



San Francisco Ethics Commission

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Date: September 8, 2025

To: Members of the Ethics Commission

From: Michael Canning, Policy & Legislative Affairs Manager

Re: **AGENDA ITEM 08 – Discussion and Possible Action on Legislation Related to Ethics Commission Streamlining Project**

Summary and Action Requested

This memo provides an overview of the Commission’s legislation regarding the streamlining of various programs and policies administered by the Ethics Commission and general updates on the Commission’s *Streamlining Project*. Staff recommend the Commission vote to approve the legislation presented in **Attachment 2** and **Attachment 4**.

Background

In June, Staff presented the Commission with a series of recommendations stemming from the Commission’s ongoing *Streamlining Project*. This project evaluated various programs and policies administered by the Commission to determine if they are effective, efficient, add value to the City, and furthering the Commission’s mission of promoting the highest standards of integrity in government. This project generated recommendations that would scale back certain programs and policies, streamline and simplify various processes, and make important updates to the City’s rules.

These recommendations were presented as two items during the Commission’s June meeting. The [first item](#) covered findings and recommendations regarding campaign consultants, supplemental recusal notifications, major developers, and trustee candidate reporting requirements.¹ The [second item](#) covered proposed changes regarding expenditure ceilings and the candidate campaign contribution limit.² All of these recommendations, with the exception of those involving the trustee candidate reporting requirements, will require joint approval by supermajorities of both the Board of Supervisors and the Ethics Commission.

¹ June 13, 2025 Meeting [Agenda Item 7](#) – Presentation, Discussion, and Possible Action on Ethics Commission Streamlining Project Regarding Major Developers, Campaign Consultants, Recusal Notifications, and Trustee Candidate Reporting Requirements.

² June 13, 2025 Meeting [Agenda Item 8](#) – Presentation and Discussion on Streamlining of Expenditure Ceilings & Reporting Requirements for the Public Financing Program and Other Changes to Campaign Finance Rules.

Since the June meeting, Staff have been engaging with members of the Board of Supervisors on these recommendations and working with the City Attorney's Office to develop these recommendations into legislation. Staff have met with representatives from all but one of the supervisorial offices regarding these streamlining reforms. Based on these meetings, Staff anticipates there being a sufficient level of support for these reforms within the Board, should they be approved by the Ethics Commission.

Drafts of these two pieces of legislation were shared with the Commission for feedback last month, during the [Commission's August meeting](#). Following the August meeting, the two ordinances and their respective legislative digests have been finalized with the City Attorney's Office and introduced at the Board of Supervisors. No substantive changes have been made to either ordinance since they were presented to the Commission in August.

Recommendations & Legislation

The streamlining legislation before the Commission is comprised of two pieces of legislation, which will be summarized at a high level below. An overview of this legislation is presented in **Attachment 1**, which contains two tables covering each of the sections of the Campaign & Governmental Conduct Code (C&GCC) that would be amended and for what purposes. The tables in **Attachment 1** are intended to make it easier to review the ordinances contained in the following two attachments.

The first ordinance would make changes to the City's rules regarding campaign consultants, recusal notifications, and major developers. This ordinance is provided as **Attachment 2**. The legislative digest for this ordinance is provided as **Attachment 3**. This legislation would enact the following changes:

1. **Discontinue the registration and reporting requirements for campaign consultants** and instead require consultants to supply their clients with the information necessary to report the consultant's activities through the campaign committee's other existing campaign finance disclosures.
2. **Remove the City's requirement to file supplemental recusal notifications** with the Ethics Commission but retain the existing recusal procedures that occur during the meeting in which the recusal is made.
3. **Discontinue the disclosure requirements for major developers** and instead, if a developer is paying a nonprofit for lobbyist services, require the developer to provide the lobbyist with the information they need to register and report as a lobbyist under the City's existing rules.

Each of these programs and policies is unique to San Francisco and not done in comparable jurisdictions. They were enacted in hopes of addressing perceived policy issues at the time, but after years in operation, each of these programs has failed to provide substantial benefit to the City. The changes described above would streamline these programs and policies which are currently overly complicated, burdensome, and adding limited value the City. By adjusting the scope and structure of these programs and policies, City resources can be better focused on the core functions of the Commission.

The second ordinance would streamline aspects of the City's Public Financing Program, specifically regarding expenditure ceilings and their associated reporting requirements, and adjust the City's campaign contribution limit. It is important to note this ordinance would not change the eligibility requirements for the Public Financing Program or change the amount of public financing a candidate could receive under the program. This ordinance is provided as **Attachment 4**. The legislative digest for this ordinance is provided as **Attachment 5**. This legislation would enact the following changes:

1. **Streamline how expenditure ceilings apply to candidates** by having ceilings apply consistently to all participating candidates in a race and establishing a process for then removing the ceiling in a race based on spending by third parties and non-participating candidates. This would replace the current process of applying unique ceilings to individual candidates, which are then adjusted indefinitely throughout the election.
2. **Increase the City's campaign contribution limit from \$500 to \$1,000** to adjust for inflation since the previous limit was set in 2000 and establish a clear mechanism for future updates to the limit.

Streamlining how expenditure ceilings function will simplify a process that is currently unnecessarily complicated and time-consuming for both campaign officials and Ethics Commission auditors. The reformed process will be more predictable and straightforward, thus allowing campaigns to potentially redirect some of their resources from administrative functions to additional voter engagement. Similarly, having a less complicated and administratively burdensome process will allow Ethics Commission auditors to focus more of their energy on performing audits, which is their primary responsibility.

Adjusting the campaign contribution limit for the first time in 25 years to account for inflation will help candidates run viable campaigns from their controlled committees in the face of increasing third-party spending.

Update on Legislation Regarding Trustee Elections

In June, Staff presented findings and a recommendation that the campaign reporting requirements currently imposed on candidates for the Health Service Board, Retirement Board, and Retiree Health Care Trust Fund Board be discontinued. These elections are not open to the public and only \$78.60 in campaign spending has been reported under this program since 2018. Strict reporting requirements for candidates in these seats imposes an administrative burden on both the candidates and City staff, without providing any meaningful benefit to the City.

During the June meeting, the Commission voted to authorize the Chair and the Executive Director to send a letter to the Board of Supervisors requesting the Board introduce and enact legislation that would discontinue the reporting requirements for these candidates. The letter was sent on July 14 and is

provided as **Attachment 6**. Staff anticipate legislation being introduced by the Board of Supervisors on this topic in September.

As this recommendation only involves changes to the City's Administrative Code, no additional action is needed by the Commission. However, Commission staff will remain available to assist the Board of Supervisors on this legislation should the Board desire.

Next Steps

Staff recommend the Commission vote to approve both the ordinance regarding campaign consultants, recusal notifications, and major developers, and the ordinance on expenditure ceilings and the campaign contribution limit. These two ordinances are presented in **Attachment 2** and **Attachment 4**. Documents summarizing these ordinances are provided in **Attachment 1**, **Attachment 3**, and **Attachment 5**.

Both ordinances require supermajority approval from both the Ethics Commission and the Board of Supervisors to be enacted. Both ordinances were introduced at the Board of Supervisors on September 2 and are being sponsored by President Mandelman. If the ordinances are approved by the Commission in September, they will then be referred to the Board of Supervisors for consideration and potential action. If the Board were to make substantive amendments, the ordinances would need to be referred back to the Ethics Commission for reconsideration and approval. If the ordinances are approved by the Board of Supervisors without substantive amendments or significant delays, both ordinances could be operative by the start of 2026.

Attachments:

Attachment 1: Overview of Streamlining Legislation

Attachment 2: Legislation to Streamline Various Ethics Related Programs and Policies

Attachment 3: Legislative Digest on Legislation to Streamline Various Ethics Related Programs and Policies

Attachment 4: Legislation to Streamline the Public Financing Program &
Update Campaign Contribution Limits

Attachment 5: Legislative Digest on Legislation to Streamline the Public Financing Program &
Update Campaign Contribution Limits

Attachment 6: Ethics Commission Letter Regarding Trustee Elections – 7.14.25

ATTACHMENT 1



San Francisco Ethics Commission

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Attachment 1: Overview of Streamlining Legislation

This document contains two tables, which summarize the two pieces of streamlining legislation currently before the Board of Supervisors and the Ethics Commission that would amend the Campaign & Governmental Conduct Code (C&GCC). The tables are organized by the code section.

Overview of Legislation Amending the City’s Rules Regarding Campaign Consultants, Supplemental Recusal Notifications, & Major Developers

Type of Change & Code Section	Description of Change
Remove: Article I, Chapter 5 – Section 1.500	Deletes this entire section on findings as this is no longer necessary.
Amend: Article I, Chapter 5 – Section 1.510	Amends this section so that it no longer requires campaign consultants to register and file reports with the Ethics Commission. Instead, the section requires campaign consultants to provide their clients with the information the client needs to fully disclosure their campaign spending associated with the consultant. This information includes: 1. The name, business address, and business phone number of the campaign consultant; 2. If the campaign consultant is an individual, the name of the campaign consultant's employer and a description of the business activity engaged in by the employer; and 3. Any economic consideration promised to or received by the campaign consultant from vendors and subvendors who provided campaign-related goods or services to the client’s campaign, provided that the total is \$500 or more.
Remove: Article I, Chapter 5 – Section 1.515	Deletes this entire section related to registration, reporting, and fees from campaign consultants.
Remove: Article I, Chapter 5 – Section 1.520	Deletes this entire section related to duties of the Ethics Commission regarding registration and reporting by campaign consultants. The Ethics Commission will continue to provide advice to campaign consultants and maintain regulations related to campaign consultants as necessary, however these duties do

	not need to be articulated in this section, as they are part of the Commission's charter mandated duties.
Amend: Article I, Chapter 5 – Section 1.525	Removes subsection (a) dealing with penalties for failing to register and report, as this subsection will no longer be needed. Amends subsection (b) (formerly subsubsection (c)) to remove references to the registration and reporting requirements but retains the one-year ban on engaging in campaign consultant services, if the Commission finds the campaign consultant has violated the rules in Chapter 5. Adds new subsection (g) to require campaign consultants to retain the records necessary to substantiate the information they will be required to provide to their clients under Chapter 5.
Remove: Article I, Chapter 5 – Section 1.530	Deletes this entire section related to a campaign consultant code of conduct. If there is a need for a voluntary code of conduct for campaign consultants, such a document can be developed by the Commission through regulation and does not need to be stated in the C&GCC.
Amend: Article I, Chapter 5 – Section 1.540	Amends this section on electronic filing requirements so that references to the current registration and reporting requirements are removed. The section retains a general requirement that specifies required documents may be required electronically by the Commission, as is standard throughout other C&GCC chapters.
Amend: Article II, Chapter 1 – Section 2.117	Amends this section to retain the prohibition on lobbying by campaign consultants. Removes the references to the registration and reporting requirements in the definition of "current client." Removes the definition of "former client" and combines it with the definition of "current client" to instead jointly define "current or former client."
Amend: Article III, Chapter 2 – Section 3.209	Deletes the current subsections (b) and (c) to remove the supplemental recusal notification requirement, while retaining the recusal procedures currently in subsection (a). Updates subsection (a) to use gender neutral language.
Amend: Article III, Chapter 2 – Section 3.216	Amends this subsection (d) on gifts of travel to reflect that campaign consultants will no longer be required to register with the Ethics Commission and adds references to the appropriate code sections.

Remove: Article III, Chapter 5 – Section 3.500	Deletes this entire section on findings as this is no longer necessary.
Amend: Article III, Chapter 5 – Section 3.520	Amends this section so that it removes the current disclosure requirement for major developers and replaces it with a requirement on the major developer to provide anyone performing lobbyist services for the developer with the information such persons would need to register and report as a lobbyist.
Amend: Article III, Chapter 5 – Section 3.530	Removes subsection (a) dealing with penalties for failing to disclose, as this subsection will no longer be needed.

Overview of Legislation on Expenditure Ceilings & Contribution Limits

Type of Change & Code Section	Description of Change
Amend: Article I, Chapter 1 – Section 1.104	Removes the following definitions as they will no longer be relevant: • “Individual Expenditure Ceiling” • “Total Opposition Spending” • “Total Supportive Spending” These terms are used in the current individual expenditure ceiling adjustment process but will not be used in the amended process.
Amend: Article I, Chapter 1 – Section 1.114	Updates the contribution limit to \$1,000 to reflect changes in the California Consumer Price Index (CA CPI) since 2000. Adds language specifying the Ethics Commission may adjust the contribution limit going forward to reflect changes in CA CPI. Updates subsection (d) to use gender neutral language.
Amend: Article I, Chapter 1 – Section 1.116	Updates the limits on loan amounts for changes in CA CPI. Removes references specific to voluntary expenditure ceilings and updates a reference from Section 1.130 to Section 1.131. Clarifies that future adjustments to the limits on loan amounts shall be rounded to the nearest \$1,000.
Remove: Article I, Chapter 1 – Section 1.128	Deletes this entire section on the acceptance or rejection of voluntary expenditure ceilings. Similar information regarding voluntary expenditure ceilings will be covered in the new Section 1.129.
Add: Article I, Chapter 1 – Section 1.129 (New)	Creates a new section that covers how and when expenditure ceilings are required under the Public Financing Program and

	how non-mayoral and non-supervisory candidates may accept or reject the voluntary expenditure ceiling in their race.
Remove: Article I, Chapter 1 – Section 1.130	Deletes this entire section on the amount of voluntary expenditure ceilings. Similar information regarding voluntary expenditure ceilings will be covered in the new Section 1.131.
Add: Article I, Chapter 1 – Section 1.131 (New)	Creates a new section that specifies the amounts of the expenditure ceilings for each of the following races: • Board of Supervisors • Mayor • Other Citywide Offices • Education Related Boards This section also includes language clarifying that the Commission is authorized to adjust these amounts going forward to reflect changes in the CA CPI to the nearest \$1,000.
Add: Article I, Chapter 1 – Section 1.133 (New)	Creates a new section that covers when expenditure ceilings will be lifted for a race, what additional reporting is required, the process for lifting the expenditure ceiling for a race, and the process for candidate objections to the lifting of an expenditure ceiling. This new process will remove the expenditure ceiling in a race as soon as either: 1. A non-participating candidate, not subject to the expenditure ceiling, makes expenditures or receives contributions in excess of 75% percent of the ceiling in their race, or 2. Independent expenditures made in the race exceed 75% of the current expenditure ceiling in the race.
Remove: Article I, Chapter 1 – Section 1.134	Deletes this entire section on the lifting of the voluntary expenditure ceilings and supplemental reporting requirements. Similar information will be covered in the new Section 1.133.
Amend: Article I, Chapter 1 – Section 1.140	Amends subsection (b)(4) to remove a reference to individual expenditure ceilings and updates references to other sections. Amends subsection (c)(4) to remove reference to individual expenditure ceilings and updates references to other sections. Removes subsection (d)(1) as information on future ceiling adjustments is now covered in the new Section 1.131. Updates section to use gender neutral language throughout.

