. The Ethics Commission may refer matters to the
Department of Human Resources with a recommendation. The Ethics Commission may require any
City department to provide a written report regarding the department's investigation and any action
that the department has taken in response to the Ethics Commission's referral within a time frame that
the Ethics Commission shall specify.

- (2) Civil Complaints. Any City officer or employee who believes he or she has been the subject of retaliation in violation of subsection (a) of this Section 4.115 may bring a civil action against the City officer or employee who committed the violation. Such action must be filed no later than two *years after the date of the retaliation.*
- (3) Burden of Establishing Retaliation. In order to establish under this Section 4.115 that retaliation occurred, a complainant in a civil action must demonstrate, or the Ethics Commission in an administrative proceeding must determine, by a preponderance of the evidence, that the complainant's engagement in activity protected under subsection (a) was a substantial motivating factor for the adverse employment action. The respondent may rebut this claim if the respondent demonstrates by a preponderance of the evidence that he, she, or it would have taken the same employment action irrespective of the complainant's participation in protected activity.
- (4) Duty to Assist with Retaliation Complaints. Supervisors who receive a complaint alleging retaliation under this Chapter 1 must keep the complaint confidential and immediately assist

1	the complainant by referring the complainant to the Ethics Commission and documenting the referral
2	in writing. Documentation must include the date and time of the referral and that the complaint was
3	about retaliation. Supervisors who fail to comply with this subsection (b) are subject to the penalties
4	and remedies set forth in subsection (c).
5	(c) PENALTIES AND REMEDIES.
6	(1) Administrative Penalties. Any City officer or employee who violates subsection (a)
7	of this Section 4.115 may be subject to administrative penalties pursuant to Charter Section C3.699-13
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9	(2) Redress for Retaliatory Employment Action. Following an administrative hearing
10	and after making a finding that an adverse employment action has been taken for purposes of
11	retaliation, the Ethics Commission may, subject to the Charter's budgetary and civil service provisions,
12	recommend the cancellation of the retaliatory termination, demotion, suspension or other adverse
13	employment action.
14	(3) Discipline by Appointing Authority. Any City officer or employee who violates
15	subsections (a) or (b)(4) of this Section 4.115 shall be subject to disciplinary action up to and including
16	dismissal by his or her appointing authority. If no disciplinary action is taken by the appointing
17	authority, the Ethics Commission may refer the matter to the Civil Service Commission for action
18	pursuant to Charter Section A8.341.
19	(4) Civil Penalties. Any City officer or employee who violates subsection (a) of this
20	Section 4.115 may be personally liable in a civil action authorized under subsection (b)(2) of this
21	Section for a civil penalty not to exceed \$10,000.
22	(d) RESERVATION OF AUTHORITY.
23	(1) Civil Service Commission. Nothing in this Section 4.115 shall interfere with the
24	powers granted to the Civil Service Commission by the Charter.
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1	(2) Appointing Authority. Nothing in this Section 4.115 shall interfere with the power
2	of an appointing officer, manager, or supervisor to take action with respect to any City officer or
3	employee, provided that the appointing officer, manager, or supervisor reasonably believes that such
4	action is justified on facts separate and apart from the fact that the officer or employee filed a
5	complaint as set forth in Section 4.105(a), attempted to file such a complaint in good faith, or
6	cooperated with an investigation of such a complaint.
7	(e) NOTICE OF WHISTLEBLOWER PROTECTIONS. The Controller shall prepare, and each
8	City department shall post a notice of whistleblower protections. The notice shall be posted in a
9	location that is conspicuous and accessible to all employees.
10	(f) WHISTLEBLOWER PROTECTION AWARENESS TRAINING.
11	(1) The Controller, in collaboration with the Ethics Commission, shall prepare, and all
12	City departments shall distribute, materials to publicize and promote whistleblower protections as part
13	of each department's new hire training programs.
14	(2) The Ethics Commission, in collaboration with the Controller and Department of
15	Human Resources, shall prepare, and all City departments shall distribute, materials to publicize and
16	promote supervisors' responsibilities under this Chapter 1. In addition, the Department of Human
17	Resources, in collaboration with the Controller and Ethics Commission, shall prepare web-based
18	training for supervisors regarding their responsibilities under this Chapter 1, which shall be
19	implemented by January 1, 2020. This training must be provided to all City supervisors annually by
20	April of each year thereafter.
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22	SEC. 4.117. PROTECTION OF WHISTLEBLOWERS - CITY CONTRACTORS.
23	(a) RETALIATION PROHIBITED. No City officer or employee may take steps to terminate a
24	contract with a City contractor; refuse to use a City contractor for contracted services; request that a

City contractor terminate, demote, or suspend one of its employees; or take other similar adverse

1 action against any City contractor or employee of a City contractor because the contractor or the 2 contractor's employee: 3 (1) filed a complaint with any supervisor within a City agency alleging that a City officer or employee engaged in improper government activity, misused City funds, caused deficiencies 4 5 in the quality and delivery of government services, or engaged in wasteful and inefficient government 6 practices; 7 (2) filed a complaint with any supervisor within a City agency alleging that another 8 City contractor, or employee of another City contractor, engaged in unlawful activity, misused City 9 funds, caused deficiencies in the quality and delivery of government services or engaged in wasteful 10 and inefficient government practices; or 11 (3) provided any information in connection with or otherwise cooperated with any 12 investigation conducted under this Chapter 1. 13 (b) COMPLAINTS OF RETALIATION. 14 (1) Administrative Complaints. Any City contractor or employee of a City contractor, 15 who believes it, he, or she has been the subject of retaliation in violation of subsection (a) of this 16 Section 4.117 may file a complaint with the Ethics Commission. The complaint must be filed no later 17 than two years after the date of the alleged retaliation. 18 The Ethics Commission shall investigate complaints of violations of subsection (a) of 19 this Section 4.117 pursuant to the procedures specified in Charter Section C3.699-13 and the 20 regulations adopted thereunder. The Ethics Commission may decline to investigate complaints 21 alleging violations of subsection (a) if it determines that the same or similar allegations are pending 22 with or have been finally resolved by another administrative or judicial body. Nothing in this

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subsection shall preclude the Ethics Commission from referring any matter to any other City

department, commission, board, officer, or employee, or to other government agencies for investigation

and possible disciplinary or enforcement action. The Ethics Commission may refer matters to the

1	Department of Human Resources with a recommendation. The Ethics Commission may require any
2	City department to provide a written report regarding the department's investigation and any action
3	that the department has taken in response to the Ethics Commission's referral, within a time frame that
4	the Ethics Commission shall specify.
5	(2) Burden of Establishing Retaliation. In order to establish that retaliation occurred
6	under this Section 4.117, the Ethics Commission in an administrative proceeding must determine, by a
7	preponderance of the evidence, that the complainant's engagement in activity protected under
8	subsection (a) was a substantial motivating factor for the adverse action. The respondent may rebut
9	this claim if it demonstrates by a preponderance of the evidence that it would have taken the same
10	adverse action irrespective of the complainant's participation in protected activity.
11	(c) PENALTIES AND REMEDIES.
12	(1) Administrative Penalties. Any City officer or employee who violates subsection (a)
13	of this Section 4.117 may be subject to administrative penalties pursuant to Charter Section C3.699-13.
14	(2) Redress for Retaliatory Adverse Action. Following an administrative hearing and
15	after making a finding that an adverse action has been taken for purposes of retaliation, the Ethics
16	Commission may, subject to the Charter's budgetary and contracting provisions, order the cancellation
17	of retaliatory adverse action taken against a City contractor or employee of a City contractor.
18	(3) Discipline by Appointing Authority. Any City officer or employee who violates
19	subsection (a) of this Section 4.117 shall be subject to disciplinary action up to and including dismissal
20	by his or her appointing authority. If no disciplinary action is taken by the appointing authority, the
21	Ethics Commission may refer the matter to the Civil Service Commission for action pursuant to Charter
22	Section A8.341.
23	(d) NOTICE OF WHISTLEBLOWER PROTECTIONS. The Controller shall prepare, and each
24	City department shall post, a notice of the whistleblower protections established by this Section 4.117.
25	City contractors shall distribute the notice of protections to all of their employees.

1	(a) WHISTLEBLOWER IDENTITY AND INVESTIGATIONS. Every officer and employee of
2	the City shall keep confidential:
3	(i) The identity of any person who makes a complaint to the Whistleblower Program
4	under Section 4.107 of this Chapter, and any information that would lead to the disclosure of the
5	person's identity, unless the person who made the complaint provides written authorization for the
6	disclosure.
7	(ii) Complaints or reports to the Whistleblower Program and information related to the
8	investigation of the matter, including drafts, notes, preliminary reports, working papers, records of
9	interviews, communications with complainants and witnesses, and any other materials and information
10	gathered or prepared in the course of the investigation.
11	The protection of confidentiality set forth in this Section applies irrespective of whether
12	the information was provided in writing and whether the information was provided or is maintained in
13	electronic, digital, paper or any other form or medium.
14	(b) INQUIRY REGARDING IDENTITY PROHIBITED. In order to assure effective
15	implementation of the provisions of this Section providing confidentiality to whistleblowers, City
16	officers and employees may not use any City resources, including work time, to ascertain or attempt to
17	ascertain directly or indirectly the identity of any person who has made a complaint to the
18	Whistleblower Program, unless such person has provided written authorization for the disclosure.
19	Nothing in this Section shall preclude an officer or employee assigned to investigate a complaint under
20	this Chapter from ascertaining the identity of a complainant to the extent necessary to conduct the
21	investigation.
22	(c) EXCEPTIONS. Nothing in this Section shall preclude the Controller from (i) disclosing the
23	identity of a person or other information to the extent necessary to conduct a civil or criminal
24	investigation or to take any enforcement action, including any action to discipline an employee or take

remedial action against a contractor, or (ii) releasing information as part of a referral when referring

any matter to another City department, commission, board, officer or employee, or to other governmental agencies, for investigation and possible disciplinary, enforcement or remedial action, or (iii) releasing information to the Citizens Audit Review Board so that it may carry out its duty to provide advisory input to the Controller on the Whistleblower Program, provided that information is prepared so as to protect the confidentiality of persons making complaints and of investigations, or (iv) releasing information to inform the public of the nature of the actions taken by the Controller in the operation of the Whistleblower Program provided that information is prepared so as to protect the confidentiality of persons making complaints and of investigations.

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SEC. 4.125. FURNISHING FALSE OR MISLEADING INFORMATION; DUTY TO COOPERATE.

(a) FURNISHING FALSE OR MISLEADING INFORMATION PROHIBITED. When making or filing a complaint pursuant to this Chapter or participating in an investigation conducted by the Controller, Ethics Commission, District Attorney, City Attorney or any other department or commission, or any of their agents, as authorized under this Chapter, City officers and employees may not knowingly and intentionally furnish false or fraudulent evidence, documents, or information, misrepresent any material fact, or conceal any evidence, documents or information for the purpose of misleading any officer or employee or any of their agents.

(b) COOPERATION REQUIRED. All City departments, commissions, boards, officers and employees shall cooperate with and provide full and prompt assistance to the Controller, Ethics Commission, District Attorney, City Attorney, and all other commissions and departments, and any of their agents, in carrying out their duties under this Chapter.

23

SEC. 4.130. REPORTS TO THE BOARD OF SUPERVISORS.

25

1	The Ethics Commission shall provide an annual report to the Board of Supervisors which shall
2	include the following:
3	(1) The number of complaints received;
4	(2) The type of conduct complained about;
5	(3) The number of referrals to the Civil Service Commission, other City departments, or other
6	government agencies;
7	(4) The number of investigations the Ethics Commission conducted;
8	(5) Findings or recommendations on policies or practices resulting from the Ethics
9	Commission's investigations;
10	(6) The number of disciplinary actions taken by the City as a result of complaints made to the
11	Ethics Commission; and
12	(7) The number and amount of administrative penalties imposed by the Ethics Commission as
13	result of complaints made to the Commission.
14	
15	SEC. 4.135. LIMITATION OF LIABILITY.
16	In adopting and enforcing this Chapter, the City undertakes to promote the general welfare.
17	The City is not assuming, nor is it imposing on its officers and employees, an obligation for breach of
18	which it is liable in money damages.
19	
20	SEC. 4.105. COMPLAINTS; INVESTIGATION PROCEDURES; REFERRAL TO OTHER
21	AGENCIES.
22	(a) COMPLAINTS. Any person may file a complaint for investigation with the Office of the
23	Controller's Whistleblower Program, Ethics Commission, District Attorney, City Attorney, or the
24	complainant's department alleging that a City officer or employee has engaged in improper
25	government activity, misused City funds, caused deficiencies in the quality and delivery of government

1	services or engaged in wasteful and inefficient government practices, or that a City contractor or
2	employee of a City contractor has engaged in unlawful activity in connection with a City contract.
3	(b) ETHICS COMMISSION COMPLAINT PROCEDURES. The Ethics Commission shall
4	investigate complaints filed under this Section 4.105 that contain potential violations of local campaign
5	finance, lobbying, conflicts of interest, and governmental ethics laws pursuant to the procedures
6	specified in Charter Section C3.699-13 and the regulations adopted thereunder. Nothing in this
7	subsection (b) shall preclude the Ethics Commission from referring any matter to any other City
8	department, commission, board, officer, or employee or to other government agencies for investigation
9	and possible disciplinary or enforcement action. The Ethics Commission may require that any City
10	department, commission, board, officer, or employee report to the Ethics Commission on the referred
11	<u>matter.</u>
12	(c) REFERRAL. The Ethics Commission shall refer complaints that do not allege a violation
13	of law, regulation or rule that is within the Ethics Commission's jurisdiction to the appropriate agency
14	for investigation and possible disciplinary or enforcement action. The Commission may conduct
15	preliminary investigations into such complaints to determine whether the complaint contains sufficient
16	information to warrant referral. The Ethics Commission may require any City department to provide a
17	written report regarding the department's investigation and any action that the department has taken in
18	response to the Ethics Commission's referral within a time-frame that the Ethics Commission shall
19	<u>specify.</u>
20	
21	SEC. 4.107. COMPLAINTS BY CITIZENS AND EMPLOYEES; WHISTLEBLOWER
22	PROGRAM.
23	(a) WHISTLEBLOWER PROGRAM. The Controller shall administer and publicize a
24	whistleblower and citizen complaint program for citizens and employees to report the misuse of City
25	funds, improper government activities by City officers and employees, deficiencies in the quality and

delivery of government services, and wasteful and inefficient City government practices. Subject to
subsection (b), the Controller shall investigate and otherwise attempt to resolve complaints reported to
the Whistleblower Program. The Controller shall administer a hotline telephone number and website
and publicize the hotline and website through press releases, public advertising, and communications
to City employees.
(b) REFERRAL OF CERTAIN COMPLAINTS. The Controller shall refer the following
complaints as set forth in this subsection (b):
(1) Those which another City agency is required by federal, state, or local law to
adjudicate: To that agency;
(2) Those which may be resolved through a grievance mechanism established by
collective bargaining agreement or contract: To the official or agency designated in the agreement or
<u>contract;</u>
(3) Those which involve allegations of conduct which may constitute a violation of
criminal law: To the District Attorney or other appropriate law enforcement agency;
(4) Those which are subject to an existing, ongoing investigation by the District
Attorney, City Attorney, or Ethics Commission, where the applicable official or Commission states in
writing that investigation by the Controller would substantially impede or delay his, her, or its own
investigation of the matter: To the investigating office; and
(5) Those which allege conduct that may constitute a violation of local campaign
finance, lobbying, conflict of interest, or governmental ethics laws, regulations, or rules: To the Ethics
Commission and the City Attorney.
Where the conduct that is the subject of the complaint may violate criminal law and any civil or
administrative law, statute, ordinance, or regulation, the Controller may take action on the noncriminal
aspects of the matter under this Section 4.107 even if a referral has been made to another agency under

1	If a complaint is referred under this subsection (b), the Controller shall inform the complainant
2	of the appropriate procedure for the resolution of the complaint.
3	(c) TRACKING AND INVESTIGATION. The Controller shall receive, track, and investigate
4	complaints made or referred to the Whistleblower Program. The investigation may include all steps
5	that the Controller deems appropriate, including the review of the complaint and any documentary or
6	other evidence provided with it, the gathering of any other relevant documents from any City
7	department or other source, and interviews of the complainant and other persons with relevant
8	information.
9	(d) INFORMATION PROVIDED UNDER PENALTY OF PERJURY. In those instances in
10	which the Controller deems it appropriate, the Controller may require that persons making complaints
11	or providing information swear to the truth of their statements by taking an oath administered by the
12	Controller, or an agent of the Controller, or through written declarations made under penalty of
13	perjury under the laws of the State of California.
14	(e) REFERRAL AND RECOMMENDATION BY CONTROLLER. The Controller may refer
15	the complaint to a City department for investigation, either before conducting an initial investigation or
16	after doing so, and may recommend that a City department take specific action based on the
17	Controller's initial investigation. Within 60 days of receiving a complaint for investigation or a
18	recommendation by the Controller for specific action, or such other time as the Controller shall
19	specify, the City department shall report to the Controller in writing the results of the department's
20	investigation and any action that the department has taken in response to a recommendation by the
21	Controller that the department take specific action.
22	(f) REPORT BY DEPARTMENT AND FURTHER ACTION BY CONTROLLER. If the
23	Controller has recommended that a City department take disciplinary or other corrective action that
24	the department has declined to take, the department shall report to the Controller its reasons for failing
25	to do so within the time frame that the Controller specifies for reporting on its investigation of the