Amend: Article I, Chapter 1 – Section 1.142	Removes a reference in subsection (d) to Section 1.152 as it is being removed and replaces it with a reference to the new Section 1.133. Updates section to use gender neutral language throughout.
Remove: Article I, Chapter 1 – Section 1.143	Deletes this entire section on adjusting individual expenditure ceilings. Similar information regarding expenditure ceilings will be covered in the new Section 1.133.
Remove: Article I, Chapter 1 – Section 1.152	Deletes this entire section on supplemental reporting in elections for Board of Supervisors and Mayor. Similar information regarding reporting requirements will be covered in the new Section 1.133.
Amend: Article I, Chapter 1 – Section 1.161	Changes the text in subsections (a)(2) and (a)(4) to replace “sfethics.org” with “[website address designated by the Ethics Commission].” This language needs to be updated before the Ethics Commission is soon required to change its website domain per State law.
Amend: Article I, Chapter 1 – Section 1.162	Changes text of subsection (a)(1) to replace “sfethics.org” with “[website address designated by the Ethics Commission].” This language needs to be updated before the Ethics Commission is soon required to change its website domain per State law.
Amend: Article I, Chapter 1 – Section 1.170	Changes this section to update references to other sections and makes non-substantive formatting amendments.

ATTACHMENT 2

[Campaign and Governmental Conduct Code - Campaign Consultants, Recusal Notifications, Major Developer Disclosures]

Ordinance amending the Campaign and Governmental Conduct Code to require campaign consultants to provide information necessary for their clients to fully disclose campaign spending, and repeal the requirement that such consultants register with the Ethics Commission; repeal the requirement that members of City boards and commissions file a notice with the Ethics Commission after recusing from participation in a matter based on a financial conflict of interest; and require developers of certain large projects to provide information on nonprofit donations for lobbyist activities so that recipients can accurately register and report such activities, and repeal the requirement that developers register with the Ethics Commission.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in *single-underline italics Times New Roman font*.
Deletions to Codes are in ~~*strikethrough italics Times New Roman font*~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Article I, Chapter 5 of the Campaign and Governmental Conduct Code is hereby amended by revising Sections 1.510, 1.525, and 1.540, and deleting sections 1.500, 1.515, 1.520, and 1.530, to read as follows:

~~SEC. 1.500. FINDINGS.~~

~~(a) The City and County of San Francisco has a paramount interest in protecting the integrity and credibility of its electoral and government institutions. Election campaigns are highly competitive~~

1 in San Francisco, and candidates frequently contract for the services of professional campaign
2 consultants who specialize in guiding and managing campaigns.

3 (b) ~~It is the purpose and intent of the people of the City and County of San Francisco in~~
4 ~~enacting this Chapter to impose reasonable registration and disclosure requirements on campaign~~
5 ~~consultants. Required registration and disclosure of information by campaign consultants will assist~~
6 ~~the public in making informed decisions, and protect public confidence in the electoral and~~
7 ~~governmental processes.~~

8
9 **SEC. 1.510. PROHIBITIONS. INFORMATION TO BE PROVIDED TO CLIENTS.**

10 ~~It shall be unlawful for any campaign consultant to provide campaign consulting services, or~~
11 ~~accept any economic consideration for the provision of campaign consulting services, without first~~
12 ~~registering with the Ethics Commission and complying with the reporting requirements specified in~~
13 ~~Section 1.515. Each campaign consultant must provide to their client(s) the following information, so~~
14 ~~that the client(s) may fully disclose their campaign spending associated with the consultant:~~

15 ~~(a) The name, business address, and business phone number of the campaign consultant;~~

16 ~~(b) If the campaign consultant is an individual, the name of the campaign consultant's~~
17 ~~employer and a description of the business activity engaged in by the employer; and~~

18 ~~(c) Any economic consideration promised to or received by the campaign consultant from~~
19 ~~vendors and subvendors who provided campaign-related goods or services to the client's campaign,~~
20 ~~provided that the total is \$500 or more per vendor or subvendor.~~

21
22 **SEC. 1.515. REGISTRATION, REREGISTRATION, REPORTING, AND FEES.**

23 ~~(a) REGISTRATION REPORTS. At the time of initial registration, each campaign consultant~~
24 ~~shall report to the Ethics Commission the following information:~~

25 ~~(1) The name, business address and business phone number of the campaign~~

1 ~~consultant;~~

2 ~~(2) If the campaign consultant is an individual, the name of the campaign consultant's~~
3 ~~employer and a description of the business activity engaged in by the employer;~~

4 ~~(3) The names of any individuals employed by the campaign consultant to assist in~~
5 ~~providing campaign consulting services;~~

6 ~~(4) A statement of whether the campaign consultant is required to register with the~~
7 ~~Ethics Commission pursuant to the Regulation of Lobbyists Ordinance, San Francisco Campaign and~~
8 ~~Governmental Conduct Code, Article II;*~~

9 ~~(5) A statement of whether the campaign consultant is required to register with the Tax~~
10 ~~Collector pursuant to the Business Tax Ordinance, San Francisco Municipal Code, Part III, Section~~
11 ~~1001, et. seq.;~~

12 ~~(6) The name, address, and telephone number of each client to whom the campaign~~
13 ~~consultant provided campaign consulting services during the preceding three months;~~

14 ~~(7) For each client, the total economic consideration promised by or received from the~~
15 ~~client in exchange for the provision of campaign consulting services during the preceding three months,~~
16 ~~provided that the total is \$500 or more;~~

17 ~~(8) Each political contribution of \$100 or more made or delivered by the campaign~~
18 ~~consultant, or made by a client at the behest of the campaign consultant, or for which the campaign~~
19 ~~consultant acted as an agent or intermediary, during the preceding three months in support of or in~~
20 ~~opposition to a candidate or measure;~~

21 ~~(9) The cumulative total of all political contributions made or delivered by the~~
22 ~~campaign consultant, or which is made by a client at the behest of the campaign consultant, or for~~
23 ~~which the campaign consultant acted as an agent or intermediary, during the preceding three months~~
24 ~~in support of or in opposition to each individual candidate or measure, provided that the cumulative~~
25 ~~total is \$500 or more;~~

1 ~~(10) Any gifts promised or made by the campaign consultant to a local officeholder~~
2 ~~during the preceding three months which in the aggregate total \$50 or more; and~~

3 ~~(11) Any other information required by the Ethics Commission consistent with the~~
4 ~~purposes and provisions of this Chapter.~~

5 ~~(b) REREGISTRATION REPORTS. Each campaign consultant shall reregister annually no~~
6 ~~later January 1st.~~

7 ~~(c) FEES. At the time of initial registration and reregistration, each campaign consultant shall~~
8 ~~pay to the Ethics Commission a registration fee and an additional fee for each client of the campaign~~
9 ~~consultant. The amount of the fee shall be:~~

10 ~~(i) Campaign consultants earning at least \$1,000 but not more than \$5,000 per~~
11 ~~calendar year shall pay a registration fee of \$50 and shall pay a client fee of \$50 per client;~~

12 ~~(ii) Campaign consultants earning more than \$5,000 but not more than \$20,000 per~~
13 ~~calendar year shall pay a registration fee of \$200 and a client fee of \$50 per client;~~

14 ~~(iii) Campaign consultants earning more than \$20,000 per calendar year shall pay a~~
15 ~~registration fee of \$400 and a client fee of \$50 per client.~~

16 ~~When a client is acquired subsequent to initial registration or reregistration, the per client fee~~
17 ~~shall be paid at the time of filing the information required by Subsection (d). The Ethics Commission~~
18 ~~shall deposit fees collected pursuant to this Section in the General Fund of the City and County of San~~
19 ~~Francisco. On or after July 1, 1999, the Ethics Commission shall evaluate the fees set by this Section~~
20 ~~and propose any amendments for approval by the Board of Supervisors no later than December 1,~~
21 ~~1999. If the Ethics Commission or the Board of Supervisors takes no action, the fees set by this Section~~
22 ~~shall remain in effect.~~

23 ~~(d) CLIENT AUTHORIZATION STATEMENTS. At the time of initial registration, the~~
24 ~~campaign consultant shall submit to the Ethics Commission a written authorization from each client~~
25 ~~that contracts with the campaign consultant for campaign consulting services.~~

1 ~~If the campaign consultant is retained by a client after the date of initial registration, the~~
2 ~~campaign consultant must file a Client Authorization Statement before providing any campaign~~
3 ~~consulting services to the client and before receiving any economic consideration from the client in~~
4 ~~exchange for campaign consulting services, and in any event no later than 15 days after being retained~~
5 ~~to provide campaign consulting services to the client.~~

6 ~~(e) QUARTERLY REPORTS. Each campaign consultant shall file with the Ethics Commission~~
7 ~~quarterly reports containing the following information:~~

8 ~~(1) For each client, the total economic consideration promised by or received from the~~
9 ~~client during the reporting period for campaign consulting services, provided that the total is \$500 or~~
10 ~~more;~~

11 ~~(2) The total economic consideration promised by or received from all clients during~~
12 ~~the reporting period for campaign consulting services;~~

13 ~~(3) Political contributions of \$100 or more made or delivered by the campaign~~
14 ~~consultant, or made by a client at the behest of the campaign consultant, or for which the campaign~~
15 ~~consultant acted as an agent or intermediary, during the reporting period in support of or in opposition~~
16 ~~to a candidate or measure;~~

17 ~~(4) The cumulative total of all political contributions made or delivered by the~~
18 ~~campaign consultant, or made by a client at the behest of the campaign consultant, or for which the~~
19 ~~campaign consultant acted as an agent or intermediary, during the reporting period in support of or in~~
20 ~~opposition to each individual candidate or measure, provided that the cumulative total is \$500 or~~
21 ~~more;~~

22 ~~(5) Any gifts promised or made by the campaign consultant to a local officeholder~~
23 ~~during the reporting period which in the aggregate total \$50 or more;~~

24 ~~(6) Economic consideration promised to or received by the campaign consultant during~~
25 ~~the reporting period from vendors and subvendors who provided campaign-related goods or services to~~

1 ~~a current client of the campaign consultant;~~

2 ~~(7) The name of each local officeholder and City employee who is employed by the~~
3 ~~campaign consultant, or by a client of the campaign consultant at the behest of the campaign~~
4 ~~consultant, during the reporting period;~~

5 ~~(8) Each City contract obtained by the campaign consultant during the reporting~~
6 ~~period, provided that the contract is approved by a local officeholder who is a client of the campaign~~
7 ~~consultant;~~

8 ~~(9) Each appointment to public office received by the campaign consultant during the~~
9 ~~reporting period, provided that the appointment is made by a local office holder who is a client of the~~
10 ~~campaign consultant;~~

11 ~~(10) Any other information required by the Ethics Commission consistent with the~~
12 ~~purposes and provisions of this Chapter.~~

13 ~~Quarterly reports are due as follows: The report for the period starting December 1st and~~
14 ~~ending February 28th is due March 15th; the report for the period starting March 1st and ending May~~
15 ~~31st is due June 15th; the report for the period starting June 1st and ending August 31st is due~~
16 ~~September 15th; and the report for the period starting September 1st and ending November 30th is due~~
17 ~~December 15th.~~

18 ~~(f) CLIENT TERMINATION STATEMENTS. Within 30 days after a client terminates the~~
19 ~~services of a campaign consultant, the campaign consultant shall submit to the Ethics Commission a~~
20 ~~statement that the client has terminated the services of the campaign consultant. A campaign~~
21 ~~consultant may not provide campaign consulting services to a client or accept economic consideration~~
22 ~~for the provision of campaign consulting services after a client termination statement is filed, until a~~
23 ~~new client authorization statement has been filed pursuant to Section 1.515(d).~~

24 ~~(g) CAMPAIGN CONSULTANT TERMINATION STATEMENTS. A campaign consultant shall~~
25 ~~comply with all requirements of this Chapter until the campaign consultant ceases all activity as a~~

1 ~~campaign consultant and files a statement of termination with the Ethics Commission. A statement of~~
2 ~~termination must include all information required by Subsection (e) for the period since the campaign~~
3 ~~consultant's last quarterly report.~~