1	complaint. If the Controller determines that the department's reasons are inadequate and that further
2	investigation may be appropriate, the Controller may refer the matter to the Mayor, City Attorney, or
3	District Attorney, or to any officer or agency that has jurisdiction over the matter.
4	(g) RESPONSIBILITY OF DEPARTMENTS. The department head shall be responsible for
5	compliance by his or her department with these duties. If department staff fail to comply with the duties
6	to investigate complaints referred by the Controller and to make the reports required by this Section
7	4.107, the Controller shall notify the department head. If the department head fails to take action to
8	obtain the department's compliance with these duties, the Controller may refer the matter to the Mayor,
9	City Attorney, or District Attorney or to any officer or agency that has jurisdiction over the matter.
10	
11	SEC. 4.110. DEFINITIONS.
12	For purposes of this Chapter 1, the following words and phrases shall have the following
13	meanings:
14	"City" or "City agency" shall mean the City and County of San Francisco, its departments,
15	commissions, task forces, committees, and boards.
16	"Complainant's department" includes the complainant's supervisor, the executive director or
17	highest ranking officer in the complainant's department, and the board or commission overseeing the
18	complainant's department.
19	"Deficiencies in the quality and delivery of government services" shall mean the failure to
20	perform a service, when performance is required under any law, regulation or policy, or under a City
21	contract or grant.
22	"Improper government activity" shall mean violation of any federal, state, or local law,
23	regulation, or rule, including but not limited to laws, regulations, or rules governing campaign finance,
24	conflicts of interest, or governmental ethics laws; or action which creates a danger to public health or
25	

1	safety by the failure of City officers or employees to perform auties required by their positions.
2	"Improper government activity" does not include employment actions for which other remedies exist.
3	"Misuse of City funds" shall mean any use of City funds for purposes outside of those directed
4	by the City.
5	"Preliminary investigation" shall be limited to, but need not include all of the following: review
6	of the complaint and any documentary evidence provided with the complaint; interview of the
7	complainant; interview of the respondent, counsel to respondent and any witnesses who voluntarily
8	agree to be interviewed for this purpose; review of any relevant public documents and documents
9	provided voluntarily to the Commission.
10	"Supervisor" shall mean any individual having the authority, on behalf of the City, to hire,
11	transfer, suspend, lay off, recall, promote, discharge, reward, or discipline other employees, or the
12	responsibility to routinely direct them, to adjust their grievances, or to effectively recommend such
13	action, if, in connection with the foregoing, the exercise of that authority is not merely routine or
14	clerical, but requires the use of independent judgment.
15	"Unlawful activity" shall mean violations of any federal, state or local law, regulation or rule
16	including but not limited to those laws, regulations or rules governing campaign finance, conflicts of
17	interest or governmental ethics laws; or actions which create a danger to public health or safety by the
18	failure of City officers or employees to perform duties imposed by a City contract.
19	"Wasteful and inefficient City government practices" shall mean the expenditure of City funds
20	that could be eliminated without harming public health or safety, or reducing the quality of government
21	<u>services.</u>
22	
23	SEC. 4.115. PROTECTION OF WHISTLEBLOWERS – CITY EMPLOYEES.
24	
25	

1	(a) RETALIATION PROHIBITED. No City officer or employee may terminate, demote,
2	suspend, or take other similar adverse employment action against any City officer or employee because
3	the officer or employee has in good faith
4	(1) filed a complaint as set forth in Section 4.105(a);
5	(2) attempted to file a complaint through the procedures set forth in Section 4.105(a)
6	but, in good faith, did not file the complaint with the appropriate City department or official; or
7	(3) provided any information in connection with or otherwise cooperated with any
8	investigation conducted under this Chapter 1.
9	(b) COMPLAINTS OF RETALIATION.
10	(1) Administrative Complaints. Any City officer or employee, or former City officer or
11	employee, who believes he or she has been the subject of retaliation in violation of subsection (a) of this
12	Section 4.115 may file a complaint with the Ethics Commission. The complaint must be filed no later
13	than two years after the date of the alleged retaliation.
14	The Ethics Commission shall investigate complaints of violations of subsection (a) of
15	this Section 4.115 pursuant to the procedures specified in Charter Section C3.699-13 and the
16	regulations adopted thereunder. The Ethics Commission may decline to investigate complaints
17	alleging violations of subsection (a) if it determines that the same or similar allegations are pending
18	with or have been finally resolved by another administrative or judicial body. Nothing in this
19	subsection (b)(1) shall preclude the Ethics Commission from referring any matter to any other City
20	department, commission, board, officer, or employee, or to other government agencies for investigation
21	and possible disciplinary or enforcement action. The Ethics Commission may refer matters to the
22	Department of Human Resources with a recommendation. The Ethics Commission may require any
23	City department to provide a written report regarding the department's investigation and any action
24	that the department has taken in response to the Ethics Commission's referral within a time frame that
25	the Ethics Commission shall specify.

1	(2) Civil Complaints. Any City officer or employee who believes he or she has been the
2	subject of retaliation in violation of subsection (a) of this Section 4.115 may bring a civil action against
3	the City officer or employee who committed the violation. Such action must be filed no later than two
4	years after the date of the retaliation.
5	(3) Burden of Establishing Retaliation. In order to establish under this Section 4.115
6	that retaliation occurred, a complainant in a civil action must demonstrate, or the Ethics Commission
7	in an administrative proceeding must determine, by a preponderance of the evidence, that the
8	complainant's engagement in activity protected under subsection (a) was a substantial motivating
9	factor for the adverse employment action. The respondent may rebut this claim if the respondent
10	demonstrates by a preponderance of the evidence that he, she, or it would have taken the same
11	employment action irrespective of the complainant's participation in protected activity.
12	(4) Duty to Assist with Retaliation Complaints. Supervisors who receive a complaint
13	alleging retaliation under this Chapter 1 must keep the complaint confidential and immediately assist
14	the complainant by referring the complainant to the Ethics Commission and documenting the referral
15	in writing. Documentation must include the date and time of the referral and that the complaint was
16	about retaliation. Supervisors who fail to comply with this subsection (b) are subject to the penalties
17	and remedies set forth in subsection (c).
18	(c) PENALTIES AND REMEDIES.
19	(1) Administrative Penalties. Any City officer or employee who violates subsection (a)
20	of this Section 4.115 may be subject to administrative penalties pursuant to Charter Section C3.699-13.
21	(2) Redress for Retaliatory Employment Action. Following an administrative hearing
22	and after making a finding that an adverse employment action has been taken for purposes of
23	retaliation, the Ethics Commission may, subject to the Charter's budgetary and civil service provisions,
24	recommend the cancellation of the retaliatory termination, demotion, suspension or other adverse
25	employment action.

1	(3) Discipline by Appointing Authority. Any City officer or employee who violates
2	subsections (a) or (b)(4) of this Section 4.115 shall be subject to disciplinary action up to and including
3	dismissal by his or her appointing authority. If no disciplinary action is taken by the appointing
4	authority, the Ethics Commission may refer the matter to the Civil Service Commission for action
5	pursuant to Charter Section A8.341.
6	(4) Civil Penalties. Any City officer or employee who violates subsection (a) of this
7	Section 4.115 may be personally liable in a civil action authorized under subsection (b)(2) of this
8	Section for a civil penalty not to exceed \$10,000.
9	(d) RESERVATION OF AUTHORITY.
10	(1) Civil Service Commission. Nothing in this Section 4.115 shall interfere with the
11	powers granted to the Civil Service Commission by the Charter.
12	(2) Appointing Authority. Nothing in this Section 4.115 shall interfere with the power
13	of an appointing officer, manager, or supervisor to take action with respect to any City officer or
14	employee, provided that the appointing officer, manager, or supervisor reasonably believes that such
15	action is justified on facts separate and apart from the fact that the officer or employee filed a
16	complaint as set forth in Section 4.105(a), attempted to file such a complaint in good faith, or
17	cooperated with an investigation of such a complaint.
18	(e) NOTICE OF WHISTLEBLOWER PROTECTIONS. The Controller shall prepare, and
19	each City department shall post a notice of whistleblower protections. The notice shall be posted in a
20	location that is conspicuous and accessible to all employees.
21	(f) WHISTLEBLOWER PROTECTION AWARENESS TRAINING.
22	(1) The Controller, in collaboration with the Ethics Commission, shall prepare, and all
23	City departments shall distribute, materials to publicize and promote whistleblower protections as part
24	of each department's new hire training programs.
25	

1	(2) The Ethics Commission, in collaboration with the Controller and Department of
2	Human Resources, shall prepare, and all City departments shall distribute, materials to publicize and
3	promote supervisors' responsibilities under this Chapter 1. In addition, the Department of Human
4	Resources, in collaboration with the Controller and Ethics Commission, shall prepare web-based
5	training for supervisors regarding their responsibilities under this Chapter 1, which shall be
6	implemented by January 1, 2020. This training must be provided to all City supervisors annually by
7	April of each year thereafter.
8	
9	SEC. 4.117. PROTECTION OF WHISTLEBLOWERS - CITY CONTRACTORS.
10	(a) RETALIATION PROHIBITED. No City officer or employee may take steps to terminate
11	a contract with a City contractor; refuse to use a City contractor for contracted services; request that a
12	City contractor terminate, demote, or suspend one of its employees; or take other similar adverse
13	action against any City contractor or employee of a City contractor because the contractor or the
14	contractor's employee:
15	(1) filed a complaint with any supervisor within a City agency alleging that a City
16	officer or employee engaged in improper government activity, misused City funds, caused deficiencies
17	in the quality and delivery of government services, or engaged in wasteful and inefficient government
18	<u>practices;</u>
19	(2) filed a complaint with any supervisor within a City agency alleging that another
20	City contractor, or employee of another City contractor, engaged in unlawful activity, misused City
21	funds, caused deficiencies in the quality and delivery of government services or engaged in wasteful
22	and inefficient government practices; or
23	(3) provided any information in connection with or otherwise cooperated with any
24	investigation conducted under this Chapter 1.
25	(b) COMPLAINTS OF RETALIATION.

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1	(1) Administrative Complaints. Any City contractor or employee of a City contractor,
2	who believes it, he, or she has been the subject of retaliation in violation of subsection (a) of this
3	Section 4.117 may file a complaint with the Ethics Commission. The complaint must be filed no later
4	than two years after the date of the alleged retaliation.
5	The Ethics Commission shall investigate complaints of violations of subsection (a) of
6	this Section 4.117 pursuant to the procedures specified in Charter Section C3.699-13 and the
7	regulations adopted thereunder. The Ethics Commission may decline to investigate complaints
8	alleging violations of subsection (a) if it determines that the same or similar allegations are pending
9	with or have been finally resolved by another administrative or judicial body. Nothing in this
10	subsection shall preclude the Ethics Commission from referring any matter to any other City
11	department, commission, board, officer, or employee, or to other government agencies for investigation
12	and possible disciplinary or enforcement action. The Ethics Commission may refer matters to the
13	Department of Human Resources with a recommendation. The Ethics Commission may require any
14	City department to provide a written report regarding the department's investigation and any action
15	that the department has taken in response to the Ethics Commission's referral, within a time frame that
16	the Ethics Commission shall specify.
17	(2) Burden of Establishing Retaliation. In order to establish that retaliation occurred
18	under this Section 4.117, the Ethics Commission in an administrative proceeding must determine, by a
19	preponderance of the evidence, that the complainant's engagement in activity protected under
20	subsection (a) was a substantial motivating factor for the adverse action. The respondent may rebut
21	this claim if it demonstrates by a preponderance of the evidence that it would have taken the same
22	adverse action irrespective of the complainant's participation in protected activity.
23	(c) PENALTIES AND REMEDIES.
24	(1) Administrative Penalties. Any City officer or employee who violates subsection (a)
25	of this Section 4.117 may be subject to administrative penalties pursuant to Charter Section C3.699-13.

1	(2) Redress for Retaliatory Adverse Action. Following an administrative hearing and
2	after making a finding that an adverse action has been taken for purposes of retaliation, the Ethics
3	Commission may, subject to the Charter's budgetary and contracting provisions, order the cancellation
4	of retaliatory adverse action taken against a City contractor or employee of a City contractor.
5	(3) Discipline by Appointing Authority. Any City officer or employee who violates
6	subsection (a) of this Section 4.117 shall be subject to disciplinary action up to and including dismissal
7	by his or her appointing authority. If no disciplinary action is taken by the appointing authority, the
8	Ethics Commission may refer the matter to the Civil Service Commission for action pursuant to Charter
9	<u>Section A8.341.</u>
10	(d) NOTICE OF WHISTLEBLOWER PROTECTIONS. The Controller shall prepare, and
11	each City department shall post, a notice of the whistleblower protections established by this Section
12	4.117. City contractors shall distribute the notice of protections to all of their employees.
13	
14	SEC. 4.120. CONFIDENTIALITY.
15	(a) WHISTLEBLOWER IDENTITY. City officers and employees shall treat as confidential
16	the identity of any person who files a complaint as set forth in Section 4.105(a). A complainant may
17	voluntarily disclose his or her identity.
18	(b) COMPLAINTS AND INVESTIGATIONS. City officers and employees shall treat as
19	confidential complaints filed under Sections 4.105, 4.115, and 4.117, and related information,
20	including but not limited to materials gathered and prepared in the course of investigating such
21	complaints, and deliberations regarding such complaints.
22	(c) PENALTIES. Except as provided in subsection (d), violations of subsections (a) and (b)
23	may be subject to the administrative proceedings and penalties set forth in Charter Section C3.699-13,
24	in addition to disciplinary action up to and including dismissal by his or her appointing authority.
25	(d) EXCEPTIONS.

1	(1) Conduct of Investigations. Nothing in this Section 4.120 shall preclude the
2	Controller's Office, Ethics Commission, District Attorney, and City Attorney from disclosing the
3	identity of an individual or other information to the extent necessary to conduct its investigation.
4	(2) Legal Proceedings. Nothing in this Section 4.120 shall preclude City officers and
5	employees from disclosing the identity of an individual or other information relating to a complaint to
6	the extent required by the rules governing an administrative or court proceeding.
7	(3) Referrals. Nothing in this Section 4.120 shall preclude the Ethics Commission from
8	referring any matter to any other City department, commission, board, officer, or employee, or to other
9	government agencies, for investigation and possible disciplinary or enforcement action.
10	
11	SEC. 4.123. CONFIDENTIALITY PROTECTION FOR WHISTLEBLOWER PROGRAM
12	COMPLAINANTS AND INVESTIGATIONS.
13	(a) WHISTLEBLOWER IDENTITY AND INVESTIGATIONS. Every officer and employee
14	of the City shall keep confidential:
15	(1) The identity of any person who makes a complaint to the Whistleblower Program
16	under Section 4.107 of this Chapter, and any information that would lead to the disclosure of the
17	person's identity, unless the person who made the complaint provides written authorization for the
18	<u>disclosure.</u>
19	(2) Complaints or reports to the Whistleblower Program and information related to the
20	investigation of the matter, including drafts, notes, preliminary reports, working papers, records of
21	interviews, communications with complainants and witnesses, and any other materials and information
22	gathered or prepared in the course of the investigation.
23	The protection of confidentiality set forth in this Section applies irrespective of whether
24	the information was provided in writing and whether the information was provided or is maintained in
25	electronic, digital, paper or any other form or medium.