4 ~~(h) Each campaign consultant shall verify, under penalty of perjury, the accuracy and~~
5 ~~completeness of the information provided under Sections 1.515 and 1.520(c).~~

6 ~~(i) Each campaign consultant shall retain for a period of five years all books, papers and~~
7 ~~documents necessary to substantiate the reports and statements required under this Chapter.~~

8
9 **~~SEC. 1.520. POWERS AND DUTIES OF THE ETHICS COMMISSION.~~**

10 ~~(a) The Ethics Commission shall provide forms for the reporting of all information required by~~
11 ~~this Chapter.~~

12 ~~(b) The Ethics Commission shall issue a registration number to each registered campaign~~
13 ~~consultant.~~

14 ~~(c) At the time of initial registration and reregistration, the Ethics Commission shall provide~~
15 ~~the campaign consultant with a copy of the City's campaign and lobbyist laws, the Code of Conduct~~
16 ~~specified in Section 1.530, and any related material which the Commission determines will serve the~~
17 ~~purposes of this Chapter. Each campaign consultant must sign a statement acknowledging receipt of~~
18 ~~these materials.~~

19 ~~(d) The Ethics Commission shall compile the information provided in registration and~~
20 ~~quarterly reports filed pursuant to this Chapter as soon as practicable after the close of each quarter~~
21 ~~and shall forward a report of the compiled information to the Board of Supervisors and the Mayor.~~

22 ~~(e) The Ethics Commission shall preserve all original reports, statements, and other records~~
23 ~~required to be kept or filed under this Chapter for a period of five years. Such reports, statements, and~~
24 ~~records shall constitute a part of the public records of the Ethics Commission and shall be open to~~
25 ~~public inspection.~~

1 ~~(f) The Commission shall provide formal and informal advice regarding the duties under this~~
2 ~~Chapter of a person or entity pursuant to the procedures specified in San Francisco; Charter Section~~
3 ~~C3.699-12.~~

4 ~~(g) The Ethics Commission shall have the power to adopt all reasonable and necessary rules~~
5 ~~and regulations for the implementation of this Chapter pursuant to the procedure specified in Charter~~
6 ~~Section 15.102.~~

7
8 **SEC. 1.525. ADMINISTRATIVE AND CIVIL ENFORCEMENT, ~~AND~~ PENALTIES,**
9 **AND RECORD RETENTION.**

10 ~~(a) If any campaign consultant files an original statement or report after any deadline imposed~~
11 ~~by this Chapter, the Ethics Commission shall, in addition to any other penalties or remedies established~~
12 ~~in this Chapter, fine the campaign consultant \$50 per day after the deadline until the statement or~~
13 ~~report is received by the Ethics Commission. If any campaign consultant files an original statement or~~
14 ~~report after any deadline imposed by this Chapter, when the deadline is fewer than 30 days before or~~
15 ~~after an election, the Ethics Commission shall, in addition to any other penalties or remedies~~
16 ~~established in this Chapter, fine the campaign consultant \$100 per day after the deadline until the~~
17 ~~statement or report is received by the Ethics Commission. The Ethics Commission may reduce or~~
18 ~~waive a fine if the Commission determines that the late filing was not willful and that enforcement will~~
19 ~~not further the purposes of this Chapter. The Ethics Commission shall deposit funds collected under~~
20 ~~this Section in the General Fund of the City and County of San Francisco.~~

21 (b~~a~~) Any person who believes that Section 1.510 has been violated may file a
22 complaint with the Ethics Commission. Upon receipt of a complaint, or upon its own initiative,
23 the Commission may investigate allegations of a violation of Section 1.510 and enforce the
24 provisions of Section 1.510 pursuant to the procedures established in San Francisco Charter
25 Section C3.699-13, and the Commission's rules and regulations adopted pursuant to Charter

1 Section 15.102.

2 (eb) When the Commission, pursuant to the procedures specified in Charter Section
3 C3.699-13, determines on the basis of substantial evidence that a person or entity has
4 violated Section 1.510, the Commission may require the person or entity to: (1) cease and
5 desist the violation; ~~(2) file any reports or statements or pay any fees required by this Chapter,~~
6 and/or ~~(3) pay a monetary penalty of up to \$5,000 for each violation, or three times the~~
7 ~~amount not properly reported, whichever is greater. The Commission may cancel for up to one~~
8 ~~year the registration of any campaign consultant who has violated Section 1.510.~~ A campaign
9 consultant ~~whose registration has been canceled pursuant to this~~ found by the Commission to have
10 violated Section 1.510 may not provide campaign consulting services in exchange for
11 economic consideration for one year from the date of that finding ~~the period that the registration is~~
12 ~~canceled. When the period of cancellation ends, the campaign consultant may reregister pursuant to~~
13 ~~Section 1.515(a) and (c).~~

14 (ec) Any person or entity which knowingly or negligently violates or who causes any
15 other person to violate Section 1.510 may be liable in a civil action brought by the City
16 Attorney for an amount up to \$5,000 per violation, or three times the amount not properly
17 reported, whichever is greater.

18 (ed) Any person or entity which intentionally or negligently violates Section 1.510 is
19 guilty of a misdemeanor.

20 (ee) No administrative, civil, or criminal action shall be maintained to enforce Section
21 1.510 unless brought within four years after the date the cause of action accrued or the date
22 that the facts constituting the cause of action were discovered by the Ethics Commission, City
23 Attorney, or District Attorney, whichever is later.

24 (ef) In investigating any alleged violation of Section 1.510, the Ethics Commission and
25 City Attorney shall have the power to inspect, upon reasonable notice, all documents required

1 to be maintained under ~~Section 1.515(i)~~ this Chapter. This power to inspect documents is in
2 addition to other powers conferred on the Ethics Commission and City Attorney by the
3 Charter, or by ordinance, including the power of subpoena.

4 (g) Each campaign consultant shall retain for a period of five years all books, papers, and
5 documents necessary to substantiate the information required to be provided to clients under this
6 Chapter.

7
8 **~~SEC. 1.530. CODE OF CONDUCT.~~**

9 ~~At the time of initial registration and reregistration, each campaign consultant must elect~~
10 ~~whether to voluntarily comply with the following Code of Conduct:~~

11 ~~“I am familiar with all the laws, rules and regulations applicable to local campaigns;~~

12 ~~“I will not knowingly make false statements about the qualifications or positions of any~~
13 ~~candidate, or about the scope and effect of any measure;~~

14 ~~“I will not knowingly make false statements that any real or fictitious person supports or~~
15 ~~opposes a candidate or measure;~~

16 ~~“In the event that I make inadvertent false statements about the qualifications or positions of~~
17 ~~any candidate or about the scope and effect of any measure, I will endeavor to provide corrected~~
18 ~~information in written form to the Ethics Commission within five days;~~

19 ~~“I will refrain from appealing to prejudice in the conduct of a campaign, and from conducting,~~
20 ~~managing or advising a campaign, which appeals to prejudice based on race, gender, ethnic~~
21 ~~background, religious affiliation or nonaffiliation, sexual orientation, age, disability, or economic~~
22 ~~status;~~

23 ~~“I will refrain from seeking to obtain the support of or opposition to any candidate or measure~~
24 ~~by the use of financial inducements or by the use of threats or coercion;~~

25 ~~“I will refrain from influencing the submission of a measure to the San Francisco voters for the~~

1 ~~sole purpose of obtaining economic consideration for campaign consulting services;~~

2 ~~“I will disclose through a filing at the San Francisco Ethics Commission any agreements that~~
3 ~~would result in a campaign consulting contract resulting from my efforts to influence the submission of~~
4 ~~a measure to the San Francisco voters at the time that I seek submission of any such measure;~~

5 ~~“I will refrain from seeking to evade, or participating in efforts of others to evade, the legal~~
6 ~~requirements in laws pertaining to political campaigns;~~

7 ~~“I will not knowingly participate in the preparation, dissemination, or broadcast of paid~~
8 ~~political advertising or campaign materials that contain false information; and~~

9 ~~“I will refrain from accepting clients whose interests are adverse to each other.”~~

11 **SEC. 1.540. ELECTRONIC FILING OF STATEMENTS AND REPORTS.**

12 ~~(a) ELECTRONIC FILING REQUIRED. Whenever campaign consultants are required by~~
13 ~~this Chapter to file an original statement or report, t~~The Ethics Commission may require the a
14 campaign ~~consultants to file an electronic copy of the any statement or report required under this~~
15 Chapter. The electronic copy shall be due no later than the deadline imposed by this Chapter for filing
16 ~~the original statement or report.~~

17 ~~(b) POWERS AND DUTIES OF THE ETHICS COMMISSION.~~

18 ~~(i) Pursuant to San Francisco Charter Section 15.102, the Ethics Commission shall~~
19 ~~adopt regulations specifying the electronic filing requirements applicable to campaign consultants.~~
20 ~~The Ethics Commission shall adopt these regulations no fewer than 120 days before the electronic~~
21 ~~filing requirements are effective.~~

22 ~~(ii) The Ethics Commission shall prescribe the format for electronic copies of~~
23 ~~statements and reports no fewer than 90 days before the statements and reports are due to be filed.~~

24 ~~(c) PENALTIES. If any campaign consultant files an electronic copy of a statement or report~~
25 ~~after the deadline imposed by this Section, the Ethics Commission shall, in addition to any other~~

~~penalties or remedies established in this Chapter, fine the campaign consultant \$10 per day after the deadline until the electronic copy is received by the Ethics Commission. The Ethics Commission may reduce or waive a fine if the Commission determines that the late filing was not willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall deposit funds collected under this Section in the General Fund of the City and County of San Francisco.~~

Section 2. Article II, Chapter 1 of the Campaign and Governmental Conduct Code is hereby amended by revising Section 2.117 to read as follows:

SEC. 2.117. LOBBYING BY CAMPAIGN CONSULTANTS.

* * * *

(c) **DEFINITIONS.** Whenever the following words or phrases are used in this Section, they shall mean:

(1) "Campaign consultant" shall have the same meaning as in Article I, Chapter 5, Section 1.505 of this Code.

(2) "Campaign consulting services" shall have the same meaning as in Article I, Chapter 5, Section 1.505 of this Code.

(3) "Current or former client" shall mean a person for whom the campaign consultant has ~~filed a client authorization statement pursuant to Article I, Chapter 5, Section 1.515(d) of this Code and not filed a client termination statement pursuant to Article I, Chapter 5, Section 1.515(f) of this Code provided, or been compensated for, campaign consulting services during the~~ preceding 60 months. If such person is a committee as defined by Section 82013 of the California Government Code, the current client shall be any individual who controls such committee; any candidate that such committee was primarily formed to support; and any proponent or opponent of a ballot measure that the committee is primarily formed to support

1 or oppose.

2 (4) "Employee" shall mean an individual employed by a campaign consultant,
3 but does not include any individual who has an ownership interest in the campaign consultant
4 that employs them.

5 ~~(5) "Former client" shall mean a person for whom the campaign consultant has filed a~~
6 ~~client termination statement pursuant to Article I, Chapter 5, Section 1.515(f) of this Code within the 60~~
7 ~~months prior to communicating with the person.~~

8
9 Section 3. Article III, Chapter 2 of the Campaign and Governmental Conduct Code is
10 hereby amended by revising Sections 3.209 and 3.216 to read as follows:

11
12 **SEC. 3.209. RECUSALS PROCEDURES.**

13 ~~(a) Recusal Procedures.~~ Any member of a City board or commission who has a conflict
14 of interest under Sections 3.206 or 3.207, or who must recuse ~~himself or herself~~ themselves from
15 a proceeding under California Government Code Section 84308, shall, in the public meeting
16 of the board or commission, upon identifying a conflict of interest immediately prior to the
17 consideration of the matter, do all of the following:

18 ~~(1a)~~ publicly identify the circumstances that give rise to the conflict of interest in detail
19 sufficient to be understood by the public, provided that disclosure of the exact street address
20 of a residence is not required;

21 ~~(2b)~~ recuse ~~himself or herself~~ themselves from discussing or acting on the matter; and

22 ~~(3c)~~ leave the room until after the discussion, vote, and any other disposition of the
23 matter is concluded, unless the matter has been placed on and remains on the consent
24 calendar.