1	(b) INQUIRY REGARDING IDENTITY PROHIBITED. In order to assure effective
2	implementation of the provisions of this Section providing confidentiality to whistleblowers, City
3	officers and employees may not use any City resources, including work time, to ascertain or attempt to
4	ascertain directly or indirectly the identity of any person who has made a complaint to the
5	Whistleblower Program, unless such person has provided written authorization for the disclosure.
6	Nothing in this Section shall preclude an officer or employee assigned to investigate a complaint under
7	this Chapter from ascertaining the identity of a complainant to the extent necessary to conduct the
8	investigation.
9	(c) EXCEPTIONS. Nothing in this Section shall preclude the Controller from (i) disclosing
10	the identity of a person or other information to the extent necessary to conduct a civil or criminal
11	investigation or to take any enforcement action, including any action to discipline an employee or take
12	remedial action against a contractor, or (ii) releasing information as part of a referral when referring
13	any matter to another City department, commission, board, officer or employee, or to other
14	governmental agencies, for investigation and possible disciplinary, enforcement or remedial action, or
15	(iii) releasing information to the Citizens Audit Review Board so that it may carry out its duty to
16	provide advisory input to the Controller on the Whistleblower Program, provided that information is
17	prepared so as to protect the confidentiality of persons making complaints and of investigations, or (iv
18	releasing information to inform the public of the nature of the actions taken by the Controller in the
19	operation of the Whistleblower Program provided that information is prepared so as to protect the
20	confidentiality of persons making complaints and of investigations.
21	
22	SEC. 4.125. FURNISHING FALSE OR MISLEADING INFORMATION; DUTY TO
23	<u>COOPERATE.</u>
24	(a) FURNISHING FALSE OR MISLEADING INFORMATION PROHIBITED. When
25	making or filing a complaint pursuant to this Chapter or participating in an investigation conducted by

1	the Controller, Ethics Commission, District Attorney, City Attorney or any other department or
2	commission, or any of their agents, as authorized under this Chapter, City officers and employees may
3	not knowingly and intentionally furnish false or fraudulent evidence, documents, or information,
4	misrepresent any material fact, or conceal any evidence, documents or information for the purpose of
5	misleading any officer or employee or any of their agents.
6	(b) COOPERATION REQUIRED. All City departments, commissions, boards, officers and
7	employees shall cooperate with and provide full and prompt assistance to the Controller, Ethics
8	Commission, District Attorney, City Attorney, and all other commissions and departments, and any of
9	their agents, in carrying out their duties under this Chapter.
10	
11	SEC. 4.130. REPORTS TO THE BOARD OF SUPERVISORS.
12	The Ethics Commission shall provide an annual report to the Board of Supervisors which shall
13	include the following:
14	(a) The number of complaints received;
15	(b) The type of conduct complained about;
16	(c) The number of referrals to the Civil Service Commission, other City departments, or other
17	government agencies;
18	(d) The number of investigations the Ethics Commission conducted;
19	(e) Findings or recommendations on policies or practices resulting from the Ethics
20	Commission's investigations;
21	(f) The number of disciplinary actions taken by the City as a result of complaints made to the
22	Ethics Commission; and
23	(g) The number and amount of administrative penalties imposed by the Ethics Commission as a
24	result of complaints made to the Commission.
25	

1	SEC. 4.135. LIMITATION OF LIABILITY.
2	In adopting and enforcing this Chapter, the City undertakes to promote the general welfare.
3	The City is not assuming, nor is it imposing on its officers and employees, an obligation for breach of
4	which it is liable in money damages.
5	
6	Section 9. Effective and Operative Dates.
7	(a) Effective Date. The effective date of this ordinance shall be ten days after the date
8	the official vote count is declared by the Board of Supervisors.
9	(b) Operative Date. The operative date of this ordinance shall be six months after the
10	effective date of this ordinance.
11	
12	Section 10. Scope of Ordinance. In enacting this ordinance, the People of the City
13	and County of San Francisco intend to amend only those words, phrases, paragraphs,
14	subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other
15	constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions
16	deletions, Board amendment additions, and Board amendment deletions in accordance with
17	the "Note" that appears under the official title of the ordinance.
18	
19	[<mark>need to insert signature block</mark>]
20	
21	
22	
23	
24	

Attachment 2



ETHICS COMMISSION

Draft Regulations to San Francisco Campaign and Governmental Conduct Code – San Francisco Government Ethics Ordinance Section 3.216

Regulation 3.216(b)-2. Definition of "knowingly attempted to influence the officer or employee in any legislative or administrative action"

Except as provided below, "knowingly attempted to influence the officer or employee in any legislative or administrative action," as used in section $3.2\underline{0316(b)(1)}$, means the person has contacted or appeared before the employee or officer with an intent to influence a decision of the employee or officer, or the person otherwise has attempted to influence the officer or employee. The phrase "intent to influence" means any communication made for the purpose of supporting, promoting, influencing, modifying, opposing, delaying or advancing a governmental decision. Notwithstanding the foregoing, the following shall not be deemed to be an intent to influence an officer or employee in any legislative or administrative action for the purposes of section 3.216(b)(1): communications that (a) involve only routine requests for information such as a request for publicly available documents; (b) are made as a panelist or speaker at a conference or similar public event for educational purposes or to disseminate research and the subject matter does not pertain to a specific action or proceeding; (c) are made while attending a general informational meeting, seminar, or similar event; (d) are made to the press; (e) involve an action that is solely ministerial, secretarial, manual or clerical; or (f) constitute oral or written public comment that becomes part of the record of a public hearing; (g) are made at a public forum or rally; or (h) are made via petition or social media.

Regulation 3.216(b)-5. Gifts from Restricted Sources—Exemptions

The following are not gifts subject to the ban-rules contained in section 3.216(b).

(a) Voluntary gifts, other than cash, with an aggregate value of \$25 or less per occasion, provided that no officer or employee may receive gifts from any restricted source under this exception on more than four occasions during a calendar year. For the purpose of this subsection, a gift card or gift certificate is a cash gift.

(a) Gifts, other than cash, that constitute routine office courtesies with an aggregate value of \$15 or less per occasion provided to an officer or employee without regard to official status by a restricted source at the restricted source's place of business at such times that the officer or employee must visit the restricted source's place of business in order to carry out City duties. Gifts received by any officer or employee under this exception from any single restricted source must not exceed four occasions during a calendar year. Routine office courtesies include bottled water, coffee, small snacks, a pad of paper, and writing instruments. Routine office courtesies do not include alcohol.



Example: An employee of a department must visit the place of business of a company doing business with the department in order to assess the company's compliance with the laws administered by the department. During the site visit, the employee may accept routine office courtesies that are offered such as coffee, tea, juice, pastry or bagels, as long as their aggregate value does not exceed \$10 per employee for the duration of the visit, provided that the employee has not already accepted such routine office courtesies from the restricted source on four occasions during the calendar year.

- (b) Voluntary gifts, of food and drink, without regard to value, to be shared in the office among officers and employees.
- (e<u>b</u>) Free attendance at a widely attended convention, conference, seminar, or symposium where attendance is appropriate to the official duties of the officer or employee and the <u>donororganizer of the event</u> provides the free attendance <u>voluntarilyunsolicited</u>. A gift is unsolicited if it is not requested and is given freely, without pressure or coercion.
- (1) "Free attendance" may include waiver of all or part of a conference or other fee, the provision of local transportation, or the provision of food, refreshments, entertainment or instructional material furnished to all attendees as an integral part of the event. "Free attendance" may also include attendance at meet-and-greet or hospitality sessions and meals offered in connection with the convention, conference, seminar, or symposium where networking or discussion opportunities may enable the officer or employee to establish working relationships that may inure to the benefit of the City. The term does not include entertainment collateral to the event.
- (2) A "widely attended" event is an event that is open to individuals from throughout a given industry or profession, or an event that is open to individuals who represent a range of persons interested in a given matter.
- (3) An officer or employee who attends such an event may not accept an sponsor's event organizer's offer of free attendance at the event for an accompanying individual.

Example: Staff of a City department are invited to attend a conference on best practices in the industry that is organized by a restricted source. The event organizer provides free attendance to the department's staff without the department asking for free attendance. Staff may accept free attendance to the conference. At this conference, staff may accept food, refreshments, entertainment or instructional material furnished to all attendees as an integral part of the event.

(d) Voluntary meals from a member of the investment, financial, or banking community provided to officers and employees who are responsible for managing investments or debt obligations on behalf of the City, provided that (i) such meals are necessary to discuss City investments or financial transactions in order to cultivate and maintain working relationships between the City and the investment, financial, or banking community; (ii) management of the City's investments or debt is discussed during the meal; and (iii) the person providing the meal is not negotiating a contract with the department of the officer or employee. For the purpose of this subsection, "investment, financial, or banking community" includes investment managers; firms that market and sell municipal securities in the tax-exempt and taxable



markets including entities that support financing transactions such as bond insurers, rating agencies, credit banks, bond and disclosure counsel, financial advisors, feasibility consultants and trust agents; the custodian bank; and consultants who contract to assist the business of the retirement trust. For the purposes of this subsection, "negotiating a contract" means communicating with the department of the officer or employee regarding a proposal to adopt or change a material term of an existing or prospective contract. A person is "negotiating a contract" from the date that the person or the department makes the proposal until the date of the approval of the contract or the date that the person or the department communicates to the other party that negotiations for the contract have terminated.

(e) Voluntary meals or vessel boardings or vessel trips that do not extend overnight from a member of the maritime industry provided to officers and employees who are responsible for managing the Port's maritime commerce portfolio, provided that (i) such meals or vessel boardings or trips are necessary to cultivate and maintain working relationships between the Port and the maritime industry; (ii) management of the Port's maritime commerce portfolio is discussed during the meal, vessel boarding or trip; and (iii) the person providing the meal, or vessel boarding or trip is not negotiating a contract with the Port at the time of the meal or vessel boarding or trip. For the purposes of this subsection, "maritime industry" means individuals and entities engaged in: cruise and cargo shipping; ship repair; commercial and sport fishing; ferry and excursion operations; harbor services such as pilots, tugboats, barges, water taxis, lay berthing and other ship services; terminal management; stevedoring and longshore labor; facility and ship security. "Managing the Port's maritime commerce portfolio" includes: managing and marketing the Port to the maritime industry; promoting Port maritime facilities to potential and existing customers; ensuring compliance with federal security mandates and providing environmental stewardship; and operating the City's cruise and cargo terminals, ferry terminals, shipyards and dry docks, Fisherman's Wharf and Hyde Street commercial fishing harbors, excursion terminals and harbor service facilities for pilots, tugboats, barges, water-taxis, lay-berthing and other ship services. For the purposes of this subsection, "negotiating a contract" means communicating with the Port regarding a proposal to adopt or change a material term of an existing or prospective contract. A person is "negotiating a contract" from the date that the person or the Port makes the proposal until the date of the approval of the contract or the date that the person or the Port communicates to the other party that negotiations for the contract have terminated.

(f) Voluntary meals from a member of the aviation industry provided to officers and employees who are responsible for managing and marketing the Airport to the aviation industry, provided that (i) such meals are necessary to cultivate and maintain working relationships between the Airport and aviation industry representatives; (ii) the aviation industry's business relationship with the Airport is discussed during the meal; and (iii) the person providing the meal is not, at the time of the meal, negotiating contract benefits on terms that the Airport does not otherwise offer to all similarly situated airlines currently under contract with the Airport. For the purposes of this subsection, "aviation industry" means individuals and entities engaged in: air cargo shipping; general and business aviation and commercial airlines; air tourism; airline service related associations and agencies; joint marketing programs with non-competitive airports to enhance air service to the public; and facility and airline security. "Managing and marketing the Airport to the aviation industry; promoting Airport facilities to potential and existing customers; ensuring compliance with federal



security mandates and providing environmental stewardship; and operating the Airport's airfield, facilities and terminals. For the purposes of this subsection, "negotiating contract benefits" means communicating with the Airport regarding a proposal to adopt or change a material term of an existing or prospective contract to include commercial benefits that the Airport does not otherwise offer to all similarly situated airlines currently under contract with the Airport. A person is "negotiating contract benefits" from the date that the Airport considers the proposal until the date of the approval of the contract or the date that the Airport communicates to the other party that negotiations for the contract benefits have terminated.

(gc) Items of any value received by a City employee or officer in a random drawing associated with participation in the City's Annual Joint Fundraising Drive under Administrative Code Chapter 16, Article V (also known as Combined Charities Fundraising Drive).

Example: An employee donates to the City's Combined Charities Fundraising Drive. The employee's name is entered in a drawing with all other donors, and the employee wins a \$50 gift certificate in the drawing. The gift certificate was provided to the City by a company doing business with the employee's department. Even though the company that provided the gift certificate is a restricted source, the employee may accept the gift as a reward or benefit associated with participation in the fundraising drive.

Example: A restricted source sends five pizzas to a department as a goodwill gesture. Because this is a gift to the office, staff may share the pizza.

Example: A restricted source sends two opening day Giants ballgame tickets to a staff person. The staff person may not accept the tickets because their value exceeds \$25.

Example: A restricted source sends a baseball cap to the department head. The department head may accept the baseball cap because its value is \$25 or less, provided that the department head has not already accepted gifts with a value of \$25 or less from the restricted source on four occasions during the calendar year.

Example: Staff of a department are invited to a morning training event that is sponsored by a restricted source. Staff who attend the session may accept food and beverages that are offered at the event such as coffee, tea, juice, pastry or bagels, because their value do not exceed \$25, provided that such staff has not already accepted such food and beverages from the restricted source on four occasions during the calendar year.

Example: Staff of a City department are invited to attend a forum on best practices in the industry that is sponsored by a restricted source. At this conference, staff may accept food, refreshments, entertainment or instructional material furnished to all attendees as an integral part of the event.

Example: An employee donates to the City's Combined Charities Fundraising Drive. The employee's name is entered in a drawing with all other donors, and the employee wins a \$50 gift certificate in the drawing. The gift certificate was provided to the City by a company doing business with the employee's department. Even though the company that provided the gift certificate is a restricted source, the



employee may accept the gift as a reward or benefit associated with participation in the fundraising drive.

- (d) Informational material as defined by California Code of Regulations Title 2, regulation 18942.1.
- (e) A payment that is not used and that, pursuant to California Code of Regulations Title 2, regulation 18941, is returned, donated, or for which reimbursement is paid.
- (f) A payment from: the official's spouse or former spouse; child or step-child; parent; grandparent; grandchild; brother; sister; current or former parent-in-law, brother-in-law, or sister-in-law; nephew; niece; aunt or uncle; including grand nephew, grand niece, grand aunt, or grand uncle, or first cousin including first cousin once removed or the spouse, or former spouse, of any such person other than a former in-law, unless the donor is acting as an agent or intermediary for any person not identified in this paragraph.
- (g) A campaign contribution required to be reported under Title 9 of the California Government Code.
- (h) Any devise or inheritance.
- (i) Payments received under a government agency program or a program established by a bona fide charitable organization exempt from taxation under Section 501(c)(3) of the Internal Revenue Code designed to provide disaster relief or food, shelter, or similar assistance to qualified recipients if the payments are available to members of the public without regard to official status.
- (j) Admission, where paid admission is required, food, and nominal items provided as part of the paid admission to those attending, to an official where the official makes a speech (as defined in California Code of Regulations Title 2, regulation 18950 (b)(2)), so long as the admission is provided by the person who organizes the event. For purpose of this subdivision, "nominal" means an insignificant item typically purchased in large volume and provided for free as a means of advertisement at events, such as a pen, pencil, mouse pad, rubber duck, stress ball, note pad, or similar item.
- (k) Payments for campaign activities as specified in California Code of Regulations Title 2, regulation 18950.3.
- (I) A ticket provided to an official and one guest of the official for the admission to a facility, event, show, or performance for an entertainment, amusement, recreational, or similar purpose at which the official performs a ceremonial role on behalf of the official's agency, as defined in California Code of Regulations Title 2, regulation 18942.3, so long as the official's agency complies with the posting provisions set forth in California Code of Regulations Title 2, regulation 18944.1, subdivision (d).
- (m) A single ticket provided by a nonprofit organization to a fundraiser event hosted by the nonprofit organization if the ticket is used by an official for whom attendance at the event is necessary to carry out the official's City duties and the official's department complies with the disclosure requirements contained in section 3.217 of the Code. "Nonprofit organization" means an organization with tax exempt status under 26 United States Code Section 501(c)(3). Purposes that are "necessary to carry out the



official's City duties" may include attending an event to share information with other attendees, to build and maintain relationships with grant recipients or potential grant recipients for purposes of City business, or to show departmental support for City-funded projects, so long as such tasks are part of the official's City duties. The ticket may not be used for employee appreciation or as a reward for public service.

(n) A single ticket to an arts exhibit, performance, athletic event, or sporting event provided by an organization holding the exhibit, performance, or event if the ticket is used by an official for whom attendance at the exhibit or performance is necessary to carry out the official's City duties and the official's department complies with the disclosure requirements contained in section 3.217 of the Code. Purposes that are "necessary to carry out the official's City duties" may include monitoring City-funded or permitted events, or assessing local events to inform future funding or permitting decisions, and ensuring proper use of City facilities, so long as such tasks are part of the official's City duties. Employees of the City's arts and culture departments, as defined in Section 5.100 of the City Charter, shall be allowed to accept a single additional ticket for a guest to accompany them to the event. No ticket provided under this exception to a City official or, for employees of arts and culture departments, a guest, may be given or accepted for employee appreciation or as a reward for public service.

(o) A personalized plaque or trophy valued at less than \$250, limited to one plaque or trophy, per calendar year, per restricted source.

(p) A personalized greeting card, letter, or postcard.

(q) A payment that is provided at a free or discounted rate to members of the general public, without regard to the officer or employee's status as a City official, such as promotional discounts or merchandise (swag bags, buttons, stickers, branded t-shirts, etc.), attendance at community events, food or product samples, product demonstrations.

(r) Branded promotional items of nominal value from a nonprofit organization. "Branded promotional items" can include pens, pencils, mouse pads, mugs, water bottles, calendars, t-shirts, hats, buttons, stickers, or similar items, which are branded with the nonprofit organization's name or logo, or the name or logo of a program or project of the nonprofit organization. "Nonprofit organization" means an organization with tax exempt status under 26 United States Code Section 501(c)(3).

Regulation 3.216(b)-6 – License, permit, or other entitlement for use.

Notwithstanding the definition of "doing business with the department" contained in Article III, Chapter 2, neither an approval nor the application for approval of a license, permit, or other entitlement for use shall be deemed "doing business with the department" if the approval of such item is solely ministerial, secretarial, manual, or clerical. A person seeking, obtaining, or possessing such a license, permit, or other entitlement for use is not a "restricted source" for purposes of section 3.216, solely because of the license, permit, or other entitlement for use.





Regulation 3.216(c)-1: Gifts from Subordinates

- (a) Prohibition on gifts.
- (1) For the purposes of section 3.216(c), a City officer or employee may not solicit or accept from a subordinate <u>or employee under their supervision or from any candidate or applicant for a position as a subordinate or employee under their supervision any gift, as defined in subsection (b) of this section.</u>
- (2) Gifts permitted under this section remain subject to any other applicable laws and rules, including but not limited to state and local limits on gifts to designated employees (Cal. Gov't Code § 89503; C&GCC § 3.1-101), the City's prohibition on gifts given in exchange for appointments or promotions (C&GCC § 3.208), and the City's prohibition on bribery (C&GCC § 3.216); the City's limits on gifts from restricted sources (C&GCC § 3.216); the City's limits on gifts from lobbyists (C&GCC § 2.115), and any departmental rules on gifts.
- (b) Definitions. For purposes of this section, the following definitions shall apply:
- (1) Applicant or candidate. An applicant or candidate for a position as a subordinate means any person who has communicated, orally or in writing, to a City officer or employee acting in an official capacity, that the person wants to be considered for the position.
- (2) Gift.
- (A) Except as provided in (B), a gift is any payment that confers a personal benefit on the recipient to the extent that consideration of equal or greater value is not received and includes a rebate or discount in the price of anything of value unless the rebate or discount is made in the regular course of business to members of the public without regard to official status.
- (B) The following, voluntarily given when unsolicited, are not gifts within the meaning of this section.
- (i) Gifts, other than cash, with an aggregate value of \$25 or less per occasion, given on occasions on which gifts are traditionally given.
- (ii) Gifts, such as food and drink, without regard to value, to be shared in the office among employees.
- (iii) Personal hospitality provided at a residence that is of a type and value customarily provided by the employee to personal friends.
- (iv) Items given in connection with the receipt of personal hospitality if of a type and value customarily provided by the employee on such occasions.