25 ~~(b) Recusal Notification.~~ ~~A member of a City board or commission who is required to file a~~

1 ~~statement of economic interests pursuant to Article III, Chapter 1 of the Campaign and Governmental~~
2 ~~Conduct Code shall file a recusal notification form each time the member recuses himself or herself, as~~
3 ~~required by subsection (a).~~

4 ~~(1) The member shall file the original recusal notification form, along with a copy of the~~
5 ~~meeting agenda containing the item involving the conflict of interest, with the Ethics Commission~~
6 ~~within 15 calendar days after the date of the meeting at which the recusal occurred.~~

7 ~~(2) The member shall file the recusal notification form with the Ethics Commission even~~
8 ~~if the member is not present at the meeting that would have involved the conflict of interest.~~

9 ~~(3) The recusal notification form shall be filed under penalty of perjury in a method~~
10 ~~prescribed by the Ethics Commission and shall include, at a minimum, the following:~~

11 ~~(A) the member's name;~~

12 ~~(B) the name of the member's board or commission;~~

13 ~~(C) the date of the meeting at which the recusal occurred or would have~~
14 ~~occurred;~~

15 ~~(D) the agenda item number, a brief description of the matter, and a statement~~
16 ~~of whether the matter concerns the making of a contract; and~~

17 ~~(E) the financial interest causing the recusal.~~

18 ~~(c) Exception. The requirements of this Section 3.209 shall not apply to the members of the~~
19 ~~Board of Supervisors.~~

21 **SEC. 3.216. BRIBERY AND GIFTS.**

22 * * * *

23 **(d) Gifts of Travel.**

24 **(1) Gifts to Elected Officers.** In addition to the gift limits and reporting
25 requirements imposed by the Political Reform Act and this Code, no elected officer may

1 accept a gift of transportation, lodging, or subsistence for any out-of-state trip paid for in part
2 by an individual or entity other than the City and County of San Francisco, another
3 governmental body, or a bona fide educational institution, defined in Section 203 of the
4 Revenue and Taxation Code, unless the officer has first disclosed on a form filed with the
5 Ethics Commission:

6 (A) the name of the individual or entity and the total amount that will be
7 paid by the individual or entity to fund the trip, including but not limited to the amount directly
8 related to the cost of the elected officer's transportation, lodging, and subsistence;

9 (B) the name, occupation and employer of any contributor who has
10 contributed more than \$500 to the individual or entity funding the trip and whose contributions
11 were used in whole or in part to fund the trip;

12 (C) a description of the purpose of the trip and the itinerary; and

13 (D) the name of any individual accompanying the official on the trip who
14 is:

15 (i) a City employee required to file a Statement of Economic
16 Interests,

17 (ii) a lobbyist as defined in Section 2.105 of this Code, or a campaign
18 consultant as defined in Section 2.117 of this Code ~~registered with the Ethics Commission~~,

19 (iii) an employee of or individual who has any ownership interest
20 in a lobbyist or campaign consultant registered with the Ethics Commission, or

21 (iv) the individual funding the trip, or an employee or officer of the
22 entity funding the trip.

23 (2) **Reimbursement of Gifts of Travel.** In addition to any other reporting
24 requirements imposed by the Political Reform Act or local law, an elected officer who
25 reimburses an individual or entity for a gift of transportation, lodging or subsistence related to

1 out-of-state travel and thereby avoids having received or accepted the gift shall file a form with
2 the Ethics Commission within 30 days of such reimbursement disclosing:

3 (A) the name of the individual or entity that originally paid for the
4 transportation, lodging or subsistence;

5 (B) the amount paid by the individual or entity for the elected officer's
6 transportation, lodging or subsistence;

7 (C) the amount reimbursed by the elected officer to the individual or
8 entity and the process used to determine that amount; and

9 (D) a description of the purpose of the trip and the itinerary.

10 (3) **Format.** The Ethics Commission shall provide forms for the disclosure
11 required by this subsection and shall make the completed forms available on its website.

12 (4) **Definition.** For the purpose of this subsection, the term "elected officer"
13 means the Mayor, member of the Board of Supervisors, City Attorney, District Attorney, Public
14 Defender, Assessor, Treasurer, and Sheriff.

15 * * * *

16
17 Section 4. Article III, Chapter 5 of the Campaign and Governmental Conduct Code is
18 hereby amended by revising Sections 3.520 and 3.530, and deleting Section 3.500, to read as
19 follows:

20
21 **~~SEC. 3.500. FINDINGS~~**

22 ~~The Board of Supervisors finds that public disclosure of the donations that developers make to~~
23 ~~nonprofit organizations that may communicate with the City and County regarding major development~~
24 ~~projects is essential to protect public confidence in the fairness and impartiality of City and County~~
25 ~~land use decisions. The Board further finds that disclosure is essential to allow the public to fully and~~

1 ~~fairly evaluate the City and County's land use decisions. It is the purpose and intent of this Chapter to~~
2 ~~impose reasonable disclosure requirements on developers to provide the public with information about~~
3 ~~these donations.~~

4
5 **SEC. 3.520. REQUIRED DISCLOSURE INFORMATION TO BE PROVIDED WHEN**
6 **PAYMENTS OR DONATIONS ARE MADE TO NONPROFITS IN EXCHANGE FOR LOBBYIST**
7 **SERVICES.**

8 Any developer of a major project, or any of its affiliates, that has paid or donated to a nonprofit
9 organization in exchange for lobbyist services, as defined in Section 2.105 of this Code, shall provide to
10 any person who will provide the lobbyist services the information that they would need to register and
11 report such lobbyist services under Section 2.110 of this Code. The developer must provide this
12 information to such persons within five days of entering such an agreement.

13 ~~(a) Any developer of a major project shall, within 30 days of the date the Planning Commission~~
14 ~~(or any other local lead agency) certifies the EIR for that project or, for a major project relying on a~~
15 ~~program EIR, within 30 days of the date that the Planning Department, Planning Commission, or any~~
16 ~~other local lead agency adopts a final environmental determination under CEQA, report the following~~
17 ~~information to the Ethics Commission:~~

18 ~~(1) The name, business address, business e-mail address and business telephone~~
19 ~~number of the developer, as well as those of any affiliates that made donations subject to this Chapter.~~

20
21 ~~(2) The EIR case number and a description of the major project.~~

22 ~~(3) The date the Planning Commission (or other local lead agency) certified the EIR or~~
23 ~~adopted the final environmental determination.~~

24 ~~(4) The name, business address, business e-mail address, business telephone number~~
25 ~~and website of any nonprofit organization: (A) to whom the developer or any affiliate of the developer~~

1 ~~has made cumulative donations of \$5,000 or more since the date one year before the Environmental~~
2 ~~Evaluation Application for the major project was filed; and (B) that with regard to the developer's~~
3 ~~major project, has had one or more contacts with an officer of the City and County or has provided~~
4 ~~public comment at any hearing before any board or commission of the City and County. For the~~
5 ~~purpose of this Subsection 3.520(a)(4), the term "contact" shall have the same meaning as in Section~~
6 ~~2.106 of this Code, except that a "contact" shall also include a person providing oral or written~~
7 ~~testimony that becomes part of the record of a public hearing; and the term "officer of the City and~~
8 ~~County of San Francisco" shall have the same meaning as in Section 2.105 of this Code.~~

9 ~~(5) For each nonprofit organization reported under Subsection (a)(4), the date and~~
10 ~~amount of each donation the developer or affiliate made to the nonprofit during the reporting period.~~

11 ~~(6) Any other information required by the Ethics Commission consistent with the~~
12 ~~purposes and provisions of this Chapter.~~

13 ~~(b) After a developer files a report required by Subsection (a), the developer shall file a total of~~
14 ~~four additional quarterly reports, according to the following schedule: The developer shall file a report~~
15 ~~on April 15 for the period starting January 1 and ending March 31; on July 15 for the period starting~~
16 ~~April 1 and ending June 30; on October 15 for the period starting July 1 and ending September 30; and~~
17 ~~on January 15 for the period starting October 1 and ending December 31. Each quarterly report shall~~
18 ~~include:~~

19 ~~(1) The name, business address, business e-mail address, and business telephone~~
20 ~~number of the developer and any affiliates that made donations subject to this Chapter.~~

21 ~~(2) The EIR case number and a description of the major project.~~

22 ~~(3) The date the Planning Commission (or other local lead agency) certified the EIR or~~
23 ~~adopted the final environmental determination.~~

24 ~~(4) The name, business address, business e-mail address, business telephone number~~
25 ~~and website of any nonprofit organization to which the developer has made cumulative donations of~~

1 ~~\$5,000 or more since the date one year before the Environmental Evaluation Application was filed.~~

2 ~~(5) For each nonprofit organization reported under Subsection (b)(4), the date and~~
3 ~~amount of each donation the developer made to the nonprofit during the reporting period.~~

4 ~~(6) Any other information required by the Ethics Commission consistent with the~~
5 ~~purposes and provisions of this Chapter.~~

6 ~~(e) At the time of filing the initial report required by subsection (a), the developer shall pay a~~
7 ~~fee of \$500.~~

9 **SEC. 3.530. PENALTIES AND ENFORCEMENT.**

10 ~~(a) If any developer fails to submit any information required by this Chapter after any~~
11 ~~applicable deadline, the Ethics Commission shall, in addition to any other penalties or remedies~~
12 ~~established in this Chapter, impose a late filing fee of \$50 per day after the deadline until the~~
13 ~~information is received by the Ethics Commission. The Executive Director of the Ethics Commission~~
14 ~~may reduce or waive a late filing fee if the Executive Director determines that the late filing was not~~
15 ~~willful and that enforcement will not further the purposes of this Chapter. The Ethics Commission shall~~
16 ~~deposit funds collected under this Section in the General Fund of the City and County of San~~
17 ~~Francisco.~~

18 (b~~a~~) Any person who violates this Chapter, including but not limited to, by providing
19 inaccurate or incomplete information, may be liable in an administrative proceeding before the
20 Ethics Commission pursuant to Charter Section C3.699-13. In addition to the administrative
21 penalties set forth in the Charter, the Ethics Commission may issue warning letters regarding
22 potential violations of this Chapter.

23 (~~e~~b) Any person or entity which knowingly or negligently violates this Chapter may be
24 liable in a civil action brought by the City Attorney for an amount up to \$5,000 per violation, or
25 three times the amount not properly reported, whichever is greater.

1 (~~dc~~) In investigating any alleged violation of this Chapter the Ethics Commission and
2 City Attorney shall have the power to inspect all documents required to be maintained under
3 this Chapter. This power to inspect documents is in addition to other powers conferred on the
4 Ethics Commission and City Attorney by the Charter or by ordinance, including the power of
5 subpoena.

6 (~~ed~~) Should two or more persons be responsible for any violation under this Chapter,
7 they may be jointly and severally liable.

8
9 Section 5. Prerequisites for Enactment; Super-Majority Vote Requirement. The
10 enactment of Sections 1, 2, 3, and 4 of this ordinance is subject to provisions of the Campaign
11 and Governmental Conduct Code that require the amendments to be approved by the Ethics
12 Commission by a supermajority vote of at least four members of the Commission, and
13 approved by a supermajority vote of at least eight members of the Board of Supervisors.

14
15 Section 6. Effective Date. This ordinance shall become effective 30 days after
16 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
17 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
18 of Supervisors overrides the Mayor's veto of the ordinance.

19
20 Section 7. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
21 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
22 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
23 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
24 additions, and Board amendment deletions in accordance with the "Note" that appears under
25 the official title of the ordinance.

1 Section 8. Severability. If any section, subsection, sentence, clause, phrase, or word
2 of this ordinance, or any application thereof to any person or circumstance, is held to be
3 invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision
4 shall not affect the validity of the remaining portions or applications of the ordinance. The
5 Board of Supervisors hereby declares that it would have passed this ordinance and each and
6 every section, subsection, sentence, clause, phrase, and word not declared invalid or
7 unconstitutional without regard to whether any other portion of this ordinance or application
8 thereof would be subsequently declared invalid or unconstitutional.

9
10 APPROVED AS TO FORM:
11 DAVID CHIU, City Attorney

12 By: /s/ Kathleen Vermazen Radez
13 KATHLEEN VERMAZEN RADEZ
14 Deputy City Attorney

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ATTACHMENT 3

LEGISLATIVE DIGEST

[Campaign and Governmental Conduct Code - Campaign Consultants, Recusal Notifications, Major Developer Disclosures]

Ordinance amending the Campaign and Governmental Conduct Code to require campaign consultants to provide information necessary for their clients to fully disclose campaign spending, and repeal the requirement that such consultants register with the Ethics Commission; repeal the requirement that members of City boards and commissions file a notice with the Ethics Commission after recusing from participation in a matter based on a financial conflict of interest; and require developers of certain large projects to provide information on nonprofit donations for lobbyist activities so that recipients can accurately register and report such activities, and repeal the requirement that developers register with the Ethics Commission.

Existing Law

The Campaign and Governmental Conduct Code requires campaign consultants to register with the Ethics Commission and comply with specified reporting requirements. The Ethics Commission is required to compile and report this information to the Board of Supervisors and the Mayor after the close of each quarter; preserve all reports, statements, and other records required under these rules; adopt rules and regulations to implement these requirements; and provide formal and informal advice regarding these requirements. The Ethics Commission has the authority to impose late fines and other penalties for failure to comply with these requirements. Each campaign consultant must also elect whether to voluntarily comply with a specified Code of Conduct.

The Campaign and Governmental Conduct Code requires any member of a City board or commission, excluding the Board of Supervisors, who is required to file a statement of economic interests to notify the Ethics Commission each time the member recuses themselves.

The Campaign and Governmental Conduct Code requires any developer of a major project, as defined in that Code, to file five disclosure forms with the Ethics Commission containing information about certain donations to nonprofit organizations the developer may have made. The Ethics Commission has the authority to impose late fines and other penalties for failure to comply with these disclosure requirements.

Amendments to Current Law

The proposed ordinance amends the Campaign and Governmental Conduct Code by 1) requiring campaign consultants to provide information necessary for their clients to fully disclose campaign spending, instead of registering themselves with the Ethics Commission; 2) repealing the requirement that members of City boards and commissions file a notice with

the Ethics Commission after recusing from participation in a matter based on a financial conflict of interest, while maintaining the other existing disclosure and recusal requirements; and 3) requiring developers of certain large projects to provide information on nonprofit donations for lobbyist activities so that recipients can accurately register and report such activities, instead of registering themselves with the Ethics Commission.

Background Information

The proposed amendments to the Campaign and Governmental Conduct Code must be approved by the Ethics Commission by a supermajority vote of at least four members of the Commission, and approved by a supermajority vote of at least eight members of the Board of Supervisors.

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ATTACHMENT 4

[Campaign and Governmental Conduct Code - Campaign Public Financing Expenditure Ceilings and Reporting Requirements, and Campaign Contribution Limits]

Ordinance amending the Campaign and Governmental Conduct Code to modify the public financing program for candidates for the Mayor and the Board of Supervisors by replacing the current process of continuous adjustments of individual expenditure ceilings to a “one-and-done” approach in which the ceiling is removed for all candidates within the race once certain spending reaches a specified amount, and adjusting reporting requirements; raise the campaign contribution limit from \$500 to \$1,000 and authorize the Ethics Commission to adjust the contribution limit going forward for changes in the Consumer Price Index; and allow the Ethics Commission to designate the website to be used in campaign advertisement disclaimers.

NOTE: **Unchanged Code text and uncodified text** are in plain Arial font.
Additions to Codes are in *single-underline italics Times New Roman font*.
Deletions to Codes are in ~~*strikethrough italics Times New Roman font*~~.
Board amendment additions are in double-underlined Arial font.
Board amendment deletions are in ~~strikethrough Arial font~~.
Asterisks (* * * *) indicate the omission of unchanged Code subsections or parts of tables.

Be it ordained by the People of the City and County of San Francisco:

Section 1. Article I, Chapter 1 of the Campaign and Governmental Conduct Code is hereby amended by revising Sections 1.104, 1.114, 1.116, 1.140, 1.142, 1.161, 1.162, and 1.170, adding Sections 1.129, 1.131, and 1.133, deleting Sections 1.128, 1.130, 1.134, 1.143, and 1.152, to read as follows:

SEC. 1.104. DEFINITIONS.

Whenever in this Chapter 1 the following words or phrases are used, they shall mean:

1 * * * *

2 ~~“Individual Expenditure Ceiling” shall mean the expenditure ceiling established for each~~
3 ~~individual candidate for Mayor or the Board of Supervisors whom the Ethics Commission has certified~~
4 ~~as eligible to receive public funds under this Chapter.~~

5 * * * *

6 ~~“Total Opposition Spending” shall mean the sum of any expenditures made or expenses~~
7 ~~incurred by any person or persons for the purpose of making independent expenditures, electioneering~~
8 ~~communications or member communications in opposition to a specific candidate for Mayor or the~~
9 ~~Board of Supervisors.~~

10 ~~“Total Supportive Funds” shall mean the sum of all contributions received by a candidate~~
11 ~~committee supporting a candidate for Mayor or the Board of Supervisors, other than any funds that~~
12 ~~exceed the candidate’s Individual Expenditure Ceiling, plus the expenditures made or expenses~~
13 ~~incurred by any person or persons for the purpose of making independent expenditures, electioneering~~
14 ~~communications or member communications in support of that same candidate.~~

15 * * * *

16
17 **SEC. 1.114. CONTRIBUTIONS – LIMITS AND PROHIBITIONS.**

18 (a) LIMITS ON CONTRIBUTIONS TO CANDIDATES. No person other than a
19 candidate shall make, and no campaign treasurer for a candidate committee shall solicit or
20 accept, any contribution which will cause the total amount contributed by such person to such
21 candidate committee in an election to exceed ~~\$500~~\$1,000. The Ethics Commission is authorized
22 to adjust this figure to reflect changes in the California Consumer Price Index, provided that such
23 adjustments shall be rounded off to the nearest \$100.

24 * * * *

25 (d) PROHIBITION ON CONTRIBUTIONS FOR OFFICIAL ACTION. No candidate

1 may, directly or by means of an agent, give, offer, promise to give, withhold, or offer or
2 promise to withhold ~~his or her~~ their vote or influence, or promise to take or refrain from taking
3 official action with respect to any proposed or pending matter in consideration of, or upon
4 condition that, any other person make or refrain from making a contribution.

5 * * * *

6
7 **SEC. 1.116. LIMITS ON LOANS TO CANDIDATES.**

8 (a) A candidate's loan of personal funds to the candidate's campaign may not exceed
9 at any time more than:

10 (1) ~~\$15,000.00~~ 27,000 for a candidate for the Board of Supervisors, Board of
11 Education of the San Francisco Unified School District or the Governing Board of the San
12 Francisco Community College District,

13 (2) ~~\$120,000.00~~ 213,000 for a candidate for Mayor, or

14 (3) ~~\$35,000.00~~ 62,000 for a candidate for Assessor or Public Defender, City
15 Attorney, Treasurer, District Attorney or Sheriff.

16 (b) A candidate may not charge interest on any loan the candidate has made to the
17 candidate's campaign.

18 (c) In addition to any other penalty, loans made by a candidate to the candidate's
19 campaign in excess of the amounts in Subsection (a) shall be deemed a contribution to the
20 campaign and may not be repaid to the candidate.

21 (d) Whenever the Ethics Commission adjusts the ~~voluntary~~ expenditure ceilings to
22 reflect changes in the California Consumer Price Index, as authorized under Section ~~1.130~~
23 1.131, the Commission is authorized to adjust the loan amounts in this Section 1.116 to reflect
24 changes in the Consumer Price Index, provided that such adjustments shall be rounded off to the
25 nearest \$1,000.

1 **~~SEC. 1.128. ACCEPTANCE OR REJECTION OF VOLUNTARY EXPENDITURE~~**

2 **~~CEILINGS.~~**

3 ~~(a) Candidates for Assessor, City Attorney, District Attorney, Public Defender, Sheriff,~~
4 ~~Treasurer, the Board of Education of the San Francisco Unified School District or the Governing~~
5 ~~Board of the San Francisco Community College District may accept the applicable voluntary~~
6 ~~expenditure ceiling. Candidates for the Board of Supervisors or Mayor may not accept a voluntary~~
7 ~~expenditure ceiling.~~

8 ~~(b) To accept the applicable voluntary expenditure ceiling, a candidate must file a statement~~
9 ~~with the Ethics Commission accepting the applicable voluntary expenditure ceiling. The candidate~~
10 ~~shall file this statement no later than the deadline for filing nomination papers with the Department of~~
11 ~~Elections. A candidate may not withdraw the statement accepting the voluntary expenditure ceiling~~
12 ~~after filing the statement. A candidate may not file the statement accepting the applicable voluntary~~
13 ~~expenditure ceiling if the Ethics Commission has lifted the voluntary expenditure ceiling under Section~~
14 ~~1.134 of this Chapter.~~

15 ~~(c) The Ethics Commission shall maintain, on its website, a list of the candidates who have~~
16 ~~accepted the voluntary expenditure ceiling. If the Ethics Commission has lifted a voluntary expenditure~~
17 ~~ceiling for a particular race under Section 1.134 of this Chapter, the Ethics Commission shall instead~~
18 ~~maintain a list of the candidates who have accepted, but are no longer subject to the voluntary~~
19 ~~expenditure ceiling in that race.~~

20 ~~(d) A candidate who has accepted the applicable voluntary expenditure ceiling and makes~~
21 ~~qualified campaign expenditures in excess of the voluntary expenditure ceiling, at a time when the~~
22 ~~Ethics Commission has not lifted the applicable voluntary expenditure ceiling, is subject to the~~
23 ~~penalties in Section 1.170 for violation of this Chapter.~~

1 **SEC. 1.129. EXPENDITURE CEILINGS.**

2 **(a) Required Expenditure Ceilings for Public Financing.**

3 (1) To be eligible to receive public financing of campaign expenses under this Chapter,
4 candidates for the Board of Supervisors or Mayor must agree that their candidate committee will not
5 make qualified campaign expenditures that total more than the applicable expenditure ceiling specified
6 in Section 1.131, unless the expenditure ceiling has been lifted as specified in Section 1.133.

7 (2) A candidate shall indicate their tentative acceptance of the expenditure ceiling by
8 filing their statement of participation with the Ethics Commission as required by Section 1.140.

9 (3) The expenditure ceiling shall apply to a candidate if the Executive Director has
10 certified the candidate is eligible to receive public financing under Section 1.142.

11 (4) The Ethics Commission shall maintain, on its website, a list of the candidates who
12 are subject to the expenditure ceiling. If the Ethics Commission has lifted the expenditure ceiling for a
13 particular race under Section 1.133, the Ethics Commission shall instead maintain a list of the
14 candidates who have accepted public financing, but are no longer subject to the expenditure ceiling in
15 that race.

16 (5) A candidate who is subject to the expenditure ceiling and makes qualified campaign
17 expenditures in excess of the applicable expenditure ceiling, at a time when the Ethics Commission has
18 not lifted the expenditure ceiling, is subject to the penalties in Section 1.170 for violation of this
19 Chapter.

20 **(b) Voluntary Expenditure Ceilings.**

21 (1) Candidates for Assessor-Recorder, City Attorney, District Attorney, Public
22 Defender, Sheriff, Treasurer, the Board of Education of the San Francisco Unified School District, or
23 the Governing Board of the San Francisco Community College District may accept the applicable
24 voluntary expenditure ceiling specified in Section 1.131, unless the expenditure ceiling has been lifted
25 as specified in Section 1.133. Candidates for the Board of Supervisors or Mayor may not accept a

1 voluntary expenditure ceiling.

2 (2) To accept the applicable voluntary expenditure ceiling, a candidate must file a
3 statement with the Ethics Commission accepting the applicable voluntary expenditure ceiling. The
4 candidate shall file this statement no later than the deadline for filing nomination papers with the
5 Department of Elections. A candidate may not withdraw the statement accepting the voluntary
6 expenditure ceiling after filing the statement. A candidate may not file the statement accepting the
7 applicable voluntary expenditure ceiling if the Ethics Commission has lifted the voluntary expenditure
8 ceiling under Section 1.133.

9 (3) The Ethics Commission shall maintain, on its website, a list of the candidates who
10 have accepted the voluntary expenditure ceiling. If the Ethics Commission has lifted a voluntary
11 expenditure ceiling for a particular race under Section 1.133, the Ethics Commission shall instead
12 maintain a list of the candidates who have accepted, but are no longer subject to, the voluntary
13 expenditure ceiling in that race.

14 (4) A candidate who has accepted the applicable voluntary expenditure ceiling and
15 makes qualified campaign expenditures in excess of the voluntary expenditure ceiling, at a time when
16 the Ethics Commission has not lifted the applicable voluntary expenditure ceiling, is subject to the
17 penalties in Section 1.170 for violation of this Chapter.

18
19 **SEC. 1.130. AMOUNT OF VOLUNTARY EXPENDITURE CEILINGS.**

20 ~~(a) Any candidate for Assessor, Public Defender, City Attorney, District Attorney, Treasurer,~~
21 ~~or Sheriff who agrees to accept voluntary expenditure ceilings shall not make total qualified campaign~~
22 ~~expenditures exceeding \$243,000, unless the Ethics Commission has lifted the voluntary expenditure~~
23 ~~ceiling pursuant to Section 1.134 of this Chapter.~~

24 ~~(b) Any candidate for the Board of Education of the San Francisco Unified School District or~~
25 ~~the Governing Board of the San Francisco Community College District who agrees to accept voluntary~~

1 ~~expenditure ceilings shall not make total qualified campaign expenditures exceeding \$104,000, unless~~
2 ~~the Ethics Commission has lifted the voluntary expenditure ceiling pursuant to Section 1.134 of this~~
3 ~~Chapter.~~

4 ~~(c) The Ethics Commission is authorized to adjust annually by regulation the voluntary~~
5 ~~expenditure ceilings imposed by this Section to reflect the change in the California Consumer Price~~
6 ~~Index for that year, provided that such adjustments shall be rounded off to the nearest \$1,000.~~

7
8 **SEC. 1.131. AMOUNT OF EXPENDITURE CEILINGS.**

9 (a) Any candidate for the Board of Supervisors subject to an expenditure ceiling under Section
10 1.129(a) shall not make total qualified campaign expenditures exceeding \$412,000, unless the Ethics
11 Commission has lifted the expenditure ceiling pursuant to Section 1.133.

12 (b) Any candidate for Mayor subject to an expenditure ceiling under Section 1.129(a) shall not
13 make total qualified campaign expenditures exceeding \$2,005,000, unless the Ethics Commission has
14 lifted the expenditure ceiling pursuant to Section 1.133.

15 (c) Any candidate for Assessor-Recorder, Public Defender, City Attorney, District Attorney,
16 Treasurer, or Sheriff who agrees to accept a voluntary expenditure ceiling under Section 1.129(b) shall
17 not make total qualified campaign expenditures exceeding \$374,000, unless the Ethics Commission has
18 lifted the voluntary expenditure ceiling pursuant to Section 1.133.

19 (d) Any candidate for the Board of Education of the San Francisco Unified School District or
20 the Governing Board of the San Francisco Community College District who agrees to accept a
21 voluntary expenditure ceiling under Section 1.129(b) shall not make total qualified campaign
22 expenditures exceeding \$160,000, unless the Ethics Commission has lifted the voluntary expenditure
23 ceiling pursuant to Section 1.133.

24 (e) The Ethics Commission is authorized to adjust the expenditure ceilings imposed by this
25 Section 1.131 to reflect changes in the California Consumer Price Index, provided that such

1 adjustments shall be rounded off to the nearest \$1,000.

2
3 **SEC. 1.133. LIFTING OF EXPENDITURE CEILINGS AND SUPPLEMENTAL**
4 **REPORTING REQUIREMENTS.**

5 **(a) Lifting of Expenditure Ceilings.**

6 (1) An expenditure ceiling shall no longer be binding on a candidate:

7 (A) if a candidate seeking election to the same office who is not subject to an
8 expenditure ceiling under Section 1.129(a), or who has not accepted a voluntary expenditure ceiling
9 under Section 1.129(b), receives contributions or makes qualified campaign expenditures in excess of
10 75% of the applicable expenditure ceiling;

11 (B) if a candidate seeking election to the same office, who is subject to the
12 expenditure ceiling or makes qualified campaign expenditures in excess of 100% of the applicable
13 expenditure ceiling; or

14 (C) if a person or persons makes expenditures or payments, or incurs expenses
15 for the purpose of making independent expenditures, electioneering communications, or member
16 communications, and those expenditures, payments, and expenses clearly identify a candidate seeking
17 election to the same City elective office and total more than 75% of the applicable expenditure ceiling.