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- (v) A gift of any value given in recognition of an occasion of special personal significance.
- (vi) A gift of any value given in recognition of an occasion that terminates a subordinate relationship.
- (vii) Informational material that serves primarily to convey information and which is provided for the purpose of assisting the recipient in the performance of <u>their his or her</u> official duties and may include books, reports, pamphlets, calendars, or periodicals.
- (viii) Gifts from an individual's spouse, domestic partner, child, parent, grandparent grandchild, brother, sister, parent-in-law, brother-in-law, sister-in-law, nephew, niece, aunt, uncle, or first cousin or the spouse or domestic partner of any such person, provided that a gift from any such person shall be considered a gift if the donor is acting as an agent or intermediary for any person not covered by this paragraph.
- (viiii)*) Campaign contributions required to be reported under the Government Code, Title 9, Chapter 4 (commencing with Section 84100) and the Campaign and Governmental Conduct Code, Article I (commencing with Section 1.100).
- (ix) Any devise or inheritance.
- (xi) Personalized plaques and trophies with an individual value of less than two hundred fifty dollars (\$250).
- (xii) A gift that, within 30 days of receipt of the gift, the donor either pays for, returns unused, or donates unused to a government or a nonprofit entity exempt from taxation under Section 501(c)(3) of the Internal Revenue Code without being claimed as a charitable contribution for tax purposes.
- (xiii) A ticket to a fundraiser for an organization exempt from taxation under section 501(c)(3) of the Internal Revenue Code or for a political committee or candidate.

(xiv) A gift given directly to members of the immediate family of an officer or employee, provided that the gift is not used or disposed of by the officer or employee or given to the officer or employee by the recipient family member for the officer's or employee's disposition or use at the discretion of the officer or employee. A gift is given directly to a family member of the officer or employee if the family member's name or designation appears in the address or communication tendering or offering the gift and the gift is intended for the family member's use and enjoyment. A gift given to the family member of an officer or employee will be considered a gift to the officer or employee if the officer or employee exercises discretion and control over who will use the gift. If the officer or employee enjoys a direct benefit from a gift to the immediate family of the officer or employee, the full value of the gift will be attributable to the official.



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- (3) Occasion on which gifts are traditionally given. An occasion on which gifts are traditionally given includes any is a holiday traditionally associated with gift giving, such as Christmas and Chanukah, as well as birthdays, marriage, birth or adoption of a child, or bereavement following the death of an immediate family member or thanking a person for a kindness or good deed.
- (4) Occasion of special personal significance. An occasion of special personal significance is any occasion that does not typically occur on a regular basis and that is of personal significance to the recipient of the gift, as opposed to a general holiday or recurring event such as a birthday. Examples of such an event include marriage, birth or adoption of a child, graduation or illness.
- $(\underline{45})$ Occasion that terminates a subordinate relationship. An occasion that terminates a subordinate relationship is any event severing the relationship, including but not limited to retirement, transfer, or promotion.
- (56) Receipt of gift. A gift is received when a person exercises control over the gift.
- $(\underline{67})$ Subordinate employee. An employee is a subordinate employee of any person whose official City responsibilities include directing or evaluating the performance of the employee or any of the employee's supervisors.
- (7) Subordinate officer. An officer is a subordinate of (a) any other officer whose position, or a board on which the officer sits, is the appointing authority for the officer in question, and (b) any officer whose position, or a board on which the officer sits, is the appointing authority for the appointing authority for the officer in question.

Example: The City Administrator is the appointing authority for a department head. The department head is therefore a subordinate to the City Administrator. Additionally, because the Mayor is the appointing authority for the City Administrator, the department head is also a subordinate to the Mayor.

- (8) Value. The value of a gift is determined by the actual value or where the actual value is unknown, making a reasonable good faith estimate of the fair market value of the item or service, comparing where possible similar items or services.
- (9) Voluntarily Unsolicited. A gift is given voluntarily unsolicited if it is not requested and is given freely, without pressure or coercion. A contribution to a gift from multiple persons is given voluntarily unsolicited if the recipient of the gift did not request the contribution and it is made in an amount determined by the employee or subordinate. A contribution to a gift from multiple persons will be presumed to have been given voluntarily unsolicited if the request for the donation contribution is made by an officer or employee other than the recipient and includes a statement that an employee may choose to contribute less or not at all.

Attachment 3

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Attachment 3: Chart of Changes Made Through Proposed Ordinance and Regulation Amendments

A. Ordinance Proposed as Ballot Measure

The following table summarizes the provisions contained in the draft ordinance that constitutes the proposed measure included as **Attachment 1**.

Table 1: Summary of Changes to Code Made Through Proposed Ordinance

Section Number	Summary	Details
1.503	Establishes a legislative amendment process limited to amendments approved by a supermajority of both the Ethics Commission and Board of Supervisors.	This chapter, which regulates campaign consultants was created through a ballot measure but provides no mechanism for legislative amendments. This makes it difficult for needed updates or improvements to be made to the chapter to ensure that it continues to be effective. The voters' power to change the chapter would not be affected.
2.115(a)	Relocates lobbyist gift rule.	The lobbyist gift rule would be deleted from section 2.115(a) and added to section 3.216(b).
2.135	Adds a provision that allows the Commission to require electronic filing of public disclosures.	This chapter, which regulates lobbyists, does not currently contain explicit language stating that the Commission may require disclosures be made electronically.
2.145	Removes required mental states of "knowingly or negligently" from penalty provision.	This chapter, which regulates lobbyists, attaches a prerequisite mental state to violations in order for those violations to result in administrative penalties. This standard is a departure from how administrative penalties are applied in other chapters: administrative penalties are typically applied on a strict liability basis in other chapters.
2.100 et seq.	Re-authorizes chapter in order to effectuate amendment provision.	This chapter already contains a provision (2.103) that requires legislative amendments to be approved by a supermajority of both the Board of Supervisors and the Ethics Commission, an important safeguard to protect ethics laws. But, it is not clear that the provision applies to all of the lobbyist chapter. The chapter would be re-authorized by the draft measure to ensure that the legislative amendment provision applies to all sections of the chapter. Sections 2.100 and 2.155 have also be slightly

		amended to specify that this ordinance would be passed by the voters, not the Board of Supervisors. The text of the chapter has not been changed except as noted above. This would not affect the power of the voters to amend the chapter in any way.
3.1-102 & 3.1- 102.5(c)	Adds a penalty provision.	This chapter, which contains rules regarding the disclosure of personal financial interests, including the requirement that City officers and certain City employees file the Form 700, does not currently mention penalties, even though they can be imposed under the Charter. The absence of a penalty provision has the potential to mislead Form 700 filers into thinking that there are no penalties for failure to timely report all relevant financial interests or vote without having properly filed.
3.203	Creates definition of affiliate.	This concept mirrors the same terms as it is used in the campaign finance context and is important to apply the rule to gifts from individuals who are doing business with a department through a business entity.
3.203	Amends definition of anything of value.	This concept is the basis for the definition of gift. It should therefore not contain a reference to state or local gift exceptions, as those are applied elsewhere in City law.
3.203	Creates definition of appointed department head.	This concept is used in the new draft rules regarding incompatible activities that involve excessive time demands or would result in regular disqualifications.
3.203	Creates definition of contract.	This concept is one of the bases for what makes a person a restricted source. Currently, "doing business" is only defined in regulations, and the measure would codify a definition of doing business, which includes contracting with the City.
3.203	Creates definition of department head.	This term is used in Art. III, Ch. 2 in the draft rule regarding incompatible activities and the new centralized disclosure of gifts to City departments.
3.203	Creates definition of doing business with the department. Includes licenses, permits, and entitlements for use.	Doing business with a City department is one of two ways in which a person becomes a restricted source. The terms was previously defined only by regulation. In addition to contracting with the City, the definition includes seeking or obtaining a license, permit, or other entitlement for use from the City, when such an item is appealable to or approved by the department head, the department's board or commission, or the Board of Supervisors. These activities involve approvals with great monetary

		value and should be treated similarly to contracts for purposes of the restricted source rule.
3.203	Creates definition of gift.	The definition mirrors the definition of <i>gift</i> contained in state law, but omits state exceptions, which are largely inappropriate in the context of San Francisco's gift rules. Certain of the state exceptions are applied in the regulations, as described in the subsequent table below.
3.203	Creates definition of license, permit, or other entitlement for use.	This category of City approvals mirrors what is defined in state law as triggering the rule against soliciting contributions (Gov. Code § 84308). It is used in the definition of <i>doing business</i> , an element of <i>restricted source</i> .
3.203	Creates definition of payment.	This term is a feature of the definition of <i>gift</i> and is used in the draft gift rules.
3.203	Expands definition of restricted source.	(a) contains doing business, an existing component of the definition of restricted source.
		(b) extends the rule to prohibit gifts from a person to an officer if the officer's approval was required for a contract, license, permit, or entitlement for use that constitutes doing business with the City. This ensures that, in situations where a person is doing business with a City department but the business required approval by officers outside of the department (for example, a contract that was approved by the Board of Supervisors), the restricted source rule would still apply to gifts from the person to those officers. This is important since the same risks of pay-to-play and the appearance of corruption exist for such gifts.
		(c) extends the rule such that a person seeking, obtaining, or possessing a license, permit, or other entitlement for use is a restricted source for any City official that was personally and substantially involved in issuing, extending, amending, or otherwise approving the license, permit, or other entitlement for use for 12 months after the action was taken or final decision was made.
		(d) extends the rule such that any affiliate of a restricted source is also a restricted source. Affiliates of an entity include its directors, officers, and major shareholders. Without this provision, even if a contracting entity is prohibited from making gifts to

3.203	Creates definition of family member.	certain officials, its directors, officers, and owners would still be free to do so. (e) contains attempts to influence an official within the last 12 months, an existing component of the definition of restricted source. (f) relocates the lobbyist gift prohibition from section 2.115(a) to section 3.216(b) to consolidate it with similar rules. (g) would prohibit gifts from registered permit consultants to officials within permit-issuing departments. Like lobbyists, permit consultants are paid to influence the actions of City officials and should therefore be included in the restricted source rule. The definition of restricted source was previously located within section 3.216. This term is used in the rule prohibiting restricted sources from giving gifts to an official's family
	Janniy memberi	members and the rule prohibiting officials from soliciting such gifts for family members.
3.205	Extends annual ethics training requirements to all Form 700 filers.	Not all Form 700 filers are currently required to complete an annual training on ethics laws and certify completion of the training to the Ethics Commission. This change will also require every department, board, commission, and agency of the City to annually provide to its officers and employees with a summary of relevant state and local ethics laws to be created by the Ethics Commission.
3.214(b)	Creates a penalty for failure to disclsoure a personal, professional, or business relationship with persons involved in a government decision.	The Code currently explicitly states that there is no penalty associated with failure to comply with this section. Deleting this language stating that there is no penalty associated with failure to comply would allow for penalties against an official who made a decision involving someone with whom they had a personal, professional, or business relationship and failed to disclose that relationship.
3.214(c)	Specify that the Ethics Commission may issue regulations on how the	Departments should be given guidance on how to store 3.214 disclosures and how to make them available to the public.

	required disclsoure must be made and archived.	
3.216(a)	Define "bribe" broadly as "anything of value," rather than narrowly as a "gift."	The current bribery rule only prohibits bribes that also meet the definition of <i>gift</i> . This is problematic because the definition of gift is subject to many exceptions, which should not be applied to bribes. Anytime a payment is made with the intent to influence an official act, the payment should be considered a bribe.
3.216(a)	Prohibit bribery in cases where the payment is made to a third party, not the official in question.	The current bribery rule does not explicitly prohibit payments made to third parties, even when those payments are made with the intent to influence a City official.
3.216(a)	Prohibit the solicitation of bribes by City officials.	San Francisco does not currently prohibit the solicitation of bribes. A prohibition on the solicitation of bribes would be consistent with federal law.
3.216(b)(1)-(2)	Relocates definitions of restricted source and gift.	These definitions are moved to section 3.203.
3.216(b)(1)	Prohibits officials from soliciting or accepting a gift from a restricted source for themselves or for others.	(b)(1) contains the existing rule that officials are prohibited from soliciting or accepting a gift from a person they have reason to know is a restricted source. The amendment would additionally prohibit soliciting, accepting, or coordinating a gift to other City officials if the official has reason to know the source of the gift is a restricted source. This would address an observed practice that undermines the effectiveness of the restricted source rule.
3.216(b)(2)	Prohibits officials from accepting a gift from any person if they have reason to know the gift was paid for by a restricted source.	Officials are already prohibited from soliciting or accepting a gift from a person they have reason to know is a restricted source. But, the law fails to specify that officials cannot accept restricted source gifts that are first passed through a third party. If the official has reason to know that a gift originates from a restricted source, the gift should be prohibited. This includes gifts that are passed through City departments.
3.216(b)(3)	Prohibits officials from soliciting or accepting gifts for a family member from a source they have reason to know is a restricted source.	Officials are already prohibited from soliciting or accepting a gift from a person they have reason to know is a restricted source. The amendment would additionally prohibit soliciting or accepting a gift for the official's family member. This would preclude a potential work around to the rule that creates a danger of pay-to-play.

3.216(b)(4)	Prohibits certain restricted sources from giving gifts to officials.	Currently, in most instances only the solicitation or receipt of a restricted source gift by an official is prohibited. Only for gifts from lobbyists are the lobbyists actually prohibited from giving the gift. The ordinance would additionally prohibit a permit consultant from giving a gift to a City official or the official's family member if the person has reason to know that they are a restricted source for the official. Unlaw gifts will be deterred more effectively if giving them is prohibited. The failure of a lobbyist or permit consultant to register as such would not allow that person to make gifts that would otherwise be prohibited.
3.216(b)(5)	Prohibits restricted sources from passing gifts through an intermediary.	The ordinance would prohibit a lobbyist or permit consultant from making a payment to an intermediary if (a) the lobbyist or permit consultant has reason to know the payment will be used to give a gift to a City official, and (b) the lobbyist or permit consultant has reason to know they are a restricted source for the official. This would prohibit lobbyists and permit consultants (who are restricted sources) from circumventing the restricted source rule by passing gifts through a third party, including a City department.
3.216(b)(6)	Prohibits anyone from acting as an intermediary for a restricted source gift.	The ordinance would prohibit any person from accepting a payment with the understanding that the person will use the payment to give a gift to an official if the person has reason to know that the source of the payment is a restricted source for the official. This rule would help preclude a workaround to the rule by creating liability for those who knowingly act as a passthrough.
3.216(b)(7), (c) [new number]	Amends regulation authority.	This amendment would remove specific language about what gifts are exempted by regulation and instead give general authority to the Commission to exempt certain gifts (these exemptions are contained in the draft regulations below).
3.216(f)	Relocates reference to state gift aggregation regulation.	The lobbyist gift rule (2.115) already incorporates the state rule pertaining to the aggregation of gifts from related sources. The ordinance would move the reference to 3.216 so that it applies to all restricted source gifts. The aggregation principles help prevent circumvention of the rule by, for example, prohibiting a restricting source from using a separate entity that they control to give a prohibited gift.

3.217	Requires department heads to disclose certain payments to City departments from non-City sources.	The ordinance would require each department head to disclose payments that their department receives from a source that is not a federal, state, or local government and for which the department does not provide equal consideration. The disclosure is due by the fifteenth of the month following receipt the payment and must include basic information about the gift and the source, including the names of all City officials who receive a personal benefit from the gift. The disclosure must be updated if the information required to be disclosed, such as how a gift was used, changes after the time of the initial filing.
3.218	Codify the following rules that appear in most Statements of Incompatible Activities: 1) Activities Subject to the Department's Jurisdiction 2) Selective Assistance to Persons Seeking to Do Business with a City Department (including contractors and applicants for a license, permit, or other entitlement for use) 3) Use of City Resources 4) Use of Prestige of Office 5) Use of City Work Product 6) Acting as an Unauthorized City Representative 7) Compensation for City Duties or Advice	These rules represent the standard ethics rules that appear in most Statements of Incompatible Activities. By codifying the rules in the Code, the rules will apply uniformly across all City departments, eliminating unnecessary divergences and enabling broader awareness and compliance. Advanced Written Determinations would remain available for the rule against excessive time demands or regular disqualification, but would no longer be available for the rule against activities subject to review by the official's department of the rule against providing selective assistance.