18 **(b) Additional Reporting Requirements.**

19 (1) In addition to the campaign disclosure requirements imposed by the California
20 Political Reform Act and other provisions of this Chapter:

21 (A) Each candidate committee supporting a candidate in a race with an active
22 expenditure ceiling that receives contributions or makes qualified campaign expenditures that total
23 more than 75% of the applicable expenditure ceiling shall, within 24 hours of exceeding 75% of the
24 applicable expenditure ceiling, file a statement with the Ethics Commission, on forms to be provided by
25 the Ethics Commission, stating that fact and any additional information required by the Ethics

1 Commission.

2 (B) Each candidate committee supporting a candidate for the Board of
3 Supervisors shall file a statement with the Ethics Commission indicating when the committee has
4 received contributions to be deposited into its Campaign Contribution Trust Account or made qualified
5 campaign expenditures that equal or exceed the amount stated in Section 1.140(b)(3) within 24 hours
6 of reaching or exceeding that amount.

7 (C) Each candidate committee supporting a candidate for Mayor shall file a
8 statement with the Ethics Commission indicating when the candidate committee has received
9 contributions to be deposited into its Campaign Contribution Trust Account or made qualified
10 campaign expenditures, that equal or exceed the amount stated in Section 1.140(c)(3) within 24 hours
11 of reaching or exceeding that amount.

12 (2) The Executive Director shall post the information disclosed on statements required
13 by this subsection on the website of the Ethics Commission within two business days of the statement's
14 filing.

15 **(c) Process for Lifting Expenditure Ceilings.**

16 (1) The Executive Director shall promptly review statements filed pursuant to state and
17 local law, including the statement required by subsection (b)(1)(A) of this Section 1.133, and any other
18 materials the Executive Director deems relevant, to determine if an expenditure ceiling must be lifted
19 pursuant to subsection (a)(1)(A).

20 (2) The Executive Director shall promptly review statements filed pursuant to state and
21 local law, and any other materials the Executive Director deems relevant, to determine if an
22 expenditure ceiling must be lifted pursuant to subsection (a)(1)(B) of this Section 1.133.

23 (3) The Executive Director shall promptly review statements filed pursuant to state and
24 local law, including California Government Code section 84204 and Sections 1.161, 1.162, and 1.163,
25 and any other materials the Executive Director deems relevant, to determine whether a communication

1 supports or opposes one or more candidates in a race and if an expenditure ceiling must be lifted
2 pursuant to subsection (a)(1)(C) of this Section 1.133.

3 The Executive Director shall use the following factors to determine whether the communication
4 supports or opposes one or more candidates include the following:

5 (A) whether the communication clearly identifies one or more candidates;

6 (B) the timing of the communication;

7 (C) the voters targeted by the communication;

8 (D) whether the communication identifies any candidate's position on a public
9 policy issue and urges the reader or viewer to take action, including calling the candidate to support or
10 oppose the candidate's position;

11 (E) whether the position of one or more candidates on a public policy issue has
12 been raised as distinguishing these candidates from others in the campaign, either in the
13 communication itself or in other public communications;

14 (F) whether the communication is part of an ongoing series of substantially
15 similar advocacy communications by the organization on the same issue; and

16 (G) any other factors the Executive Director deems relevant.

17 (4) Within one business day of determining that an expenditure ceiling must be lifted
18 pursuant to this Section 1.133, the Executive Director shall inform every candidate for that office that
19 the Ethics Commission has lifted the applicable expenditure ceiling. The Executive Director shall also
20 post a notice on the Ethics Commission's website. If an objection made pursuant to subsection (c)(5) of
21 this Section 1.133 delays or prevents a determination from becoming final, the Executive Director shall
22 send subsequent notices regarding the objection and final determination.

23 (5) Objections.

24 (A) Within one business day of the date that the Executive Director makes a
25 determination under this subsection (c), any candidate in the race may object to the Executive

1 Director's determination. The Executive Director shall respond to any objection within one business
2 day of receiving the objection.

3 (B) Within one business day of the Executive Director's response, the candidate
4 who objected to the determination may submit to the Executive Director a request that the Ethics
5 Commission review the Executive Director's determination. Within one business day of receiving the
6 request, the Executive Director shall notify the Chair of the Commission of the request.

7 If, within one business day of the Executive Director's notice, the Chair informs
8 the Executive Director that they are requesting the Commission review the determination, the Executive
9 Director shall schedule a meeting of the Commission on a date that occurs within two weeks of the
10 Chair's request. If the Commission overrules the Executive Director's determination, the Commission
11 shall make a final determination based on the factors set forth above.

12 (C) The Executive Director's determination shall become final if:

- 13 (i) no candidate objects to the Executive Director's determination;
14 (ii) an objection is made, and the candidate does not request a review of
15 the Executive Director's determination by the Commission;
16 (iii) a request is made, and the Chair does not request the Commission
17 review the determination; or
18 (iv) the Commission does not overrule the Executive Director's
19 determination.

20
21 ~~**SEC. 1.134. LIFTING OF VOLUNTARY EXPENDITURE CEILINGS; SUPPLEMENTAL**~~
22 ~~**REPORTING IN ELECTIONS FOR ASSESSOR, PUBLIC DEFENDER, CITY ATTORNEY,**~~
23 ~~**DISTRICT ATTORNEY, TREASURER, SHERIFF, THE BOARD OF EDUCATION OF THE SAN**~~
24 ~~**FRANCISCO UNIFIED SCHOOL DISTRICT, OR THE GOVERNING BOARD OF THE SAN**~~
25 ~~**FRANCISCO COMMUNITY COLLEGE DISTRICT.**~~

~~This Section shall apply only if at least one candidate for the City elective office has accepted the applicable voluntary expenditure ceiling, and the Ethics Commission has not lifted that voluntary expenditure ceiling. This Section applies only to candidates for Assessor, Public Defender, City Attorney, District Attorney, Treasurer, Sheriff, the Board of Education of the San Francisco Unified School District, or the Governing Board of the San Francisco Community College District.~~

~~(a) The voluntary expenditure ceiling shall no longer be binding on a candidate:~~

~~(1) If a candidate seeking election to the same City elective office, who has declined to accept the voluntary expenditure ceiling, receives contributions or makes qualified campaign expenditures in excess of 100 percent of the applicable voluntary expenditure ceiling;~~

~~(2) If a person or persons make expenditures or payments, or incur expenses for the purpose of making independent expenditures, electioneering communications or member communications that total more than 100 percent of the applicable voluntary expenditure ceiling, and those expenditures or communications clearly identify a candidate seeking election to the same City elective office, or~~

~~(3) If a candidate seeking election to the same City elective office, who has accepted the voluntary expenditure ceiling, makes qualified campaign expenditures in excess of 100 percent of the voluntary expenditure ceiling.~~

~~(b) Any candidate committee that receives contributions, makes qualified campaign expenditures, incurs expenses or has funds in its Campaign Contribution Trust Account that total more than 100 percent of the applicable voluntary expenditure ceiling shall, within 24 hours of exceeding 100 percent of the applicable voluntary expenditure ceiling, file a statement with the Ethics Commission, on forms to be provided by the Ethics Commission, stating that fact and any additional information required by the Ethics Commission.~~

~~(c) The Executive Director shall promptly review statements filed pursuant to state and local law, including California Government Code section 84204 and Sections 1.161, 1.162, and 1.163 of this~~

1 ~~Chapter, to determine whether a communication supports or opposes one or more candidates.~~

2 ~~(d) Within one business day after determining that the threshold listed in subsection (a) has~~
3 ~~been met with respect to an office appearing on the ballot, the Executive Director shall inform every~~
4 ~~candidate for that office that the Ethics Commission has lifted the applicable voluntary expenditure~~
5 ~~ceiling. The Executive Director shall also post a notice on the Ethics Commission's website and send~~
6 ~~written notice by e-mail to any other person who has requested such notice.~~

8 **SEC. 1.140. ELIGIBILITY TO RECEIVE PUBLIC FINANCING.**

9 (a) REQUIREMENTS FOR ALL CANDIDATES. To be eligible to receive public
10 financing of campaign expenses under this Chapter, a candidate must:

11 (1) Have filed a statement indicating that ~~he or she intends~~ they intend to
12 participate in the public financing program under Section 1.142 ~~of this Chapter~~.

13 (2) Agree to the following conditions:

14 (A) The candidate bears the burden of providing that each contribution
15 the candidate relies upon to establish eligibility is a qualifying contribution;

16 (B) The candidate bears the burden of proving that expenditures made
17 with public funds provided under this Chapter comply with Section 1.148 ~~of this Chapter~~;

18 (C) The candidate will not make any payments to a contractor or vendor
19 in return for the contractor or vendor making a campaign contribution to the candidate or
20 make more than a total of 50 payments, other than the return of a contribution, to contractors
21 or vendor that have made contributions to the candidate;

22 (D) Notwithstanding Sections 1.114 and 1.116, the candidate shall not
23 loan or donate, in total, more than \$5,000 of ~~his or her~~ their own money to the campaign;

24 (E) The candidate shall not accept any loans to ~~his or her~~ their campaign
25 with the exception of a candidate's loan to ~~his or her~~ their own campaign as permitted by this

1 Section; and

2 (F) The candidate shall agree to participate in at least three debates with
3 the candidate's opponents.

4 (3) Have paid any outstanding late fines or penalties, owed to the City by the
5 candidate or any of the candidate's previous campaign committees, which were imposed for
6 violations of this Code or the campaign finance provisions of the California Political Reform
7 Act (Government Code Sections 84100-85704), provided that the Ethics Commission had
8 notified the candidate of such fines or penalties by the time of certification.

9 (4) Have filed any outstanding forms, owed to the City by the candidate or any
10 of the candidate's previous campaign committees, which were required to be filed pursuant to
11 this Code or the campaign finance provisions of the Political Reform Act (Government Code
12 Sections 84100-85704), provided that the Ethics Commission had notified the candidate of
13 such outstanding forms by the time of certification.

14 (5) Have no finding by a court or by the Ethics Commission after a hearing on
15 the merits, within the prior five years, that the candidate knowingly, willfully, or intentionally
16 violated any Section of this Code or the campaign finance provisions of this California Political
17 Reform Act (Government Code Sections 84100-85704). For purposes of this Section, a plea
18 of *nolo contendere* constitutes a finding by a court of a willful violation.

19 (b) ADDITIONAL REQUIREMENTS FOR CANDIDATES FOR THE BOARD OF
20 SUPERVISORS. To be eligible to receive public financing of campaign expenses under this
21 Chapter, a candidate for the Board of Supervisors must:

22 (1) Be seeking election to the Board of Supervisors and be eligible to hold the
23 office sought;

24 (2) Have a candidate committee that has received at least \$10,000 in qualifying
25 contributions from at least 100 contributors by the 70th day before the election; or, if the

1 candidate is an incumbent member of the Board of Supervisors, have a candidate committee
2 that has received at least \$15,000 in qualifying contributions from at least 150 contributors by
3 the 70th day before the election;

4 (3) Be opposed by another candidate who has either established eligibility to
5 receive public financing, or whose candidate committee has received contributions or made
6 expenditures which in the aggregate equal or exceed \$10,000; and

7 (4) Agree that ~~his or her~~ their candidate committee will not make qualified
8 campaign expenditures that total more than the ~~candidate's Individual Expenditure Ceiling of~~
9 ~~\$350,000, or as adjusted under Section 1.143 of this Chapter~~ applicable expenditure ceiling specified
10 in Section 1.131, unless the expenditure ceiling has been lifted as specified in Section 1.133.

11 (c) ADDITIONAL REQUIREMENTS FOR CANDIDATES FOR MAYOR. To be eligible
12 to receive public financing of campaign expenses under this Chapter, a candidate for Mayor
13 must:

14 (1) Be seeking election to the office of Mayor and be eligible to hold the office
15 sought;

16 (2) Have a candidate committee that has received at least \$50,000 in qualifying
17 contributions from at least 500 contributors by the 70th day before the election; or, if the
18 candidate is the incumbent Mayor, have a candidate committee that has received at least
19 \$75,000 in qualifying contributions from at least 750 contributors by the 70th day before the
20 election;

21 (3) Be opposed by another candidate who has either established eligibility to
22 receive public financing, or whose candidate committee has received contributions or made
23 expenditures that in the aggregate equal or exceed \$50,000; and

24 (4) Agree that ~~his or her~~ their candidate committee will not make qualified
25 campaign expenditures that total more than the ~~candidate's Individual Expenditure Ceiling of~~

1 ~~\$1,700,000, or as adjusted under Section 1.143 of this Chapter~~ applicable expenditure ceiling specified
2 in Section 1.131, unless the expenditure ceiling has been lifted as specified in Section 1.133.

3 (d) ADJUSTMENT OF EXPENDITURE LIMITS AND THRESHOLDS. The Ethics
4 Commission is authorized to adjust:

5 ~~—— (1) The figures in Subsections (b)(4) and (c)(4) to reflect changes in the California~~
6 ~~Consumer Price Index, provided that such adjustments shall be rounded off to the nearest \$1,000 for~~
7 ~~candidates for the Board of Supervisors and the nearest \$5,000 for candidates for Mayor;~~

8 (21) The figure in Subsection (a)(2)(D) of this Section 1.140 to reflect changes in
9 the California Consumer Price Index, provided that such adjustments shall be rounded off to
10 the nearest \$1,000;

11 (32) The figures in Subsections (b)(2) and (b)(3) of this Section 1.140 to reflect
12 changes in the California Consumer Price Index, provided that such adjustments shall be
13 rounded off to the nearest \$500;

14 (43) The figures in Subsections (c)(2) and (c)(3) of this Section 1.140 to reflect
15 changes in the California Consumer Price Index, provided that such adjustments shall be
16 rounded off to the nearest \$5,000; and

17 (54) The maximum amount of a contribution that constitutes a qualifying
18 contribution pursuant to Section 1.104 to reflect changes in the California Consumer Price
19 Index, provided that such adjustments shall be rounded off to the nearest \$10.

20
21 **SEC. 1.142. PROCESS FOR ESTABLISHING ELIGIBILITY; CERTIFICATION BY**
22 **THE ETHICS COMMISSION.**

23 * * * *

24 (d) DETERMINATION OF OPPOSITION. To determine whether a candidate for the
25 Board of Supervisors is opposed as required under Section 1.140(b)(3) ~~of this Chapter~~ or a

1 candidate for Mayor is opposed as required under Section 1.140(c)(3) ~~of this Chapter 1~~, the
2 Executive Director shall review the material filed pursuant to Section ~~1.152~~ 1.133 ~~of this~~
3 ~~Chapter~~, and may review any other material.

4 (e) CERTIFICATION. If the Executive Director determines that a candidate for Mayor
5 or the Board of Supervisors has satisfied the requirements of Section 1.140, the Executive
6 Director shall notify the candidate and certify to the Controller that the candidate is eligible to
7 receive public financing under this Chapter ~~1~~. The Executive Director shall not certify that a
8 candidate is eligible to receive public financing if the candidate's declaration or supporting
9 material is incomplete or otherwise inadequate to establish eligibility. The Executive Director
10 shall determine whether to certify a candidate no later than 30 days after the date the
11 candidate submits ~~his or her~~ their declaration and supporting material, provided that the
12 Executive Director shall make all determinations regarding whether to certify a candidate no
13 later than the 55th day before the election.

14 * * * *

15
16 **~~SEC. 1.143. ADJUSTING INDIVIDUAL EXPENDITURE CEILINGS.~~**

17 ~~This Section 1.143 shall apply only if the Ethics Commission has certified that at least one~~
18 ~~candidate for Mayor or the Board of Supervisors is eligible to receive public funds under this Chapter~~
19 ~~1.~~

20 ~~(a) The Executive Director shall adjust the Individual Expenditure Ceiling of a candidate for~~
21 ~~Mayor by \$250,000 when the sum of the Total Opposition Spending against that candidate and the~~
22 ~~highest level of the Total Supportive Funds of any other candidate for Mayor is greater than~~
23 ~~\$1,700,000 by any amount. Thereafter, the Executive Director shall further adjust a candidate's~~
24 ~~Individual Expenditure Ceiling in increments of \$250,000, whenever the sum of the Total Opposition~~
25 ~~Spending against that candidate and the highest level of the Total Supportive Funds of any other~~

1 ~~candidate for Mayor is greater than the candidate's current Individual Expenditure Ceiling by any~~
2 ~~amount.~~

3 ~~(b) The Executive Director shall adjust the Individual Expenditure Ceiling of a candidate for~~
4 ~~the Board of Supervisors by \$50,000 when the sum of the Total Opposition Spending against that~~
5 ~~candidate and the highest level of the Total Supportive Funds of any other candidate for the same office~~
6 ~~on the Board of Supervisors is greater than \$350,000 by any amount. Thereafter, the Executive~~
7 ~~Director shall further adjust a candidate's Individual Expenditure Ceiling in increments of \$50,000,~~
8 ~~whenever the sum of the Total Opposition Spending against that candidate and the highest level of the~~
9 ~~Total Supportive Funds of any other candidate for the same office is greater than the candidate's~~
10 ~~current Individual Expenditure Ceiling by any amount.~~

11 ~~(c) The Executive Director shall promptly review statements filed pursuant to state and local~~
12 ~~law, including Government Code section 84204 and Sections 1.161, 1.162, and 1.163 of this Chapter 1,~~
13 ~~to determine whether a communication supports or opposes one or more candidates.~~

14 ~~Factors the Executive Director shall use to determine whether the communication supports or~~
15 ~~opposes one or more candidates include the following:~~

- 16 ~~(1) whether the communication clearly identifies one or more candidates;~~
17 ~~(2) the timing of the communication;~~
18 ~~(3) the voters targeted by the communication;~~
19 ~~(4) whether the communication identifies any candidate's position on a public policy~~
20 ~~issue and urges the reader or viewer to take action, including calling the candidate to support or~~
21 ~~oppose the candidate's position;~~
22 ~~(5) whether the position of one or more candidates on a public policy issue has been~~
23 ~~raised as distinguishing these candidates from others in the campaign, either in the communication~~
24 ~~itself or in other public communications;~~
25 ~~(6) whether the communication is part of an ongoing series of substantially similar~~

1 ~~advocacy communications by the organization on the same issue; and~~

2 ~~(7) any other factors the Executive Director deems relevant.~~

3 ~~(d) Within one business day of the date that the Executive Director makes a determination~~
4 ~~under subsection (c), either the candidate(s) identified in the communication or any candidate seeking~~
5 ~~the same City elective office as the candidate identified in the communication may object to the~~
6 ~~Executive Director's determination. The Executive Director shall respond to any objection within one~~
7 ~~business day of receiving the objection.~~

8 ~~(e) Within one business day of the Executive Director's response, either the candidate(s)~~
9 ~~identified in the communication or any candidate seeking the same City elective office as the candidate~~
10 ~~identified in the communication may submit to the Executive Director a request that the Ethics~~
11 ~~Commission review the Executive Director's determination. Within one business day of receiving the~~
12 ~~request, the Executive Director shall notify each Commissioner of the candidate's request.~~

13 ~~If within one business day of the Executive Director's notice, two or more members of the~~
14 ~~Commission inform the Executive Director that they would like to review the determination, the~~
15 ~~Executive Director shall schedule a meeting of the Commission on a date that occurs within one week~~
16 ~~of the Commissioners' requests. If three members of the Commission vote to overrule the Executive~~
17 ~~Director's determination, the Commission shall make a final determination based on the factors set~~
18 ~~forth above.~~

19 ~~(f) If no candidate objects to the Executive Director's determination, if no candidate requests~~
20 ~~review by the Commission of the Executive Director's determination, if a request is made and two or~~
21 ~~more members of the Commission do not request to review the determination, or within one week of~~
22 ~~two members of the Commission requesting to review the Executive Director's determination, at least~~
23 ~~three members of the Commission do not vote to overrule the Executive Director's determination, the~~
24 ~~Executive Director's determination shall become final.~~

25 ~~The Executive Director shall determine whether to adjust the Individual Expenditure Ceilings of~~

1 ~~each candidate for Mayor or the Board of Supervisors pursuant to either subsection (a) or (b) within~~
2 ~~one business day of a final determination.~~

3
4 **~~SEC. 1.152. SUPPLEMENTAL REPORTING IN ELECTIONS FOR BOARD OF~~**
5 **~~SUPERVISORS AND MAYOR.~~**

6 ~~(a) ELECTIONS FOR THE BOARD OF SUPERVISORS.~~

7 ~~(1) In addition to the campaign disclosure requirements imposed by the California~~
8 ~~Political Reform Act and other provisions of this Chapter, each candidate committee supporting a~~
9 ~~candidate for the Board of Supervisors shall file a statement with the Ethics Commission indicating~~
10 ~~when the committee has received contributions to be deposited into its Campaign Contribution Trust~~
11 ~~Account or made expenditures that equal or exceed \$10,000 within 24 hours of reaching or exceeding~~
12 ~~that amount.~~

13 ~~(2) In addition to the supplemental report in subsection (a)(1) of this Section, each~~
14 ~~candidate committee supporting a candidate for the Board of Supervisors shall file a statement with the~~
15 ~~Ethics Commission disclosing when the committee has received contributions to be deposited into its~~
16 ~~Campaign Contribution Trust Account or made expenditures that in the aggregate equal or exceed~~
17 ~~\$100,000. The candidate committee shall file this report within 24 hours of reaching or exceeding the~~
18 ~~threshold. Thereafter, the candidate committee shall file an additional supplemental report within 24~~
19 ~~hours of every time the candidate committee receives additional contributions to be deposited into its~~
20 ~~Campaign Contribution Trust Account or makes additional expenditures that in the aggregate equal or~~
21 ~~exceed \$10,000.~~

22 ~~(3) The Executive Director shall post the information disclosed on statements required~~
23 ~~by this subsection on the website of the Ethics Commission within two business days of the statement's~~
24 ~~filing.~~

25 ~~(b) ELECTIONS FOR MAYOR.~~

1 ~~(1) In addition to the campaign disclosure requirements imposed by the California~~
2 ~~Political Reform Act and other provisions of this Chapter, each candidate committee supporting a~~
3 ~~candidate for Mayor shall file a statement with the Ethics Commission indicating when the candidate~~
4 ~~committee has received contributions to be deposited into its Campaign Contribution Trust Account or~~
5 ~~made expenditures that equal or exceed \$50,000 within 24 hours of reaching or exceeding that amount.~~

6 ~~(2) In addition to the supplemental report in Subsection (b)(1) of this Section, each~~
7 ~~candidate committee supporting a candidate for Mayor shall file a statement with the Ethics~~
8 ~~Commission disclosing when the candidate committee has received contributions to be deposited into~~
9 ~~its Campaign Contribution Trust Account or made expenditures that in the aggregate equal or exceed~~
10 ~~\$1,000,000. The candidate committee shall file this report within 24 hours of reaching or exceeding~~
11 ~~the threshold. Thereafter, the candidate committee shall file an additional supplemental report within~~
12 ~~24 hours of every time the candidate committee receives additional contributions or makes additional~~
13 ~~expenditures that in the aggregate equal or exceed \$50,000.~~

14 ~~(3) The Executive Director shall post the information disclosed on statements required~~
15 ~~by this subsection on the website of the Ethics Commission within two business days of the statement's~~
16 ~~filing.~~

17 ~~(c) The supplemental statements required by Subsections (a)(2) and (b)(2) are not required~~
18 ~~until the Ethics Commission has certified that at least one candidate is eligible to receive public funds~~
19 ~~under this Chapter, provided that within two business days of the date that the Ethics Commission~~
20 ~~provides notice under this subsection that it has certified that a candidate is eligible to receive public~~
21 ~~funds under this Chapter, any report that previously would have been required under (a)(2) and (b)(2)~~
22 ~~must be filed. Within two business days of certifying that at least one candidate is eligible to receive~~
23 ~~public financing under this Chapter, the Ethics Commission shall post a notice on its website, send out~~
24 ~~a press release and send written notice by regular or electronic mail to all other candidates running for~~
25 ~~the same City elective office and to any other person who has requested such notice.~~

1 **SEC. 1.161. CAMPAIGN ADVERTISEMENTS.**

2 (a) DISCLAIMERS. In addition to complying with the disclaimer requirements set forth
3 in Chapter 4 of the California Political Reform Act, California Government Code sections
4 84100 et seq., and its enabling regulations, all committees making expenditures which
5 support or oppose any candidate for City elective office or any City measure shall also comply
6 with the following additional requirements:

7 * * * *

8 (2) WEBSITE REFERRAL. Each disclaimer required by the Political Reform
9 Act or its enabling regulations and by this Section 1.161 shall be followed in the same
10 required format, size, and speed by the following phrase: "Financial disclosures are available
11 at ~~sfethics.org~~[website address designated by the Ethics Commission]." A substantially similar
12 statement that specifies the web site may be used as an alternative in audio communications.

13 * * * *

14 (4) CANDIDATE ADVERTISEMENTS. Advertisements by candidate
15 committees shall include the following disclaimer statements: "Paid for by _____ (insert
16 the name of the candidate committee)." and "Financial disclosures are available at
17 ~~sfethics.org~~[website address designated by the Ethics Commission]." Except as provided in
18 subsections (a)(3) and (a)(5), the statements' format, size, and speed shall comply with the
19 disclaimer requirements for independent expenditures for or against a candidate set forth in
20 the Political Reform Act and its enabling regulations.

21 * * * *

22
23 **SEC. 1.162. ELECTIONEERING COMMUNICATIONS.**

24 (a) DISCLAIMERS.

25 (1) Every electioneering communication for which a statement is filed pursuant

1 to subsection (b) shall include the following disclaimer: "Paid for by _____ (insert the
2 name of the person who paid for the communication)." and "Financial disclosures are
3 available at ~~sfethics.org~~[website address designated by the Ethics Commission]."

4 * * * *

5
6 **SEC. 1.170. PENALTIES.**

7 (a) CRIMINAL. Any person who knowingly or willfully violates any provision of this
8 Chapter ~~1~~ shall be guilty of a misdemeanor and upon conviction thereof shall be punished by
9 a fine of not more than \$5,000 for each violation or by imprisonment in the County jail for a
10 period of not more than six months or by both such fine and imprisonment; provided, however,
11 that any willful or knowing failure to report contributions or expenditures done with intent to
12 mislead or deceive or any willful or knowing violation of the provisions of Sections 1.114,
13 1.126, or 1.127 ~~of this Chapter 1~~ shall be punishable by a fine of not less than \$5,000 for each
14 violation or three times the amount not reported or the amount received in excess of the
15 amount allowable pursuant to Sections 1.114, 1.126, or 1.127 ~~of this Chapter 1~~, or three times
16 the amount expended in excess of the amount allowable pursuant to Section ~~1.130~~1.131 or
17 1.140, whichever is greater.