	8) Lobbying Other Officials within the Department 9) Excessive Time Demands and Regular Disqualifications Discontinue departmental Statements of Incompatible Activities.	
3.242	Specifies that penalties apply to entire Chapter.	The current penalty provision is described as applying to violations of "any of the City's conflict of interest and governmental ethics laws" – this has been clarified to apply to violations of "Chapter 2."
3.243	Adds a provision that allows the Commission to require electronic filing of public disclosures.	This chapter, which contains Conflicts-of-Interest and Ethics rules, does not currently contain explicit language stating that the Commission may require any disclosures be made electronically.
3.303	Protect ethics laws from amendment by requiring approvals by a supermajority of the Ethics Commission and Board of Supervisors for legislative amendments.	There is currently no provision in this chapter regarding amendments, which means a simple majority vote from the Board of Supervisors is sufficient to amend the chapter. The voters' power to change the chapter would not be affected. In order to carry out this change, all provisions of the chapter need to be reauthorized, so the chapter is reprinted in the draft measure in its entirety. The text has not been changed unless noted in this chart.
3.403	Protect ethics laws from amendment by requiring approvals by a supermajority of the Ethics Commission and Board of Supervisors for legislative amendments.	There is currently no provision in this chapter regarding amendments, which means a simple majority vote from the Board of Supervisors is sufficient to amend the chapter. The voters' power to change the chapter would not be affected. In order to carry out this change, all provisions of the chapter need to be reauthorized, so the chapter is reprinted in the draft measure in its entirety. The text has not been changed unless noted in this chart.
3.415	Removes required mental states of "knowingly or negligently" from the penalty provision.	This chapter, which regulates permit consultants, attaches a prerequisite mental state to violations in order for those violations to result in administrative penalties. This standard is a departure from how administrative penalties are applied in other chapters: administrative penalties are typically applied on a strict liability basis in other chapters.

3.420	Adds a provision that allows the Commission to require electronic filing of public disclosures.	This chapter, which regulates permit consultants, does not currently contain explicit language stating that the Commission may require disclosures be made electronically. This new section on electronic filing replaces an outdated section on reports to be filed in 2016 and 2017 on the implimentation of the chapter.
3.505	Protect ethics laws from amendment by requiring approvals by a supermajority of the Ethics Commission and Board of Supervisors for legislative amendments.	There is currently no provision in this chapter regarding amendments, which means a simple majority vote from the Board of Supervisors is sufficient to amend the chapter. The voters' power to change the chapter would not be affected. In order to carry out this change, all provisions of the chapter need to be reauthorized, so the chapter is reprinted in the draft measure in its entirety. The text has not been changed unless noted in this chart.
3.525	Adds a provision that allows the Commission to require electronic filing of public disclosures.	This chapter, which regulates major developers, does not currently contain explicit language stating that the Commission may require disclosures be made electronically.
3.530	Removes required mental states of "knowingly or negligently" from the penalty provision.	This chapter, which regulates major developers, attaches a prerequisite mental state to violations in order for those violations to result in administrative penalties. This standard is a departure from how administrative penalties are applied in other chapters: administrative penalties are typically applied on a strict liability basis in other chapters.
4.103	Protect ethics laws from amendment by requiring approvals by a supermajority of the Ethics Commission and Board of Supervisors for legislative amendments.	There is currently no provision in this chapter regarding amendments, which means a simple majority vote from the Board of Supervisors is sufficient to amend the chapter. The voters' power to change the chapter would not be affected. In order to carry out this change, all provisions of the chapter need to be reauthorized, so the chapter is reprinted in the draft measure in its entirety. The text has not been changed unless noted in this chart.

B. Regulation Amendments

The following table summarizes the provisions contained in the draft regulation amendments included as **Attachment 2**.

Table 2: Summary of Draft Regulation Amendments

Regulation Number	Summary	Details
3.216(b)-2	Specifies that certain types of communication are not considered an attempt to influence.	Language added to specify that communications made a public forum or rally and those made via petition or social media shall not be deemed to be an attempt to influence an officer or employee in any legislative or administrative action for the purposes of section 3.216(b).
3.216(b)-5(a)	Narrows the exception for small non-cash gifts given on four occasions per year.	The amendment would narrow the existing exception to only permit officials to receive small non-cash gifts from a restricted if the gifts are routine office courtesies (like water, coffee, small snacks, or a pad of paper) that are offered during a site visit that is a necessary part of the official's duties. This would still enable officials to accept small items that facilitate the execution of City duties without creating the opportunities for abuse that exist with the current exception. The current exception has been used to justify gifts, such as expensive parties, that clearly undermine the intent of the rule.
3.216(b)-5(b) [former number]	Removes exception for unlimited food and drink consumed in City offices.	The amendment would remove the exception that allows City officials to accept unlimited food and drinks from restricted sources as long as it is consumed in a City workplace. This exception clearly undermines the restricted source rule.
3.216(b)-5(b) [new number]	Clarifies the exception for free attendance at conferences.	The amendment specifies that officials may accept free attendance at a widely attended conference from a restricted source, but only if the restricted source is the organizer of the event. This would prevent abuse of the exception whereby a restricted source could purchase attendance to a conference that they are not organizing and give it to an official. This was not the intent of the exception.
3.216(b)-5 (d)—(f) [former numbers]	Removes exceptions for free meals from industry representatives.	The amendments would remove the exceptions that allow certain City officials to accept free meals from members of the financial, maritime, and aviation industry. These gifts undermine the effectiveness of the restricted source rule and are not justified by operational needs. Departments can and should expend their own funds to cover the costs of employee meals that are necessary in order to carry out City operations. Departments should not rely on restricted sources to cover such costs.

3.216(b)-5 (d)—(l) [new numbers]	Applies appropriate state gift exceptions to restricted source rule.	The amendments would apply certain state law gift exceptions to the restricted source rule. By creating a definition of gift in the Campaign & Governmental Conduct Code (see summary of ordinance provisions above), state exceptions would no longer be incorporated in their entirety. This is necessary to uphold the effectiveness of the rule. Instead, only the exceptions that are appropriate and do not undermine the effectiveness of the restricted source rule would be incorporated in the regulations. These are the state exceptions for: informational material; gifts that are returned, donated, or paid for; gifts from family members; campaign contributions and payments for campaign activities; inheritance; disaster relief; free admission to event where official makes a speech; and free admission to event where official performs a ceremonial role. 	
3.216(b)-5 (m)	Adds exemption to restricted source rule for attendance at certain nonprofit fundraisers.	This exemption would apply to a ticket provided by a nonprofit organization to a fundraiser event hosted by the nonprofit organization if the ticket is used by an official for whom attendance at the event is necessary to carry out the official's City duties and the official's department complies with the disclosure requirements contained in section 3.217 of the Code. The ticket may not be used for employee appreciation or as a reward for public service.	
3.216(b)-5 (n)	Adds exemption to restricted source rule for attendance at certain entertainment events.	This exemption would apply to a ticket to an arts exhibit, performance, athletic event, or sporting event provided by an organization holding the exhibit, performance, or event if the ticket is used by an official for whom attendance at the exhibit or performance is necessary to carry out the official's City duties and the official's department complies with the disclosure requirements contained in section 3.217 of the Code. Employees of the City's Charter-identified arts and culture departments may accept a single additional ticket for a guest to accompany them to the event. The ticket (or tickets for employees of the arts and culture departments) may not be used for employee appreciation or as a reward for public service.	
3.216(b)-5 (o)	Adds exemption to restricted source rule for personalized plaques and trophies.	This exemption would apply personalized plaques or trophies valued at less than \$250, limited to one plaque or trophy, per calendar year, per restricted source.	

3.216(b)-5 (p)	Adds exception to restricted source rule for personalized greeting cards, letters, or postcards.	This exception would apply to personalized greeting cards, letters, and postcards.
3.216(b)-5 (q)	Adds exception to restricted source rule for payments provided at free or reduced rates to members of the general public.	This exception would apply to payments provided at free or discounted rates to members of the general public, made without regard to the officer or employees status as a City official. This would include items such as promotional discounts or merchandise (swag bags, buttons, stickers, branded t-shirts, etc.), attendance at community events, food or product samples, product demonstrations.
3.216(b)-5 (r)	Adds exception to restricted source rule for branded promotional items of nominal value from nonprofit organizations.	This exception would apply to branded promotional items of nominal value from nonprofit organizations. This would include items such as pens, pencils, mouse pads, mugs, water bottles, calendars, t-shirts, hats, buttons, stickers, or similar items, which are branded with the nonprofit organization's name or logo.
3.216(b)-5	Relocates examples to relevant examples.	Currently, all examples appear at the end of regulation 3.216(b)-5. Each example would instead directly follow the exception to which it corresponds.
3.216(b)-6	Exempts approvals, and applications for approval, that are solely ministerial from the definition of "doing business with the department."	Specifies that neither an approval nor the application for approval of a license, permit, or other entitlement for use shall be deemed "doing business with the department" if the approval of such item is solely ministerial, secretarial, manual, or clerical. A person seeking, obtaining, or possessing such a license, permit, or other entitlement for use is not a "restricted source" for purposes of section 3.216, solely because of the license, permit, or other entitlement for use.
3.216(b)-5; 3.216(c)-1	Changes voluntary to unsolicited.	The amendments use the word <i>unsolicited</i> in place of the word <i>voluntary</i> . The word is clearer and is defined to mean "not requested and [] given freely, without pressure or coercion." For gifts from subordinates, a gift is still unsolicited if an official other than the recipient requests a group of officials to make contributions to a group gift and the request "includes a statement that an employee may choose to contribute less or not at all."
3.216(c)-1 (b)(2)(B)(v); (b)(3)	Combines exception for occasions of special personal significance with exception for occasions when gifts are traditionally given.	The amendment would combine two existing exceptions. This would remove the ambiguity that exists around the concept of "occasions of special personal significance" by defining what those occasions are. It would also apply the \$25 limit that already applies to gifts given on occasions when gifts are traditionally given (such as holidays and

		birthdays). This would still allow subordinates to give small gifts to their supervisors to recognize births, adoptions, deaths, and marriages.
3.216(c)-1 (b)(2)(B)(xiv)	Removes exception for gifts from subordinate to supervisor's family member.	The amendment removes the exception for gifts to a supervisor's family member, which is a potential work around that undermines the purposes of the subordinate gift rule.
3.216(c)-1 (a)(1)	Aligns restatement of subordinate gift rule with the code.	The regulation's current restatement of the subordinate gift rule does not align with the code. The amendment would ensure alignment.
3.216(c)-1 (b)(7) [new number]	Adds definition of subordinate officer.	Currently, the regulation only defines <i>subordinate employee</i> . However, the rule applies to both officers and employees. The amendment would create a definition of <i>subordinate officer</i> that mirrors the concept of <i>subordinate employee</i> .

Attachment 4

[Initiative Ordinance - Campaign and Governmental Conduct Code - Gift Prohibitions	s and
Reporting, Bribery, Ethics Training, Incompatible Activities, and Amendment Process	s]

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Motion ordering submitted to the voters, at an election to be held on November 8, 2022, an ordinance amending the Campaign and Governmental Conduct Code to 1) expand gift prohibitions for City officers and employees; 2) expand rules prohibiting bribery; 3) require ethics training for Form 700 filers; 4) impose gift prohibitions on members of the public with respect to City officers and employees; 5) impose personal liability on City officials for failure to disclose certain relationships; 6) create generally applicable incompatible activity rules; and 7) require Ethics Commission and Board of Supervisors super-majority approval for amendments to certain ethics-related ordinances.

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MOVED, That pursuant to Charter Section 15.102, the Ethics Commission hereby submits the following ordinance to the voters of the City and County of San Francisco, at an election to be held on November 8, 2022.

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Ordinance amending the Campaign and Governmental Conduct Code to 1) expand gift prohibitions for City officers and employees; 2) expand rules prohibiting bribery; 3) require ethics training for Form 700 filers; 4) impose gift prohibitions on members of the public with respect to City officers and employees; 5) impose personal liability on City officials for failure to disclose certain relationships; 6) create generally applicable incompatible activity rules; and 7) require Ethics Commission and Board of Supervisors super-majority approval for amendments to certain ethics-related ordinances.

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Unchanged Code text and uncodified text are in plain Arial font. **Additions to Codes** are in *single-underline italics Times New Roman font*.

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CONDENSED VERSION FOR DISCUSSION PURPOSES ONLY

NOTE:

1	Deletions to Codes are in strikethrough italics Times New Roman font. Board amendment additions are in double-underlined Arial font.
2	Board amendment deletions are in strikethrough Arial font. Asterisks (* * * *) indicate the omission of unchanged Code
3	subsections or parts of tables.
4	Be it ordained by the People of the City and County of San Francisco:
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6	Section 1. Article I, Chapter 5 of the Campaign and Governmental Conduct Code is
7	hereby amended by adding Section 1.503, to read as follows:
8	SEC. 1.503. AMENDMENT OR REPEAL OF THIS CHAPTER.
9	The voters may amend or repeal this Chapter 5. The Board of Supervisors may amend this
10	Chapter 5 if all of the following conditions are met:
11	(a) The amendment furthers the purposes of this Chapter;
12	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
13	fifths vote of all its members;
14	(c) The proposed amendment is available for public review at least 30 days before the
15	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
16	<u>and</u>
17	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
18	all its members.
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20	Section 2. The voters hereby re-authorize and re-enact in its entirety Article II, Chapter
21	1 of the Campaign and Governmental Conduct Code, in the process revising Sections 2.103,
22	2.115, 2.135, and 2.145, to read as follows:
23	[SECTIONS REMOVED FOR DISCUSSION VERSION
24	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
25	SEC. 2.100. FINDINGS.

- (a) The Board of Supervisors voters finds that public disclosure of the identity and extent of efforts of lobbyists to influence decision-making regarding local legislative and administrative matters is essential to protect public confidence in the responsiveness and representative nature of government officials and institutions. It is the purpose and intent of the Board of Supervisorsthis Chapter 1 to impose reasonable registration and disclosure requirements to reveal information about lobbyists' efforts to influence decision-making regarding local legislative and administrative matters.
- (b) To increase public confidence in the fairness and responsiveness of governmental decision making, it is the further purpose and intent of the people of the City and County of San Francisco to restrict gifts, campaign contributions, and bundled campaign contributions from lobbyists to City officers so that governmental decisions are not, and do not appear to be, influenced by the giving of personal benefits to City officers by lobbyists, or by lobbyists' financial support of City officers' political interests.
- (c) Corruption and the appearance of corruption in the form of campaign consultants exploiting their influence with City officials on behalf of private interests may erode public confidence in the fairness and impartiality of City governmental decisions. The City and County of San Francisco has a compelling interest in preventing corruption or the appearance of corruption which could result in such erosion of public confidence. Prohibitions on campaign consultants lobbying current and former clients will protect public confidence in the electoral and governmental processes. It is the purpose and intent of the people of the City and County of San Francisco in enacting this Chapter to prohibit campaign consultants from exploiting or appearing to exploit their influence with City officials on behalf of private interests.

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SEC. 2.103. AMENDMENT OR REPEAL OF CHAPTER.

1	With respect to any provisions of this Chapter regarding regulation of expenditure lobbyists,
2	registration requirements, amendment of registration information and monthly disclosures, or
3	restrictions on gifts, campaign contributions, or bundled campaign contributions from lobbyists,
4	approved by the voters, the Board of Supervisors may amend those provisions The voters may amend or
5	repeal this Chapter. The Board of Supervisors may amend this Chapter if all of the following
6	conditions are met:
7	(a) The amendment furthers the purposes of this Chapter;
8	(b) The Ethics Commission approves the proposed amendment in advance by at least
9	a four-fifths vote of all its members;
10	(c) The proposed amendment is available for public review at least 30 days before the
11	amendment is considered by the Board of Supervisors or any committee of the Board of
12	Supervisors; and
13	(d) The Board of Supervisors approves the proposed amendment by at least a two-
14	thirds vote of all its members.
15	SECTIONS REMOVED FOR DISCUSSION VERSION
16	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
17	SEC. 2.115. LIMITS AND PROHIBITIONS.
18	(a) GIFT PROHIBITION.
19	(1) No lobbyist shall make any gift, including any gift of travel, to an officer of the City
20	and County, or to a parent, spouse, domestic partner registered under state law, or dependent child of
21	an officer of the City and County. No lobbyist shall make any payment to a third-party for the purpose
22	of paying for a gift or any part of a gift, including any gift of travel, to an officer of the City and
23	County, or to a parent, spouse, domestic partner registered under state law, or dependent child of an
24	officer of the City and County.

1	(2) No officer of the City and County may accept or solicit any gift, including any gift of
2	travel, from any lobbyist for the officer's personal benefit or for the personal benefit of the officer's
3	parent, spouse, domestic partner registered under state law, or dependent child. No officer of the City
4	and County may accept or solicit any gift, including any gift of travel, from a third-party if the officer
5	knows or has reason to know that the third-party is providing the gift or gift of travel on behalf of a
6	lobbyist.
7	(3) Exception for gifts of food or refreshment provided by 501(c)(3) nonprofit
8	organizations. Notwithstanding the prohibitions set forth in subsections (1) and (2), lobbyists may
9	offer gifts of food or refreshment worth \$25 or less per occasion, and officers of the City and County
10	may accept such gifts, if the lobbyist is a 501(c)(3) nonprofit organization, the gift of food or
11	refreshment is offered in connection with a public event held by the $501(c)(3)$ nonprofit organization,
12	and the same gift of food or refreshment is made available to all attendees of the public event.
13	(4) Aggregation of gifts. For purposes of the gift limits imposed by subsections (1)-(3),
14	gifts shall be aggregated set forth in California Code of Regulations, Title 2, Section 18945.1, as it may
15	hereafter be amended.
16	($b\underline{a}$) FUTURE EMPLOYMENT. No lobbyist shall cause or influence the introduction or
17	initiation of any local legislative or administrative action for the purpose of thereafter being
18	employed or retained to secure its granting, denial, confirmation, rejection, passage, or defeat.
19	$(e\underline{b})$ FICTITIOUS PERSONS. No contact lobbyist shall contact any officer of the City
20	and County in the name of any fictitious person or in the name of any real person, except with
21	the consent of such real person.
22	$(d\underline{c})$ EVASION OF OBLIGATIONS. No lobbyist shall attempt to evade the obligations
23	imposed by this Chapter through indirect efforts or through the use of agents, associates, or
24	employees.
25	$(e\underline{d})$ CAMPAIGN CONTRIBUTIONS - PROHIBITIONS.