18 (b) CIVIL. Any person who intentionally or negligently violates any of the provisions of
19 this Chapter ~~1~~ shall be liable in a civil action brought by the City Attorney for an amount up to
20 \$5,000 for each violation or three times the amount not reported or the amount received in
21 excess of the amount allowable pursuant to Sections 1.114, 1.126, or 1.127 or three times the
22 amount expended in excess of the amount allowable pursuant to Section ~~1.130~~1.131 or 1.140,
23 whichever is greater. In determining the amount of liability, the court may take into account
24 the seriousness of the violation, the degree of culpability of the defendant, and the ability of
25 the defendant to pay.

1 * * * *

2 (i) EFFECT OF VIOLATION ON CANDIDACY.

3 (1) If a candidate is convicted, in a court of law, of a violation of this Chapter at
4 any time prior to his or her election, his or her candidacy shall be terminated immediately and
5 he or she shall be no longer eligible for election, unless the court at the time of sentencing
6 specifically determines that this provision shall not be applicable. No person convicted of a
7 misdemeanor under this Chapter after his or her election shall be a candidate for any other
8 City elective office for a period of five years following the date of the conviction unless the
9 court shall at the time of sentencing specifically determine that this provision shall not be
10 applicable.

11 (2) If a candidate for the Board of Supervisors certified as eligible for public
12 financing is found by a court to have exceeded the Individual Expenditure Ceiling in this
13 Chapter by ~~ten percent~~ 10% or more at any time prior to his or her election, such violation shall
14 constitute official misconduct. The Mayor may suspend any member of the Board of
15 Supervisors for such a violation, and seek removal of the candidate from office following the
16 procedures set forth in Charter Section 15.105(a).

17 (3) A plea of nolo contendere, in a court of law, shall be deemed a conviction for
18 purposes of this Section 1.170.

19
20 Section 2. Prerequisites for Enactment; Super-Majority Vote Requirement. The
21 enactment of Section 1 of this ordinance is subject to provisions of the Campaign and
22 Governmental Conduct Code that require the amendments to be approved by the Ethics
23 Commission by a supermajority vote of at least four members of the Commission, and
24 approved by a supermajority vote of at least eight members of the Board of Supervisors.

1 Section 3. Effective Date. This ordinance shall become effective 30 days after
2 enactment. Enactment occurs when the Mayor signs the ordinance, the Mayor returns the
3 ordinance unsigned or does not sign the ordinance within ten days of receiving it, or the Board
4 of Supervisors overrides the Mayor's veto of the ordinance.

5
6 Section 4. Scope of Ordinance. In enacting this ordinance, the Board of Supervisors
7 intends to amend only those words, phrases, paragraphs, subsections, sections, articles,
8 numbers, punctuation marks, charts, diagrams, or any other constituent parts of the Municipal
9 Code that are explicitly shown in this ordinance as additions, deletions, Board amendment
10 additions, and Board amendment deletions in accordance with the "Note" that appears under
11 the official title of the ordinance.

12
13 Section 5. Severability. If any section, subsection, sentence, clause, phrase, or word
14 of this ordinance, or any application thereof to any person or circumstance, is held to be
15 invalid or unconstitutional by a decision of a court of competent jurisdiction, such decision
16 shall not affect the validity of the remaining portions or applications of the ordinance. The
17 Board of Supervisors hereby declares that it would have passed this ordinance and each and
18 every section, subsection, sentence, clause, phrase, and word not declared invalid or
19 unconstitutional without regard to whether any other portion of this ordinance or application
20 thereof would be subsequently declared invalid or unconstitutional.

21
22 APPROVED AS TO FORM:
23 DAVID CHIU, City Attorney

24 By: /s/ Kathleen Vermazen Radez
25 Kathleen Vermazen Radez
Deputy City Attorney

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ATTACHMENT 5

LEGISLATIVE DIGEST

[Campaign and Governmental Conduct Code - Campaign Public Financing Expenditure Ceilings and Reporting Requirements, and Campaign Contribution Limits]

Ordinance amending the Campaign and Governmental Conduct Code to modify the public financing program for candidates for Mayor and Board of Supervisors by replacing the current process of continuous adjustments of individual expenditure ceilings to a “one-and-done” approach in which the ceiling is removed for all candidates within the race once certain spending reaches a specified amount, and adjusting reporting requirements; raise the campaign contribution limit from \$500 to \$1,000 and authorize the Ethics Commission to adjust the contribution limit going forward for changes in the Consumer Price Index; and allow the Ethics Commission to designate the website to be used in campaign advertisement disclaimers.

Existing Law

San Francisco implemented a limited public campaign financing program after the 2000 election to address concerns about the role of money in campaigns and politics. Under the program administered by the Ethics Commission, candidates for the Office of Mayor and the Board of Supervisors who qualify and meet program eligibility requirements may receive public funds. To participate, candidates must agree to adhere to campaign spending limits. The initial individual expenditure ceiling (IEC) for Supervisorial candidates is \$350,000, and the initial IEC for Mayoral candidates is \$1.7 million. These initial IEC levels have not been adjusted since 2019. The ceilings, however, may be incrementally raised during the course of a campaign to allow candidates subject to the limit to respond when independent expenditures and opponent fundraising exceed the candidate’s current IEC. This process of incrementally adjusting each candidate’s IEC can continue indefinitely, requiring ongoing reporting by candidates and ongoing adjustments by Ethics Commission auditors.

As permitted under the California Political Reform Act, San Francisco has adopted by ordinance a local contribution limit of \$500. This limit has remained unchanged since 2000.

Campaign and Governmental Conduct Code Sections 1.161 and 1.162 require campaign advertisements to contain a disclaimer with the language “Financial disclosures are available at sfethics.org.”

Amendments to Current Law

These amendments adopt a “one-and-done” mechanism to adjust the expenditure ceiling, similar to that applied in other comparable jurisdictions. To trigger the lifting of the applicable expenditure ceiling, non-participating candidates would be required to file a notice with the Ethics Commission within one business day of receiving contributions, or making

expenditures, that aggregate to 75 percent or more of the applicable expenditure ceiling total. Additionally, Staff would monitor the level of independent expenditures made in a race to determine when independent spending exceeds 75 percent of the current ceiling. Lifting the applicable ceiling when these 75 percent thresholds are passed will allow participating candidates to have sufficient lead time before they are surpassed by independent expenditures or spending by non-participating candidates. Once a 75 percent specified threshold has been passed that indicates a change to an expenditure ceiling is warranted, all candidates in the race would be permanently released from the applicable expenditure ceiling for the remainder of the election. In conjunction with these changes, the existing threshold reporting requirements would be adjusted to reflect that this ongoing reporting is no longer necessary.

This amendment will also adjust the contribution limit from \$500 to \$1,000 to reflect changes to the California Consumer Price Index, and will add a mechanism for the Ethics Commission to regularly adjust the limit to the nearest \$100, similar to how the State makes periodic adjustments to its limit.

Finally, this amendment updates the disclaimer requirements in anticipation of the transition to a different web domain for the Ethics Commission to comply with 2023 state legislation requiring that cities and counties must maintain websites that utilize a “.gov.” or “.ca.gov” domain by January 1, 2029.

Background Information

The proposed amendments to the Campaign and Governmental Conduct Code must be approved by the Ethics Commission by a supermajority vote of at least four members of the Commission, and approved by a supermajority vote of at least eight members of the Board of Supervisors.

In its current form, the IEC mechanism has been found to be ineffective at limiting candidate spending, while imposing high administrative costs on Ethics Commission Staff and participating committees. There is strong evidence that the current model of perpetual IEC raising does not significantly limit candidate spending, as candidates are frequently able to spend all their available funds, without ever hitting against their IEC. For the 2024 election, there were 295 IEC increases — of which only 12 impacted a candidate’s ability to make expenditures. In all other instances, spending by opponents and third parties entitled candidates to an IEC increase even though they had not yet raised sufficient funds to be able to make expenditures up to their current IEC level.

Given that the current IEC mechanism is not achieving its intended purpose, and in line with feedback received from candidates and their treasurers, Ethics Commission Staff have determined that the burden it imposes on participating candidates is not justified. In line with those findings, Ethics Commission Staff proposed changes to the current program to reflect a shift to a “one and done” expenditure ceiling model similar to those used in other jurisdictions.

San Francisco's current contribution limit of \$500 was set in 2000 and has not been adjusted since (Ord. 71-00). Given that adjustments for inflation allow for an accurate understanding of the current real value of money and the rising costs of campaigns means that candidates need to raise more funds to achieve their campaign goals, it is an appropriate time to adjust the City's limits for inflation. Increasing the City's limit from \$500 to \$1,000 would keep it comparable to other local jurisdictions, such as Los Angeles, which recently increased its limit to \$1,000. In 2024, the average contribution limit among California cities with their own local contribution limits was \$777. The new amount of \$1,000 would also still be significantly less than the current State limit of \$5,900.

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ATTACHMENT 6



San Francisco Ethics Commission

25 Van Ness Avenue, STE 220
San Francisco, CA 94102-6053
ethics.commission@sfgov.org
415-252-3100 | sfethics.org

July 14, 2025

Honorable Members of the San Francisco Board of Supervisors
Attention: Angela Calvillo, Clerk of the Board of Supervisors

Re: Ethics Commission Recommending Changes to Trustee Election Disclosures

Dear Members of the Board of Supervisors:

The San Francisco Ethics Commission recommends that the Board of Supervisors enact legislation that would discontinue the campaign reporting requirements of candidates for the Retirement Board, Health Service Board, and Retiree Health Care Trust Fund Board. The Commission has found these requirements to be unnecessary, overly strict, and administratively burdensome and does not believe they add sufficient value to the City to justify their continued existence.

This recommendation stems from the Commission's current *Streamlining Project* that was undertaken to evaluate various programs and policies administered by the Commission to determine if they are effective, efficient, adding value to the City, and furthering the Commission's mission of promoting the highest standards of integrity in government. This program evaluation included soliciting feedback from the regulated community, members of the public, and other stakeholders.

Most of the recommendations emerging from this project involve changes to San Francisco's Campaign and Governmental Conduct Code and will thus require joint approval by the Board of Supervisors and the Ethics Commission. Commission staff will be reaching out to the Board soon to engage on those changes. However, the rules regarding the trustee election disclosure requirements are contained within the Administrative Code,¹ which is outside of the Ethics Commission's legislative authority. Thus, these changes require action solely from the Board of Supervisors.

On June 13, 2025, the Ethics Commission voted to authorize the Chair and the Executive Director to send this letter to the Board to formally make this legislative recommendation. At that meeting, Ethics Commission staff presented this recommendation, along with several others, under [Agenda Item 7](#). The portion of the associated staff memo regarding the trustee election disclosure requirements is provided as **Attachment 1** to this letter.

A brief overview of the current program, the Commission's findings, and proposed recommendations are included below.

History of Trustee Election Disclosure Requirements

In 2018, the Administrative Code was amended to establish a uniform set of registration, disclosure, and termination filings for both candidates and third-party spenders in elections to the Health Service Board, Retirement Board, and Retiree Health Care Trust Fund Board. These trustee elections are

¹ Administrative Code Sections 16.553-1, 16.553-2, 16.553-3, and 16.553-4.

administered by the Department of Elections but are not open to the public and candidates for these seats are not considered candidates under State and local law. Although the disclosure program was created following a 2017 Retiree Health Care Trust Fund Board in which third-party spending was prevalent, in general there is little or no spending in these races.

Current Requirements are Unnecessary, Overly Strict, and Burdensome

The current program provides little public benefit, as these elections do not typically have candidates that raise or spend any money, and the poor program structure creates undue burdens on candidates and City officials.

- Since the program was implemented, there has been virtually no financial activity reported. Since 2018, there have been a total of **just seven candidates who have registered and filed disclosures with the Ethics Commission** – of those seven, **only one candidate has ever disclosed raising funds**. The **total amount raised was \$78.60**, which is below the \$100 threshold that requires contributor itemization on a campaign statement. No third-party spending has been reported during this time.
- The existing disclosure requirements are overly strict on trustee candidates, with the requirements being more stringent than those followed by candidates for City elective office. The current program requires these trustee candidates to establish a bank account regardless of whether they anticipate raising or spending any money. These requirements create a barrier to entry and discourage participation by potential candidates, who are typically City employees and retirees interested in how their benefits are managed.
- There are also unnecessary support costs borne by the Ethics Commission and the trustee bodies regarding the implementation of these rules, as they must coordinate to assist candidates and otherwise administer these trustee elections.

The public demands and deserves government agencies that are focused on using public resources in ways that are effective, efficient, and adding value to their lives. Discontinuing these unnecessary, overly strict, and burdensome reporting requirements will help encourage more people to run for trustee positions and enable Ethics Commission staff to focus more on the Commission's core functions that serve to promote the highest standards of integrity in City government.

Thank you for your consideration of legislation that would discontinue these requirements. If you have questions about this recommendation or would like to engage on this matter, please contact our Policy & Legislative Affairs Manager, Michael Canning (Michael.A.Canning@sfgov.org).

Sincerely,

/s/ Argemira Flórez Feng

Argemira Flórez Feng
Chair
San Francisco Ethics Commission



Patrick Ford
Executive Director
San Francisco Ethics Commission