- (1) No lobbyist shall make any contribution to a City elective officer or candidate for City elective office, including the City elective officer's or candidate's controlled committees, if that lobbyist (A) is registered to lobby the agency of the City elective officer or the agency for which the candidate is seeking election or (B) has been registered to lobby that agency in the previous 90 days.
- (2) If a lobbyist has failed to disclose which agencies the lobbyist attempts to influence, as required by Section 2.110(b), the lobbyist may not make a contribution to any City elective officer or candidate for City elective office, or any City elective officer's or candidate's controlled committees.

(fe) BUNDLING OF CAMPAIGN CONTRIBUTIONS - PROHIBITIONS.

- (1) No lobbyist shall deliver or transmit, or deliver or transmit through a third party, any contribution made by another person to any City elective officer or candidate for City elective office, or any City elective officer's or candidate's controlled committees, if that lobbyist (A) is registered to lobby the agency for which the candidate is seeking election or the agency of the City elective officer or (B) has been registered to lobby that agency in the previous 90 days.
- (2) If a lobbyist has failed to disclose which agencies the lobbyist attempts to influence, as required by Section 2.110(b), the lobbyist may not deliver or transmit, or deliver or transmit through a third party, any contribution made by another person to any City elective officer or candidate for City elective office, or any City elective officer's or candidate's controlled committees.
- (gf) AGGREGATION OF AFFILIATED ENTITY CONTRIBUTIONS. For purposes of the contribution limits imposed by subsections (e) and (f), the contributions of an entity whose contributions are directed and controlled by any lobbyist shall be aggregated with contributions made by that lobbyist as set forth in Section 1.114(c).

CONDENSED VERSION FOR DISCUSSION PURPOSES ONLY

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1	(#g) REGULATIONS. The Ethics Commission may adopt regulations implementing
2	this Section 2.115, but such regulations may not establish any exceptions from the limits and
3	prohibitions set forth therein.
4	[SECTIONS REMOVED FOR DISCUSSION VERSION
5	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
6	SEC. 2.135. FILING UNDER PENALTY OF PERJURY; RETENTION OF
7	DOCUMENTS; AUDITS.
8	(a) All information required under this Chapter shall be submitted to the Ethics
9	Commission, in the format designated by the Commission, which may include an electronic

(b) The lobbyist shall retain for a period of five years all books, papers and documents necessary to substantiate the registration and disclosure reports required by this Chapter. These records shall include, but not be limited to, copies of all fundraising solicitations sent by the lobbyist or his or her agent for an officer of the City and County, a candidate for such office, a committee controlled by such officer or candidate, or a committee primarily formed to support or oppose such officer or candidate, or any committee primarily formed to support or oppose a ballot measure to be voted on only in San Francisco.

format. The lobbyist shall verify, under penalty of perjury, the accuracy and completeness of

the information provided under this Chapter.

(c) On an annual basis, the Executive Director shall initiate audits of one or more lobbyists selected at random. At the request of the Executive Director, the Controller may assist in conducting these audits. This requirement shall not restrict the authority of the Executive Director or the Ethics Commission to undertake any other audits or investigations of a lobbyist authorized by law or regulation. Within ten business days of a request by the Ethics Commission, a lobbyist or anyone required to register as a lobbyist shall provide the Ethics Commission with any documents required to be retained under this Section.

CONDENSED VERSION FOR DISCUSSION PURPOSES ONLY

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[SECTIONS REMOVED FOR DISCUSSION VERSION

SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]

SEC. 2.145. ADMINISTRATIVE AND CIVIL ENFORCEMENT AND PENALTIES.

- (a) If any lobbyist fails to submit any information required by this Chapter after any applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late filing fee if the Executive Director determines that the late filing was not willful and that enforcement will not further the purposes of this Chapter. If such reduction or waiver equals or exceeds \$500, the Executive Director shall notify the Commission of his or her determination. Thereafter, any two or more members of the Commission may cause the reduction or waiver to be calendared for consideration by the full Commission in open session at the next Commission meeting occurring no sooner than ten days from the date the Executive Director informs the Commission of the Executive Director's recommendation. A Commissioner's request that a reduction or waiver be calendared must be received by the Executive Director no fewer than five days prior to the date of the meeting, so that the Executive Director may comply with the applicable notice and agenda requirements. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.
- (b) Any person who *knowingly or negligently* violates this Chapter, including but not limited to, by providing inaccurate or incomplete information regarding lobbying activities, may be liable in an administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential violations of this Chapter both to the lobbyist and the person who pays or employs the lobbyist.

CONDENSED VERSION FOR DISCUSSION PURPOSES ONLY

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1	(c) Any person or entity which knowingly or negligently violates this Chapter may be
2	liable in a civil action brought by the City Attorney for an amount up to \$5,000 per violation, or
3	three times the amount not properly reported, or three times the amount given or received in
4	excess of the gift limit, whichever is greater.
5	(d) In investigating any alleged violation of this Chapter the Ethics Commission and
6	City Attorney shall have the power to inspect all documents required to be maintained under
7	this Chapter. This power to inspect documents is in addition to other powers conferred on the
8	Ethics Commission and City Attorney by the Charter or by ordinance, including the power of
9	subpoena.
10	(e) JOINT AND SEVERAL LIABILITY.
11	(1) Should two or more persons be responsible for any violation under this
12	Chapter, they may be jointly and severally liable.
13	(2) The client or employer of a lobbyist shall be jointly and severally liable for all
14	violations of this Chapter committed by the lobbyist in connection with acts or omissions
15	undertaken on behalf of that client or employer.
16	(3) If a business, firm or organization registers or files lobbyist disclosures on
17	behalf of its employees pursuant to Section 2.110(d), the business, firm or organization may
18	be held jointly and severally liable for any failure to disclose its employees' lobbying activities.
19	(f) The City Attorney may also bring an action to revoke for up to one year the
20	registration of any lobbyist who has knowingly violated this Chapter.
21	SECTIONS REMOVED FOR DISCUSSION VERSION
22	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
23	SEC. 2.155. SEVERABILITY.
24	If any section, subsection, subdivision, sentence, clause, phrase or portion of this
25	Chapter, or the application thereof to any person, is for any reason held to be invalid or

1 unconstitutional by the decision of any court of competent jurisdiction, such decision shall not 2 affect the validity of the remaining portions of this Chapter or its application to other persons. 3 The Board of Supervisors voters hereby declares that it-they would have adopted this Chapter, 4 and each section, subsection, subdivision, sentence, clause, phrase or portion thereof, 5 irrespective of the fact that any one or more sections, subsections, subdivisions, sentences, 6 clauses, phrases, or portions, or the application thereof to any person, to be declared invalid

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or unconstitutional.

Section 3. Article III, Chapter 1 of the Campaign and Governmental Conduct Code is hereby amended by revising Sections 3.1-102 and 3.1-102.5, to read as follows:

SEC. 3.1-102. FILING REQUIREMENTS.

- (a) Officers and Employees. Each officer and employee of the City and County of San Francisco holding a position designated in this Chapter 1, other than those officials identified in Section 3.1-500, shall file statements disclosing the information required by the disclosure categories set forth in this Chapter, on such forms as may be specified by the Fair Political Practices Commission in a format specified by the Ethics Commission (Form 700 unless otherwise provided by the Commission), and at such times required by Regulation 18730. A copy of the forms to be used shall be supplied by the Ethics Commission to each filing officer, upon request. Every officer and employee holding a position designated in this Chapter shall retain his or her filing obligations, notwithstanding any reclassification or title change that may occur in the future as to the same job duties.
- (b) Candidates. Each candidate for City elective office, as that term is defined in Chapter 1 of Article I of this Code, shall file no later than the final filing date for a declaration of candidacy, a statement disclosing the information required by the disclosure category for the City elective office sought by the candidate. Candidates shall file such statements with the

1	Department of Elections on the same forms as used by filers under subsection (a) of this
2	Section <u>3.1-102</u> . This statement shall not be required if the candidate has filed, within 60 days
3	prior to the filing of his or her declaration of candidacy, a statement for the same jurisdiction
4	pursuant to this Chapter or Sections 87202 or 87203 of the California Government Code.
5	(c) Penalties and Enforcement.
6	(1) Criminal Penalties. Any person who knowingly or willfully violates this Section
7	3.1-102 shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine of not
8	more than \$10,000 for each violation or by imprisonment in the County jail for a period of not more
9	than one year in jail or by both such fine and imprisonment.
10	(2) Civil Penalties. Any person who intentionally or negligently violates this Section
11	3.1-102 shall be liable in a civil action brought by the City Attorney for an amount up to \$5,000 for
12	each violation.
13	(3) Injunctive Relief. The City Attorney or any San Francisco resident may bring a
14	civil action on behalf of the people of San Francisco to enjoin violations of or compel compliance with
15	this Section 3.1-102.
16	(A) No resident may commence a civil action under this Section 3.1-102 without
17	first notifying the City Attorney in writing of the intent to file a civil action under this Section
18	3.1-102. If the City Attorney fails to notify the resident within 120 days of receipt of the notice
19	that the City Attorney has filed or will file a civil action, the complainant may file the action.
20	No resident may file an action under this Section 3.1-102 if the City Attorney responds within
21	120 days that the City Attorney intends to file an action or has already filed a civil action.
22	(B) No resident may bring an action under this Section 3.1-102 if the Ethics
23	Commission has issued a finding of probable cause arising out of the same facts, the District
24	Attorney has commenced a criminal action arising out of the same facts, or another resident has
25	filed a civil action under this Section arising out of the same facts.

1	(C) A court may award reasonable attorney's fees and costs to any resident who
2	obtains injunctive relief under this Section 3.1-102.
3	(4) Administrative Penalties. Any person who violates this Section 3.1-102 shall be
4	subject to and may be held liable in an administrative proceeding before the Ethics Commission held
5	pursuant to the Charter. In addition to the administrative penalties set forth in the Charter, the Ethics
6	Commission may issue warning letters to City officers and employees.
7	(5) Statute of Limitations. No person may bring a criminal, civil, or administrative
8	action under this Section 3.1-102 against any other person more than four years after the date of the
9	alleged violation.
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11	SEC. 3.1-102.5. FAILURE TO FILE.
12	(a) Potential Discipline. Subject to the removal and Civil Service provisions of the
13	Charter as well as any applicable Civil Service Rules, any officer or employee of the City and
14	County of San Francisco who fails to file any statement required by Sections 3.1-101 and 3.1-
15	102 of this Chapter \underline{I} within 30 days after receiving notice from the Ethics Commission of a
16	failure to file may be subject to disciplinary action by $\frac{his\ or\ her}{her}$ appointing authority,
17	including removal from office or termination of employment.
18	(b) Warning Letter. The Ethics Commission may issue a letter to an appointing
19	authority recommending suspension or removal of any City officer or termination of any City
20	employee who has failed to file a statement required by Sections 3.1-101 and 3.1-102 of this
21	Chapter \underline{I} if the City officer or employee has not filed the required statement within 30 days of
22	receiving notice from the Ethics Commission of his or her their failure to file.
23	(c) Required Disqualification by Members of Boards and Commissions.
24	Members of City boards or commissions who have failed to file statements required by

Sections 3.1-101, 3.1-102, and 3.1-103 of the Campaign and Governmental Conduct Code

1	(Form 700 Statements of Economic Interests, Sunshine Ordinance Declarations, and
2	Certificates of Ethics Training) by the applicable filing deadline shall be disqualified from all
3	participation in and voting on matters listed on their boards' and commissions' meeting
4	agendas.
5	(1) Waiver. A member of a City board or commission may seek a waiver for
6	cause from the Ethics Commission's Executive Director excusing his or her the member's failure
7	to file the statements required by Sections 3.1-101, 3.1-102, and 3.1-103 of the Campaign
8	and Governmental Conduct Code. If the Executive Director grants such a waiver, the
9	member of a board or commission will not be disqualified under this subsection (c); provided
10	that after a member of board or commission has sought a waiver and while the waiver is
11	pending before the Executive Director, the member shall continue to be disqualified.
12	(2) Subsequent Filing of Required Statements. After a member of City board
13	or commission files any delinquent statement required by Sections 3.1-101, 3.1-102, and 3.1-
14	103 of the Campaign and Governmental Conduct Code, the member shall no longer be
15	disqualified under this subsection (c).
16	(3) Penalties and Enforcement.
17	(A) Criminal Penalties. Any person who knowingly or willfully violates this
18	subsection (c) shall be guilty of a misdemeanor and upon conviction thereof shall be punished by a fine
19	of not more than \$10,000 for each violation or by imprisonment in the County jail for a period of not
20	more than one year in jail or by both such fine and imprisonment.
21	(B) Civil Penalties. Any person who intentionally or negligently violates this
22	subsection (c) shall be liable in a civil action brought by the City Attorney for an amount up to \$5,000
23	for each violation.
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1	(C) Injunctive Relief. The City Attorney or any San Francisco resident may
2	bring a civil action on behalf of the people of San Francisco to enjoin violations of or compel
3	compliance with this subsection (c).
4	(i) No resident may commence a civil action under this subsection (c)
5	without first notifying the City Attorney in writing of the intent to file a civil action under this
6	subsection (c). If the City Attorney fails to notify the resident within 120 days of receipt of the
7	notice that the City Attorney has filed or will file a civil action, the complainant may file the
8	action. No resident may file an action under this subsection (c) if the City Attorney responds
9	within 120 days that the City Attorney intends to file an action or has already filed a civil
10	action.
11	(ii) No resident may bring an action under this subsection (c) if the Ethics
12	Commission has issued a finding of probable cause arising out of the same facts, the District
13	Attorney has commenced a criminal action arising out of the same facts, or another resident has
14	filed a civil action under this Section arising out of the same facts.
15	(iii) A court may award reasonable attorney's fees and costs to any
16	resident who obtains injunctive relief under this subsection (c).
17	(D) Administrative Penalties. Any person who violates this subsection (c) shall
18	be subject to and may be held liable in an administrative proceeding before the Ethics Commission
19	held pursuant to the Charter. In addition to the administrative penalties set forth in the Charter, the
20	Ethics Commission may issue warning letters to City officers and employees.
21	(E) Statute of Limitations. No person may bring a criminal, civil, or
22	administrative action under this subsection (c) against any other person more than four years after the
23	date of the alleged violation.
24	(d) Public Announcement. If a member of a City board or commission has failed to
25	file a required statement (Form 700 Statement of Economic Interests, Sunshine Ordinance

1	Declaration, or Certificate of Ethics Training), at the beginning of each meeting of the board of
2	commission that occurs after the applicable deadline for the required statement and before
3	the member of the board or commission files the required statement, the Commission
4	Secretary, or any City staff who fulfills that role, shall announce that the member of the board
5	or commission has failed to file a statement required by Sections 3.1-101, 3.1-102, and 3.1-
6	103 of this Chapter \underline{I} and that the member will be disqualified from all participation in and
7	voting on matters coming before the board or commission.

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Section 4. Article III, Chapter 2 of the Campaign and Governmental Conduct Code is hereby amended by revising Sections 3.203 (with added definitions placed in alphabetical sequence), 3.204, 3.214, 3.216, and 3.242, deleting the entire text of Section 3.218 and replacing it with added new text, and adding Sections 3.205, 3.217, and 3.243, to read as follows:

SEC. 3.203. DEFINITIONS.

Whenever in this Chapter 2 the following words or phrases are used, they shall mean:

"Affiliate" shall mean any member of an entity's board of directors or any of that entity's principal officers, including its chairperson, chief executive officer, chief financial officer, chief operating officer, and any person with an ownership interest of more than 10% in the entity.

"Anything of value" shall mean any money or property, private financial advantage, service, payment, advance, forbearance, loan, or promise of future employment, but does not include compensation and expenses paid by the City, or contributions as defined herein, or gifts that qualify for gift exceptions established by State or local law.

"Appointed department head" shall mean any department head who is required to file a Statement of Economic Interests as set forth in Section 3.1-103(b)(1) of this Code, except for the Assessor-Recorder, City Attorney, District Attorney, Mayor, Public Defender, Sheriff, and Treasurer.

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2	"Contract" shall mean any agreement, including any amendment or modification to an
3	agreement, with the City and County of San Francisco for:
4	(a) the rendition of personal services,
5	(b) the furnishing of any material, supplies, or equipment,
6	(c) the sale or lease of any land or building,
7	(d) a grant, loan, or loan guarantee, or
8	(e) a development agreement.
9	* * * *
10	"Department head" shall mean any City official who is required to file a Statement of
11	Economic Interests as set forth in Section 3.1-103(b)(1) of this Code.
12	"Doing business with the department" shall mean:
13	(a) being a party to or seeking to become a party to a contract with the department, until 12
14	months after the term of the contract ends or, if no contract is approved, 12 months after negotiation
15	regarding the contract terminate; or
16	(b) seeking, obtaining, or possessing a license, permit, or other entitlement for use issued by
17	the department, and appealable to or approved by the department head, the department's board or
18	commission, or the Board of Supervisors, until 12 months after the date the license, permit, or other
19	entitlement for use was issued, extended, or otherwise approved or, if no license, permit, or other
20	entitlement for use was issued or approved, 12 months after the day the final decision not to issue or
21	approve was made.
22	"Family member" shall mean an immediate family member, sibling, parent, grandparent,
23	grandchild, aunt, uncle, niece, nephew, or sibling of a spouse or registered domestic partner. Each
24	term shall be inclusive of relationships established by birth, adoption, or marriage.
25	* * * *

1	"Gift" shall mean any payment that confers a personal benefit on the recipient, to the extent
2	that consideration of equal or greater value is not received and includes a rebate or discount in the
3	price of anything of value unless the rebate or discount is made in the regular course of business to
4	members of the public without regard to official status. Any person, other than a defendant in a
5	criminal action, who claims that a payment is not a gift by reason of receipt of consideration has the
6	burden of proving that the consideration received is of equal or greater value. Any gift exceptions
7	established by State law shall not apply to "gift," as used in this Chapter.
8	* * * *
9	"License, permit, or other entitlement for use" shall mean business, professional, trade, and
10	land use licenses and permits and other entitlements for use, including land use entitlements, as defined
11	in California Government Code Section 84308 and its implementing regulations, as amended from time
12	to time, provided that "entitlement for use" shall not include any contract, as defined in this Section
13	<u>3.203.</u>
14	* * * *
15	"Payment" shall mean a payment, distribution, transfer, loan, advance, deposit, gift or other
16	rendering of money, property, services, or anything else of value, whether tangible or intangible.
17	"Restricted source" shall mean:
18	(a) a person doing business with or seeking to do business with the department of the officer or
19	<u>employee;</u>
20	(b) for members of boards and commissions, including the Board of Supervisors, a person
21	doing business with any City department pursuant to a contract that required the approval of the board
22	or commission;
23	(c) a person seeking, obtaining, or possessing a license, permit, or other entitlement for use, in
24	which the officer or employee was personally and substantially involved, until 12 months after the date
25	the license, permit, or other entitlement for use was issued, extended, amended, or otherwise approved

1	or, if no license, permit, or other entitlement for use was issued or approved, 12 months after the day
2	the final decision not to issue or approve was made.
3	(d) an affiliate of an entity that qualifies as a restricted source under (a), (b), or (c);
4	(e) a person who during the prior 12 months knowingly attempted to influence the officer or
5	employee in any legislative or administrative action;
6	(f) for officers, a registered lobbyist; or
7	(g) any permit consultant, as defined under Article III, Chapter 4 of this Code, who has
8	registered as a permit consultant with the Ethics Commission, if the permit consultant has reported any
9	contacts with the designated employee's or officer's department to carry out permit consulting services
10	during the prior 12 months.
11	* * * *
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13	SEC. 3.204. AMENDMENT OR REPEAL OF THIS CHAPTER.
14	The voters may amend or repeal this Chapter. The Board of Supervisors may amend
15	this Chapter if all of the following conditions are met:
16	(a) The amendment furthers the purposes of this Chapter;
17	(b) The Ethics Commission approves the proposed amendment <u>in advance</u> by at least
18	a four-fifths vote of all its members;
19	(c) The proposed amendment is available for public review at least 30 days before the
20	amendment is considered by the Board of Supervisors or any committee of the Board of
21	Supervisors; and
22	(d) The Board of Supervisors approves the proposed amendment by at least a two-
23	thirds vote of all its members.
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25	SEC. 3.205. ETHICS COMMISSION TRAINING.

1	(a) Ethics Training Requirement. Each City officer and employee required to file a statement
2	of economic interests under Article III, Chapter 1 of this Code shall annually complete an ethics
3	training.
4	(b) Administration and Content of Ethics Training. The Ethics Commission shall administer

- the ethics training required under subsection (a). The Ethics Commission shall determine the contents and format of the training, which shall provide information about state and local governmental ethics laws that apply to City officers and employees.
- (c) Notice. Every department, board, commission, and agency of the City and County shall annually provide to its officers and employees a copy of a summary to be created by the Ethics Commission of relevant state and local ethics laws.

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SEC. 3.214. DISCLOSURE OF PERSONAL, PROFESSIONAL AND BUSINESS RELATIONSHIPS.

- (a) **Disclosure**. A City officer or employee shall disclose on the public record any personal, professional, or business relationship with any individual person who is the subject of or has an ownership or financial interest in the subject of a governmental decision being made by the officer or employee where as a result of the relationship, the ability of the officer or employee to act for the benefit of the public could reasonably be questioned. For the purposes of this Section 3.214, the minutes of a public meeting at which the governmental decision is being made, or if the governmental decision is not being made in a public meeting, a memorandum kept on file at the offices of the City officer or employee's department, board, commission, or agency shall constitute the public record.
- (b) **Penalties.** A court may void any governmental decision made by a City officer or employee who fails to disclose a relationship as required by Ssubsection (a) if the court determines that: (1) the failure to disclose was willful; and (2) the City officer or employee

1	failed to render his or her their decision with disinterested skill, zeal, and diligence and
2	primarily for the benefit of the City. No other penalties shall apply to a violation of this Section,
3	provided that nothing in this Section shall prohibit an appointing authority from imposing discipline for
4	a violation of this Section.
5	(c) Regulations. The Ethics Commission may adopt regulations setting forth the
6	types of personal, professional, and business relationships that must be disclosed pursuant to
7	this Section 3.214 and how the required disclosure must be made and archived.
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9	SEC. 3.216. <u>BRIBERY AND</u> GIFTS.
10	(a) Prohibition on Bribery. No person shall offer or make, and no officer or employee shall
11	accept, any gift with the intent that the City officer or employee will be influenced thereby in the
12	performance of any official act.
13	(1) No City officer or employee shall solicit for the benefit of any person, or accept,
14	anything of value or contribution from any person, with the intent that the City officer or employee will
15	be influenced or rewarded thereby in the performance of any official act.
16	(2) No person shall offer, provide, or agree to provide anything of value or contribution
17	to any person, with intent to influence or reward thereby any City officer or employee in the
18	performance of any official act.
19	(b) General gift restrictions Restricted Source Rules. In addition to the gift limits,
20	prohibitions, and reporting requirements imposed by the Political Reform Act and this Code
21	and any subsequent amendments thereto, the following shall be prohibited: no officer or
22	employee of the City and County shall solicit or accept any gift or loan from a person who the officer
23	or employee knows or has reason to know is a restricted source, except loans received from

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commercial lending institutions in the ordinary course of business.

1	(1) No City officer or employee may solicit, coordinate, facilitate, or accept, any gift for
2	themselves or for any other City officer or employee from a person who the officer or employee knows
3	or has reason to know is a restricted source for themselves or for the recipient of the gift.
4	(2) No City officer or employee may solicit or accept a gift from any person, including
5	any gift obtained through a City department, if the officer or employee knows or has reason to know
6	that the gift was funded, provided, or directed by a restricted source.
7	(3) No City officer or employee may solicit or accept any gift from a restricted source
8	for any of their family members.
9	(4) No lobbyist or permit consultant may offer or make a gift to any officer or employee
10	or any of the officer's or employee's family members, nor direct the offer or making of any gift by any
11	other person, if the lobbyist or permit consultant knows or has reason to know that they are a restricted
12	source for the officer or employee. For purposes of this subsection (b)(4), a person who is required to
13	register as a lobbyist or permit consultant and file disclosures but fails to do so shall be considered a
14	restricted source for any official for whom, had the person properly registered and file disclosures, the
15	person would be considered a restricted source.
16	(5) No lobbyist or permit consultant may make a payment to an intermediary, including
17	any City department, if the lobbyist or permit consultant knows or has reason to know that the
18	intermediary will use the payment to provide a gift to any City officers or employees and that they are a
19	restricted source for the officers or employees.
20	(6) No person may accept or use a payment on condition or with the agreement or
21	mutual understanding that the payment will be used for a gift to an officer or employee, if the person
22	knows or has reason to know that the source of the payment is a restricted source for the officer or
23	<u>employee.</u>
24	(1) Restricted Source. For purposes of this section, a restricted source means: (A) a
25	person doing business with or seeking to do business with the department of the officer or employee; or

1	(B) a person who during the prior 12 months knowingly attempted to influence the officer or employee
2	in any legislative or administrative action.
3	(2) Gift. For purposes of this subsection, the term gift has the same meaning as under
4	the Political Reform Act, California Government Code Section 81000 et seq., and the regulations
5	adopted thereunder, including any subsequent amendments. Gifts exempted from the limits imposed by
6	California Government Code Section 89503 and Section 3.1-101 of the Campaign and Governmental
7	Conduct Code shall also be exempted from the prohibition set forth in this subsection.
8	$\frac{3}{2}$ (7) Regulations. The Ethics Commission $\frac{1}{2}$ issue regulations
9	implementing this $\frac{Section}{Section}$, including regulations exempting $\frac{Voluntary}{Section}$ gifts
10	that are nominal in value such as gifts that are given by vendors to clients or customers in the normal
11	course of business.
12	(c) Gifts and Loans from Subordinates. No officer or employee shall solicit or accept
13	any gift or loan, either directly or indirectly, from any subordinate or employee under $\frac{his\ or\ her}{}$
14	their supervision or from any candidate or applicant for a position as a subordinate or
15	employee under his or her their supervision. The Ethics Commission hall may issue
16	regulations implementing this Section 3.216 , including regulations exempting $voluntary$ $certain$
17	gifts that are given or received for special occasions or under other under circumstances in which
18	gifts are traditionally given or exchanged.
19	* * * *
20	(e) Restrictions. Nothing in this section 3.216 shall prohibit a City department,
21	agency, board, or commission from imposing additional gift restrictions on its officers or
22	employees.
23	(f) Aggregation of Gifts. For purposes of this Section 3.216, gifts shall be aggregated as set
24	forth in California Code of Regulations, Title 2, Section 18945.1, as amended from time to time.

1	SEC. 3.217. DISCLOSURE OF GIFTS TO THE CITY.
2	(a) Disclosure Requirement. Any department head whose City department receives any
3	payment from a non-City source for which equal or greater consideration is not provided by the
4	department must disclose the payment to the Ethics Commission. A department head who fails to timely
5	report any such payment, or, if the department head has delegated the filing responsibility to a
6	subordinate, whose subordinate fails to timely report any such payment, may be subject to discipline by
7	the department head's appointing authority but shall not be subject to penalties under Section 3.242.
8	(b) Contents. The disclosure required in subsection (a) must include the following:
9	(1) the name of the source of the payment;
10	(2) the date of the payment;
11	(3) the total value of the payment;
12	(4) if the payment includes goods or services, a description of the goods or services;
13	(5) the purpose and use of the payment;
14	(6) the name of any City officer or employee that receives a personal benefit from the
15	gift or through the City's use of the gift;
16	(7) a description and valuation of the personal benefits received by any City officer or
17	employee through the department's use of the gift;
18	(8) a description of any contract that the payor has with the department;
19	(9) a description of any license, permit, or other entitlement for use that the payor is
20	currently seeking from the department or has been issued by the department within the last 12 months
21	to the payor; and
22	(10) a description of any financial interest the payor has involving the City.
23	(c) Deadline for Initial Filing. The disclosure required in subsection (a) must be filed no later
24	than the fifteenth calendar day following the end of the month in which the payment was received by the
25	department.

1	(d) Supplemental Filings. If any of the information disclosed by the department head in the
2	initial filing made pursuant to subsection (c) changes after the time of the initial filing, the department
3	head must submit a supplemental filing within 30 days that describes those changes.
4	(e) Form. The disclosures required by this Section 3.217 must be made in a form and format
5	prescribed by the Ethics Commission and may include an electronic format.
6	(f) Exception – Payments from Government Agencies. Payments from local, state, and

(f) Exception – Payments from Government Agencies. Payments from local, state, and federal government agencies to City departments are not subject to the disclosures required in this *Section 3.217.*

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SEC. 3.218. INCOMPATIBLE ACTIVITIES.

(a) **Prohibition.** No officer or employee of the City and County may engage in any employment, activity, or enterprise that the department, board, commission, or agency of which he or she is a member or employee has identified as incompatible in a statement of incompatible activities adopted under this Section. No officer or employee may be subject to discipline or penalties under this Section unless he or she has been provided an opportunity to demonstrate that his or her activity is not in fact inconsistent, incompatible or in conflict with the duties of the officer or employee.

(b) Statement of Incompatible Activities. Every department, board, commission, and agency of the City and County shall, by August 1 of the year after which this Section becomes effective, submit to the Ethics Commission a statement of incompatible activities. No statement of incompatible activities shall become effective until approved by the Ethics Commission after a finding that the activities are incompatible under the criteria set forth in Subsection (c). After initial approval by the Ethics Commission, a department, board, commission or agency of the City and County may, subject to the approval of the Ethics Commission, amend its statement of incompatible activities. The Ethics Commission may, at any time, amend the statement of incompatible activities of any department, board, commission or agency of the City and County.

(c) Required Language. Each statement of incompatible activities shall list those outside
activities that are inconsistent, incompatible, or in conflict with the duties of the officers and employees
of the department, board, commission, or agency of the City and County. This list shall include, but
need not be limited to, activities that involve: (1) the use of the time, facilities, equipment and supplies
of the City and County; or the badge, uniform, prestige, or influence of the City and County officer or
employee's position for private gain or advantage; (2) the receipt or acceptance by an officer or
employee of the City and County of any money or other thing of value from anyone other than the City
and County for the performance of an act that the officer or employee would be required or expected to
render in the regular course of his or her service or employment with the City and County; (3) the
performance of an act in a capacity other than as an officer or employee of the City and County that
may later be subject directly or indirectly to the control, inspection, review, audit or enforcement of the
City and County officer or employee's department, board, commission or agency; and (4) time demands
that would render performance of the City and County officer or employee's duties less efficient. The
Ethics Commission may permit City boards and commissions to exclude any required language from
their statement of incompatible activities if their members, by law, must be appointed in whole or in
part to represent any profession, trade, business, union or association.
(d) Meet and Confer. No statement of incompatible activities or any amendment thereto shall
become operative until the City and County has satisfied the meet and confer requirements of State law.
(e) Notice. Every department, board, commission and agency of the City and County shall
annually provide to its officers and employees a copy of its statement of incompatible activities.
(f) Existing Civil Service Rules. Rules and Regulations relating to outside activities previously
adopted or approved by the Civil Service Commission shall remain in effect until statements of
incompatible activities are adopted pursuant to this Section.
(a) Prohibitions. City officers and employees shall not engage in the following activities:

1	(1) Activities Subject to the Department's Jurisdiction. City officers and employees
2	shall not engage in activities that are subject to the control, inspection, review, audit, permitting,
3	enforcement, contracting, or are otherwise within the responsibility of the officer or employee's
4	department. But City officers and employees may engage in certain activities including, but not limited
5	to, the following: being a party to a matter before or otherwise appearing before one's own department
6	or commission on behalf of oneself or one's immediate family, filing or otherwise pursuing claims
7	against the City on one's own behalf, making a public records disclosure request or other request for
8	information as permitted by law, attending and participating in a meeting of a board, commission, or
9	other policy body under the Brown Act or Sunshine Ordinance, and engaging in non-compensated,
10	volunteer activity for a nonprofit organization with tax exempt status under 26 United States Code
11	Section 501(c)(3) or 501(c)(5). Incompatible activities prohibited by this subsection (a)(1) shall
12	include, but are not limited, to the following:
13	(A) contracting with one's own department or having a financial interest in or
14	serving on the board of directors for an entity that contracts with one's own department (but this
15	prohibition shall not extend to any entity solely because an officer or employee's spouse or registered
16	domestic partner has a financial interest in the entity or serves as a member of its board of directors);
17	(B) acquiring an ownership interest in real property, if the officer or employee
18	had participated personally and substantially in the permitting or inspection of that property within the
19	12 months prior to the acquisition; and
20	(C) having or acquiring a financial interest in any financial products issued or
21	regulated by the officer or employee's department.
22	(2) Selective Assistance. City officers and employees shall not provide assistance or
23	advice that is not generally available to all persons, in a manner that confers an advantage on any
24	person who is doing business or seeking to do business with the City. This subsection (a)(2) shall not
25	prohibit an officer or employee from communicating with individual applicants regarding the

1	individual's application, bid, or proposal, provided that such assistance is provided on an impartial
2	basis to all applicants who request it and is part of the officer or employee's City duties.
3	(3) Use of City Resources. City officers and employees shall not engage in the use,
4	other than minimal or incidental use, of the time, facilities, equipment, or supplies of the City for
5	private gain or advantage. Nothing in this subsection (a)(3) shall be interpreted or applied to interfere
6	with, restrict, or supersede any rights or entitlements of employees, recognized employee organizations,
7	or their members under state law or regulation or pursuant to provisions of a collective bargaining
8	agreement to use City facilities, equipment, or resources.
9	(4) Use of Prestige of Office. City officers and employees shall not engage in the use of
10	any marker (including without limitation a badge, uniform, or business card), prestige, or influence of
11	the City officer or employee's position for private gain or advantage.
12	(5) Use of City Work Product. City officers and employees shall not sell, publish, or
13	otherwise use, in exchange for anything of value and without appropriate authorization, any non-public
14	materials that were prepared on City time or while using City facilities, property (including without
15	limitation, intellectual property), equipment, or other materials. Nothing in this subsection (a)(5) shall
16	be interpreted or applied to interfere with, restrict, or supersede any rights or entitlements of
17	employees, recognized employee organizations, or their members under state law or regulation or
18	pursuant to provisions of a collective bargaining agreement to use public materials for collective
19	bargaining agreement negotiations.
20	(6) Acting as an Unauthorized City Representative. City officers and employees shall
21	not hold themselves out as a representative of their departments, or as an agent acting on behalf of
22	their departments, unless authorized to do so, including the use of City letterhead, title, e-mail, business
23	card, or any other resource for any communication that may lead the recipient of the communication to
24	think that the officer or employee is acting in an official capacity when the officer or employee is not.
25	

1	(7) Compensation for City Duties or Advice. City officers and employees shall not
2	receive or accept a payment from anyone other than the City for the performance of a specific service
3	or act the officer or employee would be expected to render or perform in the regular course of their
4	City duties or for advice about the processes of the City directly related to the officer or employee's
5	duties and responsibilities or the processes of the officer or employee's department.
6	(8) Lobbying Activity. City officers and employees shall not receive or accept a
7	payment from anyone other than the City in exchange for communicating with any other City officer or
8	employee within their own department with the intent to influence an administrative or legislative
9	action.
10	(b) Excessive Time Demands or Regular Disqualifications. No City appointed department
11	head or employee may engage in any activity that either imposes excessive time demands such that it
12	materially impairs the appointed department head's or employee's performance of their City duties or
13	that disqualifies the appointed department head or employee from their City assignments or
14	responsibilities on a regular basis.
15	(1) Advance Written Determination. An appointed department head or employee may
16	seek an advance written determination from the decision-maker specified in subsection (b)(2) below as
17	to whether a proposed outside activity would impose excessive time demands or require regular
18	disqualifications and would therefore be prohibited under this subsection (b).
19	(2) Decision-Maker.
20	(A) For a request by an employee, the department head of the employee's
21	department or the department head's designee shall be the decision-maker on a request for an advance
22	written determination. If the department head delegates the decision-making to a designee and if the
23	designee determines that the proposed activity imposes excessive time demands or results in regular
24	disqualifications, the employee may appeal that determination to the department head.

1	(B) For a request by an appointed department head, the department head's
2	appointing authority shall be the decision-maker on a request for an advance written determination.
3	(C) The decision-maker shall respond to the request by providing a written
4	determination to the requestor by mail, email, personal delivery, or other reliable means. For a reques
5	by an employee, the decision-maker shall provide the determination within a reasonable period of time
6	depending on the circumstances and the complexity of the request, but not later than 20 working days
7	from the date of the request. If the decision-maker does not provide a written determination to the
8	employee within 20 working days from the date of the employee's request, the proposed activity will be
9	determined not to violate this Subsection 3.218(b).
10	(3) Effect. An advance written determination approved by the appropriate decision-
11	maker that an activity does not impose excessive time demands or require regular disqualifications
12	provides the officer or employee immunity from any subsequent enforcement action for a violation of
13	subsection (b) if the material facts are as presented in the appointed department head or employee's
14	request for an advance written determination. An advance written determination cannot exempt the
15	requestor from any other applicable laws.
16	(4) Public Records. Requests for advance written determinations and advance written
17	determinations, including approvals and denials, are public records.
18	(c) Statements of Incompatible Activities. Statements of Incompatible Activities adopted and
19	approved prior to November 8, 2022 are hereby repealed and shall no longer have any legal effect. An
20	administrative or disciplinary proceedings initiated prior to the repeal of a Statement of Incompatible
21	Activities alleging violations of the Statement of Incompatible Activities may continue.
22	
23	SEC. 3.242. PENALTIES AND ENFORCEMENT.
24	(a) Criminal Penalties. Any person who knowingly or willfully violates any of the City's
25	conflict of interest and governmental ethics laws this Chapter 2 shall be guilty of a misdemeanor

1	and upon conviction thereof shall be punished by a fine of not more than \$10,000 for each
2	violation or by imprisonment in the County jail for a period of not more than one year in jail or
3	by both such fine and imprisonment.
4	(b) Civil Penalties. Any person who intentionally or negligently violates any City
5	conflict of interest or governmental ethics law this Chapter 2 shall be liable in a civil action brought
3	by the City Attorney for an amount up to \$5,000 for each violation.
7	(c) Injunctive Relief. The City Attorney or any San Francisco resident may bring a

civil action on behalf of the people of San Francisco to enjoin violations of or compel compliance with a conflict of interest or governmental ethics law this Chapter 2.

(1) No resident may commence a civil action under this Section 3.242 without first notifying the City Attorney in writing of the intent to file a civil action under this Section 3.242. If the City Attorney fails to notify the resident within 120 days of receipt of the notice that the City Attorney has filed or will file a civil action, the complainant may file the action. No resident may file an action under this Section 3.242 if the City Attorney responds within 120 days that the City Attorney intends to file an action or has already filed a civil action.

- (2) No resident may bring an action under this Section 3.242 if the Ethics Commission has issued a finding of probable cause arising out of the same facts, the District Attorney has commenced a criminal action arising out of the same facts, or another resident has filed a civil action under this Section 3.242 arising out of the same facts.
- (3) A court may award reasonable attorney's fees and costs to any resident who obtains injunctive relief under this Section 3.242.
- (d) **Administrative Penalties.** Any person who violates any of the City's conflict of interest or governmental ethics laws this Chapter 2 shall be liable in an administrative proceeding

CONDENSED VERSION FOR DISCUSSION PURPOSES ONLY

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1	before the Ethics Commission held pursuant to the Charter. In addition to the administrative
2	penalties set forth in the Charter, the Ethics Commission may issue warning letters to City
3	officers and employees.
4	(e) Statute of Limitations. No person may bring a criminal, civil or administrative
5	action under this Section 3.242 against any other person more than four years after the date of
6	the alleged violation.
7	
8	SEC. 3.243. ELECTRONIC FILING OF DISCLOSURES.
9	The Ethics Commission may require electronic filing of any disclosure required under this
10	<u>Chapter.</u>
11	
12	Section 5. The voters hereby re-authorize and re-enact in its entirety Article III,
13	Chapter 3 of the Campaign and Governmental Conduct Code, and add Section 3.303 to
14	Article III, Chapter 3, to read as follows:
15	SECTIONS REMOVED FOR DISCUSSION VERSION
16	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
17	SEC. 3.303. AMENDMENT OR REPEAL OF THIS CHAPTER.
18	The voters may amend or repeal this Chapter 3. The Board of Supervisors may amend this
19	Chapter 3 if all of the following conditions are met:
20	(a) The amendment furthers the purposes of this Chapter;
21	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
22	fifths vote of all its members;
23	(c) The proposed amendment is available for public review at least 30 days before the
24	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
25	<u>and</u>

1	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
2	all its members.
3	
4	Section 6. The voters hereby re-authorize and re-enact in its entirety Article III,
5	Chapter 4 of the Campaign and Governmental Conduct Code, in the process rewording
6	subsection (b) of Section 3.415, deleting former Section 3.420, and adding new Sections
7	3.403 and 3.420, to read as follows:
8	[SECTIONS REMOVED FOR DISCUSSION VERSION
9	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
10	SEC. 3.403. AMENDMENT OR REPEAL OF THIS CHAPTER.
11	The voters may amend or repeal this Chapter 4. The Board of Supervisors may amend this
12	Chapter 4 if all of the following conditions are met:
13	(a) The amendment furthers the purposes of this Chapter;
14	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
15	fifths vote of all its members;
16	(c) The proposed amendment is available for public review at least 30 days before the
17	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
18	<u>and</u>
19	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
20	all its members.
21	[SECTIONS REMOVED FOR DISCUSSION VERSION
22	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
23	SEC. 3.415. PENALTIES AND ENFORCEMENT.
24	(a) If any permit consultant fails to submit any information required by this Chapter
25	after any applicable deadline, the Ethics Commission shall, in addition to any other penalties

- or remedies established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late filing fee if the Executive Director determines that the late filing was not willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.
 - (b) Any person who knowingly or negligently violates this Chapter may be liable in an administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential violations of this Chapter to the permit consultant.
 - (c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a civil action brought by the City Attorney for an amount up to \$5,000 per violation.

SEC. 3.420. ETHICS COMMISSION REPORT. SEC. 3.420. ELECTRONIC FILING OF DISCLOSURES.

Between April 1 and April 15, 2016 and between April 1 and April 15, 2017, the Ethics Commission shall provide a report to the Board of Supervisors regarding the implementation of Sections 3.405 through 3.415. The report shall include, but not be limited to, the total number of registered permit consultants, the total number of investigations commenced by the Ethics Commission into possible violations of the registration and disclosure requirements, and a summary of each settlement reached with permit consultants for violating the registration or disclosure requirements. The Ethics Commission may require electronic filing of any disclosure required under this Chapter 4.

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1	Section 7. The voters hereby re-authorize and re-enact in its entirety Article III,
2	Chapter 5 of the Campaign and Governmental Conduct Code, in the process rewording
3	subsection (b) of Section 3.530, and add Sections 3.505 and 3.525 to Article III, Chapter 5, to
4	read as follows:
5	[SECTIONS REMOVED FOR DISCUSSION VERSION
6	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
7	SEC. 3.505. AMENDMENT OR REPEAL OF THIS CHAPTER.
8	The voters may amend or repeal this Chapter 5. The Board of Supervisors may amend this
9	Chapter 5 if all of the following conditions are met:
10	(a) The amendment furthers the purposes of this Chapter;
11	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
12	fifths vote of all its members;
13	(c) The proposed amendment is available for public review at least 30 days before the
14	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
15	<u>and</u>
16	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote o
17	all its members.
18	[SECTIONS REMOVED FOR DISCUSSION VERSION
19	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
20	SEC. 3.525. ELECTRONIC FILING OF DISCLOSURES.
21	The Ethics Commission may require electronic filing of any disclosure required under this
22	Chapter 5.
23	
24	SEC. 3.530. PENALTIES AND ENFORCEMENT.
25	

- (a) If any developer fails to submit any information required by this Chapter after any applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the information is received by the Ethics Commission. The Executive Director of the Ethics Commission may reduce or waive a late filing fee if the Executive Director determines that the late filing was not willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.
- (b) Any person who *knowingly and negligently* violates this Chapter, including but not limited to, by providing inaccurate or incomplete information, may be liable in an administrative proceeding before the Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding potential violations of this Chapter.
- (c) Any person or entity which knowingly or negligently violates this Chapter may be liable in a civil action brought by the City Attorney for an amount up to \$5,000 per violation, or three times the amount not properly reported, whichever is greater.
- (d) In investigating any alleged violation of this Chapter the Ethics Commission and City Attorney shall have the power to inspect all documents required to be maintained under this Chapter. This power to inspect documents is in addition to other powers conferred on the Ethics Commission and City Attorney by the Charter or by ordinance, including the power of subpoena.
- (e) Should two or more persons be responsible for any violation under this Chapter, they may be jointly and severally liable.

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1	Section 8. The voters hereby re-authorize and re-enact in its entirety Article IV,
2	Chapter 1 of the Campaign and Governmental Conduct Code, and add Section 4.103 to
3	Article IV, Chapter 1, to read as follows:
4	[SECTIONS REMOVED FOR DISCUSSION VERSION
5	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
6	SEC. 4.103. AMENDMENT OR REPEAL OF THIS CHAPTER.
7	The voters may amend or repeal this Chapter 1. The Board of Supervisors may amend this
8	Chapter 1 if all of the following conditions are met:
9	(a) The amendment furthers the purposes of this Chapter;
10	(b) The Ethics Commission approves the proposed amendment in advance by at least a four-
11	fifths vote of all its members;
12	(c) The proposed amendment is available for public review at least 30 days before the
13	amendment is considered by the Board of Supervisors or any committee of the Board of Supervisors;
14	<u>and</u>
15	(d) The Board of Supervisors approves the proposed amendment by at least a two-thirds vote of
16	all its members.
17	[SECTIONS REMOVED FOR DISCUSSION VERSION
18	SEE FULL VERSION FOR ALL TEXT BEING STRIKEN AND REAUTHORIZED]
19	Section 9. Effective and Operative Dates.
20	(a) Effective Date. The effective date of this ordinance shall be ten days after the date
21	the official vote count is declared by the Board of Supervisors.
22	(b) Operative Date. The operative date of this ordinance shall be six months after the
23	effective date of this ordinance.
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25	

Section 10. Scope of Ordinance. In enacting this ordinance, the People of the City and County of San Francisco intend to amend only those words, phrases, paragraphs, subsections, sections, articles, numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal Code that are explicitly shown in this ordinance as additions, deletions, Board amendment additions, and Board amendment deletions in accordance with the "Note" that appears under the official title of the ordinance.

[need to insert signature block]

Attachment 5

Attachment 5: Overview of Updates for February Versions

Revisions Made to Proposed Ballot Measure Since December 2021 – 2/7/22

Section	Description of Change Made
Amended	
2.115	Non-substantive.
	The subsection covering regulations had been mis-lettered as "(h)" – it has been
	corrected to now be "(g)."
2.155	Non-substantive.
	This chapter is being reauthorized in its entirety in order to amend the amendment
	provisions of the chapter. This section previously misreferenced the "Board of
	Supervisors" as taking action. This reference to the Board has been replaced with
	language specifying that the "voters" would be the ones reauthorizing the chapter if
	the measure were to pass, not the Board of Supervisors.
3.1-102	Non-substantive.
	Per Commissioner suggestion, a penalty provision was added directly to this section. In
	the previous version, this section used the penality provision found in SEC. 3.242.
3.1-102.5(c)	Non-substantive.
	Per Commissioner suggestion, a penalty provision was added to this subsection. In the
	previous version, this section used the penality provision found in SEC. 3.242. The
	previous version also associated penalties with subsections (a) and (b), when they
	should have been associated with (c).
3.203	Clarifying.
	Per the Deputy City Attorney's recommendation, the definition of "anything of value"
	is amended to exclude campaign contributions.
3.216(a)	Clarifying.
	Per the Deputy City Attorney's recommendation, the bribery rule is amended to
	specify that campaign contributions can be considered a bribe.
3.216(b)(4)	Clarifying.
	Added clarifying language to prohibit a restricted source from directing another person
	to make a gift to a restricted source. This change clearly prohibits a restricted source
	from directing an entity to make a gift to a City official if they are a restricted source
	for that official.
3.216(b)(6)	Clarifying.
	Per Commissioner suggestion, this subsection was amended to explicitly prohibit the
	use of a payment by an intermediary, not just the acceptance of the gift by the
	intermediary.
3.217	Substantive – Prior penalty removed.
	As a proposal to address concerns raised through the meet and confer process, the
	language subjecting department heads to administrative penalities for failure to
	comply with this section has been removed. However, the department head's
	appointing authority may still impose discipline for failure to comply with the
	disclosure requirement in this section.
3.218(a)(1)	Substantive – New exemption.

	Per Commissioner suggestion, the prohibition on City officials engaging in activities subject to their department's jurisdiction has been amended to exempt non-compensated, volunteer activity for nonprofit organizations.
3.218(a)(3)	Clarifying. Language added to the prohibition on City officials use of City resources, to specify that this prohibition does not prohibit the otherwise allowable use of City resources for collective bargaining purposes.
3.218(a)(5)	Clarifying. Language added to the prohibition on City officials use of City work product, to specify that this prohibition does not prohibit the otherwise allowable use of City work product for collective bargaining purposes.
3.242	Clarifying. Per Commissioner suggestion, the penality language in this section was clarified to apply to all of Chapter 2, not just to violations of "the City's conflict of interest and governmental ethics laws."
3.420	Non-substantive. The previous version of this section was being reauthorized as it currently appears in the Code, however this section dealt with the filing of reports by the Ethics Commission in 2016 and 2017 on the implementation the Chapter. This language is no longer necessary, and the section on electronic filing of disclosures (in 3.425 in the previous draft ordinance) now appears in 3.420.
3.425	Non-substantive. Section no longer needing, as the content of this section (on electronic filing) has been moved to 3.420.

Revisions Made to Proposed Regulations Since December 2021 – 2/7/22

Regulation	Description of Change Made
Amended	
3.216(b)-2	Clarifying. Regulation defining "knowingly attempted to influence the officer or employee in any legislative or administrative action" is shown amended to clarify that comments "made at a public forum or rally" and those "made via petition or social" are not considered attempts to influence for the purpose of the restricted source rule. Individuals from nonprofit organizations felt it was important to explicitly exempt these types of communication from the definition of attempt to influence.
3.216(b)-5(a)	Substantive – Exemption broadened. Revises the proposed gift exemption for routine office courtises, by raising the aggregate value to \$15 or less per occasion. This was done in response to concerns raised by members of nonprofit organizations that the \$10 exemption initially proposed was too low.
3.216(b)-5(m)	Substantive – Exemption added. Adds a gift exemption for tickets to fundraiser events hosted by nonprofit organizations, so long as event attendance is necessary for the official to carry out

	their City duties. This exemption came out of concerns raised through the meet and confer process, as well as by individuals from nonprofit organizations.
3.216(b)-5(n)	Substantive – Exemption added. Adds a gift exemption for tickets to arts exhibits, performances, athletic events, and sporting events, so long as event attendance is necessary for the official to carry out their City duties. This exemption came out of concerns raised through the meet and confer process, as well as by individuals from nonprofit organizations.
3.216(b)-5(o)	Substantive – Exemption added. Adds a gift exemption for personalized plaques or trophies, valued at less than \$250, limited to one per year, per restricted source. Individuals from nonprofit organizations expressed the importance of being able to occasionally give such gifts to City officials.
3.216(b)-6	Substantive. Specifies that the application for approval of a license, permit, or other entitlement for use shall not be deemed "doing business with the department" if the approval of such item is solely ministerial, secretarial, manual, or clerical. This regulation came out of concerns raised through the meet and confer process.